

Brussels, 19.5.2025 COM(2025) 239 final

ANNEX

ANNEX

to the

REPORT FROM THE COMMISSION

on the application in 2024 of Regulation (EC) No 1049/2001 regarding public access to European Parliament, Council and Commission documents

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Statistics relating to the application of Regulation (EC) No 1049/2001

1. DOCUMENTS ENTERED IN THE REGISTER OF COMMISSION DOCUMENTS¹

	C	СОМ	JOIN	OJ	P	PV	SEC	SWD	Total
2023	8 638	835	48	37	6	36	1 321	580	11 501
2024	8 764	687	32	33	7	34	1 329	390	11 276

2. CONSULTATION OF ACCESS-TO-DOCUMENTS WEBSITES ON EUROPA

	ACCESS-TO-DOCUMENTS WEBSITE ON EUROPA ²	EASE PORTAL ³	REGISTER OF COMMISSION DOCUMENTS ⁴
2024	7 489	15 007	74 259

3. INITIAL APPLICATIONS RECEIVED AND HANDLED

	2020	2021	2022	2023	2024
Applications registered	8 001	8 420	7 410	7 274	6 938
Replies given ⁵	9 181	9 141	8 649	7 737	6 863
Replies given based on Regulation (EC) No 1049/2001	8 164	8 280	7 503	6 469	5 542

¹ C – Commission autonomous acts, including delegated and implementing acts, other types of decisions etc.; COM – Commission proposals, recommendations, communications, reports etc.; JOIN – Commission and High Representative Joint Acts; OJ – Agendas of Commission meetings; P – Decisions by the President of the Commission; PV – Minutes of Commission meetings; SEC – Commission documents that cannot be classified in any of the other series; SWD – Commission staff working documents.

https://commission.europa.eu/about-european-commission/service-standards-and-principles/transparency/access-documents/how-access-commission-documents_en

³ https://ec.europa.eu/transparency/documents-request/home

⁴ https://ec.europa.eu/transparency/documents-register/

⁵ A single request can concern several documents held by different Commission departments and can consequently give rise to several different replies. Conversely, several requests can sometimes be grouped together and give rise to a single reply. The number of replies encompasses all types of follow up provided by the European Commission, extending from replies provided under Regulation (EC) No 1049/2001 (including where no documents are held) to responses provided under different legal frameworks (due to the contents of the application or status of the applicant, etc.) or closures following the applicants' failure to provide requested clarification or to fulfil procedural requirements.

4. CONFIRMATORY APPLICATIONS RECEIVED AND HANDLED

	2020	2021	2022	2023	2024
Applications registered	309	355	418	599	641
Replies given	298	297	398	393	514
Replies given based on Regulation (EC) No 1049/2001	265	247	296	366	305

5. APPLICATIONS RECEIVED BY DIRECTORATE-GENERAL OR SERVICE

	INITIAL STAGE (%)			MATORY GE (%)
	2023	2024	2023	2024
Secretariat-General – SG	10.0	11.2	12.5	8.3
Legal Service – SJ	1.9	1.8	2.2	1.4
Directorate-General for Communication – DG COMM	0.4	0.5	0	0.2
Inspire, Debate, Engage and Accelerate Action – IDEA	0	0.2	0	0.3
Directorate-General for Budget – DG BUDG	1.2	0.8	0.7	0.8
Directorate-General for Human Resources and Security – DG HR	1.3	1.1	4.0	2.3
Directorate-General for Digital Services – DG DIGIT	0.2	0.4	0.2	0.2
Internal Audit Service – IAS	0	0	0.2	0
European Anti-Fraud Office ⁶ – OLAF	0.2	0.3	0	0
Directorate-General for Economic and Financial Affairs – DG ECFIN	1.2	1.2	1.5	0.6
Directorate-General for Internal Market, Industry, Entrepreneurship and SMEs – DG GROW	7.2	10.5	4.0	8.3
Directorate-General for Defence Industry and Space DG DEFIS	1.2	0.7	1.0	1.1
Directorate-General for Competition – DG COMP	3.9	4.2	4.5	5
Directorate-General for Employment, Social Affairs and Inclusion – DG EMPL	2.1	1.8	1.5	2.5
Directorate-General for Agriculture and Rural Development – DG AGRI	2.3	2.1	1.2	2.7
Directorate-General for Mobility and Transport –	2.8	2.3	0.8	1.7

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⁶ The data for the European Anti-Fraud Office (OLAF) include applications for access to documents related to its administrative activities, which are recorded in the same IT system as used by other European Commission departments (EASE). This report does not cover applications for access to documents concerning OLAF's investigative activities.

DG MOVE				
Directorate-General for Energy – DG ENER	3.1	3	4.0	4.4
Directorate-General for Environment – DG ENV	4.2	5.2	6.7	5
Directorate-General for Climate Action – DG CLIMA	2.3	3.6	0.5	2
Directorate-General for Research and Innovation – DG RTD	2.0	2.3	0.5	1.3
Directorate-General for Communications Networks, Content and Technology – DG CNECT	3.6	8	5.7	8.4
Joint Research Centre – JRC	0.5	0.3	0.3	0.2
Directorate-General for Maritime Affairs and Fisheries – DG MARE	1.2	1.1	1.5	1.9
Directorate-General for Financial Stability, Financial Services and Capital Markets Union – DG FISMA	3.9	3.1	4.7	3.7
Directorate-General for Regional and Urban Policy – DG REGIO	2.3	0.9	0.8	0.5
Directorate-General for Structural Reform Support – DG REFORM	0.2	0.2	0.2	0.5
Directorate-General for Taxation and Customs Union – DG TAXUD	2.4	2.2	1.7	1.7
Directorate-General for Education, Youth, Sport and Culture – DG EAC	0.4	0.8	0.5	0.5
Directorate-General for Health and Food Safety – DG SANTE	7.4	6.9	8.2	9.8
Health Emergency Preparedness and Response Authority – HERA	0.5	0.3	1.8	0.5
Directorate-General for Migration and Home Affairs – DG HOME	5.7	4.2	10.7	4.7
Directorate-General for Justice and Consumers – DG JUST	4.5	3	5.5	4.8
Directorate-General for Trade – DG TRADE	2.8	3	2.5	1.9
Directorate-General for European Neighbourhood and Enlargement Negotiations – DG NEAR	6.6	5.4	3.8	8.4
Directorate-General for International Partnerships – DG INTPA	7.7	5.2	2.3	2
Directorate-General for European Civil Protection and Humanitarian Aid Operations – DG ECHO	0.6	0.6	1.0	0.3
Eurostat – ESTAT	0.2	0.3	0.7	0.3
Directorate-General for Interpretation – DG SCIC	0	0	0	0
Directorate-General for Translation – DG DGT	0.1	0.1	0	0
Publications Office of the European Union – OP	0.1	0.1	0.2	0
Service for Foreign Policy Instruments-FPI	1.0	0.6^{7}	0.5	0.2^{8}

⁷ Since the creation of the European External Action Service (EEAS), only documents of the Service for Foreign Policy Instruments (FPI) are held by the European Commission. The statistics on FPI encompass some initial applications

Office for the Administration and Payment of Individual Entitlements – PMO	0.2	0.3
Office for Infrastructure and Logistics in Brussels – OIB	0.2	0.4
Office for Infrastructure and Logistics in Luxembourg – OIL	0	0
European Personnel Selection Office – EPSO	0.5	0.2
Total (%)	100	100

0.7	0.3
0	0
0	0
0.8	1.6
100	100

6. SOCIAL AND OCCUPATIONAL PROFILE OF APPLICANTS⁹

	INITIAL STAGE (%)		
	2023	2024	
Academic institution/think tank	14.6	11.6	
Company/business association	14.7	15.3	
Journalist	14.1	15.1	
Law firm/self-employed attorney	7.0	6.5	
MEP/assistant MEP	0.9	0.5	
Non-governmental organisation (NGO)	7.3	9.9	
Member States under Regulation (EC) No 1049/2001	0.9	0.7	
(Sub)national authority	0.3	0.2	
Not specified (citizens)	23.0	22.5	
Unknown	17.2	17.8	
Total (%)	100	100	

CONFIRMATORY STAGE					
(%)					
2023	2024				
8.3	9.5				
5.5	7.2				
18.4 20.1					
11.9 7.6					
1.0	0.5				
12.5	22.8				
0	0				
0	0.2				
37.7	25.9				
4.5	6.2				
100	100				

7. GEOGRAPHICAL ORIGIN OF APPLICANTS

	INITIAL STAGE (%) 2023 2024	

CONFIRMATORY STAGE (%)					
2023 2024					

received by the European Peace Facility (EPF). The EPF is an off-budget instrument that enhances the EU's ability to act as a global security provider. Under Commission Decision C(2021) 2011, the European Commission accepted to implement the roles of an administrator, accounting officer and internal auditor for assistance measures of the EPF. Two such initial applications were submitted to the Commission in its role as administrator for assistance measures in 2024.

⁸ Confirmatory replies are adopted by the EPF's Facility Committee. Therefore, this report does not cover the replies provided by the EPF at the confirmatory stage.

⁹ Member State authorities is a new category created in 2018 to reflect the fact that national authorities of Member States are entitled to submit applications for access to documents under Regulation (EC) No 1049/2001. Since the EASE application was created in September 2022, the social/occupational category field has become optional when submitting a request via the portal. This resulted in the 'Unknown' category for applicants that left the social/occupational category blank.

EU MEMBER STATES		
Belgium	24.1	24.2
Bulgaria	0.4	0.4
Czech Republic	0.9	0.7
Denmark	1.7	2.1
Germany	15.1	16.7
Estonia	0.1	0.1
Ireland	2.2	2.6
Greece	1.2	1.4
Spain	8.1	10.8
France	7.5	9.1
Croatia	0.4	0.3
Italy	11	6.2
Cyprus	0.2	0
Latvia	0.1	0.1
Lithuania	0.3	0.2
Luxembourg	0.7	0.8
Hungary	1	0.5
Malta	0.6	0.8
Netherlands	7.8	5.7
Austria	1.4	1.4
Poland	1.9	2.3
Portugal	0.9	1.1
Romania	1	0.7
Slovenia	0.4	0.2
Slovakia	0.3	0.4
Finland	0.5	0.9
Sweden	1.3	1.6
THIRD COUNTRIES		
Non-EU European countries	7.1	6.9
Africa	0.3	0.1
Asia	0.4	0.3
Australia and New Zealand	0	0.1
North America	0.9	1.4
South America	0.1	0
Total (%)	100	100

24.2	24.7	
0.2	0.8	
2.8	0.3	
1	0.9	
15.5	15.6	
0	0.2	
2.8	5.9	
1.5	4.7	
4.7	6.1	
7.9	5.6	
0	0.2	
5.2	8	
1	0	
0.2	0	
0	0	
0	0	
2.2	1.7	
4.5	0.6	
10.2	9.8	
2.2	0.9	
1.5	2	
0.8	1.9	
0.7	0.3	
0.2	0	
0.3	0.2	
1.2	1.1	
1.5	0.8	
6.3	6.9	
0	0	
0	0	
0	0.2	
1.5	0.6	
0	0	
100	100	

8. LEVEL OF ACCESS GRANTED TO THE DOCUMENTS REQUESTED AT THE INITIAL STAGE

	2024	
	No	%
Full access	6 232	32.4
Partial access	9 126	47.5
Access refused	3 872	20.1
Total	19 230	100

9. LEVEL OF ACCESS GRANTED TO THE DOCUMENTS REQUESTED AT THE CONFIRMATORY STAGE

	2024	
	No	%
Full revision – full access	173	17.5
Partial revision – partial access	417	42.2
Confirmation of initial reply – no (further partial) access	397	40.2
Total	987	100

10. EXCEPTIONS APPLIED TO THE DOCUMENTS REQUESTED¹⁰

Exceptions laid down in Article 4 of	INITIAL STAGE (2024)	
Regulation (EC) No 1049/2001	No	%
4(1)(a)1. – Protection of the public interest as regards public security	591	3.7
4(1)(a)2. – Protection of the public interest as regards defence and military matters	253	1.6
4(1)(a)3. – Protection of the public interest as regards international relations	904	5.6
4(1)(a)4. – Protection of the public interest as regards the financial, monetary or economic policy of the EU or a Member State	131	0.8
4(1)(b) – Protection of privacy and the integrity of the individual	9 350	57.8
4(2)1. – Protection of commercial interests	1 722	10.7

CONFIRMATORY STAGE (2024)		
No	%	
124	9.1	
8	0.6	
119	8.8	
24	1.8	
474	34.9	
119	8.8	

¹⁰ These statistics cover the individual exceptions made to (partially) protect the documents requested based on Article 4 of Regulation (EC) No 1049/2001. Since the exceptions can be cumulative, some documents were counted more than once.

4(2)2. – Protection of court proceedings and legal advice	312	1.9
4(2)3. – Protection of the purpose of inspections, investigations and audits	1 346	8.3
4(3), first subparagraph – Protection of the decision-making process where no decision has been taken yet	932	5.8
4(3), second subparagraph – Protection of the decision-making process where the decision has already been taken	635	3.9
Total	16 176	100

1 360	100
78	5.7
99	7.3
208	15.3
107	7.9