EUROPEAN
COMMISSION

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COMMISSION IMPLEMENTING REGULATION (EU) …/...

of 29.7.2025

laying down rules for the application of Regulation (EU) No 910/2014 of the European Parliament and of the Council as regards reference standards for the verification of the identity and attributes of the person to whom the qualified certificate or the qualified electronic attestation of attributes is to be issued

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THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) No 910/2014 of the European Parliament and of the Council of 23 July 2014 on electronic identification and trust services for electronic transactions in the internal market and repealing Directive 1999/93/EC[1], and in particular Article 24(1c) thereof,

Whereas:

(1) Article 24 of Regulation (EU) No 910/2014 requires that qualified trust service providers verify the identity and, if applicable, any specific attributes of a natural or legal person when issuing qualified certificates or qualified electronic attestations of attributes to that person.

(2) In order to ensure equal treatment and ability to trust the result of the verification process, verifications should be carried out in an equivalent manner by all qualified trust service providers when issuing a qualified certificate or a qualified electronic attestation of attributes. In accordance with the objectives of Regulation (EU) No 910/2014, a number of standards have been selected to meet these specific requirements. These standards should reflect established practices and be widely recognised within the relevant sectors. These standards should be adapted to include additional controls ensuring the security and trustworthiness of the qualified trust service, while facilitating cross-border interoperability and the effective functioning of the internal market.

(3) An adequate transitional period for qualified trust service providers should be provided for them to be able to comply with the requirements of Regulation (EU) No 910/2014. With a view to ensuring a sufficient timeframe for the audit of trust service providers as regards compliance with the requirements of this Regulation, this Regulation should apply from 24 months as of its entry into force.

(4) The Commission regularly assesses new technologies, practices, standards or technical specifications. In accordance with Recital 75 of Regulation (EU) 2024/1183 of the European Parliament and of the Council[2], the Commission should review and update this Regulation, if necessary, to keep it in line with global

[1] OJ L 257, 28.8.2014, p. 73, ELI: http://data.europa.eu/eli/reg/2014/910/oj.

[2] Regulation (EU) 2024/1183 of the European Parliament and of the Council of 11 April 2024 amending Regulation (EU) No 910/2014 as regards establishing the European Digital Identity Framework (OJ L, 2024/1183, 30.4.2024, ELI: http://data.europa.eu/eli/reg/2024/1183/oj).

developments, new technologies, standards or technical specifications and to follow the best practices on the internal market.

(5) Regulation (EU) 2016/679 of the European Parliament and of the Council[3] and, where relevant, Directive 2002/58/EC of the European Parliament and of the Council[4] apply to the personal data processing activities under this Regulation.

(6) The European Data Protection Supervisor was consulted in accordance with Article 42(1) of Regulation (EU) 2018/1725 of the European Parliament and of the Council[5], and delivered its opinion on 06 June 2025.

(7) The measures provided for in this Regulation are in accordance with the opinion of the committee established by Article 48 of Regulation (EU) No 910/2014,

HAS ADOPTED THIS REGULATION:

Article 1

The reference standards and specifications referred to in Article 24(1c) of Regulation (EU) No 910/2014 are set out in the Annex to this Regulation.

Article 2

This Regulation shall enter into force on the twentieth day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall apply from [date to be inserted by the OP – 24 months after the date of entry into force of this Regulation]

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels, 29.7.2025

For the Commission
The President
Ursula VON DER LEYEN

[3] Regulation (EU) 2016/679 of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data and on the free movement of such data, and repealing Directive 95/46/EC (General Data Protection Regulation) (OJ L 119, 4.5.2016, p. 1, ELI: http://data.europa.eu/eli/reg/2016/679/oj).

[4] Directive 2002/58/EC of the European Parliament and of the Council of 12 July 2002 concerning the processing of personal data and the protection of privacy in the electronic communications sector (Directive on privacy and electronic communications) (OJ L 201, 31.7.2002, p. 37, ELI: http://data.europa.eu/eli/dir/2002/58/oj).

[5] Regulation (EU) 2018/1725 of the European Parliament and of the Council of 23 October 2018 on the protection of natural persons with regard to the processing of personal data by the Union institutions, bodies, offices and agencies and on the free movement of such data, and repealing Regulation (EC) No 45/2001 and Decision No 1247/2002/EC (OJ L 295, 21.11.2018, p. 39, ELI: http://data.europa.eu/eli/reg/2018/1725/oj).