



EUROOPAN YHTEISÖJEN KOMISSIO

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Ehdotus:

EUROOPAN PARLAMENTIN JA NEUVOSTON PÄÄTÖS

naisten ja miesten tasa-arvoon liittyvää yhteisön strategiaa koskevan toimintaohjelman perustamisesta tehdyn neuvoston päätöksen 2001/51/EY ja yhteisön toimintaohjelman perustamisesta miesten ja naisten tasa-arvon alalla toimivien eurooppalaisten järjestöjen toiminnan edistämiseksi tehdyn Euroopan parlamentin ja neuvoston päätöksen N:o 848/2004/EY muuttamisesta

(komission esittämä)

PERUSTELUT

EU on direktiiveissä ja oikeuskäytännössä jo pitkään sitoutunut edistämään naisten ja miesten tasa-arvoa, joka sisällytettiin perustamissopimukseen vuonna 1957. Perustamissopimuksen 2 artiklassa miesten ja naisten välisen tasa-arvon edistäminen tunnustetaan yhteisön päämääräksi. Perustamissopimuksen 3 artiklan 2 kohdassa todetaan, että yhteisö pyrkii kaikessa toiminnassaan poistamaan eriarvoisuutta miesten ja naisten välillä sekä edistämään miesten ja naisten välistä tasa-arvoa. Perustamissopimuksen 13 artiklassa yhteisölle annetaan toimivalta toteuttaa toimenpiteitä eri syihin, myös sukupuoleen, perustuvan syrjinnän torjumiseksi. Yhteisön oikeuskehyksessä varmistetaan, että naiset ja miehet ovat yhdenvertaisia lain edessä, ja Euroopan sekä kansallisella tasolla on toteutettu lukuisia eri toimia. Naisten ja miesten välistä tasa-arvoa heikentää EU:ssa kuitenkin vielä se, että naisilla ja miehillä ei ole käytännössä yhtäläisiä oikeuksia, ja naisten aliedustus ja naisiin kohdistuva väkivalta osoittavat, että sukupuolten välillä on rakenteellista eriarvoisuutta. Tämän vuoksi tarvitaan jatkuvaa tukea, jotta naisten ja miesten tasa-arvo toteutuisi kaikilla elämänaloilla.

Naisten ja miesten tasa-arvoon liittyvää yhteisön strategiaa koskeva toimintaohjelma (2001–2005)¹ on alan viides toimintaohjelma, jonka 50 miljoonan euron määrärahat neuvosto hyväksyi 20. joulukuuta 2000 kaudelle 1. tammikuuta 2001 – 31. joulukuuta 2005. Sillä tuetaan naisten ja miesten tasa-arvoon liittyvää yhteisön puitestrategiaa (2001–2005), joka on uusi lähestymistapa yhteisön kaikkien politiikanalojen yhdistämiseksi edistämään naisten ja miesten tasa-arvon saavuttamista kehittämällä tarvittavia monialaisia toimia ja parantamalla sukupuolivaikutteisten toimien yhteensovittamista eri politiikanaloilla.

Tällä ohjelmalla on seuraavat tavoitteet ja vastaavat osiot:

- (a) naisten ja miesten tasa-arvon perusteena olevien arvojen ja käytäntöjen edistäminen ja levittäminen. Tämä osio käsittää valistustoimet, joiden avulla vahvistetaan yhteisön vaikutusta naisten ja miesten tasa-arvon edistämiseen. Siihen voi sisältyä kansainvälisiä konferensseja, seminaareja ja kampanjoita, suurimuotoisia EU-tasoisia tapahtumia, julkaisuja ja Internet-sivustoja.
- (b) naisten ja miesten tasa-arvoon liittyvien näkökohtien parempi ymmärtäminen, myös välittömän ja välillisen sukupuolisyryjinnän ja naisiin kohdistuvan moniperusteisen syrjinnän osalta, tarkastelemalla politiikkojen ja käytäntöjen tehokkuutta niiden alustavan analysoinnin, täytäntöönpanon seurannan ja vaikutusten arvioinnin avulla. Tämä osio pitää sisällään esimerkiksi vertailukelpoisten tilastojen ja indikaattoreiden kehittämistuen, EU:n analyysit politiikanalojen ja toimenpiteiden sukupuolivaikutuksesta, tasa-arvoa koskevan yhteisön lainsäädännön täytäntöönpanon seurannan, tutkimukset sekä naisten ja miesten tasa-arvoa koskevan vuosikertomuksen julkaisemisen.
- (c) avaintoimijoiden valmiuksien kehittäminen (hallituksista riippumattomat järjestöt, EU-tasoiset työmarkkinaosapuolet, alue- ja paikallisviranomaisten kansainväliset verkot) naisten ja miesten tasa-arvon tehokkaaksi edistämiseksi, varsinkin tukemalla tiedon ja hyvien käytäntöjen vaihtoa sekä yhteisön tasoista verkottumista.

¹ EYVL L 17, 19.1.2001, s. 22.

Kunkin osion mahdolliset toimet selvitetään tarkemmin ohjelman perustavan neuvoston päätöksen liitteessä. Toimet olisi toteutettava maiden välisesti yhteisön lisäarvon kehittämiseksi. Ohjelmakomitea asetti ehdotuspyyntöjen vuosittaiset painopistealueet seuraavasti: sama palkka vuonna 2001, työn ja perhe-elämän yhteensovittaminen vuonna 2002, naiset päätöksenteossa vuonna 2003 sekä sukupuoliroolit ja -stereotypiat vuosina 2004/2005.

Tällä ohjelmalla tähdätään sukupuolivaikutusten huomioon ottamiseen kaikilla politiikanaloilla ja eri mahdollisuuksien käyttämiseen naisten ja miesten tasa-arvon edistämässä sekä kyseisten näkökohtien saattamisessa laajempaan tietoisuuteen. Siinä vahvistetaan niin ikään sukupuolten tasa-arvoa edistävien toimijoiden, kuten kansallisten viranomaisten, tasa-arvoelinten, työmarkkinaosapuolten ja hallituksista riippumattomien järjestöjen yhteistyötä ja kumppanuutta. Riippumattomien asiantuntijoiden avustuksella on suoritettu väliarviointi, jolla komissiolle pyrittiin saamaan tietoa siitä, miten yhteisön tukijärjestelmää miesten ja naisten tasa-arvon kohentamiseksi voidaan entisestään vahvistaa ja parantaa.

Euroopan parlamentti ja neuvosto perustivat hiljattain 29. huhtikuuta 2004 toisen yhteisön toimintaohjelman², jonka tarkoituksena on edistää miesten ja naisten tasa-arvon alalla toimivien eurooppalaisten järjestöjen toimintaa ja jonka määrärahat ovat 2,2 miljoonaa euroa 1. tammikuuta 2004 ja 31. joulukuuta 2005 väliselle ajalle. Tällä päätöksellä naisten ja miesten tasa-arvoasioiden parissa työskentelevien järjestöjen pitkäaikaiselle tukemiselle luodaan perustava säädöspohja.

Molemmat ohjelmat päättyvät samanaikaisesti hetkellä, jolloin laajentuneen Euroopan unionin rakenteessa ja toiminnassa tapahtuu yleisesti suuria muutoksia, minkä vuoksi on perusteellisesti harkittava sosiaalipoliittisen ohjelman täytäntöönpanossa tulevaisuudessa noudatettavaa lähestymistapaa ottaen erityisesti huomioon yhteisön työllisyys- ja sosiaalialan toimintaohjelmien rakenne. Nykyisin on viisi ohjelmaa, joita toteutetaan samalla tavalla ja joilla tuetaan samankaltaisia toimenpiteitä. Kahden naisten ja miesten tasa-arvo-ohjelman lisäksi niihin sisältyy kaksi toimintaohjelmaa, joilla pyritään tukemaan avointa koordinoitimenetelmää työllisyyden (työllisyyden edistämistoimia koskeva ohjelma) ja sosiaalisen osallisuuden alalla (sosiaalista osallisuutta koskeva toimintaohjelma), sekä syrjinnän vastustamista koskeva ohjelma. Naisten- ja miesten tasa-arvo-ohjelmia lukuun ottamatta ne kaikki päättyvät vuoden 2006 lopussa.

Ehdotus Euroopan parlamentin ja neuvoston päätökseksi, joka koskee puiteohjelmaa työllisyys- ja sosiaalialan toimien rahoittamiseksi, kattaa saman aikavälin kuin uudet rahoitusnäkökulmat eli vuodet 2007–2013³. Komissio on analysoinut perusteellisesti sosiaalipoliittisen ohjelman täytäntöönpanon tulevaisuutta, mukaan luettuina yhteisön toimintaohjelmien tavoitteet ja toimivuus sekä niiden liittyminen toisiinsa. Uuden ehdotuksen kaudelle 2007–2013 tarkoituksena on yksinkertaistaa budjettirakennetta yhdistämällä nykyiset yhteisön toimintaohjelmat yhdeksi laajaksi puiteohjelmaksi, joka käsittää samantyyppisiä yhteisrahoitettuja toimia, nimittäin analyyskejä ja tutkimuksia, tukea eurooppalaisille vaihtomekanismeille, valistusta ja tukea kansalaisjärjestöille. Ehdotetun vuosia 2007–2013 koskevan puiteohjelman naisten ja miesten tasa-arvo-osio rakentuu aiemmille kokemuksille, ja sillä jatketaan rahoitustukea yhteisön oikeuden kehittämiseksi ja täytäntöön

² EUVL L 157, 30.4.2004, s. 18.

³ KOM(2004) 488 lopullinen

panemiseksi naisten ja miesten tasa-arvon alalla ja sukupuolikysymysten yleistämisen tukemiseksi EU-politiikanaloilla. Se kattaa myös tuen EU:n laajuisille verkoille, jotka toimivat miesten ja naisten tasa-arvon alalla.

Siirtymäaikana, siksi kunnes uusi puiteohjelma on hyväksytty, on edellä mainittujen suuntaviivojen mukaisesti olennaisen tärkeää varmistaa, että yhteisön tuki naisten ja miesten tasa-arvon edistämiseksi jatkuu, ja välttää EY:n perustamissopimuksen 13 artiklan mukaisten tavoitteiden tukemiseksi nykyisin voimassa olevan mekanismin hajoaminen. Naisten ja miesten tasa-arvoa koskevan yhteisön puitestrategian periaatteet ja tavoitteet sekä toiminta-alat, jotka ovat samat kuin päätöksessä 2001/51/EY ja sen liitteessä mainitut, ovat täysin voimassa siirtymävuotena.

Näissä olosuhteissa Euroopan komissio esittää, että molempia naisten ja miesten tasa-arvoa koskevia ohjelmia olisi jatkettava muuttumattomina vuonna 2006.

Sen vuoksi komissio ehdottaa, että

- sekä naisten ja miesten tasa-arvoon liittyvää yhteisön strategiaa koskevaa toimintaohjelmaa (2001–2005) että yhteisön toimintaohjelmaa miesten ja naisten tasa-arvon alalla toimivien eurooppalaisten järjestöjen toiminnan edistämiseksi jatketaan vuoden 2006 loppuun
- naisten ja miesten tasa-arvoon liittyvää yhteisön strategiaa koskevan toimintaohjelman (2001–2005) kokonaismäärärahat mukautetaan sen jatkamisen johdosta 61,5 miljoonaksi euroksi
- miesten ja naisten tasa-arvon alalla toimivien eurooppalaisten järjestöjen toiminnan edistämistä koskevan yhteisön toimintaohjelman kokonaismäärärahat mukautetaan sen jatkamisen johdosta 3,3 miljoonaksi euroksi.

Ehdotus:

EUROOPAN PARLAMENTIN JA NEUVOSTON PÄÄTÖS

naisten ja miesten tasa-arvoon liittyvää yhteisön strategiaa koskevan toimintaohjelman perustamisesta tehdyn neuvoston päätöksen 2001/51/EY ja yhteisön toimintaohjelman perustamisesta miesten ja naisten tasa-arvon alalla toimivien eurooppalaisten järjestöjen toiminnan edistämiseksi tehdyn Euroopan parlamentin ja neuvoston päätöksen N:o 848/2004/EY muuttamisesta

EUROOPAN PARLAMENTTI JA EUROOPAN UNIONIN NEUVOSTO, jotka

ottavat huomioon Euroopan yhteisön perustamissopimuksen ja erityisesti sen 13 artiklan 2 kohdan,

ottavat huomioon komission ehdotuksen⁴,

ottavat huomioon Euroopan talous- ja sosiaalikomitean lausunnon⁵,

ottavat huomioon alueiden komitean lausunnon⁶,

noudattavat perustamissopimuksen 251 artiklassa määrättyä menettelyä⁷,

sekä katsovat seuraavaa:

- (1) Neuvoston päätöksellä 2001/51/EY perustettiin naisten ja miesten tasa-arvoon liittyvää yhteisön strategiaa koskeva toimintaohjelma, jonka avulla parannetaan naisten ja miesten tasa-arvoon liittyvien näkökohtien ymmärtämistä, edistetään ja levitetään naisten ja miesten tasa-arvon perusteena olevia arvoja ja käytäntöjä sekä kehitetään toimijoiden valmiuksia edistää tehokkaasti naisten ja miesten tasa-arvoa.
- (2) Euroopan parlamentin ja neuvoston päätöksellä N:o 848/2004/EY perustettiin yhteisön toimintaohjelma miesten ja naisten tasa-arvon alalla toimivien eurooppalaisten järjestöjen toiminnan edistämiseksi, jonka avulla tuetaan sellaisten järjestöjen toimintaa, jotka pysyvän työohjelmansa mukaisesti tai joissakin yksittäisissä toimitissaan pyrkivät edistämään yleistä eurooppalaista etua miesten ja naisten tasa-arvon alalla tai pyrkivät tavoitteeseen, joka kuuluu Euroopan unionin tasa-arvopolitiikan piiriin.

⁴ EUVL C , , s. .

⁵ EUVL C , , s. .

⁶ EUVL C , , s. .

⁷ EUVL C , , s. .

- (3) Molemmat ohjelmat päättyvät 31 päivänä joulukuuta 2005. On olennaisen tärkeää varmistaa, että naisten ja miesten tasa-arvoa edistävä yhteisön politiikka jatkuu perustamissopimuksen 13 artiklan mukaisten tavoitteiden saavuttamiseksi.
- (4) On tarpeen jatkaa ohjelmia yhden vuoden siirtymäajaksi, kunnes on perustettu uusi monivuotinen puiteohjelma työllisyys- ja sosiaalialan toimien rahoittamisesta kaudella 2007–2013 siihen sisältyvine naisten ja miesten tasa-arvo-osioineen.
- (5) Neuvoston päätös 2001/51/EY naisten ja miesten tasa-arvoon liittyvää yhteisön strategiaa koskevan toimintaohjelman perustamisesta pohjautui perustamissopimuksen 13 artiklaan. Nizza sopimuksella tehtyjen muutosten seurauksena 13 artiklan 2 kohta muodostaa kuitenkin erityisen oikeusperustan niiden yhteisön kannustintöimenpiteiden hyväksymiseksi, joiden avulla torjutaan syrjintää. Sen vuoksi on asianmukaista perustaa päätöksen 2001/51/EY muuttaminen 13 artiklan 2 kohtaan,

OVAT TEHNEET TÄMÄN PÄÄTÖKSEN:

1 artikla

Muutetaan päätös 2001/51/EY seuraavasti:

1. Korvataan 1 artiklassa päivämäärä ”31 päivän joulukuuta 2005” päivämäärällä ”31 päivän joulukuuta 2006”.
2. Korvataan 11 artiklan 1 kohdassa ohjeellinen määräraha ”50 miljoonaa euroa” ohjeellisella määrärahalla ”61,5 miljoonaa euroa”.

2 artikla

Muutetaan päätös N:o 848/2004/EY seuraavasti:

1. Korvataan 1 artiklan 3 kohdassa päivämäärä ”31 päivänä joulukuuta 2005” päivämäärällä ”31 päivänä joulukuuta 2006”.
2. Korvataan 6 artiklan 1 kohdassa rahoituspuitteet ”2,2 miljoonaa euroa” rahoituspuitteilla ”3,3 miljoonaa euroa”.

3 artikla

Tämä päätös tulee voimaan sinä päivänä, jona se julkaistaan *Euroopan unionin virallisessa lehdessä*.

4 artikla

Tämä päätös on osoitettu kaikille jäsenvaltioille.

Tehty Brysselissä päivänä kuuta .

Euroopan parlamentin puolesta
Puhemies

Neuvoston puolesta
Puheenjohtaja

LEGISLATIVE FINANCIAL STATEMENT

Policy area(s): Employment and Social Affairs – Equality for men and women

Activit(y/ies): Support for the promotion of gender equality

TITLE OF ACTION:

**DECISION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL
amending Council Decision 2001/51/EC establishing a Programme relating to the
Community framework strategy on gender equality and Decision No 848/2004/EC of the
European Parliament and of the Council establishing a Community action programme to
promote organisations active at European level in the field of equality between men and
women**

Amendment to Council Decision 2001/51/EC

1. BUDGET LINE(S) + HEADING(S)

Articles 04.0502 and 04.010405

2. OVERALL FIGURES

2.1. Total allocation for action (Part B): € million for commitment

€ 11.5 million for commitment

This amount represents the budgetary impact of the proposal to extend the programme, which is due to end on 31 December 2005, for the additional year concerned, 2006. It is roughly equivalent to the budget for the year 2005.

2.2. Period of application:

1 January 2006–31 December 2006

2.3. Overall multiannual estimate of expenditure:

- (a) Schedule of commitment appropriations/payment appropriations (financial intervention) *(see point 6.1.1)*

€ million *(to three decimal places)*

	2006	[n+1]	[n+2]	[n+3]	[n+4]	[n+5 and sub s. years]	Total
Commitments	11.100						11.100
Payments	11.100						11.100

- (b) Technical and administrative assistance and support expenditure *(see point 6.1.2)*

Commitments	0.400						0.400
Payments	0.400						0.400

Subtotal a+b							
Commitments	11.500						11.500
Payments	11.500						11.500

- (c) Overall financial impact of human resources and other administrative expenditure *(see points 7.2 and 7.3)*

Commitments/ payments	14.915						14.915
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TOTAL a+b+c							
Commitments	26.415						26.415
Payments							26.415

2.4. Compatibility with financial programming and financial perspective:

X Proposal is compatible with existing financial programming.

Proposal will entail reprogramming of the relevant heading in the financial perspective.

Proposal may require application of the provisions of the Interinstitutional Agreement.

2.5. Financial impact on revenue:⁸

X Proposal has no financial implications (involves technical aspects regarding implementation of a measure)

OR

Proposal has financial impact – the effect on revenue is as follows:

(NB All details and observations relating to the method of calculating the effect on revenue should be shown in a separate annex.)

(€ million to one decimal place)

		Prior to action [Year n-1]	Situation following action					
Budget line	Revenue		[Year n]	[n+1]	[n+2]	[n+3]	[n+4]	[n+5]
	a) Revenue in absolute terms							
	b) Change in revenue	Δ						

(Please specify each budget line involved, adding the appropriate number of rows to the table if there is an effect on more than one budget line.)

3. BUDGET CHARACTERISTICS

Type of expenditure		New	EFTA contribution	Contributions from applicant countries	Heading in financial perspective
Non-comp	diff	NO	YES	YES	No 3

4. LEGAL BASIS

Article 13 (2) EC Treaty

⁸ For further information, see separate explanatory note.

5. DESCRIPTION AND GROUNDS

5.1. Need for Community intervention

5.1.1. Objectives pursued

The objective of the prolongation is to ensure the continuation of the Community Action Programme on gender equality during the year 2006. The present programme will expire on 31 December 2005. The prolongation is deemed necessary to guarantee continuity of Community action in a transitional period characterised by important institutional changes until the adoption of a new comprehensive multiannual Framework Programme on the financing of actions in the employment and social field, including gender equality.

The objective of the Decision remains unchanged: to support and supplement efforts to promote gender equality including complementing legislative developments by:

- promoting and disseminating the values and practices underlying gender equality;
- improving the understanding of issues related to direct and indirect gender discrimination based on sex through improved knowledge and measurement and through the evaluation of the effectiveness of policies and practices; and
- developing the capacity of target players to promote gender equality.

5.1.2. Measures taken in connection with ex ante evaluation

This programme is the prolongation of the 5th Programme relating to the Community framework strategy on gender equality (2001-2005). An external ongoing evaluation started at the beginning of 2003 and will end in December 2006. The executive summary of the interim evaluation will be available on http://europa.eu.int/comm/employment_social/evaluation/gender01_en.html.

The Commission has drawn up an interim evaluation report based on the external evaluation available that will be made public soon. As explained in the interim evaluation report, the Action Programme has been designed to support the implementation of the Framework Strategy on gender equality with three main objectives, raising awareness, improving analysis and evaluation and developing capacity of players to promote gender equality. Results from the first three years show that the funded activities meet the objectives. Furthermore activities designed to raise awareness will in the process build up capacity - and vice versa - and both kinds of action either rely on or can be expected to promote policy analysis. This makes the classification of the eligible activities into the three strands somewhat artificial, as noted by the external evaluators.

The programme has an important role to play in supporting policy cooperation at European level. The broad formulation of the main objectives of each strand allows the funding of a wide range of projects with different durations, types of users and objectives to respond to the variety of objectives defined in the Framework Strategy on gender equality. Valuable direct contributions have been made by activities funded under strand 2 (such as expert networks and statistical work) and strand 1 (such as the Council Presidency and the Commission's conferences). The transnational projects run by national authorities have contributed to reinforcing synergy between national policies on gender equality.

On the other hand, the contribution of transnational projects subsidised under strand 3 is less apparent. Many projects deal with the development of methods and tools for which it is still too early to assess their impact. This will require further investigation in the course of the external evaluation.

5.1.3. Measures taken following evaluation

In the light of the preliminary findings of the interim evaluation, the Commission intends to develop more systematic information on the outputs of the Programme and its various activities. It is important to improve the synergy between the three strands by encouraging the flow of information and knowledge between the various activities.

For this purpose a regularly updated Commission website should be the major source of information and this message should be clearly passed to all project promoters. The comparable statistics developed by EUROSTAT in cooperation with the Member States, the studies conducted by the expert networks, the Commission's assessment of National Action Plans for Employment and social inclusion are all accessible from the Commission website. European conferences are also an opportunity to make the Programme's outputs better known.

Finally, it should be borne in mind that the fundamental *raison d'être* of such a Programme is its European added value. The Programme has to contribute to the development and the implementation of EU law concerning gender equality and to the promotion of the gender dimension in EU policies. This should be further analysed in the course of the external evaluation. In the context of the enlarged European Union, the Commission will pay attention to keeping all activities funded by the Programme in line with this fundamental requirement.

5.2. Action envisaged and budget intervention arrangements

In the context of the Amsterdam Treaty, gender mainstreaming has been firmly anchored in Article 3. In parallel to gender mainstreaming, specific actions in favour of women have proved to be essential in order to eliminate persistent inequalities.

Three sub-objectives have been identified to which correspond three major strands for actions under this Programme which run concurrently:

- promoting and disseminating values and practices underlying gender equality;
- improving the understanding of issues related to direct and indirect discrimination based on sex through improved knowledge and measurement and through the evaluation of the effectiveness of policies and practices;
- developing the capacity of target players to promote gender equality.

The Programme will work with a variety of target players selected from among policymakers in national, regional and local administrations, independent bodies responsible for the promotion of gender equality, non-governmental organisations, social partners, research institutes, the media, opinion-formers, the judiciary and law enforcement agencies.

The lessons of past programmes suggest that maximum added-value is obtained when programmes concentrate on a limited number of high-quality, large-scale coordinated activities where the emphasis is on supporting Member States' efforts to promote change at

national, regional and local levels. This involves Member States' governments, local and regional authorities, social partners, grass-root NGOs, independent experts and academics.

The three strands will continue to operate as in the first five years as follows:

- **Awareness-raising (Strand 1)**

This strand aims at disseminating the lessons of the Programme and adding to the momentum needed for the acceptance of change in society. It will contribute to creating the political conditions necessary for legislative or other developments.

With the aim of supporting and improving the synergy between national policies on gender equality and also to develop a Community added value, this strand will support the implementation of initiatives, to be developed by the Member States authorities, on particular topics approved annually, after discussion with the Programme Committee.

It includes classical information and communication tools and targeted visibility/awareness-raising events or campaigns.

- **Analysis and evaluation (Strand 2)**

This strand aims at developing and improving various tools for collecting information, putting it into a useable and comparable form and ensuring its dissemination to the target players in the Member States. This will build on work carried out during the previous equality programmes.

The Programme should assist players in the different Member States to learn from the experience of others, with the objective of improving the effectiveness of their efforts to promote gender equality. Information about what is happening in the Member States needs therefore to be made available in a form which is readily accessible and which will be used by the players.

- **Capacity building (Strand 3)**

This strand aims at adding value to the capacity of players to address gender equality effectively. This is achieved by disseminating to these players good practices and lessons from experience and involving them in a process of transnational exchange and dialogue at EU level.

Past experience related to the grounds for combating gender discrimination has underlined the importance of working in partnership with target players in the Member States and with organisations working in the field of gender equality. Previous Community action in the field of equal opportunities between women and men and initiatives in the fields of disability and social inclusion have shown the value of bringing players together in transnational partnerships which can form the basis for the exchange of good practice.

5.3. Methods of implementation

The delivery mechanisms stipulated in the proposal are in keeping with to the classic Community approach to grants and co-funding on the basis of a detailed financial request. The actions to be taken may be funded by service contracts following open calls for tender or restricted calls for proposals addressed to the Member States or by subsidies for joint

financing with other sources. In the latter case, the level of financial assistance from the Commission may not exceed, as a general rule, 80% of the expenditure actually incurred by the recipient. The Programme is managed centrally by the Commission.

The programme budget may also cover expenditure associated with preparation, follow-up, monitoring, auditing and evaluation activities directly necessary for the management of the programme and for the realisation of its objectives, such as studies, meetings, information and publication activities, expenditure associated with IT networks for the exchange of information and any other administrative and technical support expenditure on which the Commission may decide for the management of the programme.

6. FINANCIAL IMPACT

6.1. Total financial impact on Part B (over the entire programming period)

(The method of calculating the total amounts set out in the table below must be explained by the breakdown in Table 6.2.)

6.1.1. Financial intervention

Commitments (in € million to three decimal places)

Breakdown	2006	[n+1]	[n+2]	[n+3]	[n+4]	[n+5 and subs. years]	Total
Action 1	5.300						5.300
Action 2	1.900						1.900
Action 3.	3.900						3.900
Action 4: Technical and administrative assistance, support expenditure	0.400						0.400
TOTAL	11.500						11.500

6.1.2. *Technical and administrative assistance, support expenditure and IT expenditure (commitment appropriations)*

	[Year n]	[n+1]	[n+2]	[n+3]	[n+4]	[n+5 and subs. years]	Total
1) Technical and administrative assistance	0.250						0.250
a) Technical assistance offices							
b) Other technical and administrative assistance: - intra muros: - extra muros: <i>of which for construction and maintenance of computerised management systems</i>							
Subtotal 1	0.250						0.250
2) Support expenditure							
a) Studies							
b) Meetings of experts							
c) Information and publications	0.150						0.150
Subtotal 2	0.150						0.150
TOTAL	0.400						0.400

6.2. Calculation of costs by measure envisaged in Part B (over the entire programming period)⁹

(Where there is more than one action, give sufficient detail of the specific measures to be taken for each one to allow the volume and costs of the outputs to be estimated.)

Commitments (in € million to three decimal places)

Breakdown	Type of outputs (projects, files)	Number of outputs (total for years 1...n)	Average unit cost	Total cost (total for years 1...n)
	1	2	3	4=(2X3)
<u>Action 1: awareness-raising</u>				
- Measure 1: European raising events	Conferences, seminars	3	0.250	0.750
- Measure 2 : transnational initiatives run by national authorities or equality bodies	Transnational projects	10	0.430	4.300
<u>Action 2: analysis and evaluation</u>				
- Measure 1: development of comparable statistics and indicators	Statistical data and studies	3	0.300	0.900
- Measure 2: policy analysis				
- Measure 3: designing, implementing and monitoring gender equality legislation	Experts network	1	0.500	0.500
etc.	Legal experts network	1	0.500	0.500
<u>Action 3: Strengthening capacity</u>				
Measure 1: transnational exchanges of good practice, experience, etc	Transnational projects	14	0.299	4.150
<u>Action 4 : Action 4: Technical and administrative assistance, support expenditure</u>				
Measure 1: technical and administrative assistance	Human resources	3.27	0.07632	0.250
	Publications			
Measure 2: support expenditure		3	0.050	0.150
TOTAL COST				11.500

If necessary explain the method of calculation

⁹ For further information, see separate explanatory note.

7. IMPACT ON STAFF AND ADMINISTRATIVE EXPENDITURE

7.1. Impact on human resources

Types of post		Staff to be assigned to management of the action using existing and/or additional resources		Total	Description of tasks deriving from the action
		Number of permanent posts	Number of temporary posts		
Officials or temporary staff	A	8	0	8	<i>some people in the unit, work only partially on the implementation of the program</i>
	B	3	0	3	
	C	3	0	3	
Other human resources		1	0	1	EFTA END
Total		15	0	15	

7.2. Overall financial impact of human resources

Type of human resources	Amount (€)	Method of calculation *
Officials Temporary staff	15*108.000= 1.620.000	le coût moyen est de 108.000 € (basé sur un B2).
Other human resources (specify budget line)	0	EFTA END
Total	1.620.000	

The amounts are total expenditure for twelve months.

7.3. Other administrative expenditure deriving from the action

Budget line (number and heading)	Amount €	Method of calculation
Overall allocation (Title A7)		
A0701 – Missions	36.200	consumption in 2003 + 10%
A07030 – Meetings	36.200	consumption in 2003 + 10%
A07031 – Compulsory committees	90.000	consumption in 2003 + 10%
A07032 – Non-compulsory committees	0	
A07040 – Conferences	0	
A0705 – Studies and consultations	0	
Other expenditure (specify)	0	
Information systems (A-5001/A-4300)	0	
Other expenditure - Part A (specify)	0	
Total	162.400	

The amounts are total expenditure for twelve months.

I.	Annual total (7.2 + 7.3)	€ 1.636.240
II.	Duration of action	1 year
III.	Total cost of action (I x II)	€ 1.636.240

The needs for human and administrative resources shall be covered within the allocation granted to the managing Directorate General in the framework of the annual allocation procedure.

8. FOLLOW-UP AND EVALUATION

8.1. Follow-up arrangements

The prolongation will continue to be implemented along the same lines as the Programme in its first five years. Implementation will involve participation in selection panels of calls for proposals, monitoring of ongoing contracts and financial control of all transactions between the Commission and the beneficiaries.

8.2. Arrangements and schedule for the planned evaluation

The Programme will be monitored throughout its operation. The Programme Committee will receive regular information prepared by the Commission. The monitoring will be adapted according to the needs of each of the strands and will include aspects of both quality assurance and financial regularity.

In addition, the Programme is subject to an interim report on its implementation which *is currently in the process of adoption / has been adopted* by the Commission on ...¹⁰. The ongoing evaluation will continue to provide the Commission with regular evaluation findings until the final report on the implementation of the Framework Strategy and this Programme which will be drawn up by 31 December 2006. The Commission was and will be assisted by external evaluators for both reports.

9. ANTI-FRAUD MEASURES

All the measures funded are subject to ex ante, in itinere and ex post analysis by the responsible departments as regards content quality and cost-effectiveness. The grant application forms will require information on the identity and nature of potential beneficiaries so that their reliability can be assessed in advance. Fraud prevention measures (checks, reports) are included in the agreements or contracts between the Commission and beneficiaries. The Commission will check reports and ensure that work has been properly carried out before intermediate and/or final payments are made. Special attention will be made in order to avoid double funding. In addition, controls by the Commission or the Court of Auditors of the European Communities may be carried out on the basis of documents or on the spot.

¹⁰ SEC (2004) ... (to be inserted)..

LEGISLATIVE FINANCIAL STATEMENT

Policy area(s): Employment and Social Affairs – Equality for men and women

Activit(y/ies): Support for the promotion of gender equality

TITLE OF ACTION:

**DECISION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL
amending Council Decision 2001/51/EC establishing a Programme relating to the
Community framework strategy on gender equality and Decision No 848/2004/EC of the
European Parliament and of the Council establishing a Community action programme to
promote organisations active at European level in the field of equality between men and
women**

Amendment to Council Decision No 848/2004/EC

1. BUDGET LINE(S) + HEADING(S)

A-3037 (No ABB 040503) and A-3046 (No ABB 040501)

2. OVERALL FIGURES

2.1. Total allocation for action (Part B): € million for commitment:

1.1 € million for commitment

This amount represents the budgetary impact of the proposal to extend the programme, which is due to end on 31 December 2005, for the additional year concerned, 2006. It is roughly equivalent to the budgets for the years 2004 and 2005.

2.2. Period of application:

1 January 2006–31 December 2006

2.3. Overall multiannual estimate of expenditure:

- (a) Schedule of commitment appropriations/payment appropriations (financial intervention) *(see point 6.1.1)*

€ million *(to three decimal places)*

	2006	[n+1]	[n+2]	[n+3]	[n+4]	[n+5 and subs. years]	Total
Commitments	1.100						1.100

(b) Technical and administrative assistance and support expenditure(see point 6.1.2)

Commitments	None						

Subtotal a+b							
Commitments	1.100						1.100

(c) Overall financial impact of human resources and other administrative expenditure
(see points 7.2 and 7.3)

Commitments/ payments	None						
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TOTAL a+b+c							
Commitments	1.100						1.100

2.4. Compatibility with financial programming and financial perspective

X Proposal is compatible with existing financial programming.

Proposal will entail reprogramming of the relevant heading in the financial perspective.

Proposal may require application of the provisions of the Interinstitutional Agreement.

2.5. Financial impact on revenue:¹¹

X Proposal has no financial implications (involves technical aspects regarding implementation of a measure)

OR

Proposal has financial impact – the effect on revenue is as follows:

(NB All details and observations relating to the method of calculating the effect on revenue should be shown in a separate annex.)

¹¹ For further information, see separate explanatory note.

(€ million to one decimal place)

		Prior to action [Year n-1]	Situation following action					
Budget line	Revenue		[Year n]	[n+1]	[n+2]	[n+3]	[n+4]	[n+5]
	a) Revenue in absolute terms							
	b) Change in revenue	Δ						

(Please specify each budget line involved, adding the appropriate number of rows to the table if there is an effect on more than one budget line.)

3. BUDGET CHARACTERISTICS

Type of expenditure		New	EFTA contribution	Contributions from applicant countries	Heading in financial perspective
Non-comp	Non-diff	NO	YES	YES	No 5

4. LEGAL BASIS

Article 13(2) EC Treaty

5. DESCRIPTION AND GROUNDS

5.1. Need for Community intervention

5.1.1. Objectives pursued

The objective of the prolongation is to ensure the continuation of the Community Action Programme to promote organisations active at European level in the field of equality between women and men. The present programme will expire on 31 December 2005. The prolongation is deemed necessary to guarantee continuity of Community action in a transitional period characterised by important institutional changes (enlargement of the Union, a new European Parliament and a new Commission) until the adoption of a new comprehensive multiannual Framework Programme on the financing of actions in the employment and social field including gender equality.

The objective of the Decision remains unchanged: to support the activities of organisations active at European level in the field of equality for women and men, of which an ongoing programme of work or a specific action serves the general European interest the field of equality for women and men or pursues an objective which is part of the European Union's policy in this area.

5.1.2. Measures taken in connection with ex ante evaluation

The Programme which it is proposed to extend is a new one aimed at providing a legal basis for awarding grants to organisations active at European level in the field of equality for men and women for the years 2004 and 2005. Its adoption was made necessary by the new structure of the Commission's budget under the new Financial Regulation with effect from 2004.

5.1.3. Measures taken following ex post evaluation

The activities of the European Women's Lobby have in the past been subject to several annual evaluations by the Commission's departments. In addition, an audit report was drawn up in 1999 at the European Parliament's request. These results have shown that the Lobby's activities have an effective, significant impact, in particular by informing women of their rights, and that it has a substantial influence on policymakers at European, national, regional and local level with regard to the promotion of gender equality.

A report presenting the results obtained by the beneficiaries is scheduled for December 2006, in particular with a view to assessing its effectiveness as regards the achievement of its objectives.

5.2. Action envisaged and budget intervention arrangements

In the context of the Amsterdam Treaty, gender mainstreaming has been firmly anchored in Article 3. In parallel to gender mainstreaming, specific actions in favour of women have proved to be essential in order to eliminate persistent inequalities. The activities of certain organisations help to promote gender equality. The European Women's Lobby in particular, which is present in almost all Member States and has over 3000 members, plays a major role in promoting, monitoring and disseminating Community measures aimed at women with a view to achieving equality between women and men.

The general objective of the Programme is to reinforce Community action in the field of equality between men and women and the effectiveness of such action by offering financial support to organisations active at European level in the field of equality between women and men, including the European Women's Lobby.

The activities carried out by organisations which are eligible to receive a Community grant under the Programme will come under one of the following strands:

Strand 1: ongoing activities of the European Women's Lobby, whose members are, *inter alia*, women's organisations in the Member States of the European Union, subject to observance of the following principles:

- it must be free to select its members,
- it must be free to pursue its activities.

Strand 2: ongoing activities of an organisation pursuing an objective of general European interest in the field of gender equality or an objective forming part of the European Union's policy in this area. This applies to a non-profit-making body carrying out its activities exclusively in order to achieve equality between women and men or an organisation with a wider aim which carries out part of its activities exclusively to promote equality between

women and men. An annual operating grant may be awarded to support the implementation of such an organisation's ongoing programme of work.

Strand 3: specific actions of an organisation pursuing an objective of general European interest in the field of equality between women and men or an objective forming part of the European Union's policy in this area.

5.3. Methods of implementation

The delivery mechanisms stipulated in the proposal are in keeping with the classic Community approach to grants and co-funding on the basis of a detailed financial request. The actions to be taken may be funded by subsidies for joint financing with other sources. In this case, the level of financial assistance from the Commission may not exceed, as a general rule, 80% of the expenditure actually incurred by the recipient. The Programme is managed centrally by the Commission

6. FINANCIAL IMPACT

6.1. Total financial impact on Part B (over the entire programming period)

(The method of calculating the total amounts set out in the table below must be explained by the breakdown in Table 6.2.)

6.1.1. Financial intervention

Commitments (in € million to three decimal places)

Breakdown	2006	[n+1]	[n+2]	[n+3]	[n+4]	[n+5 and subs. years]	Total
Action 1	0.750						0.750
Action 2	0.350						0.350
etc.							
TOTAL	1.100						1.100

6.1.2. *Technical and administrative assistance, support expenditure and IT expenditure (commitment appropriations)*

	2006	[n+1]	[n+2]	[n+3]	[n+4]	[n+5 and subs. years]	Total
1) Technical and administrative assistance	None						
a) Technical assistance offices	None						
b) Other technical and administrative assistance: - intra muros: - extra muros: <i>of which for construction and maintenance of computerised management systems</i>							
Subtotal 1	None						
2) Support expenditure							
a) Studies							
b) Meetings of experts							
c) Information and publications							
Subtotal 2							
TOTAL							

6.2. Calculation of costs by measure envisaged in Part B (over the entire programming period)¹²

(Where there is more than one action, give sufficient detail of the specific measures to be taken for each one to allow the volume and costs of the outputs to be estimated.)

Commitments (in € million to three decimal places)

Breakdown	Type of outputs (projects, files)	Number of outputs (total for years 1...n)	Average unit cost	Total cost (total for years 1...n)
	1	2	3	4=(2X3)
<u>Action 1</u> - Measure 1 - Measure 2 <u>Action 2</u> - Measure 1 - Measure 2 - Measure 3 etc. TOTAL COST				

If necessary, explain the method of calculation

7. IMPACT ON STAFF AND ADMINISTRATIVE EXPENDITURE

7.1. Impact on human resources

Types of post		Staff to be assigned to management of the action using existing and/or additional resources		Total	Description of tasks deriving from the action
		Number of permanent posts	Number of temporary posts		
Officials or temporary staff	A B C	1/3		1/3 A	Supervision, contact person
Other human resources					
Total		1/3 A*			

¹² For further information, see separate explanatory note.

* Existing resources

7.2. Overall financial impact of human resources

Type of human resources	Amount (€)	Method of calculation *
Officials	108.000*0.33=	average cost is 108.000 €
Temporary staff	36.000	
Other human resources (specify budget line)		
Total	36.000	

The amounts are total expenditure for twelve months.

7.3. Other administrative expenditure deriving from the action

Budget line (number and heading)	Amount €	Method of calculation
Overall allocation (Title A7)	None	
A0701 – Missions		
A07030 – Meetings		
A07031 – Compulsory committees ¹		
A07032 – Non-compulsory committees ¹		
A07040 – Conferences		
A0705 – Studies and consultations		
Other expenditure (specify)		
Information systems (A-5001/A-4300)		
Other expenditure - Part A (specify)		
Total	None	

The amounts are total expenditure for twelve months.

¹ Specify the type of committee and the group to which it belongs.

I.	Annual total (7.2 + 7.3)	€ 36.000
II.	Duration of action	1 year
III.	Total cost of action (I x II)	€ 36.000

The needs for human and administrative resources shall be covered within the allocation granted to the managing Directorate General in the framework of the annual allocation procedure.

8. FOLLOW-UP AND EVALUATION

8.1. Follow-up arrangements

The prolongation will continue to be implemented along the same lines as the Programme in its first two years. Implementation will involve participation in selection panels of calls for proposals, monitoring of ongoing contracts and financial control of all transactions between the Commission and the beneficiaries.

8.2. Arrangements and schedule for the planned evaluation

Given that this Programme is designed to promote gender equality, the functions of monitoring and evaluation naturally form part of the activities implemented, in such a way as to derive maximum benefit from them.

The Programme is subject to the submission of a report by the Commission to the European Parliament and the Council on the achievement of its objectives. This report shall be based on the results obtained by the beneficiaries and shall assess, in particular, their effectiveness in achieving the said objectives.

9. ANTI-FRAUD MEASURES

All the measures funded are subject to ex ante, in itinere and ex post analysis by the responsible departments as regards content quality and cost-effectiveness. The grant application forms will require information on the identity and nature of potential beneficiaries so that their reliability can be assessed in advance. Fraud prevention measures (checks, reports) are included in the agreements or contracts between the Commission and beneficiaries. The Commission will check reports and ensure that work has been properly carried out before intermediate and/or final payments are made. Special attention will be made in order to avoid double funding. In addition, controls by the Commission or the Court of Auditors of the European Communities may be carried out on the basis of documents or on the spot.