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**REPORT FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT AND
THE COUNCIL**

**on Member States' reporting on single-use plastic (SUP) items and on fishing gear under
Directive (EU) 2019/904**

Review of the data and information reported in accordance with Article 13(3) of **Directive (EU) 2019/904** of the European Parliament and of the Council of 5 June 2019 on the **reduction of the impact of certain plastic products on the environment**

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1. Background and purpose of the report

Directive 2019/904 of the European Union and the Council of 5 June 2019 on the reduction of the impact of certain plastic products on the environment ('the Single Use Plastics (SUP) Directive') has three aims: (i) to prevent and reduce the negative impact of certain plastic products on the environment and human health; (ii) to promote a circular economy; and (iii) to contribute to a well-functioning internal market.

Under Article 13 of the SUP Directive, Member States are required to report the information outlined in Table 1 within 18 months of the end of the respective reference year, together with a quality-check report describing, among other things, the methods used for the calculations and for data verification and control. The Commission has adopted a series of implementing decisions laying down the methodologies and formats for both the data reporting and the quality-check reports.

This report provides an assessment of the information reported for the reference year 2022, as required by Article 13(3) of the SUP Directive, the text of which is set out below.

The Commission shall review the data and information reported in accordance with this (13) Article and publish a report on the results of its review. The report shall assess the organisation of the collection of the data and information, the sources of data and information and the methodology used in Member States as well as the completeness, reliability, timeliness and consistency of that data and information. The assessment may include specific recommendations for improvement. The report shall be drawn up after the first reporting of the data and information by the Member States and thereafter at the intervals envisaged in Article 12(3c) of Directive 94/62/EC.

The report also:

- provides an overview of the reported data and information;
- assesses the quality of the data in view of the criteria listed in Article 13(3);
- offers recommendations on how to improve the reporting in subsequent years.

The analysis underpinning this report was supported by the European Environment Agency. More detailed analyses can be found in the extended report (EEA, 2025). In addition to the EU Member States (MS), this report also covers data and information submitted by European Free Trade Association (EFTA) states belonging to the European Economic Area (Iceland, Liechtenstein and Norway).

2. Results of the reporting

This section presents the reported data by reporting item (from item (a) to item (d) as indicated in Table 1), supplemented by additional calculations of per capita and total values. The complete set of reported data and information [is available here](#).

The presented information should be considered with caution due to both different methodologies that were used by different countries and accuracy issues (see Chapter 3 on data quality). Therefore, comparisons across countries (e.g. of per capita values) may not be especially meaningful. Nonetheless, per capita and total values have been calculated for the countries that reported on the respective item to give a better overview of the current picture.

Table 1: Reporting obligations according to the SUP Directive.

Data and information	Referred in this report as	Legal basis for reporting	Reference year	First reporting by MS due	Target / objectives
Amounts placed on market for: - cups for beverages - food containers	Item (a)	SUP Directive Article 13(a): Data on single-use plastic products listed in Part A of the Annex that have been placed on the market of the Member State each year, to demonstrate the consumption reduction in accordance with Article 4(1). <u>Commission Implementing Decision (EU) 2022/162.</u>	2022	End June-2024	Ambitious and sustained reduction (2022-2026). In addition, the reported data will feed into the evaluation of the SUP Directive, which will include an assessment of the possibility of introducing binding consumption-reduction targets for cups for beverages and food containers.
Measures taken to reduce consumption of: - cups for beverages - food containers	Item (b)	SUP Directive Article 13(b): Information on the measures taken by the Member State for the purposes of Article 4(1). <u>Commission Implementing Decision (EU) 2022/162.</u>	2022	End June-2024	
Separate collection of SUP beverage bottles	Item (c)	SUP Directive Article 13(c): Data on single-use plastic products listed in Part F of the Annex that have been separately collected in the Member State each year, to demonstrate the attainment of the targets in accordance with Article 9(1). <u>Commission Implementing Decision (EU) 2021/1752.</u>	2022	End June-2024	By 2025, 77%. By 2029, 90%. (all by weight)
Fishing gear containing plastic: - amounts placed on market - amounts collected as waste	Item (d)	SUP Directive Article 13(d): Data on fishing gear containing plastic placed on the market and on waste fishing gear collected in the Member State each year. <u>Commission Implementing Decision (EU) 2021/958.</u>	2022	End June-2024	No targets, but Member States that have marine waters are required to set their annual national collection rates for waste fishing gear containing plastic for recycling as of 1 January 2025. In addition, the data reported in 2024 (for 2022) will provide the basis for an assessment of possible further measures under the evaluation of the SUP Directive, including potentially setting binding collection rates for waste fishing gear.
Recycled content in SUP beverage bottles	Item (e)	SUP Directive Article 13(e): Information on recycled content in beverage bottles listed in Part F of the Annex to demonstrate the attainment of the targets laid down in Article 6(5). <u>Commission Implementing Decision (EU) 2023/2683.</u>	2023	End June-2025	By 2025, 25% for SUP beverage bottles made of PET. By 2030, 30% for all SUP beverage bottles.
Post-consumption waste from filters for tobacco products	Item (f)	SUP Directive Article 13(f): Data on the post-consumption waste of single-use plastic products listed in Section III of Part E of the Annex that has been collected in accordance with Article 8(3). <u>Commission Implementing Decision (EU) 2021/2267.</u>	2023	End June-2025	-

Overview by item

29 countries reported data and information under the SUP Directive for 2022 (all EU MS and 2 EEA-EFTA countries). The main results are set out in Table 2.

Table 2: Summary results by reporting items for EU MS for 2022.

	Placed on the market (item (a))	Measures to reduce consumption (item (b))
Cups for beverages ('CfBs') and food containers ('FCs') (items (a) and (b))	Based on weight (data from 20 EU MS): 152 037 tonnes of plastics from CfBs (0.46 kg per capita) 524 003 tonnes from FCs (1.60 kg per capita) Based on the number of products (data from 11 EU MS): 17 billion CfBs (97 per capita) 111 billion FCs (636 per capita)	- Economic instruments (27 EU MS) - Awareness raising (25 EU MS) - Promotion of sustainable alternatives (25 EU MS) - Quantitative targets for reducing CfBs and FCs placed on the market (14 MS)
	Placed on the market	Separate collection
Beverage bottles (item c)	2.54 million tonnes (5.7 kg per capita) (data from 27 EU MS)	1.8 million tonnes, which amounts to a total separate collection rate of 71% (data from 26 EU MS; 2025-target: 77%)
Fishing gear (item d)	22 900 tonnes (data from 23 EU MS)	7 500 tonnes, which amounts to a total collection rate of 32,7% (data from 20 EU MS)

Item A: Amounts placed on the market of cups for beverages (CfBs) and food containers (FCs)

Out of the 27 countries (25 EU MS and 2 EEA-EFTA countries) that reported the amounts of CfBs and FCs placed on the market, 15 reported only by weight, 6 only by number of products and 6 reported both. No country used the option to adjust these quantities for movements to and from other Member States or non-EU countries.

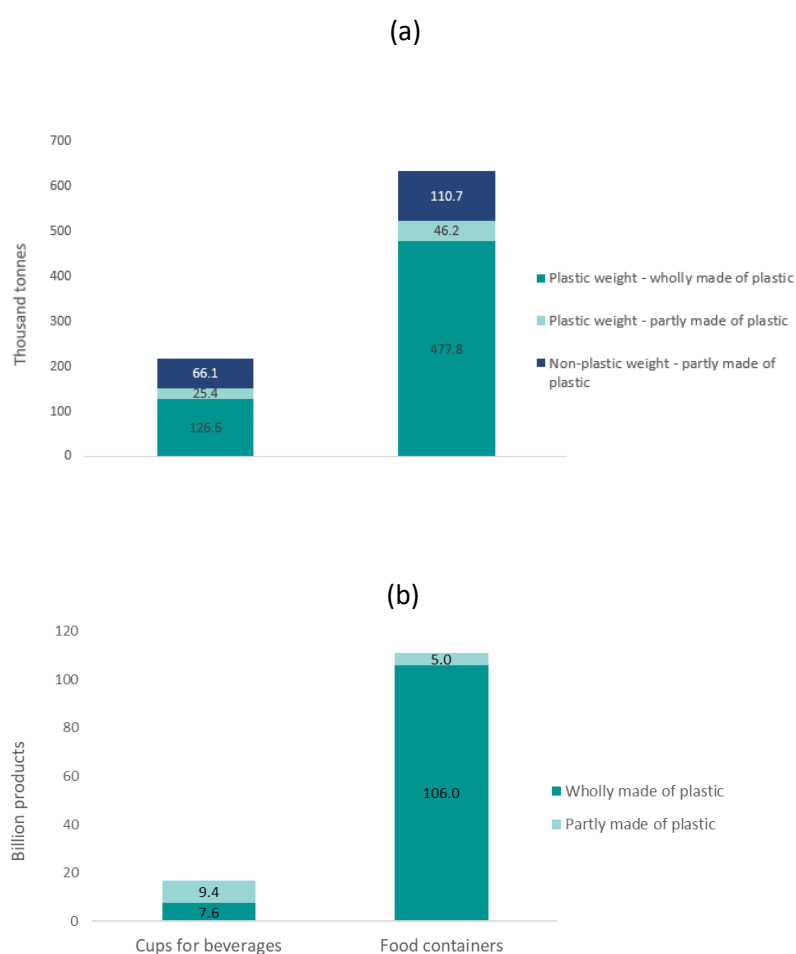
The values reported are highly variable across countries by product, metric (weight of plastic in items and total weight of items) and reporting modality (by weight or by number of products). For values based on weight (Figure 1(a)), a total of 526 482 tonnes (524 003 tonnes of which were from EU MS) of plastic from FCs and 152 290 tonnes (152 037 from EU MS) of CfBs were reported as placed on the market in 2022. This corresponds to per capita values of 1.60 kg of plastic from FCs and 0.46 kg from CfBs¹ (these values also apply to the subset including only EU MS). The total weight, including non-plastic components, was 637 456 tonnes (634 744 of which were from EU MS) from FCs and 218 469 tonnes (218 092 of which were from EU MS) from CfBs. For items partly made of plastic, the average plastic content (averaged across EU and EEA/EFTA countries) was 27.8% of the total weight for CfBs

¹ Throughout the report, per capita values have been calculated as the ratio between the sum of the weight divided by the total population in the countries reporting. Population data come from Eurostat (average country population for year 2022, [Eurostat \(2024a\)](#)).

and close to 30% for FCs (these values are almost the same for the subset including only EU MS). The values for FCs were highly influenced by a small number of countries reporting very high figures (see Figure 2 and Figure 3). Altogether, the amounts reported represent 7.9% of the volume of plastic packaging waste² generated in the same countries.

By number of products (Figure 1(b)), 17.3 billion (17 billion of which were from EU MS) CfBs and 111.1 billion (111.06 from EU MS) FCs were reported as placed on the market in 2022. These total figures correspond to 95.9 (97 for EU MS) CfBs and 616.7 (636 for EU MS) FCs per capita. 88.5% (88.8% for EU MS) of the total number were products wholly made of plastic.

Figure 1: SUP CfBs and FCs placed on the market in the EU in 2022, total absolute values based on weight (a) and based on the number of products (b).

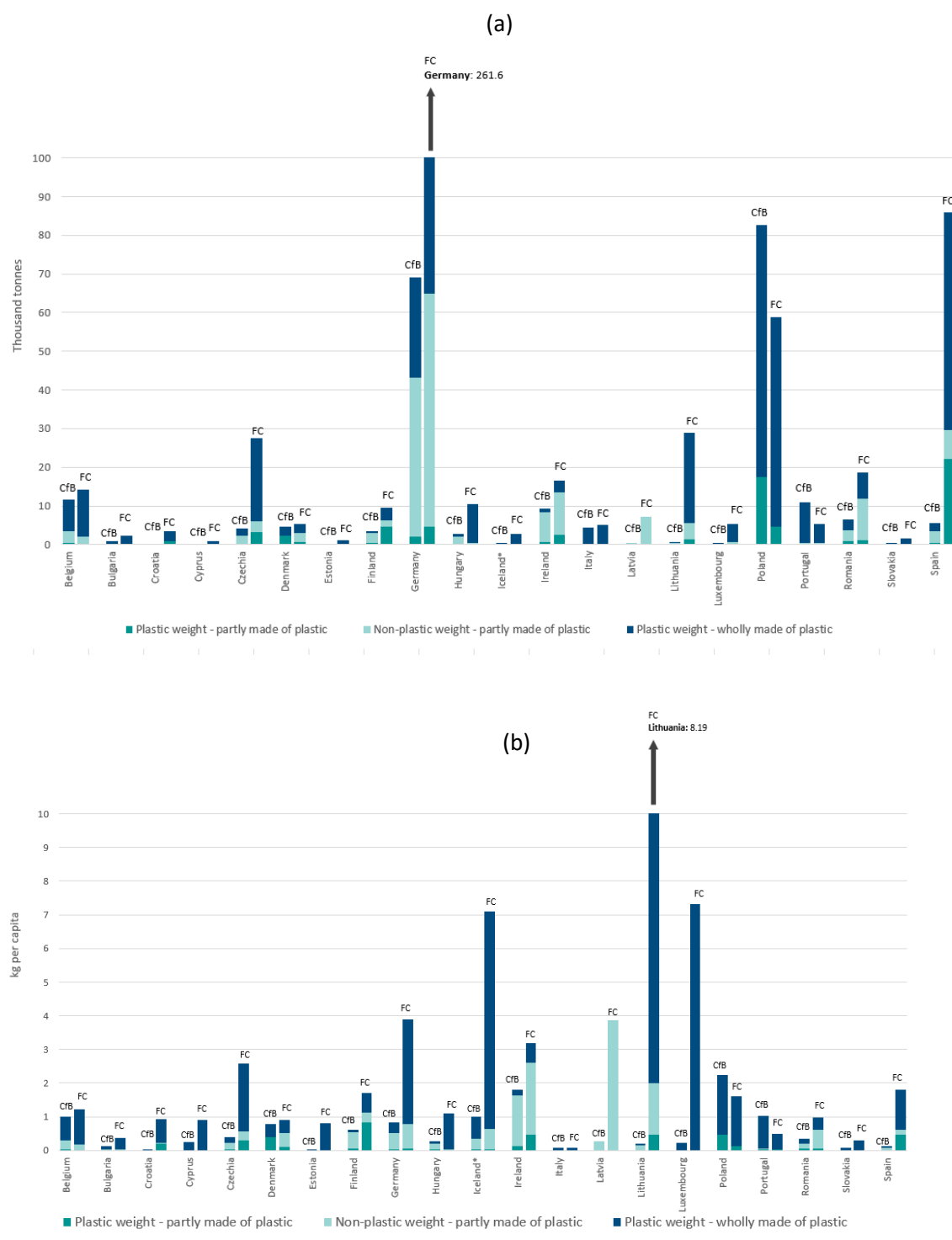


Note: Figure 1(a) is based on data from 20 EU MS. Figure 1(b) is based on data from 11 EU MS. See country breakdown in Figure 2.

² Calculated ad hoc for this assessment, as the division of the plastic weight of both products covered under item (a) and the packaging waste generated, considering the subset of countries that reported this item. The plastic weight of the item considers the weight of items wholly made of plastic and the plastic content of items partly made of plastic. Plastic packaging waste generated is taken from Eurostat statistics '[Packaging waste by waste management operations](#)'. This comparison should be taken only as a limited proxy. Plastic packaging waste might still be underestimated in some countries, as the early warning assessments ([EEA, 2022](#)) found out.

Figure 2: SUP cups for beverages (CfBs) and food containers (FCs) placed on the market in 2022 (for EU MS and EEA-EFTA countries), absolute values by country based on weight (a) and per capita values (b). Countries missing in the graph did not report data based on this approach.

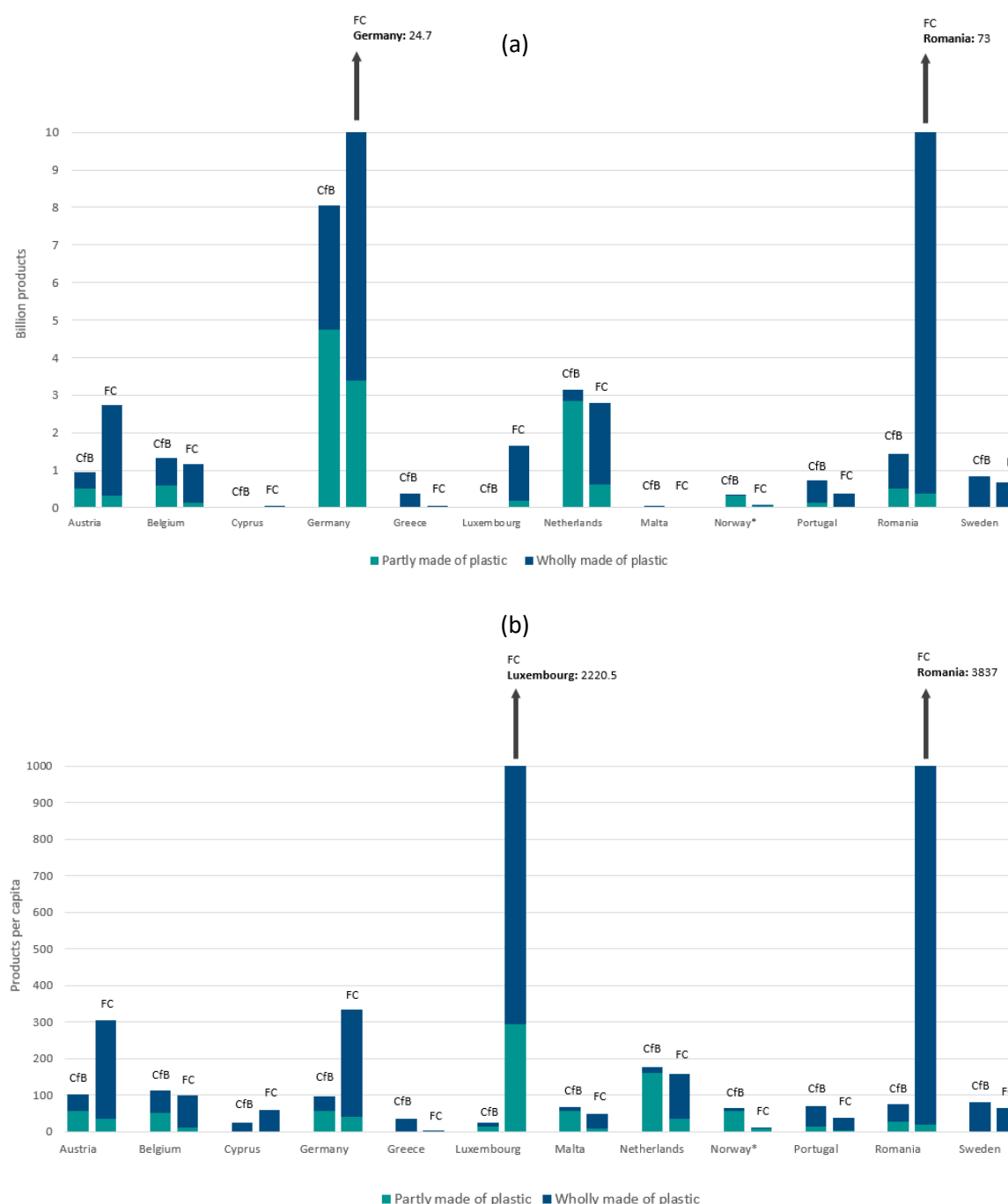
Figure 2(a) shows the data reported by countries and Figure 2(b) per capita values, with significant variation across countries.



Note: * EEA-EFTA countries.

Figure 3: SUP cups for beverages (CfBs) and food containers (FCs) placed on the market in 2022 (EU MS and EEA-EFTA countries), absolute values by country based on the number of products (a) and per capita values (b). Countries missing in the graph did not report data based on this approach.

Figure 3 shows data reported based on the number of products, in absolute amounts (a) and per capita values (b).



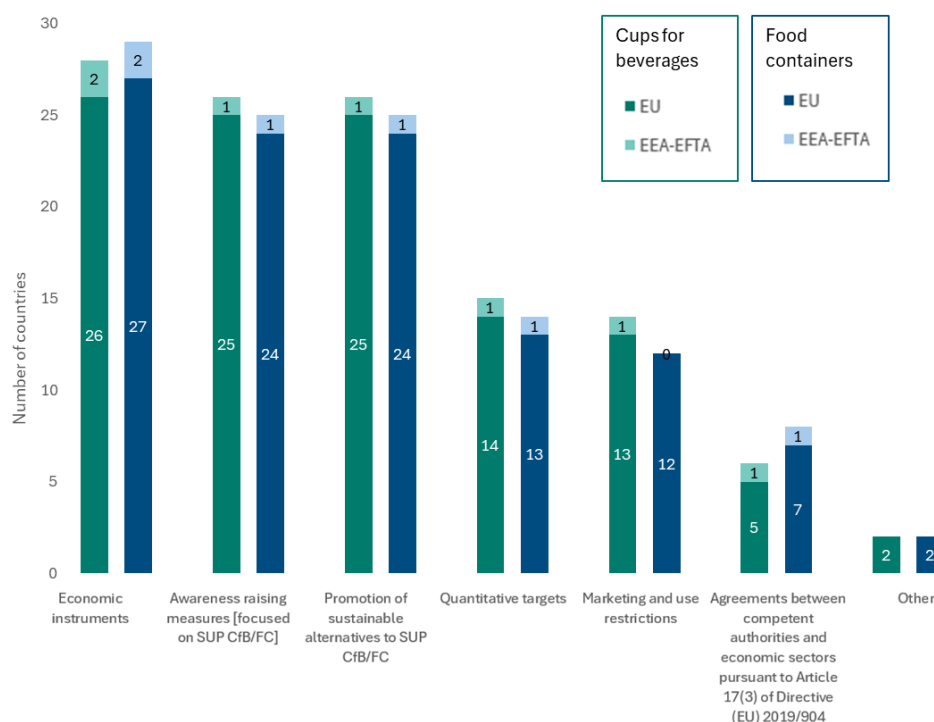
Note: * EEA-EFTA countries.

Item B: Consumption-reduction measures for cups for beverages and food containers

The reporting template provided a list of measures classified by category and sub-category, and the countries were asked to note which of these measures they applied. All countries declared to have

used economic instruments, and most said that they had taken measures to raise awareness and promote sustainable alternatives (Figure 4). For most countries, the measures reported for cups for beverages and food containers were the same.

Figure 4: Number of countries with consumption-reduction measures in force for SUP CfBs and FCs in 2022 (EU MS and EEA-EFTA countries).

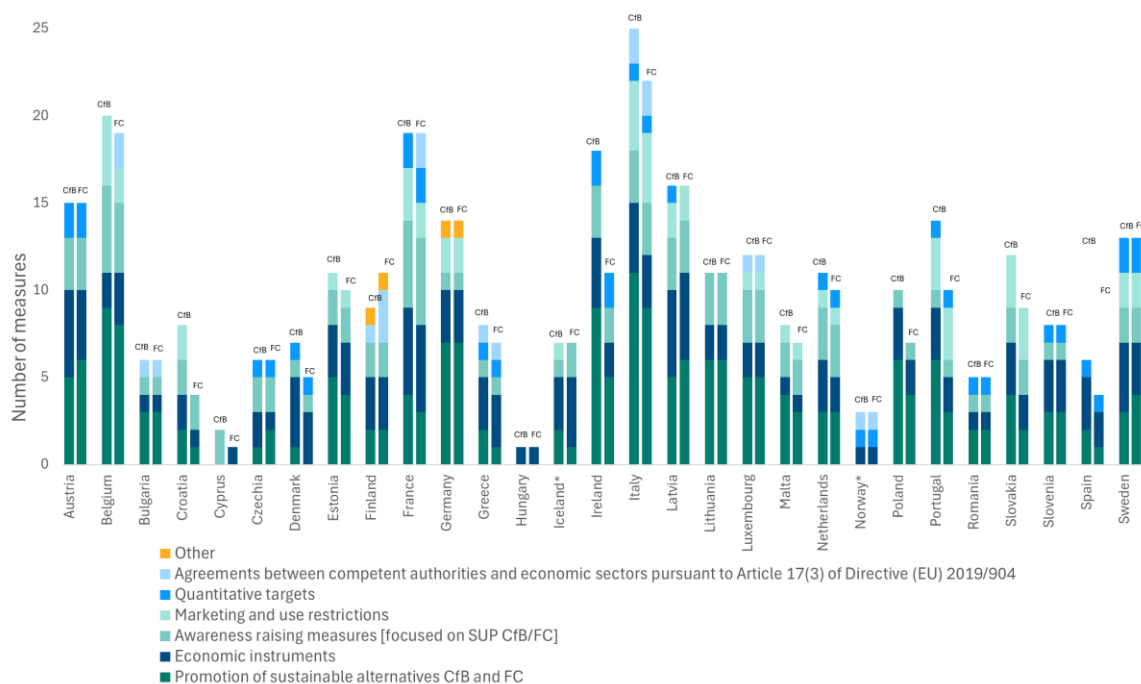


Measures are often linked to policies on packaging or to the implementation of the SUP Directive. Some reported measures will enter into force later and are not yet reflected in this report.

The sub-categories of measures that were frequently reported were: (i) extended producer responsibility obligations (20 EU MS); (ii) campaigns to raise awareness of negative environmental impacts (21 EU MS); (iii) promotion of sustainable alternatives to these SUP products (e.g. reusable food containers) (19 EU MS); (iv) obligations or incentives for businesses to provide sustainable alternatives to the SUP products at the point of sale to the final consumer (17 EU MS); and (v) the promotion of free public sources of drinking water encouraging people to bring a refillable cup or drink from the tap (14 EU MS). 14 EU MS said they had introduced quantitative targets for reducing the amount of SUP CfBs and FCs placed on the market. See Annex 1 for the full set of measures by category and sub-category and Annex 2 for details on the quantitative targets.

The total number of measures in force varied among countries (Figure 5). It is noteworthy that countries very often referred to the same policy instrument under different categories and sub-categories of measures. Some countries listed more than one policy as a reference for a specific sub-category.

Figure 5: Consumption-reduction measures in force for SUP CfBs and FCs in 2022 (EU MS and EEA-EFTA countries).



Note: * EEA-EFTA countries.

These figures do not give any indication of the degree of enforcement and level of implementation of the measures referred to. In addition, it is not possible to assess whether the reported measures are proportionate and non-discriminatory.

Item C: Separate collection of SUP beverage bottles

All 29 countries (27 EU and 2 EEA-EFTA) reported data on the weight of SUP beverage bottles placed on the market. Some countries mentioned the impact of movements of these bottles between EU countries and exports/imports from non-EU countries in the reported data³, but these countries did not report separate figures for either of these phenomena⁴. Four EU MS used the option given in Commission Implementing Decision (EU) 2021/1752 to estimate the amounts of bottles placed on the market as the weight of waste generated from this product. In this case, countries were required to report amounts based on four waste flows: (i) waste collected separately according to the requirements laid down in the SUP Directive⁵; (ii) waste separately collected but not in accordance

³ For instance, Estonia mentioned inflows from neighbouring countries as a reason for having higher figures for separate collection than for placed on the market, and Malta stated the importance of accounting for inflows from other countries during the summer season.

⁴ Only Spain reported values of zero based on the assumption that flows in and out balanced out.

⁵ Where either of the following conditions is fulfilled:

- (a) the waste single-use bottles have been collected separately for recycling from any other waste;
- (b) the waste single-use bottles have been collected together with other waste packaging fractions of municipal waste or with other non-packaging plastic, metal, paper or glass fractions of municipal waste collected separately for recycling, and: (i) the collection system does not collect waste likely to contain hazardous substances; (ii) the collection of waste and the subsequent sorting are designed and carried out in such a way as to minimise the contamination of collected waste single-use bottles from waste plastics not originating from such bottles and other waste; and (iii) quality assurance systems are set up by the waste operators in order to verify that the conditions set out in points (i) and (ii) are fulfilled.

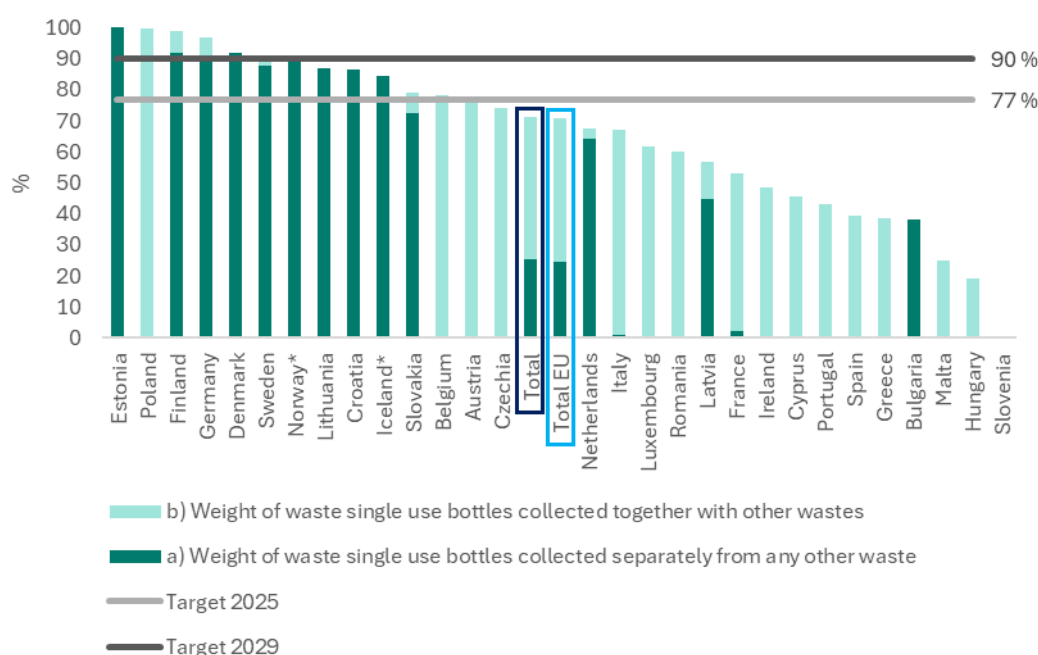
with the requirements of the SUP Directive; (iii) mixed municipal waste; and (iv) littered waste. Data were provided on all flows except (ii).

A total of 2.56 million tonnes (2.54 million of which were from EU MS) of SUP beverage bottles were reported as placed on the market in 2022, corresponding to 5.7 kg per capita (also applicable to the subset of EU MS). 1.83 million tonnes (1.8 million of which were from EU MS) were reported as separately collected according to the requirements laid down in the SUP Directive, which equates to a total separate collection rate of 71% for the EU MS (71.2% when also taking into account the EEA-EFTA countries) (Figure 6). 12 (10 EU MS) of the 26 reporting countries reported separate collection rates above the 2025 target of 77% set by the SUP Directive, while 6 EU MS even reported separate collection rates above the 2029 target of 90% (Figure 7).

Figure 6: SUP beverage bottles placed on the market and separately collected (EU MS), total values in 2022.



Figure 7: Separate collection rate for SUP beverage bottles by country in 2022 (EU MS and EEA-EFTA countries).



Note: Countries are ordered according to the separate collection rate. Slovenia did not report data.

Notably, 10 out of the 12 countries that already reached the 2025 target in 2022 have deposit-refund schemes (DRS) in place for SUP beverage bottles. This shows the effectiveness of DRS, which Member States will have to introduce under the new Packaging and Packaging Waste Regulation. Many countries are already setting up these types of schemes or planning to do so soon (see Annex 3 for more details).

The amounts of SUP beverage bottles placed on the market varied significantly across countries in 2022 (see absolute and per capita values in Annex 4). As expected, the countries with the largest populations reported the highest absolute amounts (Germany, Italy, France, Poland and Spain). Malta and Cyprus however, reported the highest per capita values. On separate collection, 23 (22 EU MS) countries reported separately collected SUP bottles that were collected together with other waste streams. 18 countries reported amounts on SUP bottles separately collected from any other waste stream, mostly via DRS. The remaining countries did not report values other than zero, due to either: (i) a lack of systems in place for separate collection from any other waste stream; (ii) bottle collection happening together with other dry waste streams; or (iii) some countries being unsure whether their systems are able to collect bottles fully separated from any other waste streams.

Item D: Amounts of fishing gear containing plastic placed on market and collected as waste

A total of 25 countries (23 EU MS and 2 EEA-EFTA countries) reported data on fishing gear containing plastic placed on the market, and 22 of these countries (20 EU MS and 2 EEA-EFTA countries) reported data on waste fishing gear collected. Most countries reported only the mandatory data, i.e. total amounts of fishing gear without any further breakdown. However, 6 countries (5 EU MS) provided a further data breakdown, either by type of fishing gear or by material (plastic, metal, rubber) (see Annex 5 for the broken-down data).

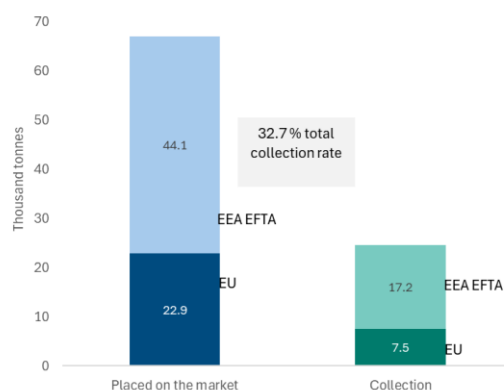
For 2022, a total of 67 000 tonnes (22 900 of which were from EU MS) of fishing gear were reported as placed on the market, and 24 700 tonnes (7 500 of which were from EU MS) as waste fishing gear collected⁶. This means a total collection rate of 32.7% for EU MS (36.8% when also including the EEA-EFTA countries) (Figure 8). Collection rates ranged across countries from 0% to values above 100% (Figure 9) (the latter being generally for countries with an extensive coastline). Overall, landlocked countries declared 0% values for both amounts placed on the market and collected, even though fishing gear could possibly be placed on their market. Although the SUP Directive does not lay down quantitative binding collection targets, Member States with marine waters are required to set annual national collection rates for waste fishing gear containing plastic for recycling as of 1 January 2025. The data reported this year will provide the basis for assessing the feasibility of setting binding collection targets following the evaluation of the SUP Directive in 2027.

The amounts of fishing gear placed on the market and collected varied greatly across countries (Figure 10), with a strong correlation between: (i) amounts placed on the market and amounts collected; and (ii) those values and the tonnage of the fishing fleet in each country (see Annex 6 for data relative to the size of the fishing fleet). Country values ranged from a few tonnes to more than 42 000 tonnes placed on the market and to up to 15 000 tonnes of waste fishing gear collected. The highest amounts placed on the market were reported by Norway, Lithuania, France and Portugal. This seems to partly reflect differing situations in different countries, but it also partly reflects differences in data gathering

⁶ Data requested to remain confidential is excluded from the figure and total values.

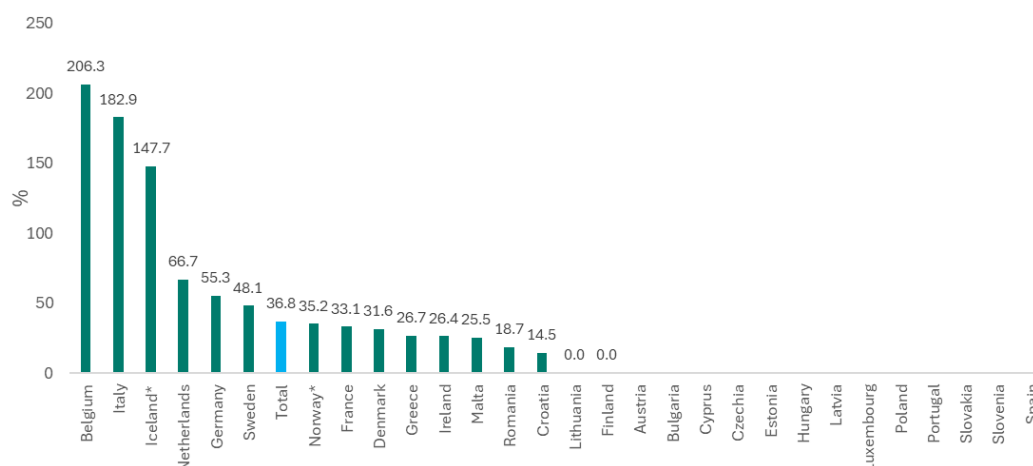
efforts (see section ‘Data sources and methodologies’), as countries often declared difficulties reporting accurate data (see section ‘Reliability’).

Figure 8: Fishing gear placed on the market and waste fishing gear collected, total values for 2022 (EU MS and EEA-EFTA countries).



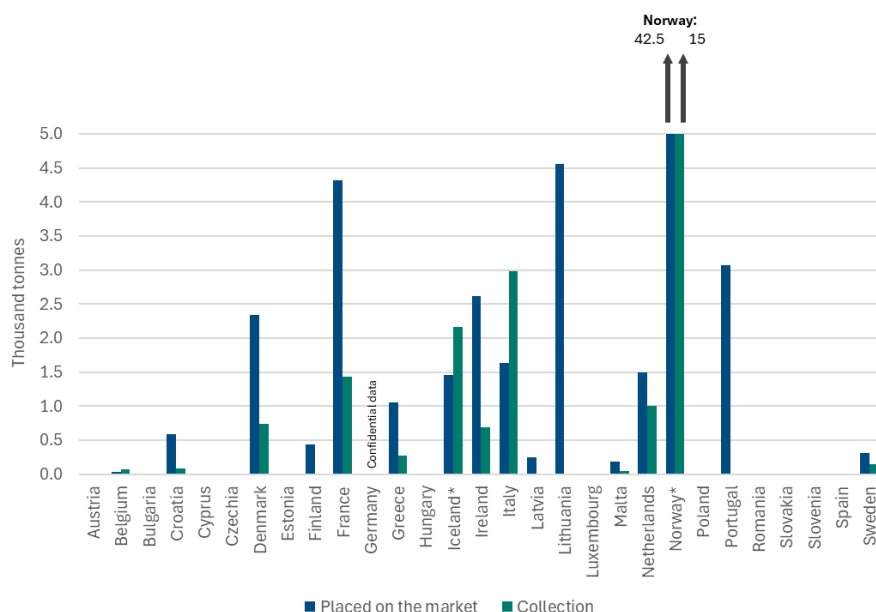
Note: Data requested to remain confidential is excluded from the figure.

Figure 9: Waste fishing gear collection rate by country, 2022 (EU MS and EEA-EFTA countries).
Source: own calculation based on the reported data, as the amounts placed on the market divided by the amounts collected.



Note: Countries that reported data are ordered according to their collection rate.

Figure 10: Fishing gear placed on the market and waste fishing gear collected reported under item (d), absolute values by country, 2022 (EU MS and EEA-EFTA countries).



3. Organisation of data collection and data quality

Organisation of data collection

The nomination of lead reporters took between 1 and 8 months, with delays due to staffing shortages or institutional restructuring in some countries. The most frequent institutions involved were ministries dealing with environmental responsibilities and national environment agencies (see Annex 7 for the list of national reporters' institutions).

As of Q1 2024, the European Environmental Agency developed and tested, on behalf of and in close collaboration with the Commission, reporting templates. The Agency also created supporting materials, including a [manual for reporters](#), and held three webinars to clarify the process. The Agency developed a [website](#) to inform countries about the legal framework and provide access to templates supporting materials. Continuous support was provided via a helpdesk.

The European Environmental Agency thoroughly revised, on behalf of and in close collaboration with the Commission, reported data and information upon arrival and improved them together with the national reporters to ensure that elements were reported correctly, mandatory fields were filled and explanations in the quality-check report were fully understandable. After the data collection phase, countries were asked for feedback via a questionnaire. Replies showed a high level of satisfaction with the process and pointed to data challenges for 2025 reporting (see Annex 8 for details).

Data quality

Countries used different data sources and methodologies, and often highlighted accuracy issues. The quality assurance process also spotted frequent consistency issues, which were corrected as much as possible by providing streamlined guidance to reporters. Nonetheless, national reporters may have interpreted the requirements on data and information differently, for instance when choosing the most relevant measures to reduce consumption of SUPs under item (b). Because it was not mandatory to fill in important fields that were necessary to understand certain features and limitations of the data, the quality assurance process may not have identified all relevant data limitations. Therefore, the results from this first-year reporting exercise should be considered with caution. In particular, it is important to refrain from making comparisons of reported data across countries.

Data sources and methodologies

Countries based their data on a variety of sources, often more than one, and some countries reported their data sources using a different classification than the one provided by the reporting format⁷. Many countries highlighted data quality issues and said that they expected to provide better estimates next year. In some cases, countries provided figures for years other than 2022, due to the lack of data for 2022.

For **item (a)**, extended producer responsibility (EPR) systems and dedicated surveys were the main source (see Annex 9). Only one country (Lithuania) used data from DRS (for cups for beverages). In most cases, countries used the same data sources and methodologies for cups for beverages as for food containers, and countries often relied on waste management data. Most countries that used data from EPR systems reported based on weight. The reporting format for **item (b)** did not ask reporters to specify the methodology followed for the reporting of this item. The diversity of measures reported⁸ indicates rather varied methodologies across countries. For **item (c)** (SUP beverage bottles placed on the market and separately collected), DRS and EPR systems and waste statistics were the most frequently cited data sources (see Annex 9).

For **item (d)** (fishing gear placed on the market and waste fishing gear collected), the most frequently used sources, and the sources used by the countries reporting the highest amounts, were surveys of gear producers and port operators as well as trade statistics (see Annex 9). Four countries said that they used data from EPR schemes. No country said that they had used conversion factors to derive the data.

Completeness

A total of 29 countries reported the data and information to fulfil their 2024 reporting obligations - all EU MS and 2 EEA-EFTA countries (Iceland and Norway). All of these countries reported data for items (b) and (c), while 27 countries reported data for item (a) and 25 reported data for item (d). Most countries reported only the mandatory data. Overall, no data were provided by any country that would make it possible to assess the impact of movements, trade, free riders, online sales or *de minimis* rules. For item (b), mandatory data were very limited, which made it difficult to identify and understand the measures in force⁹. For the reporting of item (a), some mandatory data fields were missing in the country reports, often due to either: (i) limited data on items partly made of plastic; or (ii) statistics that did not distinguish between items wholly made of plastic and items partly made of plastic. For item (c), zero or no values were reported for waste which was separately collected in a way that was not in accordance with the SUP Directive requirements. For item (d): (i) not all countries reported the amounts of waste fishing gear collected, and these amounts are needed to calculate the collection rate; and (ii) only a few countries provided voluntary data broken down by material and fishing gear type.

⁷ As an example, Hungary referred to issues with the EPR data in their quality-check report for item (a), even though EPR systems were not indicated as data sources underpinning the reporting.

⁸ For instance, with different levels of ambition, actors and sectors targeted and geographical scale.

⁹ Four countries only filled in the compulsory information, i.e. specifying (yes/no) whether they had each type of measure in force in the country. The other countries also provided at least some voluntary information that made it possible to identify the specific measure (URL / policy document reference) or the year of entry into force. 20 countries also completed additional voluntary information fields, i.e. the geographical scope of the measure, actors targeted, mandatory/voluntary nature of the measure, etc. Nevertheless, information was generally provided with frequent gaps.

Countries often said that they expected to improve the completeness of reporting in the following years, especially thanks to EPR systems that are due to be set up starting on 1 January 2025.

Reliability

Countries often referred to data limitations and accuracy issues. Data verification methods were used only by a limited number of countries (17 for item (a), 22 for item (b) and 9 for item (d)), with the most frequently used methods being data completeness checks and cross-checks. Several accuracy issues were identified (see Annex 10), especially for the data on CfBs and FCs, with sampling and coverage the issues declared most frequently. Data limitations and accuracy issues warrant caution in the interpretation of the data.

Comparing the reported data across countries also helps when assessing the reliability of data. For instance, per capita values showed great variety, which suggests either: (i) possible underreporting (for example due to limited data-gathering efforts); or (ii) overreporting by some countries (for example, data covering a broader scope than the SUP Directive intends to monitor). Data reported on fishing gear also showed extremely different values across countries, many of which declared significant data limitations for this first year of reporting.

Although the scope of reporting and plastic-packaging statistics reported under the SUP Directive partly differ¹⁰, comparing the reported values with the statistics on plastic packaging waste¹¹ (for items (a) and (c)) can make it possible to assess the reliability of the figures.

Differences between the two data sets may point to potential accuracy issues. For example, while the total plastic weight¹² of CfBs and FCs reported under item (a) represents on average close to 8% of the volume of plastic packaging waste generated in the same set of countries, country values ranged between 2% and 23%. Similarly, the total amounts of SUP bottles placed on the market represent 19% of the volume of plastic packaging waste generated on average across all countries (with values for each country typically closer to values for that country's plastic packaging placed on the market), but values for this metric still vary from 0% to 69%.

For item (b), the information reported should be considered as a first attempt for an overview of which type of measures are being put in place by countries, since the approach across countries was rather varied, with limited information that would make it possible to assess the measures reported.

The accuracy issues declared for item (d), where generally only big players/ports were targeted, point to the potential underestimation of the actual values.

Timeliness

The reporting deadline was 30 June 2024, with 18 countries reporting by this deadline (16 EU and 2 EEA-EFTA countries) (Annex 7). Three more countries reported with a small delay (less than a month), and the remaining reports arrived later, with the last country submitting its files in late November 2024. One country did not fully conclude the quality assurance process.

¹⁰ Items that are not single use fall under the scope of the packaging waste data but are therefore not covered by the SUP Directive, and vice versa. For instance, reusable packaging is not covered by the SUP Directive but it is considered packaging. Similarly, SUP cups for beverages and SUP food containers sold empty with no intention of being filled at the point of sale are SUP products but they are not considered packaging.

¹¹ Eurostat statistics '[Packaging waste by waste management operations](#)'. It is also to be noted that: (i) plastic packaging waste might still be underestimated in some countries, as the early warning assessments ([EEA, 2022](#)) found out, based on data until 2019; and (ii) plastic packaging waste has been steadily increasing since 2009.

¹² The sum of the weight for items wholly made of plastic plus the plastic content for items partly made of plastic.

Due to reporting delays in some countries, different steps of the process had to be run in parallel for different subsets of countries. Many countries said that the process of gathering data for specific items, such as fishing gear, delayed their reporting.

Consistency

Several consistency issues appeared during the reporting process, for instance: (i) different interpretations of the content to be reported; (ii) values reported as zero that were in fact missing values; or (iii) the use of units other than those indicated in the reporting templates. These issues were corrected as much as possible during the quality assurance process. However, the resulting reports still present some degree of variation.

Consistency over time will be assessed for next year's reporting. It is expected that data quality will improve, based on the experience gained this year.

4. Recommendations for improvement

Reporters greatly appreciated the support offered during the reporting process by the European Environmental Agency in close collaboration with the Commission (see Annex 8). Nevertheless, a few aspects could be improved for future reporting, five of which are set out in the bullet points below.

- **Nomination of lead reporters.** Countries should ensure process continuity, keep the Commission informed of changes in reporting teams, and ensure timely reporting, given the significant delays this year.
- **Data gathering by countries.** Generally, countries reported only the mandatory data. Aspects such as movements, trade flows, free riders, etc. were not reported, despite their relevance in some countries. The description of the measures taken by countries to reduce consumption (item (b)) was also rather poor overall, making a proper assessment impossible. Moreover, results from the survey carried out at the end of the reporting period this year (see Annex 8) show that: (i) most countries do not expect data from the EPR systems set up under the SUP Directive to be available for the 2025 reporting (reference year 2023); and (ii) only a few countries have already identified data sources for the two additional reporting obligations for 2025 (i.e. items (e) and (f) in Table 1). Improving the reporting of the mandatory and voluntary data, for all items due in 2025 is therefore encouraged. Exchanges between countries on best practices and closer collaboration within countries among colleagues working on industry and waste statistics are recommended.
- **Filling in the reporting templates.** Taking full advantage of the support provided to reporters by the Commission is fully encouraged in order to both: (i) increase the consistency and clarity of the data and information reported; and (ii) reduce the burden on the quality assurance process. Particular attention should be paid to both fields that presented more challenges during the first-year reporting¹³ and the new reporting obligations on items (e) and (f).
- **Streamlining the reporting format.** Given the Commission's aim of reducing reporting burden, the templates of the quality-check reports could be simplified. Using the same structure to report data sources/methodologies, verification methods and accuracy issues would increase consistency across different data flows and countries.
- **Comparison over time.** The data sources and methodologies used to report some of the data covered this year are expected to change in the future. It will be important for countries to report the changes in data sources and methodologies in a fully transparent manner, and explain the

¹³ For instance, the different data fields for the reporting of item (a), the classification of measures for item (b), the reporting of data sources/methodologies for item (c) or the breakdown and conversion factors for the reporting of item (d).

differences in detail, distinguishing between the potential impact of measures in force and changes in the underlying data sources and methodologies.

5. Conclusions

This first reporting for the reference year of 2022 provides initial insights into consumption levels and separate collection rates across countries of the three SUP items covered (CfBs, FCs and beverage bottles) and of fishing gear containing plastic.

According to the SUP Directive, this first round of reporting is meant to set a baseline to measure the consumption of SUP CfBs and FCs, with a view to the possible introduction of binding consumption-reduction targets at EU level. This first round of reporting is also meant to provide a basis for assessing possible additional measures for fishing gear containing plastic following the evaluation of the SUP Directive (in 2027), including potentially setting binding collection rates for waste fishing gear. The assessment of the data and information provided in this report shows some key elements that should be factored in when considering these baseline data, such as considerable variability in the methodologies across countries and frequent accuracy issues.

Next year's data will provide the first data points that will make it possible to monitor trends. This will make it easier to understand whether consumption reduction is taking place with a high level of ambition for CfBs and FCs, as specified by the SUP Directive. It will also make it possible to monitor which consumption-reduction measures are still in force, and any new measures, especially those related to the SUP Directive. More dedicated analysis will be needed to understand the linkage between the trends in observed consumption and the measures put in place, as these trends cannot be assessed based solely on the information provided by reporters under the current reporting formats.

On the separate collection of SUP beverage bottles, results show that many countries are well placed to reach the 2025 target. Next year's data will make it possible to further monitor countries' progress. Data will also make it possible to: (i) assess the trends for the collection of waste fishing gear; and (ii) better understand the actual strengths and challenges of the data coming from the newly set up EPR systems.

Finally, the information gained from this first reporting and reporting in the coming years will provide relevant information for the evaluation of the SUP Directive (due in July 2027).

6. Annexes

Annex 1: Consumption-reduction measures by category and sub-category (item (b))

Economic measures in force included the following.

- EPR obligations (21 countries), mostly related to the implementation of the mandatory provisions of the SUP Directive.
- Green public procurement (GPP) (14 countries), linked to mandatory systems, voluntary systems and wider national GPP policies. In the country reports, it was not always fully clear what the specific GPP provisions were for SUP CfBs and FCs.
- Instruments to ensure discounts for consumers using reusable alternatives (12 instruments for CfBs and 7 instruments for FCs). These measures were often voluntary, and in some cases applied at sub-national level.
- Levies on businesses placing this type of item in the market (11 countries), which were generally mandatory and applied at national level.
- Subsidies/reduced levies for operators with reusable alternatives (5 countries had these for CfBs and 6 countries had these for FCs).

The most frequent measures for awareness raising were:

- campaigns to raise awareness of the negative environmental impacts of SUP CfBs/FCs (21 and 20 countries, respectively);
- Promotion of sustainable alternatives to SUP FCs (e.g. reusable food containers) (20 countries had these in place for cups and 18 countries had these in place for food containers).

The most frequent measures for the promotion of sustainable alternatives were:

- the promotion of free public sources of drinking water encouraging people to bring a refillable cup or drink from the tap (16 countries);
- measures promoting reusable alternatives to SUP CfBs/FCs in public administrations (16 countries had these in place for CfBs and 15 countries had these in place for FCs);
- the promotion of business models that provide reusable alternatives to SUP CfBs/FCs (14 countries had these in place for CfBs and 13 countries had these in place for FCs);
- measures laying down obligations or incentives for businesses to: (i) provide sustainable alternative CfBs/FCs at the point of sale to the final consumer (17 countries had these in place for CfBs and 16 countries had these in place for FCs); or (ii) make reusable alternatives to SUP CfBs/FCs available to consumers at large public events (13 countries).

Other types of measures that stood out were:

- quantitative targets for reducing the share of SUP CfBs placed on the market and made available to consumers (15 countries had these in place for cups and 14 countries had these in place for food containers, see Box 1 for an overview);
- restrictions on the use of SUP when serving drinks or providing food to consumers (10 countries had these in place for CfBs and 9 countries had these in place for FCs).

Other measures reported, which did not fully fit into any of the given categories included:

- government financial support for technology improvement and capacity building for alternatives to SUP products subject to marketing restrictions;
- strategic planning and guidance documents;
- the setting up of round tables.

See the tables below for a full overview of measures in force by category and sub-category:

Cups for beverages-number of measures in force	AT	BE	BG	HR	CY	CZ	DK	EE	FI	FR	DE	GR	HU	IS	IE	IT	LV	LT	LU	MT	NL	NO	PL	PT	RO	SK	SL	ES	SE	Total measures in force	Total countries with measures in force
Agreements between competent authorities and economic sectors pursuant to Article 17(3) of Directive (EU) 2019/904	0	0	1	0	0	0	0	0	1	0	0	1	0	0	0	2	0	0	1	0	0	1	0	0	0	0	0	0	0	7	6
Agreements containing obligations on the economic operators [of the relevant economic sectors] to inform consumers or encourage consumers to use alternatives to SUP CFB or reuse systems	0	0	1	0	0	0	0	0	0	0	0	1	0	0	0	0	0	0	1	0	0	0	0	0	0	0	0	0	3	3	
Agreements containing quantitative targets to place reusable alternatives or plastic-free products on the market	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
Agreements containing quantitative targets to reduce the number of SUP CFB placed on the market	0	0	0	0	0	0	0	0	1	0	0	0	0	0	0	1	0	0	0	0	0	1	0	0	0	0	0	0	3	3	
Other - Agreements not containing obligations on the economic operators [of the relevant economic sectors] to inform consumers or encourage consumers to use alternatives to SUP CFB or reuse systems																1													1	1	
Awareness-raising measures [focused on SUP CFB]	3	5	1	2	2	2	1	2	2	5	1	1	0	1	3	3	3	3	3	2	3	0	1	1	1	2	1	0	2	56	26
Campaigns to raise awareness of the negative environmental impacts of SUP CFB due to littering and other inappropriate waste disposal, including as part of litter clean-up campaigns	1	1	1	0	1	1	1	1	1	3	0	1	0	1	1	2	1	1	1	1	1	0	0	0	0	1	1	0	1	24	21
Other - Agreements with economic operators [of the relevant economic sectors] to inform about the impacts of SUP products									1																				1	1	
Other - Awareness campaigns																								0					0	0	
Other - Educational programme in schools.																								1					1	1	
Promotion of sustainable alternatives to SUP CFB (e.g. reusable beverage cups)	1	4	0	1	1	1	0	1	0	1	1	0	0	0	1	1	1	1	1	1	1	0	1	1	0	1	0	0	1	22	19
Promotion of venues connected to reusable schemes (e.g. "bring your own cup" schemes)	1	0	0	1	0	0	0	0	0	1	0	0	0	0	1	0	1	1	1	1	0	1	0	0	0	0	0	0	0	8	8
Economic instruments	5	2	1	2	0	2	4	3	3	5	3	3	1	3	4	4	5	2	2	1	3	1	3	3	1	3	3	3	4	79	28
Deposit Refund schemes	1	0	0	0	0	0	1	1	1	0	0	0	0	0	0	1	0	0	0	0	1	0	1	0	0	1	1	0	0	9	9
Extended producer responsibility obligations for producers of SUP CFB	1	1	0	1	0	1	0	1	1	1	1	1	0	1	1	0	1	1	1	0	1	0	1	1	0	1	1	1	1	21	21
Green Public Procurement	1	1	1	0	0	0	1	0	0	1	0	0	0	1	2	2	1	0	1	0	0	1	0	1	0	1	0	0	1	16	14
Instruments ensuring discounts for consumers buying or bringing their own reusable alternatives to SUP CFB	1	0	0	0	0	0	0	1	1	1	1	1	0	0	1	0	1	0	0	1	1	0	1	0	1	0	0	0	12	12	
Levies imposed on economic operators when placing SUP CFB on the market	0	0	0	1	0	1	1	0	0	0	1	1	0	1	0	0	1	0	0	0	0	0	0	1	0	0	1	1	2	12	11
Other																											1	1	1	0	
Other - Announcement for the provision of contributions for municipal initiatives to reduce waste production																1													1	1	
Other - Government financial support for technology change and capacity building for alternatives to single-use plastic products that are subject to marketing restrictions and for companies producing substitutes.													1																1	1	
Subsidies or reduced levies for economic operators placing reusable alternatives to SUP CFB on the market	1	0	0	0	0	0	1	0	0	2	0	0	0	0	0	0	1	1	0	0	0	0	0	0	0	0	0	0	0	6	5
Marketing and use restrictions	0	4	0	2	0	0	0	1	0	3	2	0	0	1	0	4	2	0	1	1	1	0	0	3	0	3	0	0	2	30	14
Other - Ban to deliver CFB free of charge at the point of sale and cost visible to buyer														1															1	1	
Restrictions on the making available of SUP CFB in certain specific locations (e.g. public beaches or parks) or by certain economic operators and public administrations	0	2	0	1	0	0	0	1	0	1	1	0	0	0	0	4	0	0	0	0	0	0	0	0	0	1	0	0	0	11	7
Restrictions on the placing on the market of SUP CFB in order to ensure that they are substituted with alternatives that are re-usable or do not contain plastic or contain less plastic as referred to in Article 4(1), third subparagraph, of Directive (EU) 2019/904	0	0	0	0	0	0	0	0	0	1	1	0	0	0	0	0	1	0	0	0	0	0	0	2	0	1	0	0	1	7	6
Restrictions on the use of SUP CFB when serving drinks to consumers	0	2	0	1	0	0	0	0	0	1	0	0	0	0	0	0	1	0	1	1	1	0	0	1	0	1	0	0	1	11	10
Other									1	1																			2	2	
Plastics Roadmap for Finland: Reduce, refuse, recycle and replace									1																				1	1	
Other										1																			1	1	
Promotion of sustainable alternatives to SUP CFB (including reusable plastic CFB)	5	9	3	2	0	1	1	5	2	4	7	2	0	2	9	11	5	6	5	4	3	0	6	6	2	4	3	2	3	112	26
Measures establishing "bring-your-own" systems allowing consumers to bring their own cups for beverages	1	1	0	0	0	0	0	1	0	1	1	0	0	0	1	0	1	1	0	1	0	0	1	1	0	0	1	1	0	13	13
Measures establishing obligations or incentives for economic operators to make reusable alternatives to SUP CFB available to consumers in large public events	1	2	1	0	0	0	0	1	0	0	0	0	0	0	0	2	1	1	1	0	1	0	1	1	0	1	0	0	1	15	13
Measures establishing obligations or incentives for economic operators to provide sustainable alternative CFB at the point of sale to the final consumer	1	1	1	1	0	0	0	0	0	0	1	1	0	0	0	1	1	1	1	1	1	0	1	1	1	1	0	0	1	17	17
Measures promoting reusable alternatives to SUP CFB in public administrations	1	2	1	1	0	1	0	0	1	0	0	0	0	1	0	3	0	1	1	0	1	0	2	1	0	1	1	0	0	19	15
Other										1																			1	1	
Other - Measures for economic operators to make reusable alternatives to SUP CFB available to consumers in large public events - other than obligations and incentives																1													1	1	
Other - Promotion of business models that provide alternatives to SUP CFB - other than reusable alternatives																									1				1	1	
Other - Economic operators to implement action plans to reduce the use of SUP CFB									1																				1	1	
Other - Guidance for reusable alternatives to SUP CFB in large events															2														2	1	
Other - Measures providing guidance for the organization of large public events										1																			1	1	
Promotion of business models that provide reusable alternatives to SUP CFB	1	2	0	0	0	0	1	1	1	1	2	0	0	0	4	0	1	1	1	1	0	0	0	0	0	0	1	0	1	19	14
Promotion of free public sources of drinking water encouraging people to bring a refillable cup or drink from the tap	0	1	0	0	0	0	0	1	0	2	1	1	0	1	2	4	1	1	1	1	0	0	1	2	0	1	0	1	0	22	16
Quantitative targets	2	0	0	0	0	1	1	0	0	2	0	1	0	0	2	1	1	0	0	0	1	1	0	1	1	0	1	1	2	19	15
Quantitative targets for increasing the share of reusable alternatives to SUP CFB placed on the market and made available to consumers	1	0	0	0	0	0	0	0	0	1	0	0	0	0	1	0	0	0	0	0	0	0	0	0	0	0	0	1	1	5	5
Quantitative targets for reducing the share of SUP CFB placed on the market and made available to consumers	1	0	0	0	0	1	1	0	0	1	0	1	0	0	1	1	1	0	0	0	1	1	0	1	1	0	1	0	1	14	14

Food containers-number of measures in force	AT	BE	BG	HR	CY	CZ	DK	EE	FI	FR	DE	GR	HU	IS	IE	IT	LV	LT	LU	MT	NL	NO	PL	PT	RO	SK	SL	ES	SE	Total measures in force	Total countries with measures in force	
Agreements between competent authorities and economic sectors pursuant to Article 17(3) of Directive (EU) 2019/904	0	2	1	0	0	0	0	0	3	2	0	1	0	0	0	2	0	0	1	0	0	1	0	0	0	0	0	0	0	13	8	
Agreements containing obligations on economic operators [of the relevant economic sectors] to inform consumers or encourage consumers to use alternatives to SUP FC or reuse systems	0	0	1	0	0	0	0	0	0	0	1	0	0	0	0	0	0	1	0	0	0	0	0	0	0	0	0	0	0	3	3	
Agreements containing quantitative targets to place reusable alternatives or plastic-free products on the market	0	1	0	0	0	0	0	0	0	1	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	2	2	
Agreements containing quantitative targets to reduce the number of SUP FC placed on the market	0	1	0	0	0	0	0	0	1	1	0	0	0	0	0	2	0	0	0	0	0	1	0	0	0	0	0	0	0	6	5	
Other - Agreements with economic operators [of the relevant economic sectors] to inform about the impacts of SUP products									1																				1	1		
Other - Reducing the amount of packaging material and plastic									1																				1	1		
Awareness raising measures [focused on SUP FC]	3	4	1	2	0	2	1	2	2	5	1	1	0	2	2	3	3	3	3	2	3	0	1	1	1	2	1	0	2	53	25	
Campaigns to raise awareness of the negative environmental impact of SUP FC due to littering and other inappropriate waste disposal, including as part of litter clean-up campaigns	1	1	1	0	0	1	1	1	1	3	0	1	0	1	2	2	1	1	1	1	1	0	1	0	0	1	1	0	0	24	20	
Other - Awareness campaigns																									0				0	0		
Other - Educational programme in schools.																									1				1	1		
Promotion of sustainable alternatives to SUP FC (e.g. reusable food containers)	1	2	0	1	0	1	0	0	1	1	1	0	0	1	0	1	1	1	1	1	1	0	0	1	0	1	0	0	1	18	17	
Promotion of venues connected to reusable schemes (e.g. "bring your own food container" schemes)	1	1	0	1	0	0	0	1	0	1	0	0	0	0	0	0	1	1	1	0	1	0	0	0	0	0	0	0	1	10	10	
Economic instruments	4	3	1	1	1	1	3	3	3	5	3	3	1	4	2	3	5	2	2	1	2	1	2	2	1	2	3	2	3	69	29	
Deposit Return Schemes	1	0	0	0	0	0	0	1	1	0	0	0	0	0	0	0	0	0	0	0	0	1	0	0	0	0	1	0	0	5	5	
Extended producer responsibility obligations for producers of SUP FC	1	1	0	1	1	1	0	1	1	1	1	1	0	1	1	0	1	1	1	0	1	0	0	1	0	1	1	1	1	21	21	
Green Public Procurement	1	1	1	0	0	0	1	0	0	1	1	0	0	1	1	3	1	0	1	0	0	1	0	0	0	1	0	0	1	16	14	
Instruments ensuring discounts for consumers buying reusable alternatives to SUP FC	0	0	0	0	0	0	0	1	1	0	0	1	0	0	0	0	1	0	0	1	1	0	0	0	1	0	0	0	0	7	7	
Levies on economic operators placing SUP FC on the market	0		0	0	0	0	1	0	0	1	1	1	0	1	0	0	1	0	0	0	0	0	0	1	1	0	0	1	1	11	11	
Other - Ban to deliver FC free of charge at the point of sale and cost visible to buyer														1															1	1		
Other - Government financial support for technology change and capacity building for alternatives to single-use plastic products that are subject to marketing restrictions and for companies producing substitutes.													1																1	1		
Subsidies or reduced levies for economic operators placing reusable alternatives to SUP FC on the market	1	1	0	0	0	0	1	0	0	2	0	0	0	0	0	0	1	1	0	0	0	0	0	0	0	0	0	0	0	7	6	
Marketing and use restrictions	0	2	0	0	0	0	0	1	0	2	2	0	0	0	0	4	2	0	1	1	1	0	0	3	0	3	0	0	2	24	12	
Restrictions on the making available of SUP FC in certain specific locations (e.g. public beaches or parks) or by certain economic operators and public administrations	0	2	0	0	0	0	0	1	0	1	1	0	0	0	0	4	0	0	0	0	0	0	0	0	0	0	1	0	0	10	6	
Restrictions on the placing on the market of SUP FC in order to ensure that they are substituted with alternatives that are reusable or do not contain plastic or contain less plastic as referred to in Article 4(1), third subparagraph, of Directive (EU) 2019/904	0	0	0	0	0	0	0	0	0	0	1	0	0	0	0	0	1	0	0	0	0	0	0	2	0	1	0	0	1	6	5	
Restrictions on the use of SUP FC when providing food to consumers	0	0	0	0	0	0	0	0	0	1	0	0	0	0	0	0	1	0	1	1	1	0	0	1	0	1	0	0	1	8	8	
Other								1	1																				2	2		
Plastics Roadmap for Finland: Reduce, refuse, recycle and replace								1																					1	1		
Other										1																			1	1		
Promotion of sustainable alternatives to SUP FC (including reusable plastics)	6	8	3	1	0	2	0	4	2	3	7	1	0	1	5	9	6	6	5	3	3	0	4	3	2	2	3	1	4	94	25	
Measures establishing "bring-your-own" systems allowing consumers to bring their own food container	1	0	0	0	0	0	0	1	0	1	1	0	0	0	1	1	1	1	0	1	0	0	1	1	0	0	1	1	0	13	13	
Measures establishing obligations or incentives for economic operators to make reusable alternatives to SUP FC available to consumers in large public events	1	2	1	0	0	0	0	1	0	0	0	0	0	0	1	2	1	1	1	0	1	0	0	1	0	1	0	0	1	15	13	
Measures establishing obligations or incentives for economic operators to provide sustainable alternative to SUP FC at the point of sale to the final consumer	1	0	1	1	0	0	0	0	0	1	1	1	0	0	0	1	1	1	1	1	0	1	0	1	1	1	0	0	1	16	16	
Measures promoting reusable alternatives to SUP FC in public administrations	1	2	1	0	0	1	0	0	1	0	0	0	0	1	1	3	1	1	1	1	0	1	0	0	0	0	1	0	0	17	14	
Other - Economic operators to implement action plans to reduce the use of SUP FC								1																					1	1		
Other - Guidance for reusable alternatives to SUP FC in large events															1														1	1		
Other - Measures for economic operators to make reusable alternatives to SUP FC available to consumers in large public events - other than obligations and incentives																1													1	1		
Other - Measures providing guidance for the organization of large public events										1																			1	1		
Promotion of business models that provide for sustainable alternatives to SUP FC	1	2	0	0	0	0	0	0	0	1	3	0	0	0	1	0	1	1	1	1	0	0	0	1	0	1	0	0	0	1	14	11
Promotion of business models that provide reusable alternatives to SUP FC, such as deposit systems	1	2	0	0	0	1	0	1	1	0	0	0	0	0	0	1	1	1	1	1	0	0	0	1	0	0	1	0	1	14	13	
Promotion of free public sources of drinking water encouraging people to bring a refillable cup or drink from the tap	0	1	0	0	0	0	0	1	0	2	1	1	0	1	2	4	1	1	1	1	0	0	1	2	0	1	0	1	0	22	16	
Other										1																			1	1		
Quantitative targets	2	0	0	0	0	1	1	0	0	2	0	1	0	0	2	1	0	0	0	0	1	1	0	1	1	0	1	1	2	18	14	
Quantitative targets for increasing the share of reusable alternatives to SUP FC placed on the market and made available to consumers	1	0	0	0	0	0	0	0	0	1	0	0	0	0	1	0	0	0	0	0	0	0	0	0	0	0	0	1	1	5	5	
Quantitative targets for reducing the share of SUP FC placed on the market and made available to consumers	1	0	0	0	0	1	1	0	0	1	0	1	0	0	1	1	0	0	0	0	1	1	0	1	1	0	1	0	1	13	13	

Annex 2: Measures setting quantitative targets to reduce the consumption of SUP CfBs and FCs (item (b))

The SUP Directive does not include quantitative targets for the reduction of consumption of SUP CfBs and FCs, but it calls on countries to make an ‘ambitious and sustained reduction’ of consumption of these categories between 2022 and 2026.

According to the data reported this year, 15 countries have already set quantitative targets for reducing SUP CfBs placed on the market and 14 countries have already set quantitative targets for reducing FCs placed on the market (Latvia’s targets only cover CfBs). The following table gives an overview of the quantitative targets and policy references indicated by countries in the reporting files, which is in some cases incomplete. This is because the fields to describe measures (e.g. description of the measure, URL of the policy reference, year of entry into force, geographical level, etc.) were voluntary according to the reporting format and therefore not filled in by all countries.

Country	Target	Reference/URL
Austria	20% reduction for SUP packaging placed on the market in 2025-2018	https://www.ris.bka.gv.at/GeltendeFassung.wxe?Abfrage=Bundesnormen&Gesetzesnummer=20002086 .
Czechia	Lower numbers in 2026	National waste management plan
Denmark	50% reduction by 2026	https://mim.dk/media/ouwjnpp5/aftaletekst-foelgning-paa-aftale-om-klimaplan-for-en-groen-affaldssektor.pdf .
France	15% reduction as of 1 January 2022 and 8% reduction as of 1 January 2024.	https://www.legifrance.gouv.fr/jorf/id/JORFTEXT000044205692 .
Greece	30% reduction in 2024-2022 and 60% in 2026-2022	Law 4736/2020
Ireland	-	Circular economy strategy, as required under the Circular Economy Act, the circular economy strategy must include reuse targets for various sectors including packaging. Strategy is being updated.
Italy	-	Aggiornamento 2021-2026 del Piano regionale di Gestione dei Rifiuti e delle Bonifiche 2015
Latvia	-	Law on the Reduction of Consumption of Products Containing Plastic, https://likumi.lv/ta/en/en/id/323733-law-on-the-reduction-of-consumption-of-products-containing-plastic .
Netherlands	At least 40% reduction in 2026-2022.	https://open.overheid.nl/documenten/ronl-9b1cda6564e27b4ef7267c9a13aff00e46c6a6e1/pdf .
Norway	50% reduction by 2026.	National target for consumption reduction of CfBs and FCs. See point 4 in this agreement: https://www.regjeringen.no/contentassets/e83f4f1084b740c48bcbe79d8c6de05a/2024-04-02-signert-plastpartnerskap-med-vedlegg.pdf .
Portugal¹⁴	80% reduction in 2026-2022; 90% reduction in 2030-2022	National objectives to reduce the consumption of single-use products: cups for beverages and food containers for immediate consumption, https://diariodarepublica.pt/dr/detalhe/decreto-lei/78-2021-171871496 Article 5 of Decree-Law no.78/2021 (as currently worded)
Romania	5% reduction for 2023, 10% for 2024, 15% for 2025 and 20% for 2026, compared with the 2022 baseline	Government Ordinance No. 6/2021 on reducing the impact of certain plastic products on the environment: https://www.mmediu.ro/articol/ordonanta-6-2021-privind-reducerea-impactului-anumitor-produse-din-plastic-asupra-mediului-directiva-904-2019-a-parlamentului-european-si-a-consiliului-privind-reducerea-impactului-anumitor-produse-din-plastic-asupra-mediului/3122 ; https://www.afm.ro/legislatie_declaratii_produce_plastic_unica_folosinta.php .
Slovenia	20% reduction in 2026-2022	Decree on the reduction of the impact of certain plastic products on the environment (Of.J. 132/22 and 49/24, Article 4, paragraph 1).
Spain	50% reduction by weight in 2026-2022 70% reduction by weight in 2022-2030	Article 5 https://www.boe.es/eli/es/l/2022/04/08/7/con .
Sweden	50% reduction in 2026-2022	-

¹⁴ Based on the mass of plastic contained in the product.

The reporting next year will shed light on both: (i) the progress that countries are making in moving towards these quantitative targets; and (ii) the overarching objective of the SUP Directive of reducing consumption significantly and sustainably. Some challenges can be already anticipated. For instance: (i) the fact that some countries with targets for recent years did not report data on the amounts placed on the market (France and Slovenia); (ii) the fact that some countries with a declared high level of ambition did not declare having especially ambitious measures in place (Denmark, the Netherlands, Norway and Portugal); or (iii) the fact that some countries considered as a reference year a different year than the one considered by the SUP Directive (2022) (Austria, France).

Annex 3: Separate collection rate for SUP bottles (item (c)) and deposit-refund schemes in place

Country	SUP beverage bottles separate collection	Use of DRS data as source for separate collection of SUP beverage bottles (as indicated in quality-check report on SUP Directive reporting)	Existence of DRS for plastic beverage bottles (EEA, 2025 and EEA, 2024)
Estonia	100.66	DRS	DRS in place
Poland	100.00	No	DRS in 2025
Finland	98.83	DRS	DRS in place
Germany	97.11	DRS	DRS in place
Denmark	91.94	Not specified	DRS in place
Sweden	90.33	DRS	DRS in place
Norway*	89.74	DRS	DRS in place
Lithuania	86.94	Not specified	DRS in place
Croatia	86.62	Not specified	DRS in place
Iceland*	84.31	DRS	DRS in place
Slovakia	78.98	DRS	DRS in place
Belgium	78.21	No (EPR)	No
Austria	75.98	Not specified	DRS to be established in 2025
Czechia	74.20	No (EPR)	DRS to be established in 2026
Netherlands	67.73	DRS	DRS in place
Italy	67.03	No (EPR)	No
Luxembourg	61.63	Not specified	No
Romania	60.07	No data	No
Latvia	56.84	No (EPR)	DRS expanded in 2023
France	53.28	No (EPR)	DRS under discussion
Ireland	48.66	No DRS	DRS established in 2024
Cyprus	45.62	No (EPR)	DRS being set up
Portugal	43.12	Not specified	DRS established in 2024
Spain	39.52	No	No
Greece	38.68	No	DRS planned but postponed to 2025
Bulgaria	38.21	Not specified	No
Malta	24.96	No	DRS planned
Hungary	19.17	No	DRS started 2024
Slovenia	-	Not specified	No

Notes: DPR = deposit-refund scheme. Countries are ordered according to their separate collection values for SUP bottles, based on the data reported. Countries meeting the 2025 separate collection target are highlighted in bold.

Source: Own elaboration based on the values reported and [EEA \(2025\)](#) and 'Country profiles on waste management' for EU countries and [EEA \(2024\)](#) for EEA-EFTA countries.

Annex 4: SUP beverage bottles placed on the market and separately collected, absolute and per capita values (item (c))

Figure 11: SUP beverage bottles placed on the market and separately collected, absolute values by country.

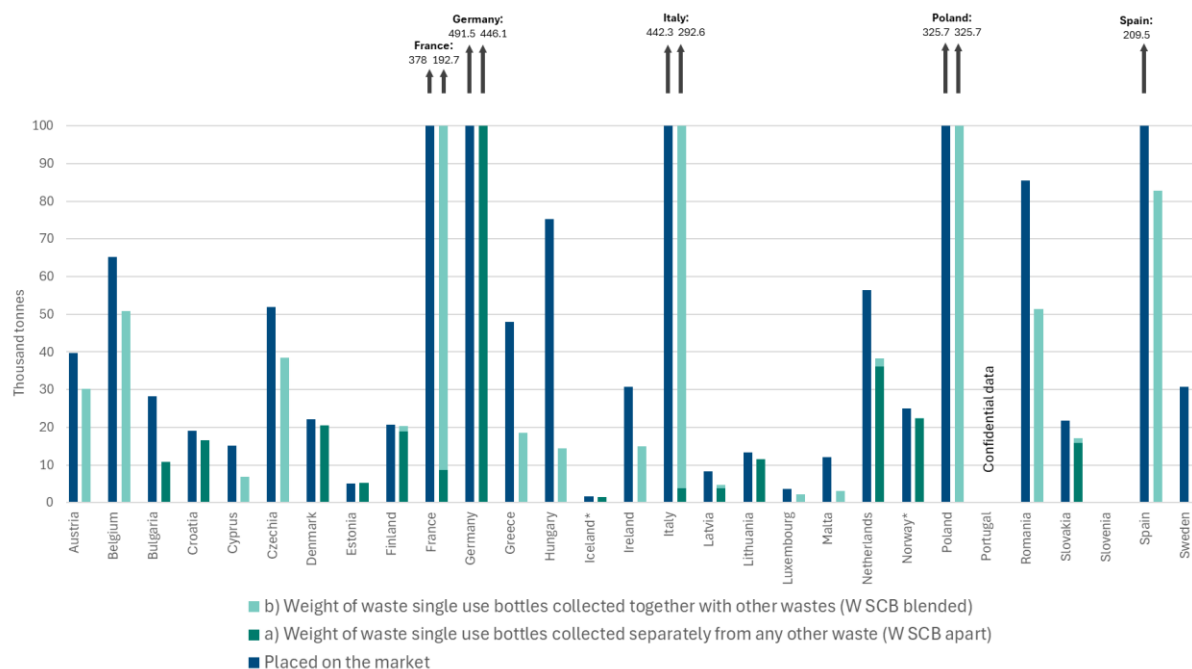
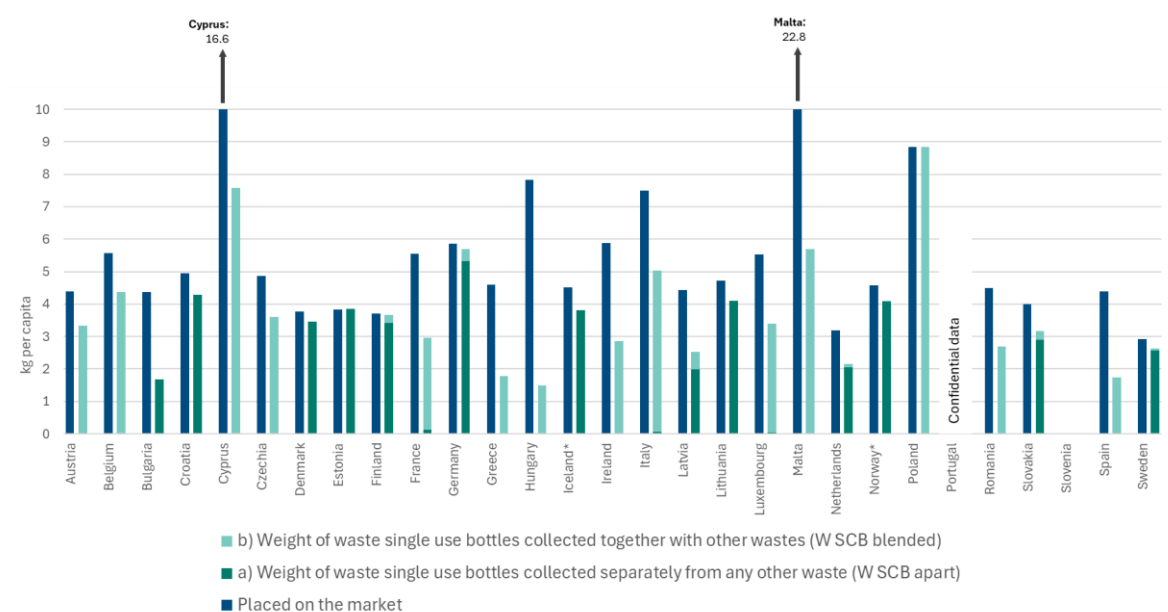


Figure 12: SUP beverage bottles placed on the market and separately collected, per capita values by country.



Note: Country per capita values have been calculated as the amounts reported divided by the country population (average country population for year 2022, [Eurostat \(2024a\)](#)).

Annex 5: Data reported broken down by material and type of fishing gear (item (d))

The reporting format laid down by Commission Implementing Decision (EU) 2021/958 gives countries the possibility of reporting data broken down by material and by type of fishing gear. There was 1 country (France) that provided a full breakdown of the data, and 5 other countries provided some partial breakdown of the data, especially for the amounts placed on the market and for the plastic content. The reported values are presented in the tables below.

Fishing gear placed on the market

			PLASTIC (IN FISHING GEAR CONTAINING PLASTIC)				Buoy, floats, ropes (F)
Country	Year		Total plastic in fishing gear containing plastic and its components (tonnes) (A+B+C+D)	Net panels made of thick twine (1) (Diameter>1mm) (A)	Net panels made of thin twine (Diameter<=1mm) (B)	Other plastic-base gear or parts thereof (C)	
Croatia	2022	Plastics total	353.10	219.00		126.75	7.35
Croatia	2022	Polypropylene (PP)					
Croatia	2022	Polyethylene (PE)					
Croatia	2022	High molecular polyethylene (HMPE)					
Croatia	2022	Nylon					
Croatia	2022	Other (PET, PVC, HDPE, EVA, etc.)					
Croatia	2022	Mix of polymers					
Cyprus	2022	Plastics total	0.74	0.44	0.00	0.20	0.10
Cyprus	2022	Polypropylene (PP)		0.10			
Cyprus	2022	Polyethylene (PE)		0.14			
Cyprus	2022	High molecular polyethylene (HMPE)					
Cyprus	2022	Nylon		0.20		0.20	0.10
Cyprus	2022	Other (PET, PVC, HDPE, EVA, etc.)		0.00			
Cyprus	2022	Mix of polymers					
France	2022	Plastics total	3554.94	368.66	694.94	1743.22	748.12
France	2022	Polypropylene (PP)		0.00	0.00	25.58	28.26
France	2022	Polyethylene (PE)		31.00	1.29	1590.15	97.10
France	2022	High molecular polyethylene (HMPE)		257.50	0.00	4.20	29.13
France	2022	Nylon		70.80	667.32	0.36	100.44
France	2022	Other (PET, PVC, HDPE, EVA, etc.)		1.53	0.00	48.53	162.81
France	2022	Mix of polymers		7.83	26.33	74.40	330.38
Greece	2022	Plastics total	1050.00	1050.00	0.00	0.00	0.00
Greece	2022	Polypropylene (PP)		20.00			
Greece	2022	Polyethylene (PE)		130.00			
Greece	2022	High molecular polyethylene (HMPE)		200.00			
Greece	2022	Nylon		700.00			
Greece	2022	Other (PET, PVC, HDPE, EVA, etc.)					
Greece	2022	Mix of polymers					
Iceland	2022	Plastics total	1464.22				
Iceland	2022	Polypropylene (PP)					
Iceland	2022	Polyethylene (PE)					
Iceland	2022	High molecular polyethylene (HMPE)					
Iceland	2022	Nylon					
Iceland	2022	Other (PET, PVC, HDPE, EVA, etc.)					
Iceland	2022	Mix of polymers					
Portugal	2022	Plastics total	3074.50	3074.50	0.00	0.00	0.00
Portugal	2022	Polypropylene (PP)					
Portugal	2022	Polyethylene (PE)					
Portugal	2022	High molecular polyethylene (HMPE)					
Portugal	2022	Nylon					
Portugal	2022	Other (PET, PVC, HDPE, EVA, etc.)					
Portugal	2022	Mix of polymers		3074.50			
Romania	2022	Plastics total	0.86	0.00	0.00	0.86	0.00
Romania	2022	Polypropylene (PP)					
Romania	2022	Polyethylene (PE)					
Romania	2022	High molecular polyethylene (HMPE)					
Romania	2022	Nylon				0.58	
Romania	2022	Other (PET, PVC, HDPE, EVA, etc.)				0.28	
Romania	2022	Mix of polymers					

			METALS (IN FISHING GEAR CONTAINING PLASTIC)				Non-plastic parts of gear (2) (I)	Buoy, floats, ropes (J)
Country	Year		Total metal in fishing gear containing plastic and its components (tonnes) (G=I+J)					
Croatia	2022	Metals total	122.38				122.38	
Croatia	2022	Steel						
Croatia	2022	Aluminium						
Croatia	2022	Lead						
Croatia	2022	Other metal or mixed metal						
Cyprus	2022	Metals total	0.20				0.20	0.00
Cyprus	2022	Steel						
Cyprus	2022	Aluminium						
Cyprus	2022	Lead						
Cyprus	2022	Other metal or mixed metal						
France	2022	Metals total	620.27				0.00	620.27
France	2022	Steel						272.57
France	2022	Aluminium						0.24
France	2022	Lead						346.66
France	2022	Other metal or mixed metal						0.80
Romania	2022	Metals total	0.49				0.49	0.00
Romania	2022	Steel						
Romania	2022	Aluminium					0.04	
Romania	2022	Lead					0.45	
Romania	2022	Other metal or mixed metal						

			RUBBER (IN FISHING GEAR CONTAINING PLASTIC)				Non-plastic parts of gear (2) (K)	Buoy, floats, ropes (L)
Country	Year		Total rubber in fishing gear containing plastic and its components (tonnes) (H=K+L)					
Croatia	2022	Rubber total	114.47				114.47	
France	2022	Rubber total	141.24					141.24
Romania	2022	Rubber total	0.55				0.55	0.00

Waste fishing gear collected

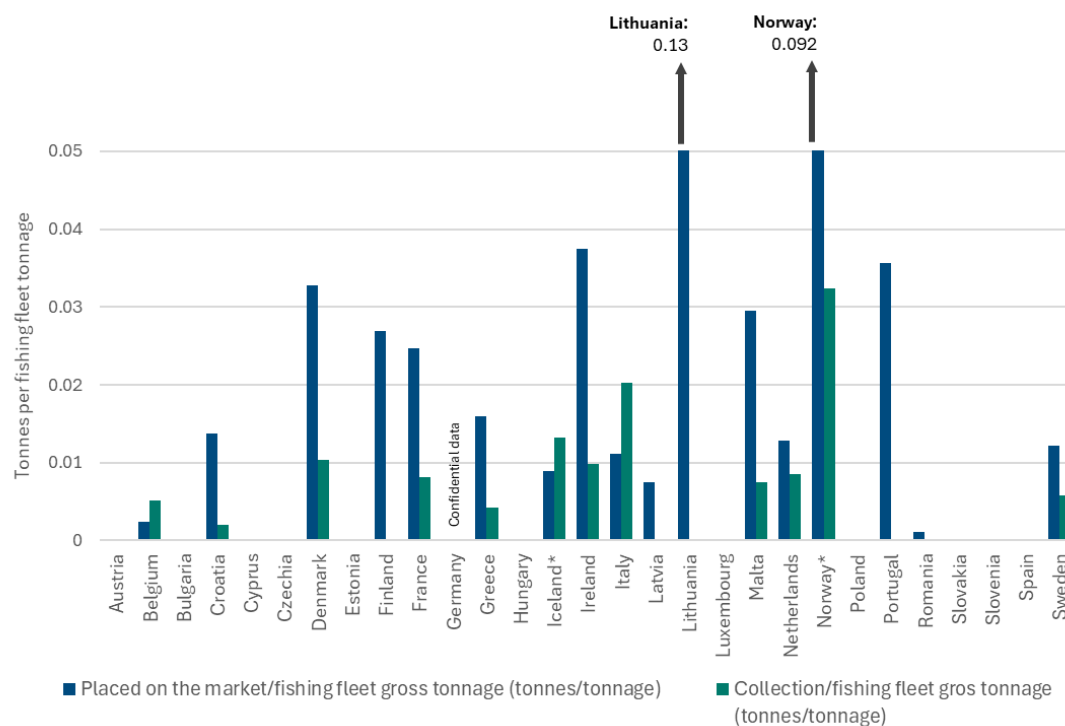
			PLASTIC (IN FISHING GEAR CONTAINING PLASTIC)				
Country	Year		Total plastic in fishing gear containing plastic and its components (tonnes) (A+B+C+F)	Net panels made of thick twine (I) (Diameter>1mm) (A)	Net panels made of thin twine (Diameter<=1mm) (B)	Other plastic-base gear or parts thereof (C)	Buoys, floats, ropes (F)
France	2022	Plastics total	1225.00	400.00	625.00	0.00	200.00
France	2022	Polypropylene (PP)		0.00	0.00	0.00	7.55
France	2022	Polyethylene (PE)		33.64	1.16	0.00	25.96
France	2022	High molecular polyethylene (HMPE)		279.39	0.00	0.00	7.79
France	2022	Nylon		76.82	600.16	0.00	26.85
France	2022	Other (PET, PVC, HDPE, EVA, etc.)		1.65	0.00	0.00	43.53
France	2022	Mix of polymers		8.50	23.68	0.00	88.32
Iceland	2022	Plastics total	1195.00				
Iceland	2022	Polypropylene (PP)					
Iceland	2022	Polyethylene (PE)					
Iceland	2022	High molecular polyethylene (HMPE)					
Iceland	2022	Nylon					
Iceland	2022	Other (PET, PVC, HDPE, EVA, etc.)					
Iceland	2022	Mix of polymers					
Poland	2022	Plastics total	2.60	0.00	0.00	0.00	0.00
Poland	2022	Polypropylene (PP)					
Poland	2022	Polyethylene (PE)					
Poland	2022	High molecular polyethylene (HMPE)					
Poland	2022	Nylon					
Poland	2022	Other (PET, PVC, HDPE, EVA, etc.)					
Poland	2022	Mix of polymers					
Romania	2022	Plastics total	0.35	0.00	0.00	0.35	0.00
Romania	2022	Polypropylene (PP)					
Romania	2022	Polyethylene (PE)					
Romania	2022	High molecular polyethylene (HMPE)					
Romania	2022	Nylon				0.20	0.00
Romania	2022	Other (PET, PVC, HDPE, EVA, etc.)				0.15	
Romania	2022	Mix of polymers					

			METALS (IN FISHING GEAR CONTAINING PLASTIC)		
Country	Year		Total metal in fishing gear containing plastic and its components (tonnes) (G=I+J)	Non-plastic parts of gear (Z) (I)	Buoys, floats, ropes (J)
France	2022	Metals total	165.82	0.00	165.82
France	2022	Steel		0.00	72.87
France	2022	Aluminium		0.00	0.06
France	2022	Lead		0.00	92.67
France	2022	Other metal or mixed metal		0.00	0.21
Iceland	2022	Metals total	0.30		
Iceland	2022	Steel			
Iceland	2022	Aluminium			
Iceland	2022	Lead			
Iceland	2022	Other metal or mixed metal			

			RUBBER (IN FISHING GEAR CONTAINING PLASTIC)		
Country	Year		Total rubber in fishing gear containing plastic and its components (tonnes) (H=K+L)	Non-plastic parts of gear (Z) (K)	Buoys, floats, ropes (L)
France	2022	Rubber total	37.76	0.00	37.76
Iceland	2022	Rubber total	356.82		

Annex 6: Fishing gear placed on the market and waste fishing gear collected (item (d)) relative to fishing fleet tonnage by country

Figure 13: Fishing gear placed on the market and waste fishing gear collected reported under item (d), values relative to fishing fleet tonnage by country.



Note: Data displayed are the ratio between the amounts placed on the market or collected in each country on one hand, and the tonnage of each country's fishing fleet in 2022 on the other hand, i.e. the total size of their fishing fleet, taken from [Eurostat \(2024b\)](#).

Annex 7: Institutions responsible for SUP Directive reporting and reporting dates

Country	Institution responsible	Reporting date
Austria	Federal Ministry for Climate Action	15/07/2024
Belgium	Federal Public Service (FPS) Health, Food Chain Safety and Environment (Environment - Product policy)	03/07/2024
	OVAM (public Flemish waste company (Flanders region)) - support	
Bulgaria	Ministry of Environment and Water of Bulgaria	28/08/2024 (quality assurance process not concluded)
Croatia	Ministry of Economy and Sustainable Development, Institute for Environment and Nature	25/06/2024
Cyprus	Ministry of Agriculture, Rural Development & the Environment, Department of Environment	30/09/2024
Czechia	Ministry of Environment	11/09/2024
Denmark	Environmental Protection Agency	28/06/2024
Estonia	Environment Agency	28/06/2024
Finland	Centre for Economic Development, Transport and the Environment for Pirkanmaa	27/06/2024
France	Ministry of Ecological Transition and Territorial Cohesion Environment Agency (Umweltbundesamt, UBA)	28/06/2024
Germany	Federal Statistical Office of Germany (Statistisches Bundesamt, Destatis) - support	28/06/2024
Greece	Ministry of Environment and Energy, General Secretariat of Waste Management Coordination, Directorate of Waste Management Department of Waste Registry, Licensing and Statistics	01/10/2024
	Hellenic Recycling Agency - support	
Hungary	Ministry of Energy	28/06/2024
Iceland*	Icelandic Recycling Fund	28/06/2024
	Environment Agency - support	
Ireland	Environmental Protection Agency	28/06/2024
Italy	Institute for Environmental Protection and Research (ISPRA)	28/06/2024
Latvia	Ministry of Environmental Protection and Regional Development	28/06/2024
Lithuania	Environmental Protection Agency, Waste Licensing Division	30/06/2024
Luxembourg	Environment Agency	27/06/2024
Malta	Environment & Resources Authority	28/10/2024
Netherlands	Directorate-General for Public Works and Water Management	28/06/2024
Norway*	Norwegian Environment Agency	25/06/2024
Poland	Ministry of Climate and Environment, Department of Waste Management	25/07/2024
Portugal	Environment Agency	28/06/2024
Romania	Ministry of the Environment, Waters and Forests Ministry of Economy, Entrepreneurship and Tourism National Agency for Fisheries and Aquaculture – reporting on item (d) (fishing gear)	28/06/2024
Slovakia	Environment Agency	10/10/2024
Slovenia	Environmental Agency (ARSO)	14/08/2024
Spain	Ministry for the Ecological Transition and the Demographic Challenge	21/11/2024
Sweden	Swedish Environmental Protection Agency	27/06/2024

* EEA-EFTA countries.

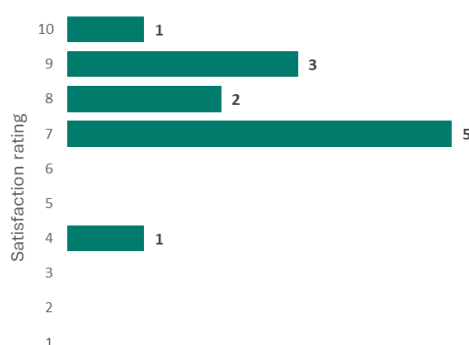
Annex 8: Summary of the results of the survey carried out to reporting countries

Overview

The survey collected feedback from 12 countries on their experience with the SUP Directive reporting process in 2024 and on their views for the next reporting round. Reporters rated the countries' satisfaction with the process, shared the challenges they faced, and made suggestions for improving the process. Below are the key findings.

Satisfaction with the reporting process

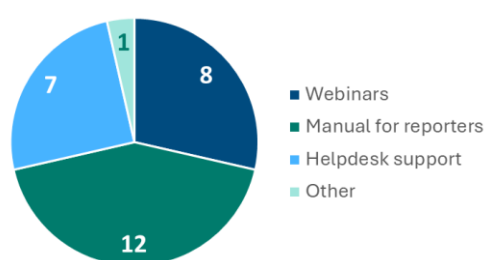
Satisfaction scores ranged from 4 to 10, with the majority rating between 7 and 9. The average satisfaction score was approximately 7.7, indicating overall positive feedback with room for improvement.



Most useful support elements

Reporters identified the following support elements as most helpful:

- **the manual for reporters:** frequently mentioned as an essential resource for guidance;
- **helpdesk support:** praised for its responsiveness;
- **webinars:** valued for clarifying complex requirements and sharing best practices;



Main challenges faced

Countries highlighted several challenges:

- **data collection issues:** many countries struggled with gathering complete and accurate data;
- **complex reporting formats:** a few countries found the Excel-based reporting format to be cumbersome;

- **timing constraints:** delays in the publication of the implementing acts, which were essential for data collection, and which delayed the development of national legislation to make dedicated data collection possible.

Suggestions for improvement

Reporters proposed some improvements such as: (i) simplification of the reporting templates and alignment with practical data-collection capabilities; (ii) the introduction of modular forms that expand based on initial inputs to reduce complexity; and (iii) the provision of additional guidance and examples, potentially replacing webinars with more comprehensive manuals for those unable to attend.

Future expectations

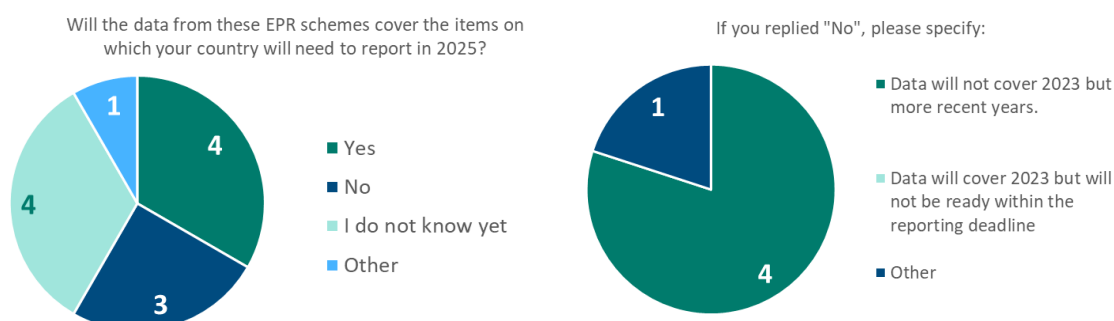
Most countries indicated that they planned to complete mandatory and voluntary fields that were omitted this year.



Interest in a 2025 webinar to review results of this first-year reporting and discuss improvements was strong, with over half expressing support.

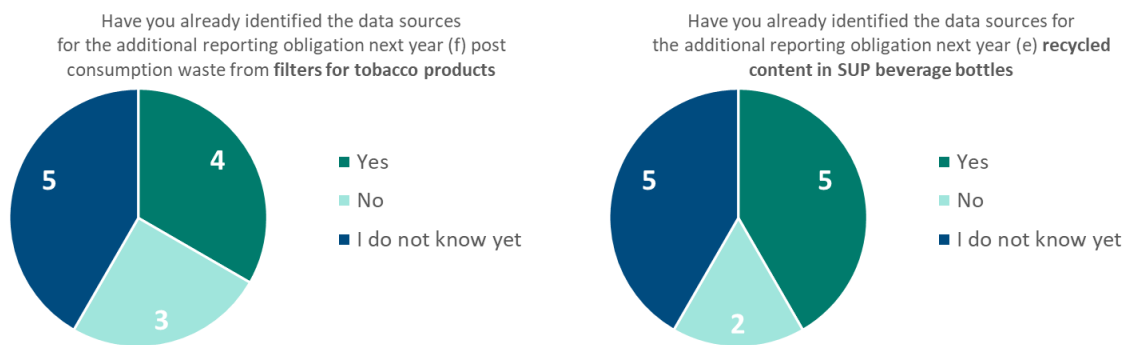
Data for 2025 reporting of items (a), (b), (c) and (d), and EPR scheme readiness

Identified data sources for reporting next year include national regulatory acts, producer reports, and EPR schemes, although some data sources remain incomplete. Several countries noted delays in implementing EPR schemes, impacting data availability for the SUP reporting next year.



Data for the two additional reporting obligations in 2025

When asked about the identification of data sources for the two additional reporting obligations for next year (filters for tobacco products and recycled content in SUP beverage bottles), the responses indicate a mix of preparedness, with some uncertainty among reporters.



Conclusion

While satisfaction with the reporting process was generally positive, there are clear opportunities to streamline data collection and reporting formats. Better guidance and simplified forms are key recommendations to improve the process for the next reporting cycle.

Annex 9: Data sources and methodologies

The Commission guidelines on single-use plastic products, in accordance with the SUP Directive (2021/C 216/01), provide clarifications about the items under the scope of the SUP Directive, including the items covered by reporting obligations. The guidelines clarify, among other aspects, what can be considered single use and what is considered as plastic under the SUP Directive. The guidelines also give specifications to better identify products and their caps/covers/lids. For fishing gear, further details to support the reporting of data are provided in the 2020 [‘Study to support the implementation of obligations set out in the Single Use Plastics and Port Reception Facilities Directives’](#), which gives specifications about the reporting scope, possible data sources, types of fishing gear, etc.

Apart from these guidance documents, each Commission implementing decision provides details about the reporting format for all items under the reporting obligation. This also includes the format for reporting the data sources and methodologies used. For item (a), Commission Implementing Decision (EU) 2022/162, and for item (d), Commission Implementing Decision (EU) 2021/958), ask countries to declare the data sources/methodologies used for reporting, with a list of possible sources and methodologies set out in their annexes. For item (b), the reporting relies on countries’ awareness of the measures, and Commission Implementing Decision (EU) 2022/162 does not lay down any criteria that the measures need to fulfil to be reported. For item (c), countries are asked in the guidelines to provide details, some on a voluntary and some on a mandatory basis, about specific elements of the data, but the guidelines do not provide a specific reference list of data sources from which countries can choose. In the figures below, details cover the data sources/methodologies used by countries for each SUP reporting item. We refer to data sources and methodologies jointly, since this is how this information is referred to in the Commission implementing decisions.

The figures below give an overview of the data sources/methodologies reported by countries, for the items for which the reporting format provides built-in categories that reporters could indicate (item (a) and item (d)):

Figure 14: Data sources/methodologies used by countries for reporting item (a). Source: Quality-check reports.

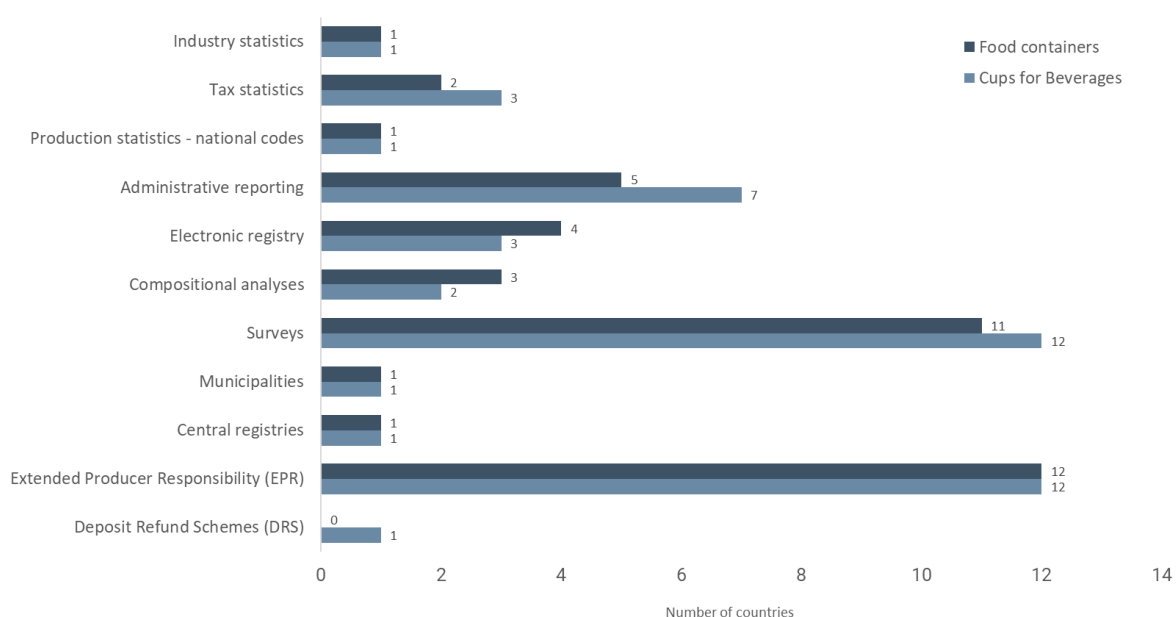
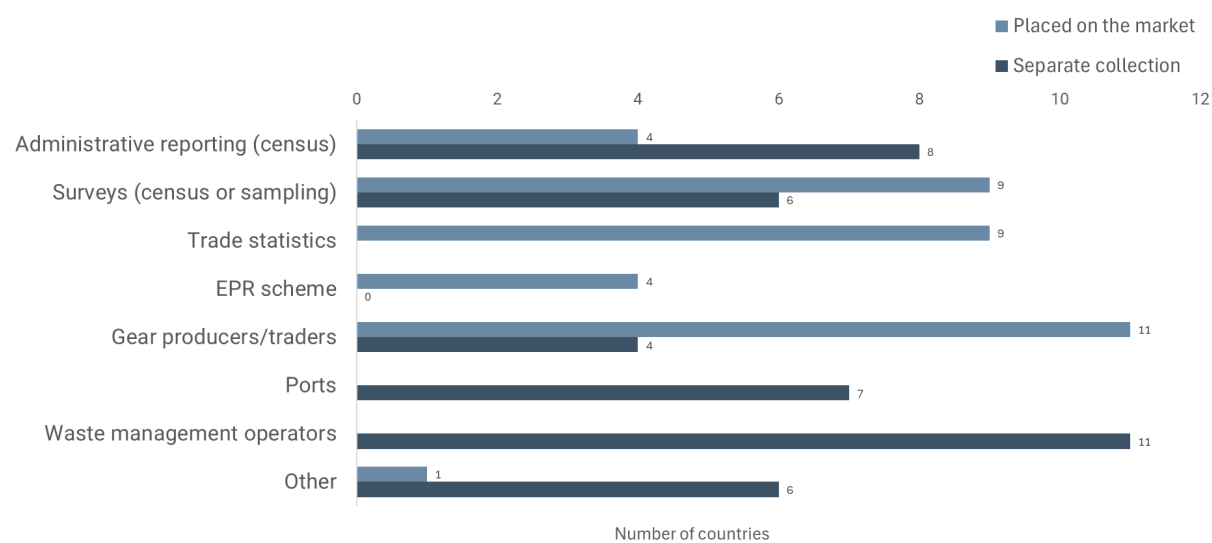


Figure 15: Data sources/methodologies used by countries for reporting item (d). Source: Quality-check reports.



Annex 10: Verification methods and accuracy issues identified

Figure 16: Verification methods (left) and accuracy issues (right) identified for the reporting of item a. Source: Quality-check reports.

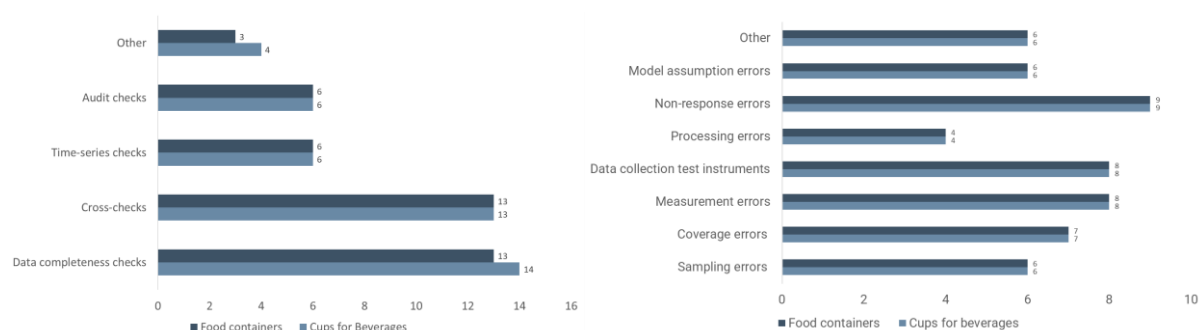


Figure 17: Verification methods and accuracy issues identified for the reporting of item (c). Source: Quality-check reports.

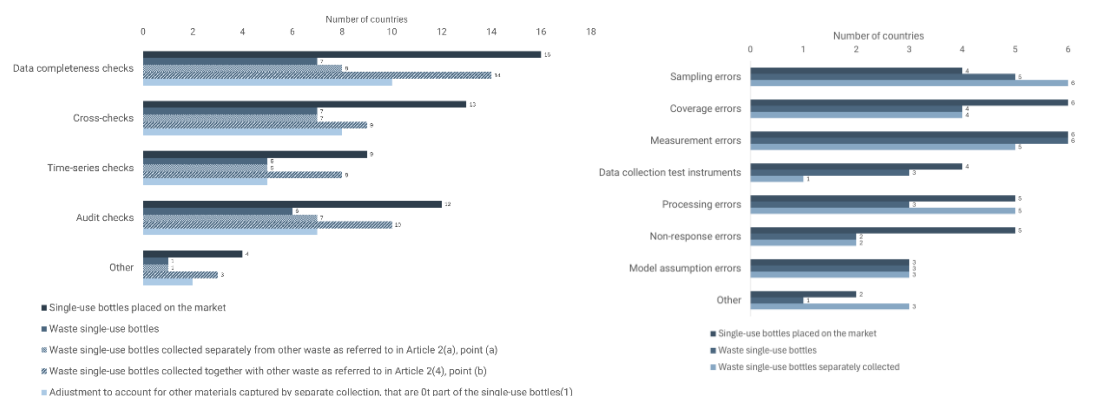


Figure 18: Verification methods and accuracy issues identified for the reporting of item (d). Source: Quality-check reports.

