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# COUNCIL REGULATION (EEC) No 2328/91 of 15 July 1991

on improving the efficiency of agricultural structures

THE COUNCIL OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Economic Community, and in particular Articles 42 and 43 thereof.

Having regard to the proposal from the Commission (1),

Having regard to the opinion of the European Parliament (2),

Having regard to the opinion of the Economic and Social Committee (3),

Whereas Council Regulation (EEC) No 797/85 of 12 March 1985 on improving the efficiency of agricultural structures (4), as last amended by Regulation (EEC) No 3577/90 (5), has been substantially amended on a number of occasions; whereas it is appropriate, for reasons of clarity and rationality, to consolidate the said Regulation;

Whereas, pursuant to Article 1 of Council Regulation (EEC) No 2052/88 of 24 June 1988 on the tasks of the Structural Funds and their effectiveness and on coordination of their activities between themselves and with the operations of the European Investment Bank and the other existing financial instruments (6), Community action through the Structural Funds, in particular, is to support the achievement of the general objectives set out in Articles 130a and 130c of the Treaty by contributing to the attainment of five priority objectives; whereas it is for the Guidance Section of the European Guidance and Guarantee Fund (EAGGF) to contribute towards speeding up the adjustment of agricultural structures with a view to reform of the common agricultural policy;

Whereas intervention by the EAGGF for the attainment of Objective 5 (a) is governed by Council Regulation (EEC) No 4253/88 of 19 December 1988 laying down provisions

for implementating Regulation (EEC) No 2052/88 as regards coordination of the activities of the different Structural Funds between themselves and with the operations of the European Investment Bank and the other existing financial instruments (7), and by Council Regulation (EEC) No 4256/88 of 19 December 1988 laying down provisions for implementing Regulation (EEC) No 2052/88 as regards the EAGGF Guidance Section (8);

Whereas this common measure must fit in with other horizontal measures decided on for the attainment of Objective 5 (a); whereas it also reflects certain principles of Community policy and agricultural structures that are generally applicable to any intervention by the Funds;

Whereas it is not possible to achieve the objectives of the common agricultural policy set out in Article 39 (1) (a) and (b) of the Treaty without aiding the improvement of the efficiency of agricultural structures, especially in regions experiencing particularly acute problems;

Whereas this improvement of the efficiency of agricultural structures is an indispensable element in the development of the common agricultural policy; whereas it is therefore necessary that such improvement be based on Community concepts and criteria;

Whereas, because of the diversity of their causes, nature and gravity, structural problems in agriculture may require solutions which vary according to region and are capable of adjustment over a period of time; whereas such solutions must contribute to the overall economic and social development of each region concerned;

Whereas the situation of agricultural markets has changed, and will change further, as a result of the new direction imposed on the common agricultural policy by the need to secure a gradual drop in output in those sectors where there is a surplus;

Whereas, in this context, structural policy must be used to help farmers adapt to this new situation and to cushion the

<sup>(1)</sup> OJ No C 82, 27. 3. 1991, p. 7.

<sup>(2)</sup> OJ No C 158, 17. 6. 1991.

<sup>(3)</sup> OJ No C 159, 17. 6. 1991, p. 31.

<sup>(4)</sup> OJ No L 93, 30. 3. 1985, p. 1.

<sup>(5)</sup> OJ No L 353, 17. 12. 1990, p. 23.

<sup>(6)</sup> OJ No L 185, 15. 7. 1988, p. 9.

<sup>(7)</sup> OJ No L 374, 31. 12. 1988, p. 1.

<sup>(8)</sup> OJ No L 374, 31. 12. 1988, p. 25.

effects that the new markets and prices policy is likely to have on agricultural incomes in particular;

Whereas, if European agriculture is to maintain a presence on world markets, the common agricultural policy must continue to aim at increasing the efficiency and competitiveness of agricultural holdings; whereas, while the majority of the adjustments necessary to ensure the long-term competitiveness of Community agriculture must be made through the markets policy, the structural policy, too, must make its contribution by strengthening production and marketing structures as far as possible but without in any way worsening the imbalance between the productive resources allocated to agriculture and the foreseeable outlets:

Whereas, as part of this common measure, the implementation of certain measures is essential if the objective of improving the efficiency of agricultural structures is to be attained; whereas such measures must therefore necessarily be carried out by the Member States; whereas, on the other hand, as regards other measures, the choice should be left open to Member States as to whether, depending on the specific situations of their farmers, provision should or should not be made for such measures;

Whereas arrangements for the set-aside of arable land may assist the various sectors, and in particular those with surplus production, to adjust to market requirements;

Whereas the set-aside arrangements should cover all arable land, since from one year to another the use made of such land varies with the rotation of crops; whereas, however, land used for crops not subject to a common organization of the market should be excluded from the scheme; whereas, to achieve tangible results in terms of the stabilization of supply, it should be stipulated that at least 20 % of a farmer's arable land must be set aside for a period of at least five years with provision for him to terminate his commitment after three years;

Whereas, given the greater need to protect the environment and to maintain the countryside, Member States should take the necessary measures, if need be at the expense of the beneficiary, to keep set-aside land in good agricultural condition;

Whereas in the interests of making efficient use of the Community's farming resources, Member State should be allowed for an experimental period, to authorize land which has been set aside to be used for grazing for extensive live-stock farming or for growing lentils, chick-peas or vetches; whereas, in both cases, the amount of the aid should allow for the reduction in the loss of income;

Whereas it should be left to Member States to set the amount of the aid per hectare of land set aside, in the light of the income losses actually sustained and in accordance with criteria to be laid down within the framework of the detailed rules for applying these arrangements; whereas, on the one hand, the level of aid must be fixed so that it is sufficiently high to provide farmers with a real incentive to set aside some of their land; whereas, on the other hand, the aid should not exceed the level necessary to offset the loss of income resulting from the set-aside of the land; whereas to this end, a framework should be laid down for setting minimum and maximum amounts;

Whereas, to provide an additional incentive to those farmers who set aside large areas, that is, at least 30% of their arable land, such farmers should be exempted, in respect of a quantity of 20 tonnes, from the co-responsibility levy provided for in Article 4 and the additional co-responsibility levy provided for in Article 4 b (2) of Council Regulation (EEC) No 2727/75 of 29 October 1975 on the common organization of the market in cereals (1), as last amended by Regulation (EEC) 3577/90 (2);

Whereas the European Council has requested the Commission to explore all possibilities of stepping up the use of agricultural raw materials for non-food ends;

Whereas possibilities for non-food use are sufficiently advanced, technically and economically, in the case of cereals;

Whereas the realization of such possibilities enables farmers to turn towards new outlets; whereas, in order to encourage them in this direction, cereals must be made available at attractive prices;

Whereas, however, such new uses must not lead to an increase in production of cereals, thereby leading to further surpluses;

Whereas the existing aid scheme to encourage the set-aside of arable land should accordingly be adjusted by providing for specific aid for the use of arable land for non-food ends;

Whereas an aid scheme, designed to encourage farmers to embark upon conversion and extensification of production, may contribute towards adjusting the various production sectors to market requirements, in particular those in which there is surplus;

Whereas provision should be made for compensation, on the basis of the actual reduction in production due to extensification or conversion, allowing for the maintenance of the incomes of farmers who have undertaken to reduce production;

Whereas agricultural structure in the Community is typified by the existence of a large number of holdings which lack the structural conditions which would ensure a fair income and living conditions;

Whereas, in the future, the only holdings capable of adjusting to economic conditions will be those on which the farmer has

<sup>(1)</sup> OJ No L 281, 1. 11. 1975, p. 1.

<sup>(2)</sup> OJ No L 353, 17. 12. 1990, p. 23

adequate vocational skill and competence, and on which profitability is verified by accounts and by a physical improvement plan;

Whereas the aim of Community investment aid is to modernize agricultural holdings and thus improve their competitiveness in the context of the rational development of agricultural production; whereas this aspect of the structural policy must be adjusted so as to permit the modernization and diversification of agriculture while remaining consistent with the measures taken to limit surplus production;

Whereas, in order to qualify for Community investment aid, a farmer must normally practise farming as his main occupation, that is, he must devote at least half of his working time to his holding and derive at least half of his income therefrom; whereas investment aid should, however, be extended to persons who do not practise farming as their main occupation, provided that on their holding they engage in forestry, tourism or craft activities or activities designed to safeguard the environment and maintain the countryside;

Whereas, in the present economic situation, investment aid should be concentrated on holdings where the labour income is less than comparable incomes, and which therefore are in greatest need of such aid;

Whereas the adjustment of farm structures by an improvement in productivity resulting in an increase in production is confronted by insurmountable limits because of the existing state of the market for many agricultural products; whereas investment aid is intended not only to increase production capacity but also to improve the quality of production facilities; whereas it appears necessary to concentrate such aid on those investments which allow for a reduction in production costs and for the improvement in living and working conditions or which aim at conversion of production; whereas such aid may also be granted for investments aimed at finding new sources of income, such as tourism or craft activities or the farm-based manufacture and sale of farm products, and to investments aimed at improving conditions for the hygiene and welfare of animals and at safeguarding and improving the environment;

Whereas, in addition, the objective of market balance in the Community requires that specific conditions be attached to the granting of investment aid in the pig, milk and beef and veal production sectors; whereas it is indispensable in accordance with this objective to prohibit investment aid in the poultrymeat and egg sectors;

Whereas the grant of specific benefits to young farmers may facilitate not only their installation but also the structural adjustment of their holding after their first installation; Whereas the keeping of accounts is essential to the correct assessment of the finanical and economic situation of holdings, and in particular of those undergoing modernization; whereas a financial incentive may encourage the keeping of accounts;

Whereas, in the interests of rational production and of improvement in living conditions, encouragement should also be given to the formation of groups having as their purpose mutual aid between holdings, including the use of new technologies and practices for safeguarding and improving the environment and preserving the countryside and to the formation of groups which would introduce alternative farming practices such as organic techniques, integrated crop-protection techniques, extensive techniques or a more rational joint use of agricultural means of production, or group farming operations;

Whereas in the same context it is also necessary to encourage the creation of agricultural associations whose objective is the establishment of replacement and management services;

Whereas, on the basis of Directive 75/268/EEC of 28 April 1975 on mountain and hill farming and farming in certain less-favoured areas (1), as last amended by Regulation (EEC) No 797/85, the Council has adopted the Community lists of mountain and certain less-favoured areas, for which special measures adapted to their situation should be enacted at Community level, in particular in order to take account of the natural conditions of production and to ensure reasonable incomes for farmers in these regions;

Whereas it may be essential, if the objectives assigned to farming in less-favoured regions are to be attained, that farmers permanently engaged in agriculture in such areas be paid annual allowances aimed at compensation for the permanent natural handicaps referred to in Directive 75/268/EEC; whereas it should be left to Member States to fix the amount of such allowances according to the severity of the handicaps involved and taking account of the economic situation and farmers' incomes within the limits and conditions fixed for the different types of areas, both as to the amounts which may be paid and the types of production which may be covered;

Whereas, in order to reduce the drawbacks both in terms of markets and the environment, the allowance should be granted for only 1.4 livestock units (LU) per hectare of the total forage area of the holding; whereas, in addition, as regards the maximum amount of Community aid per holding, the administrative difficulties should be overcome by replacing the existing scheme by a simpler one designed to concentrate the Community's efforts on those holdings

<sup>(1)</sup> OJ No L 128, 19. 5. 1975, p. 1.

which are in greatest need, that is, the Community contribution would be restricted to the equivalent of 120 units, be they livestock units or area units;

Whereas the rationalization of holdings and the need to preserve the countryside necessitate the granting of aid for joint investment schemes in the areas covered by the compensatory allowance in particular for fodder production and for land improvement and capital equipment for pasture and hill grazing;

Whereas farmers in areas that are sensitive from the point of view of protection of the environment or preservation of the landscape are in a position to perform a valuable service to society as a whole; whereas the introduction of specific measures may encourage farmers to introduce or retain agricultural production practices that are compatible with the increased need to protect or preserve the countryside and at the same time help, by means of reorientation of their holdings, towards realization of the agricultural policy objective of restoring balance on the market in certain products;

Whereas the market situation for agricultural products, and the limitations for the adjustment of farm structures resulting therefrom, require that the agricultural measures be complemented by special forestry measures to assist these holdings, such as the afforestation of farm land and improving the exploitation of wooded areas;

Whereas an annual premium per hectare afforested, to compensate for the loss of income due to the afforestation of agricultural land, may encourage farmers to afforest such land;

Whereas it should be for the Member States to lay down the conditions governing the afforestation of agricultural land;

Whereas the forestry measures are normally linked and can contribute

- to the conservation and improvement of the soil, the fauna and flora and to the surface and underground water systems,
- to the productivity of agricultural land by an improvement of the natural conditions of agricultural production and to better use of farm labour;

Whereas the evolution and the specialization of agriculture require a substantial improvement in the standard of the general, technical and economic training for the existing farm population, especially as regards new orientations of management, of production, or of marketing, as well as for young people about to be installed or recently installed on a holding;

Whereas the insufficient financial means available for vocational training and further training, and, in particular,

that of the leaders and managers of cooperatives and agricultural groups, impedes the structural adjustment of agriculture in many regions;

Whereas, in accordance with the principles of the reform of the Structural Funds, and in particular with Article 5 and 11 of Regulation (EEC) No 2052/88, the EAGGF cofinances national aid schemes by reimbursing expenditure incurred by Member States; whereas the rate of Community part-financing may be differentiated on the basis of the criteria and within the limits laid down in Article 13 of the said Regulation; whereas these rates are to be determined by the Commission;

Whereas, although the scheme for set-aside falls within the common measure for improving the efficiency of agricultural structures its main aim is nonetheless to help in re-establishing the balance between output and the market's capacity to absorb it; whereas the scheme is thus intended to supplement measures adopted by the Council under the various market organizations in order to stabilize those markets; whereas it should therefore be laid down that the scheme for set-aside is to be financed in equal parts from the Guarantee and Guidance Sections of the EAGGF; whereas, however, in order to facilitate the administrative and financial management of the scheme and by way of exception, the financial methods applying to the Guarantee Section should be applied for expenditure financed by the Guidance Section;

Whereas, for the purposes of administrative management, Member States should be authorized to lay down additional conditions for the execution of the Member States provided for in this Regulation;

Whereas to facilitate structural change in the agricultural sector in the territory of the former German Democratic Republic, involving both the creation of family farms and the reorganization of cooperative farms, provision must be made for some temporary adjustments to the rules on the acceleration of structural adjustment in the context of the reform of the common agricultural policy,

# HAS ADOPTED THIS REGULATION:

#### Article 1

- 1. With a view to expediting the adjustment of agricultural structures in the Community pursuant to Objective 5 (a) as set out in Article 1 of Regulation (EEC) No 2052/88, a common measure within the meaning of Article 2 (1) of Regulation (EEC) No 4256/88, to be implemented by the Member States, is hereby introduced with the following objectives:
  - to help restore the balance between production and market capacity;
- (ii) to help improve the efficiency of farms by developing and reorganizing their structures and by promoting supplementary activities;

- (iii) to maintain a viable agricultural community and thus help develop the social fabric of rural areas by ensuring a fair standard of living for farmers and by offsetting the effects of natural handicaps in mountain areas and less-favoured areas;
- (iv) to contribute to the safeguarding of the environment and the preservation of the countryside, including the long-term conservation of natural farming resources.
- 2. In accordance with Articles 5 (2) (b) and 11 (4) of Regulation (EEC) No 2052/88, the EAGGF, hereinafter called 'the Fund', Guidance Section, shall, acting under the common measure referred to in paragraph 1, provide part-financing for national aid schemes by reimbursing, on the terms laid down in Title X expenditure incurred by the Member States on:
- (a) schemes designated to encourage the conversion and extensification of production;
- (b) measures relating to investments in agricultural holdings, in particular to reduce production costs, to improve the living and working conditions of farmers, to promote the diversification of their activities, including the marketing of products on the farm, and to preserve and improve the natural environment;
- (c) measures to encourage the setting-up of young farmers;
- (d) back-up measures to assist agricultural holdings, involving the introduction of accounts and the launching of groups, services and facilities for the benefit of several holdings;
- (e) measures to support farm incomes and to maintain viable agricultural communities in mountain or less-favoured areas by means of agricultural aid for offsetting natural handicaps;
- (f) measures to protect the environment and safeguard the countryside by encouraging appropriate farming methods;
- (g) forestry measures to assist agricultural holdings;
- (h) vocational training projects connected with the measures referred to in paragraphs (a) to (d).

In accordance with Title X the Guarantee and Guidance Sections of the EAGGF shall contribute equally, under the common measure referred to in paragraph 1, towards measures linked with the scheme to encourage the set-aside of arable land. In the case of the share of expenditure financed by the Guidance Section, the financial rules for the application of the common measure shall, by way of exception, be those which apply to the Guarantee Section.

#### TITLE I

#### Set-aside of arable land

#### Article 2

- 1. Member States shall introduce an aid scheme designed to encourage the set-aside of arable land.
- 2. Aid for set-aside may be granted for all arable land, irrespective of the crops grown, provided that the land has in fact been cultivated for a reference period to be determined. Land growing crops not covered by a common market organization is excluded from the said scheme.
- 3. The arable land withdrawn from production must represent at least 20% of the arable land referred to in paragraph 2 on the farm concerned. For a period of at least five years, with the possibility of termination after three years, such land must be withdrawn from cultivation, that is:
- left fallow with rotation possibilities,
- wooded, or
- used for non-agricultural purposes.

Member States shall take the necessary measures to keep the land in good agricultural condition. These measures may include an obligation on the farmer to ensure that the agricultural land withdrawn from production is maintained with a view to protecting the environment and natural resources.

Member States may, within all or some of their territory, authorize the use of set-aside arable land for:

- (a) grazing for extensive livestock farming,
- (b) growing lentils, chick-peas and vetches.

Authorization by the Member States as provided for in the third subparagraph shall be limited to three years from 30 April 1988. By then the Commission shall have reported to the Council on the results of such authorization.

4. Member States may provide for a specific aid scheme for the use of arable land for non-food purposes, these being the manufacture, within the Community, of products not intended for human or for animal consumption.

The following shall be eligible under the aid scheme:

- recipients under the aid scheme provided for in paragraph 1 on condition that the arable land set aside represents at least 30% of the arable land of the holding in question,
- arable land on the holding which is the subject of a set-aside undertaking, extending to at most 50% of the

area set aside and on condition that it is sown to cereals, and that the whole cereal production of such areas is intended for non-food purposes.

Producers may not qualify for the specific aid unless they submit a contract concluded with a processing enterprise guaranteeing the non-food use of the products in question within the Community.

Should a group of farmers arrange to supply a single processing enterprise on a contract basis, and on condition that the arable land withdrawn from production represents at least 40% of the total arable land and jointly fulfils the requirement provided for in the second indent of the second subparagraph, this additional 20% or more, as compared with the minimum percentage provided for in the first subparagraph of paragraph 3, may be respected by the group as a whole rather than by the individual farms.

Contracts relating to consignments which qualify for the production refund provided for in Article 11a of Regulation (EEC) No 2727/75 or the aid provided for in Article 11b thereof shall not be eligible for the specific aid.

The specific aid shall be paid for the duration of the contract up to a maximum period of five years from the first supply of products to the processor in accordance with the delivery contract.

One year after the effective implementation of the scheme by the Member States, the Commission will forward a report to the European Parliament and the Council. At this time, if it is deemed necessary, the Commission will make a proposal to modify the scheme in order to increase its efficiency, taking into account the response of farmers and processing enterprises, the economic viability and environmental impact of the scheme, possible control problems, in particular, with regard to by-products, and any other relevant aspect. At the same time the Commission, in the light of the results of the demonstration projects, will examine the possibility of extending the scheme to products other than cereals.

# 5. Member States shall determine:

(a) the amount of the aid to be paid per hectare of land set aside, on the basis of the loss of income resulting from the land being set aside, whilst ensuring that the amount of the aid is sufficient to make it effective, on the one hand, and that it does not provide excessive compensation, on the other. They shall also determine the way in which that aid is to be paid. The maximum amount of aid to be paid shall be set at ECU 606 per hectare, per annum, and the minimum amount shall be set at ECU 100 per hectare, per annum. The Commission may, in accordance with the procedure laid down in Article 30, set the maximum amount at ECU 700 per hectare per annum in exceptional cases.

In the case of authorization, as provided for in the third subparagraph of paragraph 3, the amount of the aid shall be adjusted to take account of the reduction in the loss of income. The specific aid provided for in paragraph 4 to be paid per hectare shall be determined in accordance with the criteria laid down in the first subparagraph. The maximum amount shall be fixed at 70% of the aid provided for in the first subparagraph. For the areas in question, the specific aid shall replace aid for set-aside;

- (b) the reference period referred to in paragraph 2;
- (c) the undertaking to be given by the beneficiary for the purposes in particular of verifying that, throughout the entire farm, the area farmed has in fact been reduced.
- 6. Producers who, for the land set aside, receive aid within the meaning of this Title may nor receive aid within the meaning of Titles II or III for such land.
- 7. Producers who set aside at least 30% of their arable land shall be exempted, in respect of a quantity of 20 tonnes, from the co-responsibility levy referred to in Article 4 of Regulation (EEC) No 2727/75 and from the additional co-responsibility levy provided for in Article 4 b (2) of Regulation (EEC) No 2727/75.

As individual farmer, as well as a group of farmers, qualifying for the specific aid provided for in paragraph 4, withdrawing at leat 40% of arable land from production for set-aside purposes, shall benefit from exemption from the co-responsibility levies for the entire volume of cereals supplied to the processing enterprises. This exemption does not preclude the possible exemption referred to in the first subparagraph.

Detailed rules for applying this exemption shall be adopted in accordance with the procedure laid down in Articles 4 and 4b of Regulation (EEC) No 2727/75.

- 8. The Commission, acting in accordance with the procedure laid down in Article 30, shall adopt detailed rules for applying this Title, specifying in particular:
- the minimum area to be set aside,
- in the case of authorization so provided for in the third subparagraph of paragraph 3, the maximum stocking rate per hectare of grazing and the rate by which the aid is to be reduced in accordance with the second subparagraph of paragraph 5 (a),
- the criteria to be complied with by the Member States when fixing the aid,
- the criteria for defining the beneficiary and for determining the reference period referred to in paragraph 2,
- the special detailed rules on the granting of the specific aid provided for in paragraph 4, and in particular those on the exclusion of certain uses, the limitations to be imposed with regard to by-products, the determination of the ceiling and the minimum areas which may qualify for the aid, delivery contracts, controls including, where appropriate, checks on the processing undertaking, and penalties to be laid down where obligations are not complied with.

9. Member States shall take the necessary measures to ensure that adequate publicity is given to the opportunities afforded by the aid scheme.

#### TITLE II

# Extensification of production

#### Article 3

- 1. Member States shall introduce an aid scheme to promote extensification for surplus products. Surplus products shall be defined as products for which there are consistently, at Community level, no normal unsubsidized outlets.
- 2. Extensification shall be defined as a reduction of at least 20%, for a period of at least five years, in the output on the product concerned without any increase in other surplus production capacity. However, such an increase shall be permitted in proportion to any increase in the utilized agricultural area of the farm.
- 3. Member States shall determine:
- (a) the conditions for granting the aid, including those for reducing output of the various products. In the case of beef and veal, it may be stipulated that, in order to achieve the reduction in output referred to in paragraph 2, the number of livestock units must be reduced by at least 20%. In the case of wine, it may be stipulated that the yield per hectare must be reduced by at least 20%;
- (b) the amount of the aid, on the basis of the undertaking given by the beneficiary and the loss of income incurred, and the way in which it is to be paid;
- (c) the reference period for the product concerned, for the purposes of calculating the reduction;
- (d) the undertaking to be given by the beneficiary for the purposes of, in particular, verifying that production has in fact been reduced.
- 4. Where the scheme is applied in the milk sector, the reduction in output shall be calculated on the basis of the reference quantity allocated under Council Regulation (EEC) No 804/68 of 27 June 1986 on the common organization of the market in milk and milk products (¹), as last amended by Regulation (EEC) No 3641/90 (²). Reference quantities suspended pursuant to this paragraph may not be reused or reallocated for the duration of the suspension.

The eligible amount of the compensation paid under Council Regulation (EEC) No 775/87 of 16 March 1987 temporarily withdrawing a proportion of the reference quantities mentioned in Article 5c (l) of Regulation (EEC) No 804/68 (3), shall be deducted from the eligible amount of the aid.

(3) OJ No L 78, 20. 3. 1987, p. 5.

- 5. Producers who receive aid within the meaning of this Title may not receive aid within the meaning of Titles I or III for the land affected by extensification.
- 6. The Commission, acting in accordance with the procedure laid down in Article 30, shall lay down detailed rules for applying this Title, specifying in particular the maximum amounts of yearly aid eligible under the Fund.

#### TITLE III

# Conversion of production

#### Article 4

- 1. Member States shall introduce an aid scheme designed to encourage the conversion of production towards non-surplus products.
- 2. The Council, acting by a qualified majority, on a proposal from the Commission, shall adopt a list of products towards which production may be convened and shall lay down the conditions and procedures for the granting of the aid.
- 3. Procedures who receive aid within the meaning of this Title may not receive aid within the meaning of Titles I or II for the land in question.
- 4. The Commission, acting in accordance with the procedure laid down in Article 30, shall adopt detailed rules for applying this Title.

# TITLE IV

# System of aid for investments in agricultural holdings

# Article 5

- 1. In order to contribute to the improvement of agricultural incomes and of living, working and production conditions on agricultural holdings, Member States shall pursuant to the common measure referred to in Article 1, introduce a system of investment aid to agricultural holdings where the farmer:
- (a) practises farming as his main occupation.
  - Member States may, however, apply the aid scheme referred to in Articles 5 to 9 to farmers who, while they do not practise farming as their main occupation, derive at least 50% of their total income from farming, forestry, tourism or craft activities of activities for maintaining the countryside which qualify for public aid, carried out on the holding, provided that the proportion of income deriving directly from farming on

<sup>(1)</sup> OJ No L 148, 28. 6. 1968, p. 13.

<sup>(2)</sup> OJ No L 362, 27. 12. 1990, p. 5.

the holding is not less than 25% of the farmer's total income and that off-farm activities do not account for more than half the farmer's total working time;

- (b) possesses adequate occupational skill and competence;
- (c) submits a plan for materially improving his holding. This plan must show by means of specific calculations that the investments are justified from the point of view of the situation of the holding and its economy and that implementation of the plan will bring about a lasting improvement of that situation, and in particular of the labour income per man-work unit (MWU) employed on the holding or is necessary for maintaining the present level of labour income per MWU.
- (d) undertakes to keep simplified accounts entailing at least:
  - the recording of the revenue and expenditure of the holding, with supporting documents,
  - the drawing up of an annual balance sheet of the assets and liabilities of the holding.

However, in the less-favoured areas determined in accordance with Articles 2 and 3 of Directive 72/268/EEC, Spain, Greece and Italy, as regards the Mezzogiorno including the islands, and Portugal, as regards its entire territory, shall be authorized to accept improvement plans submitted until 31 December 1991 by holdings which do not satisfy the condition laid down in this point, provided that the volume of work on the holding does not require more than the equivalent of one MWU, and that projected investments do not exceed ECU 25 000.

- 2. The aid system referred to in paragraph 1 shall be limited to agricultural holdings:
- where labour income per MWU is less than the reference income referred to in paragraph 3,
- where improvement plans, as referred to in paragraph 1
   (c), do not provide for a labour income in excess of 120 % of such reference income.

Member States may restrict the aid system referred to in paragraph 1 to agricultural holdings which have a family character.

- 3. Member States shall fix the reference income referred to in paragraph 2 at a level not exceeding the average gross wage of non-agricultural workers in the region.
- 4. The improvement plan referred to in paragraph 1 shall contain at least:
- a description of the initial situation,
- a description of the situation upon completion of the plan, drawn up on the basis of an estimative budget,
- an indication of the measures and in particular the investments planned.

5. Member States shall, for the purposes of this Regulation, define what is meant by the expression 'farmer practising farming as his main occupation'.

This definition shall, in the case of a natural person, include at least the condition that the proportion of income derived from the agricultural holding must be 50% or more of the farmer's total income and that the working time devoted to work unconnected with the holding must be less than half of the farmer's total working time.

On the basis of the criteria referred to in the foregoing subparagraph, the Member States shall define what is meant by this same expression in the case of persons other than natural persons.

6. In addition, Member States shall lay down the criteria for assessing the occupational skill and competence of the farmer, by reference to the standard of agricultural training received and/or to a minimum period of farming experience.

#### Article 6

- 1. The aid scheme referred to in Article (5) may be applicable to investments relating to:
- the qualitative improvement and conversion of production in line with market requirements,
- the diversification of activities on the holding, in particular by the introduction of tourism and craft activities or the manufacture and sale of farm produce on the farm,
- the adaptation of the holding for the purposes of reducing production costs and saving energy,
- the improvement of living and working conditions,
- the improvement of the hygiene conditions of livestock enterprises and compliance with Community animal welfare standards, or, failing these, national standards until Community standards are adopted,
- the protection and improvement of the environment.
- 2. The investment aid referred to in paragraph 1 may be refused or limited where the effect of the investments concerned is to increase the holding's production of products for which no normal market outlets can be found.

The Council, acting by a qualified majority on a proposal from the Commission, shall adopt the necessary measures and shall define the products falling within the meaning of the preceding subparagraph.

3. Except where decisions subsequently taken pursuant to paragraph 2 provide otherwise, the aid provided for in paragraph 1 shall not be granted in respect of investments relating to milk production the effect of which is to exceed the reference quantity determined in accordance with rules on the additional levy for milk and milk products, unless an

additional reference quantity has been granted beforehand as provided for in Article 4 (1) (c) of Council Regulation (EEC) No 857/84 of 31 March 1984 adopting general rules for the application of the levy referred to in Article 5c of Regulation (EEC) No 804/68 in the milk and milk products sector (1), as last amended by Regulation (EEC) No 1630/91 (2), or obtained by means of a transfer in accordance with Article 7 (1) of that Regulation.

In such cases, the granting of aid shall be subject to the condition that the investment does not serve to raise the number of dairy cows to more than 40 per MWU and more than 60 per holding or, where the holding has more than 1.5 MWU, does not serve to raise the number of dairy cows by more than 15%.

On a proposal from the Commission, the Council shall adopt, at the latest six months after the expiry of Regulation (EEC) No 857/84, the conditions to which the granting of aid to investments entailing an increase in milk production shall be subject after the said Regulation expires.

4. Except where decisions subsequently taken pursuant to paragraph 2 provide otherwise, the aid provided for in paragraph 1 granted for investments relating to the pig production sector the effect of which is to increase production capacity shall be restricted, as regards requests submitted before 1 January 1987, to investments serving to reach 500 places for fattening pigs per holding, and as regards requests submitted between 1 January 1987 and 31 March 1988, to investments serving to reach 400 places.

As regards applications submitted after 31 March 1988 and before 1 January 1991, the number of pig places that may be achieved and be eligible for the aid referred to in paragraph 1 shall be 300 places per holding. In addition, the granting of aid shall be subject to the condition that the total number of pig places after realization of the investment does not exceed 800 places per holding.

The place required by one breeding sow shall be deemed to correspond to 6.5 fattening pig places.

The Council, acting on a proposal from the Commission by a qualified majority, shall not later than 31 December 1990 adopt the arrangements applicable to requests made as from 1 January 1991.

If the Council has not taken a decision by that date, the granting of investment aid having the effect of increasing pig production capacity shall be suspended.

Furthermore, where an improvement plan provides for investment in the pig production sector, the granting of aid in respect of such an investment shall be subject to the condition that, upon completion of the plan, at least the equivalent of 35% of the quantity of feed consumed by pigs can be produced on the holding.

5. Save where decisions subsequently taken pursuant to paragraph 2 provide otherwise, aid as provided for in paragraph 1 and granted for investments relating to the beef sector, other than aid for safeguarding the environment, shall be restricted to livestock enterprises where the beef-cattle stocking rate does not, at the end of the plan, exceed three livestock units (LU) per hectare of total forage area used for feeding the cattle; the LU conversion table is given in Annex I.

However, until 31 December 1991, this limit of 3 LUs shall not be applied when evidence is adduced that there is no proposal to increase production capacity. Before 31 December 1991, the Commission shall examine the application of this provision and submit a report to the Council.

6. The investment aid referred to in paragraph 1 may not be granted in the egg and poultry sector.

#### Article 7

- 1. The system of aid for investments referred to in Article 6(1) shall cover aid in the form of capital grants or the equivalent thereof in interest rate subsidies or deferred repayments, or a combination of these, in respect of the investments necessary to carry out the improvement plan but with the exception of expenditure incurred in buying;
- land,
- livestock in the form of pigs, poultry and calves for slaughter.

With regard to the purchase of livestock, only the first purchase for which provision is made in the improvement plan may be covered.

The system of aid may also cover guarantee for loans contracted and the interest thereon, where the security or personal guarantee provided is insufficient.

2. Capital grants as provided for in paragraph 1 may apply to a total investment of ECU 60 743 per MWU or ECU 121 486 per holding. Member States may set these limits at lower levels.

The value of the aid provided for in paragraph 1 expressed as a percentage of the amount of the investment, shall not exceed:

- (a) In the case of the areas referred to in Article 2 and 3 of Directive 75/268/EEC:
  - 45% for fixed assets,
  - 30% for other types of investments;
- (b) in the case of other areas:
  - 35% for fixed assets,
  - 20% for other types of investment.

Where the aid is not granted in the form of a capital grant, Member States shall draw up each year a table showing the

<sup>(1)</sup> OJ No L 90, 1. 4. 1984, p. 13.

<sup>(2)</sup> OJ No L 150, 15. 6. 1991, p. 19.

value of the aid, expressed as a percentage of the amount of the investment, taking into consideration the average annual rate of interests on non-subsidized loans, the value of the interest subsidy, the term of the loans, deferred interest subsidies and repayments and any other factor used for expressing the aid in grant equivalent terms.

The Council, acting by a qualified majority on a proposal from the Commission, may authorize a Member State, for a specified period, to grant aid exceeding the level specified in the preceding suparagraph, if such action is warranted by the situation on the capital market in that Member State.

However, until 31 December 1991, the value of the maximum aid referred to in the second subparagraph shall be increased by 10% of the amount of the investments in Spain, Greece, Ireland, Italy and Portugal for investments shown in the improvement plans submitted by that date.

#### Article 8

Member States may grant the aid referred to in Article 7 to farmers who, after completing an improvement plan, continue to fulfil the conditions laid down in Article 5 (1), provided that the conditions laid down in Article 6 are met. However, the number of plans per beneficiary which may be accepted during a six-year period shall be limited to two and the total investment which may be considered in connection with the reimbursement of aid pursuant to Article 33 shall be limited to ECU 60 743 per MWU and ECU 121 486 per holding for that period.

#### Article 9

- 1. An improvement plan within the meaning of Article 5 (1) (c) may relate to an individual holding or to a number of holdings grouped together with a view to the merger of all or part of these holdings.
- 2. In the case of group-operated holdings, the improvement plan shall concern the group-operated holding and any parts of holdings which continue to be run by the group members.
- 3. Member States may grant the aid referred to in Article 78 to group-operated holdings if all the members of such holdings satisfy the conditions laid down in Article 5 (1).
- 4. Except for acquaculture, the ceilings laid down in Articles 7 (2) and 8 may be multiplied by the number of holdings belonging to the group. The ceilings laid down in Article 6 (3) and (4) may only be multiplied by the number of such holdings in the case of a holding resulting from a complete merger.

However, these ceilings may not exceed:

- 120 cows,
- three times the number of pig places resulting from the applications of Article 6 (4),
- ECU 364 458 of investment,

per group-operated holding, including any parts of holdings which continue to be run by the group members.

- 5. In accordance with the procedure laid down in Article 30, the Commission may authorize a Member State to grant the aid referred to in Article 7, under the conditions stipulated in paragraph 4 above, to agricultural cooperatives whose sole objective is to manage an agricultural holding. At the same time, the Commission shall lay down specific conditions for the granting of aid to such cooperatives, as well as the conditions under which and the limits within which the volume of investment provided for in paragraph 4 may be exceeded.
- 6. Member States shall lay down the conditions to be met by group-operated holdings, in particular:
- their legal form,
- their minimum duration, which must not be less than six years,
- the formation of their capital,
- the participation of members in management.

#### Article 10

- 1. Member States may grant setting-up aid to young farmers under 40 years of age on condition that:
- the young farmer sets up as head of the holding, which means that he assumes civil and tax liability or joint liability for the management of the holding and the social status accorded in the Member State concerned to self-employed heads of holding,
- the young farmer sets up as a farmer practising farming as his main occupation or begins, after having set up as a part-time farmer, to practise farming as his main occupation,
- the occupational qualifications of the young farmer are at a satisfactory level at the time of his setting up or at the latest two years thereafter, and
- the holding requires a volume of work equivalent to at last one MWU, which must be achieved at the latest two years after the setting up.

- 2. The setting-up aid may comprise:
- (a) a single premium of a maximum eligible amount of ECU 10 000. The premium may be paid over a period not exceeding five years. Member States may replace the premium by an equivalent interest subsidy;
- (b) an interest subsidy on loans taken out with a view to covering the costs arising from setting up.

The rate of interest subsidy shall be not more than 5 % for a period of 15 years; the capitalized value of the interest subsidy may not exceed ECU 10 000.

Member States may pay, in the form of a grant, the equivalent of the interest subsidy resulting from the volume and duration of the loans taken out.

- 3. Member States shall define:
- the conditions governing setting up,
- specific conditions in a situation where a young farmer does not set up as sole head of the holding, in particular where he sets up as a member of an association or cooperative whose principal object is the management of an agricultural holding; these conditions must be equivalent to those required for setting up as a sole head of a holding,
- the agricultural training which a young farmer must have had at the time of his setting up, or must achieve within two years thereafter, in order for the premium to be eligible under the Fund,
- the conditions under which it will be recognized that the volume of work equivalent to at least one MWU has been achieved within the maximum time of two years after setting up,
- the amount of the setting-up aid.

# Article 11

Member States may grant young farmers under 40 years of age additional aid for investments to be made under a material improvement plan within the meaning of Article 5 (1) (c), amounting to a maximum of 25% of the aid granted pursuant to Article 7 (2), provided that the young farmer submits the improvement plan within five years of setting up and provided that he possesses the occupational qualifications referred to in Article 10 (1).

# Article 12

1. Aid for investments in agricultural holdings satisfying the conditions laid down in Articles 5 and 9 which exceeds the amounts laid down in Article 7 (2) increased, where appropriate, by the aid referred to in Article 11, are hereby prohibited, with the exception of aid:

- for the construction of farm buildings,
- for the relocation of farm buildings where this is done in the public interest,
- for land improvement operations,
- for investments for the purposes of environmental protection and improvement,

provided that the granting of these higher amounts does not infringe the provisions of Article 5 of this Regulation and Articles 92 to 94 of the Treaty.

- 2. Where Member States grant aid for investments in holdings which do not satisfy the conditions laid down in Article 5, such aid must be at least one-quarter less than the aid granted pursuant to Article 7, with the exception of aid for:
- energy saving,
- land improvement,

which may reach the amount laid down in Article 7 (2).

Such aid may be granted for a total investment of ECU 60 743 per MWU and ECU 121 486 per holding for a period of six years.

3. Notwithstanding paragraph 2, Member States may grant temporary aid for investments in small agricultural holdings which do not satisfy the conditions laid down in Article 5 (1).

This temporary aid may be granted for investments up to ECU 25 252 only and may not be granted on terms more favourable than those provided for in Article 7, plus, where appropriate, the aid provided for in Article 11.

4. Aid for investments in holdings shall be prohibited where such investments do not satisfy the conditions laid down in Article 5 and where Article 7 does not permit the granting of such aid.

However, the aid referred to in paragraph 2 and 3 may be granted:

- for investments in the sector of geese and ducks for the production of foie gras,
- for the purchase of cattle which may be encouraged under Article 7 (1) even where it is not the first purchase.

Moreover, as regards the holdings referred to in paragraphs 2 and 3, the number of dairy cows referred to in Article 6 (3) shall be 40 per MWU and per holding.

- 5. The prohibitions and limitations provided for in this Article shall not apply to:
- aid for land purchase,
- subsidized operating loans the term of which does not exceed one marketing year,
- aid for the purchase of male breeding stock,

- securities for loans contracted, including interest,
- aid for investment in the protection and improvement of the environment, provided that it does not entail an increase in production,
- measures in respect of investments for the purpose of improving hygienic conditions or of compliance with Community animal welfare standards where these are stricter from Community standards, provided that these investments do not give rise to an increase in production,

provided that they are granted in accordance with Articles 92 to 94 of the Treaty.

#### TITLE V

# Back-up measures to assist agricultural holdings

#### Article 13

1. Member States may introduce a scheme to encourage the introduction of accounting on agricultural holdings.

The scheme shall involve granting to farmers whose main occupation is farming, and who apply therefore, an aid spread over at least the first four years during which management accounts are kept on their holdings, on the understanding that accounts will be kept for at least four years.

Member States will determine the amount of such aid within a range of ECU 700 to 1 050.

- 2. The keeping of accounts referred to in paragraph 1 shall:
- (a) comprise:
  - the preparation of annual opening and closing valuations,
  - the systematic and regular recording over the acounting year of the various transactions in cash or in kind concerning the holding;
- (b) conclude with the presentation each year of:
  - a description of the general characteristics of the holding, and in particular of the inputs,
  - a detailed balance sheet (assets and liabilities) and trading account (expenditure and income),
  - the necessary data, including in particular the earned income per MWU and the farmer's income, for assessing the efficiency of the management of the holding as a whole and the profitability of the main enterprises of the holding.

3. Where a holding is chosen by bodies appointed by Member States for the collection of accountancy data for the purposes of information and scientific study, in particular within the framework of the Community accountancy data network, and the farmer is in receipt of aid as provided for in paragraph 1, he must undertake to make available to those bodies, under conditions of anonymity, the accountancy data relating to his holding.

#### Article 14

Member States may, on request, grant to recognized groups which have as their object:

- mutual aid between holdings, including the use of new technologies and practices for safeguarding and improving the environment and preserving the countryside,
- the introduction of alternative farming practices,
- the more rational joint use of agricultural means of production,
- the operation of a group holding,

and which are formed on or after 1 April 1985, launching aid as a contribution to their operating costs during not more than the first five years after their formation.

Member States shall fix the amount of such aid by reference to the number of members and to the activity performed jointly, with the maximum amount being ECU 15 044 per recognized group.

In addition, Member States shall determine the legal form of such groups and the provisions governing cooperation between members.

# Article 15

- 1. Member States may, on request, grant launching aid to contribute to covering the management costs of agricultural associations having as their object the provision of farm relief services.
- 2. In order to be eligible for the aid referred to in paragraph 1, the relief service must be approved by the Member States and employ at least one full-time worker who is fully qualified for the work he is called upon to perform.
- 3. Member States shall lay down the conditions for the approval of services as referred to in paragraph 1, and in particular:
- their legal form,
- the provisions governing their management and accounting practices,

- the type of replacement which may comprise the replacement of the farmer, his spouse or an adult worker,
- their minimum duration, which must not be less than 10 years,
- the minimum number of affiliated farmers.
- 4. Member States shall fix the amount of the launching aid referred to in paragraph 1, which shall not exceed ECU 12 035 per relief worker employed on a full-time basis in the work referred to in paragraph 2. This amount shall be spread over the first five years of each worker's employment; it may be spread degressively over that period.

#### Article 16

- 1. Member States may, on request grant launching aid to contribute to covering the management costs of agricultural associations having as their object the provision of farm management services.
- 2. The aid referred to in paragraph 1 shall be granted in respect of the work of staff responsible for analyzing accounting results and other data for the farmers.
- 3. To be eligible for the aid referred to in paragraph 1, farm management services must be approved by the Member State and must employ on a full-time basis at least one member of staff qualified for the work specified in paragraph 2.
- 4. Member States shall lay down the conditions for the approval of services as referred to in paragraph 1, and in particular:
- their legal form,
- the provisions governing their management and accounting practices,
- their minimum duration, which must not be less than 10 years,
- the minimum number of affiliated farmers.
- 5. Member States shall fix the amount of the launching aid referred to in paragraph 1, which shall not exceed ECU 36 105 per member of staff employed on a full-time basis in the work specified in paragraph 2. This amount shall be spread over the first five years of each member of staff's employment; it may be spread degressively over this period.
- 6. Member States may replace the system of launching aid provided for in paragraph 5 with a system of farm management aid for farmers practising farming as their main occupation who make use of the farm management services referred to in paragraph 1.

In this event, Member States shall set the aid up to a maximum of ECU 501.4 per holding, to be spread over at least two years.

#### TITLE VI

Specific measures to assist mountain and hill farming and farming in certain less-favoured areas

#### Article 17

- 1. In regions which appear on the Community list of less-favoured farming areas within the meaning of Directive 75/268/EEC, Member States may grant an annual compensatory allowance to assist farming activities, such allowance to be fixed according to the permanent natural handicaps described in Article 3 of that Directive within the limits and subject to the conditions laid down in Articles 18 and 19 of this Regulation.
- 2. The granting of such a compensatory allowance which exceeds those limits or which fails to satisfy the conditions laid down in Articles 18 and 19 shall be prohibited in the areas appearing on the list referred to in paragraph 1.

#### Article 18

1. Where Member States grant a compensatory allowance, farmers with at least three hectares of usable agricultural area who undertake to pursue a farming activity in accordance with the aims of Article 1 of Directive 75/268/EEC for at least five years from the first payment of a compensatory allowance shall be eligible for such an allowance; where a farmer gives up farming and the area concerned continues to be worked, he may be released from such undertaking in cases of force majeure, for example where his property is compulsorily purchased or purchased in the public interest; in addition, farmers in receipt of a retirement pension shall be released from such undertaking.

However, in the Mezzogiorno, including the islands, in the regions in the French overseas departments and in the Greek, Portuguese and Spanish regions, the minimum utilized agricultural area per holding shall be two hectares.

- 2. Expenditure in respect of the compensatory allowances shall not be eligible for reimbursement by the Fund under Article 31 where the farmer is in receipt of a retirement pension.
- 3. Member States may lay down additional or limiting conditions for the grant of the compensatory allowance, including conditions which encourage the use of practices compatible with the need to safeguard the environment and preserve the countryside.

# Article 19

1. Member States shall fix the amounts of the compensatory allowance according to the sevurity of the

permanent natural handicaps affecting farming activities and having regard to the limits set out below, although no allowance may be less than ECU 20.3 per LU or, where appropriate, per hectare in the areas referred to in Article 3 of Directive 75/268/EEC:

(a) in the case of farms keeping cattle, sheep, goats or equines the allowance shall be calculated in relation to livestock numbers. The allowance may not exceed ECU 102 per LU. The total amount of the allowance granted may non exceed ECU 102 per hectare of total forage area of the holding. A conversion table for expressing cattle, equines, sheep and goats as LUs is given in Annex 1.

However, in less-favoured agricultural areas where the permanent natural handicaps are serious enough to justify it, the local allowance granted may be increased to ECU 121.5 per LU and per hectare.

The allowance shall be granted in respect of not more than 1.4 LU per hectare of the total forage area of the holding.

Cows whose milk is intended for marketing may be taken into consideration for the calculation of the compensatory allowance only in the areas defined in Article 3 (3) of Directive 75/268/EEC, and in the areas defined in Article 3 (4) and (5) of that Directive where dairying forms an important part of farming activity.

When Member States exercise this right in the areas defined in Article 3 (4) and (5) of the abovementioned Directive, the number of dairy cows per eligible farmer to be taken into consideration for the calculation of the compensatory allowance may not exceed 20;

- (b) In the case of production other than of cattle, equines, sheep and goats, the allowance shall be proportional to the area farmed, less that devoted to the feeding of livestock and:
  - in all less favoured agricultural areas, less that given over to wheat growing:
    - except areas given over to the growing of durum wheat, in areas not being areas referred to in Council Regulation (EEC) No 3103/76 of 16 December 1976 on aid for durum wheat (1), as last amended by Regulation (EEC) No 1216/89 (2),
    - except areas given over to the growing of common wheat, in areas the average yield from which does not exceed 2.5 tonnes per hectare used for this product;
  - (ii) in all less-favoured agricultural areas, less any areas which are full plantations of apple, pear or peach trees exceeding 0.5 hectares per holding;

The allowance may not exceed ECU 102 per hectare. However in less-favoured agricultural areas in which the severity of the permanent natural handicaps is great enough so to justify, the total amount granted may be increased to ECU 121.5 per hectare;

- (c) Member States may vary the compensatory allowance on the basis of the economic situation of the holding and of the income of the farmer qualifying for the compensatory allowance. The amount of the allowance may also be adjusted in the light of the use of agricultural practices compatible with the requirement for safeguarding the environment and preserving the countryside; the benefit of any increases may not, however, be combined with the aid referred to in Article 21.
- 2. Member States may refrain from granting the compensatory allowance for some or all of the types of production which may qualify under paragraph 1 (b).
- 3. The maximum amount eligible under the fund shall be limited to the equivalents of 120 units per holding, whether livestock units (LU) or area units (ha); moreover, beyond the equivalent of the first 60 units, the maximum amount eligible per LU or hectare shall be reduced to half the maximum amount of the allowance referred to in paragraph 1.

#### Article 20

1. In the areas referred to in Article 17 (1), Member States may grant aid to joint investment schemes for fodder production, including the storage and distribution of fodder, and for the improvement and equipping of pastures which are farmed jointly and, in mountain areas, to joint or individual investment in water points, in minor roads for immediate access to pastures, including mountain pastures, and in shelters for herds.

However, where stock-breeding constitutes a peripheral activity in these areas, the aid provided for in the first subparagraph shall be extended to agricultural activities other than stock-breeding.

2. Where economically justified, the work referred to in paragraph 1 may include small-scale farm water supply measures compatible with protection of the environment, including small-scale irrigation works, and the construction or repair of shelters necessary for transhumance.

<sup>(</sup>iii) in the less-favoured agricultural areas referred to in Article 3 (4) and (5) of Directive 75/268/EEC, less any areas assigned to the production of wine, apart from vineyards the yield from which does not exceed 20 hectolitres per hectare, or the production of sugarbeet or intensive crops.

<sup>(1)</sup> OJ No L 351, 21. 12. 1976, p. 1.

<sup>(2)</sup> OJ No L 128, 11. 5. 1989, p. 5.

3. The amount of aid as referred to in paragraph 1 which is eligible for financing by the Fund may not exceed ECU 100 293 per joint investment project, ECU 500 per hectare of pasture improved or equipped and ECU 501.4 per hectare irrigated.

#### TITLE VII

Aid in areas sensitive as regards protection of the environment and natural resources and as regards safeguarding the landscape and the countryside

#### Article 21

In order to contribute towards the introduction or the maintenance of farming practices compatible with the requirements of the protection of the environment and of natural resources or with the requirements of the maintenance of the landscape and the countryside, and thus to contribute to the adaptation and the guidance of agricultural production according to market needs, and having regard to agricultural income losses resulting from this, Member States may introduce a specific aid scheme for areas which are particularly sensitive from these points of view.

#### Article 22

The aid scheme referred to in Article 21 shall consist of an annual premium per hectare granted to farmers in the areas referred to in Article 21 who undertake, under a specific programme for the area concerned, to introduce or maintain, for at least five years, farming practices compatible with the requirements of the protection of the environment and of natural resources or with the requirements of the maintenance of the landscape and of the countryside.

# Article 23

Member States shall determine the areas referred to in Article 21. In the light of the objective to be achieved, they shall define those production practices compatible with the requirements of the protection of the environment and of natural resources or with the requirements of the maintenance of the landscape and of the countryside. They shall also lay down rules and criteria to be complied with as regards production practices referred to in Article 22, in particular with regard to the maintenance or the reduction of the intensity of farming and/or the required density of livestock. They shall fix the amount and duration of the premium, which must depend on the undertaking entered into by the farmer under the programme.

#### Article 24

The maximum amount of the annual premium per hectare specified in Article 22 eligible under the Fund shall be ECU 150.4 per hectare covered by the undertaking referred to in Article 22.

#### TITLE VIII

# Forestry measures on agricultural holdings

#### Article 25

1. Member States may grant aid for the afforestation of agricultural land to farmers, including those receiving the aid provided for in Title I of this Regulation or the aid provided for in Article 4 of Council Regulation (EEC) No 1096/88 of 25 April 1988 establishing a Community scheme to encourage the cessation of farming (1), as amended by Regulation (EEC) No 3808/89 (2).

Aid for afforestation may also be granted to any other individual and to forestry associations or cooperatives or other bodies which afforest agricultural land.

- 2. Member States may grant aid to farmers fulfilling the conditions of Article 5 (1) (a) for investments in woodland improvements such as the provision of shelterbelts, firebreaks, waterpoints and forest roads.
- 3. The cost of adapting agricultural machinery for forestry work shall form part of the investments referred to in paragraphs 1 and 2.
- 4. The actual expenditure incurred by Member States pursuant to paragraphs 1 and 2 shall be eligible for financing from the Fund up to the maximum eligible amounts of:
- ECU 1 824 per hectare for afforestation,
- ECU 702 per hectare for woodland improvements and the provision of shelterbelts,
- ECU 1 404 per hectare for the renewal and improvement of woodland under cork oaks,
- ECU 18 053 per kilometre for forest roads,
- ECU 150.4 per hectare provided with firebreaks and waterpoints.

Upon reasoned request by a Member State and subject to budget availabilities, the Commission may, in accordance with the procedure referred to in Article 30, decide to increase the maximum amounts for afforestation, for woodland improvements and for the renewal and improvement of woodland under cork oaks up to maximum amounts of ECU 3000, ECU 1200 and ECU 3000 respectively.

<sup>(1)</sup> OJ No L 110, 29. 4. 1988, p. 1.

<sup>(2)</sup> OJ No L 371, 20. 12. 1989, p. 1.

#### Article 26

- 1. Member States may grant an annual premium per hectare afforested to farmers who afforest agricultural land and who do not receive the premium provided for in Article 6 of Regulation (EEC) No 1096/88.
- 2. The maximum eligible amount of the annual premium referred to in paragraph 1 shall be ECU 150.4 per hectare afforested per year.

The above amount shall be reduced to ECU 50.2 per hectare if, and for as long as, aid under Title I is granted for the same land.

The premium shall be payable for a maximum period of 20 years from the initial afforestation.

3. Member States shall fix the amount and duration of the annual premium in the light of the income lost and the species or types of trees with which the land is afforested.

#### Article 27

- 1. Member States shall lay down the conditions for the afforestation of agricultural areas, which may in particular include conditions relating to the location and grouping of areas which may be afforested.
- 2. The communication of provisions implementing this Title under Article 29 shall include:
- measures taken to determine afforestation conditions,
- measures taken to assess and control environmental impact,
- the accompanying measures taken or planned,
- the forestry plans or programmes with which afforestation is to comply.

#### TITLE IX

Adjustment of vocational training to the requirements of modern agriculture

# Article 28

1. In so far as no provision is made for their financing in Council Regulation (EEC) No 4255/88 of 19 December 1988 laying down provisions for implementing Regulation (EEC) No 2052/88 as regards the European Social Fund (1), Member States may, in regions where the need is apparent and with a view to the smooth implementation of the relevant

measures, introduce a system of special aid for the improvement of the agricultural skills of persons covered by the measures referred to in Articles 3 and 5 to 16 and young farmers under 40 years of age.

This system may comprise:

- courses of basic and advanced vocational instruction or training for farmers, family helpers and agricultural workers who have passed the minimum school-leaving age and courses of additional training for such persons, intended to prepare them for qualitative reorientation of production; the application of production practices compatible with protection of the landscape and acquisition of skills needed to enable them to manage their woodlands,
- courses of instruction or training for leaders and managers of producer groups and cooperatives, where this is necessary to improve the economic organization of producers and the processing and marketing of agricultural products from the region concerned.
- the courses of further training needed to achieve the level of vocational training referred to in Article 10 which must be of a minimum length of 150 hours.
- 2. The system referred to in paragraph 1 shall comprise aid:
- (a) for attendance at courses of instruction or training;
- (b) for the organization and provision of courses of instruction and training.
- 3. The expenditure incurred by Member States in granting the aid referred to in paragraph 2 (a) and (b) shall be eligible for assistance from the Fund up to a maximum amount of ECU 7 020 per person completing a course of instruction or training. Of this amount, ECU 2 507 must have bein given for further courses on reorientation of production, with regard to production practices compatible with landscape protection and management of woodlands.

The measures covered by this Article shall not include courses of instruction or training which form part of normal programmes or systems of agricultural education at secondary or higher level.

# TITLE X

#### General and financial provisions

#### Article 29

1. Member States shall forward to the Commission:

<sup>(1)</sup> OJ No L 374, 31. 12. 1988, p. 21.

- drafts of all laws, regulations or administrative provisions which they propose to adopt pursuant to this Regulation, including those relating to Article 12,
- the texts of any existing provisions which may make it possible to implement this Regulation.
- 2. When submitting, pursuant to paragraph 1, drafts of laws, regulations or administrative provisions or the texts of existing provisions, Member States shall also submit an explanatory memorandum showing the relationship at regional level between the measure in question and economic and structural conditions in the agricultural sector.
- 3. The Commission shall examine drafts forwarded in accordance with the first indent of paragraph 1 for the purpose of determining whether, having regard to the objectives of this Regulation and to the need for a proper connection between the various measures, such drafts comply with the Regulation and thus satisfy the conditions for a financial contribution by the Community to the measure referred to in Article 1. Within two months of the receipt of any draft, the Commission shall, after consulting the Committee on Agricultural Structures and Rural Development, issue an opinion thereon.
- 4. Member States shall, on enactment of any law, regulation or administrative provision as referred to in paragraph 3, forward the text thereof to the Commission.

#### Article 30

With regard to provisions forwarded pursuant to the second indent of Article 29 (1) or to Article 29 (4), the Commission shall decide within two months of their being forwarded, in accordance with the procedure laid down in Article 29 of Regulation (EEC) No 4253/88, whether, in the light of their compliance with this Regulation and having regard to the objectives of this Regulation and to the need to ensure that the various measures are properly related, such provisions satisfy the conditions for a financial contribution by the Community to the common measure referred to in Article 1.

# Article 31

- 1. Expenditure incurred by Member States in connection with the measures provided for in Articles 3, 4, 6 to 11, 13 to 21, 25, 26 and 28 shall be eligible for aid from the Fund. Expenditure incurred by the Member States in connection with the measures provided for in Article 2 shall be eligible for aid from the Guarantee and Guidance Sections of the EAGGF.
- 2. For the regions covered by Objective 1 as defined in Article 1 of Regulation (EEC) No 2052/88, the Commission shall determine the rates of Community part-financing for the different measures in accordance with the criteria and within the limits laid down in Article 13 of the said Regulation under the procedure provided for in Article 29 of Regulation (EEC) No 4253/88. If a Member State so

requests, these rates shall be applied to expenditure incurred with effect from 1 January 1989.

For those regions not covered by Objective 1, the rates shall be fixed by the Commission under the same conditions; however, the Commission shall submit, before 31 December 1992, a report to the Council, together with proposals concerning the fixing of the said rates for subsequent years.

#### Article 32

- 1. Measures taken by Member States shall not be eligible for a financial contribution from the Community unless a favourable decision under Article 30 has been given in respect of the provisions relating thereto.
- 2. The financial contribution from the Community shall be provided only in respect of eligible expenditure arising in connection with aid granted pursuant to decisions taken after 31 March 1985.

# Article 33

- 1. Applications for reimbursement shall relate to expenditure incurred by Member States in the course of a given calendar year and shall be submitted to the Commission before 1 June of the following year.
- 2. Payments on account may be authorized by the Commission.
- 3. The Commission shall adopt detailed rules for the application of this Article.

# Article 34

Member States may lay down additional conditions as regards the implementation of the aid measures provided for in this Regulation.

# Article 35

- 1. This Regulation shall be without prejudice to the right of Member States to adopt additional aid measures in the areas covered by this Regulation, with the exception of those covered by Articles 2, 6 to 9, 11, 12(2), (3) and (4) and 17 on terms differing from, or in amounts exceeding, the ceilings laid down in this Regulation, provided that Articles 92, 93 and 94 of the Treaty are not infringed.
- 2. The provisions of Articles 92, 93 and 94 of the Treaty, with the exception of Article 92 (2), shall not apply to the aid measures governed by Articles 2, 6 to 9, 11, 12 (2), (3) and (4) and 17.

#### Article 36

Pursuant to Article 23 of Regulation (EEC) No 4253/88, Member States shall make provision for effective monitoring which shall include at least verification of the essential aspects of the beneficiary's undertaking and of the supporting documents, and on-the-spot checks to verify that the information contained in the application corresponds to the true situation.

Where appropriate, detailed rules for the application of this Article shall be laid down by the Commission, in accordance with the procedure provided for in Article 29 of Regulation (EEC) No 4253/88.

#### Article 37

1. On receipt of a reasoned application, the Commission, acting in accordance with the procedure laid down in Article 30, may authorize a Member State not to apply the aid schemes provided for in Titles I, II and III in those regions or areas where, because of natural conditions or the threat of depopulation, production should not be reduced. In the case of Spain, the Commission may also take account of the particular socio-economic situations of certain regions or areas.

The Commission, acting in accordance with the procedure laid down in Article 30, shall adopt the criteria for defining the regions or areas referred to in the first subparagraph.

2. Portugal is hereby authorized not to apply the schemes referred to in paragraph 1 until 31 December 1994.

# Article 38

- 1. The following special provisions shall apply to the territory of the former German Democratic Republic:
- (a) The arrangements provided for in Titles I and II shall be applied from the 1991/92 marketing year onwards.
- (b) Land planted with potatoes may qualify for set-aside assistance notwithstanding Article 2 (2).
- (c) Where the area of arable land of a holding, including, as appropriate, land planted with potatoes, as referred to in Article 2 (2), exceeds 750 hectares, the conditions that not less than 20% of the land shall be set aside as laid down in Article 2 (3) is replaced by a condition that not less than 150 hectares shall be set aside.
- (d) When family holdings are being set up:
  - the condition in the first indent of Article 5 (2) shall not apply,
  - Germany may grant the aid referred to in Articles 10 and 11 to farmers below the age of 55 years. However, aid granted to farmers over the age of 40 years is not eligible under the Fund.
- (e) The conditions in the second subparagraph of Article 6
  (3) and the first indent of Article 9 (4) shall not apply to

aid granted in the context of the creation of new family holdings or the restructuring of cooperative holdings if the number of dairy cows on all the new or restructured holdings does not exceed the number of dairy cows held previously on the old holdings.

If the Council has not adopted, by 31 December 1990, the arrangements for applications submitted from 1 January 1991 for investment aid in the pig production sector, the conditions in Article 6 (4) and the second indent of the second subparagraph of Article 9 (4) referring to the number of pig places shall not apply to aid granted in the context of the creation of new family holdings or the restructuring of cooperative holdings if the number of pig places on all the new or restructured holdings does not exceed the number of pig places previously held on the old holdings.

- (f) The volume of investment referred to in the first subparagraph of Article 7 (2) shall be ECU 140 000 per MWU and ECU 280 000 per holding.
- (g) In the context of the restructuring of cooperative holdings, Article 9 (5) shall also apply to associations which do not adopt the legal form of a cooperative.
- (h) A special system of aid for holdings in less-favoured areas defined according to criteria to be laid down by Germany may be applied during 1991. During this period, Title VI shall not apply to the territory of the former German Democratic Republic.

Expenditure under this special system shall not be eligible under the Fund.

2. The provisions in points (b) to (g) of paragraph 1 shall apply until 31 December 1993.

Before the end of 1992, the Commission shall submit to the European Parliament and the Council a report on the implementation and development of the structural action and measures. Taking account of the results achieved and of the way the situation develops, the Commission may, if necessary, submit proposals designed to make these measures more effective.

# Article 39

The measures referred to in Titles II and VII shall apply until 30 June 1990.

Before that date, the Commission shall place before the Council a report on the application of the measures, including trends in expenditure.

Acting on a proposal from the Commission by a qualified majority, the Council shall decide before that date whether the measures are to be extended.

In the absence of a decision by that date, the period of application of the measures shall be extended by two years.

2. References to the Regulations repealed shall be construed as references to this Regulation and should be read in accordance with the correlation table in Annex II.

# Article 40

# 1. Regulations (EEC) No 797/85 and (EEC) No 1760/87 are hereby repealed.

#### Article 41

This Regulation shall enter into force on the third day following its publication in the Official Journal of the European Communities.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels, 15 July 1991.

For the Council
The President
P. BUKMAN

#### ANNEX I

Table for converting cattle, equines, sheep and goats into livestock units (LU) (referred to in Articles 6 (5) and 19 (1) (a))

Bulls, cows and other bovine animals over two years, equines over six months	1.0 LU
Bovine animals from six months to two years	0.6 LU
Sheep	0.15 LU
Goats	0.15 LU

The coefficients relating to sheep and goats apply to the maximum and minimum amounts per livestock unit as defined in Articles 6 (5) and 19 (1) (a).

# ANNEX II

# **CORRELATION TABLE**

Regulation (EEC) No 797/85		Regulation (EEC) No 1760/87	This Regulation	
-	Article 1		Article 1	
Title 01:	Article 1a (1)		Title I: Article 2 (1)	
	Article 1a (2)		Article 2 (2)	
	Article 1a (3)		Article 2 (3)	
	Article 1a (3) (a)		Article 2 (4)	
	Article 1a (4)		Article 2 (5)	
	Article 1a (5)		Article 2 (6)	
	Article 1a (6)		Article 2 (7)	
	Article 1a (7)		Article 2 (8)	
	Article 1a (8)		Article 2 (9)	
Γitle 02:	Article 1b		Title II: Article 3	
Γitle 03:	Article 1c		Title III: Article 4	
Title I:	Article 2		Title IV: Article 5	
	Article 3 (1)		Article 6 (1)	
	Article 3 (2)		Article 6 (2)	
	Article 3 (3)		Article 6 (3)	
	Article 3 (4)		Article 6 (4)	
	Article 3 (4) (a)		Article 3 (5)	
	Article 3 (5)		Article 6 (6)	
	Article 4		Article 7	
	Article 5	·	Article 8	
	Article 6		Article 9	
	Article 7		Article 10	
	Article 7a	•	Article 11	
	Article 8	·	Article 12	
Title II:	Article 9		Title V: Article 13	
	Article 10		Article 14	
	Article 11		Article 15	
	Article 12		Article 16	
Title III:	Article 13		Title VI: Article 17	
	Article 14		Article 18	
	Article 15		Article 19	
	Article 17		Article 20	
Title V:	Article 19		Title VII: Article 21	
	Article 19a		Article 22	
	Article 19b		Article 23	
	Article 19c		Article 24	
Title VI:	Article 20		Title VIII: Article 25	
	Article 20a		Article 26	
	Article 20b		Article 27	
Title VII:	Article 21		Title IX: Article 28	

Regulation	on (EEC) No 797/85	Regulation (EEC) No 1760/87	This	Regulation
Title VIII:	Article 24		Title X:	Article 29
	Article 25			Article 30
	Article 26			Article 31
	Article 27			Article 32
	Article 28 (1)			Article 33 (1)
	Article 28 (3)		ļ .	Article 33 (2)
	Article 28 (4)			Article 33 (3)
1	Article 30			Article 34
	Article 31			Article 35
	Article 31a			Article 36
	Article 32a	,		Article 37
	Article 32b			Article 38
		Article 6		Article 39
Title IX:	Article 33		Title XI:	
	Article 34			
	<del>-</del>			Article 40
	Article 35	· · · · · · · · · · · · · · · · · · ·		Article 41
Annex			Annex I	

II

(Acts whose publication is not obligatory)

# COUNCIL

#### COUNCIL DECISION

of 8 July 1991

adopting a specific research and technological development programme in the field of information technologies (1990 to 1994)

(91/394/EEC)

THE COUNCIL OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Economic Community, and in particular Article 130q (2) thereof,

Having regard to the proposal from the Commission (1),

In cooperation with the European Parliament (2),

Having regard to the opinion of the Economic and Social Committee (3),

Whereas, by Decision 90/221/Euratom, EEC (4) the Council adopted a third framework programme of Community activities in the field of research and technological development (1990 to 1994), specifying, *inter alia*, the activities to be pursued in the field of information technologies; whereas this Decision should be adopted in the light of the grounds set out in the preamble to that Decision;

Whereas Article 130k of the Treaty stipulates that the framework programme shall be implemented through specific programmes developed within each activity;

Whereas, in addition to the specific programme concerning human resources and mobility, it is necessary to encourage the training of research workers and engineers in the context of this programme; Whereas, pursuant to Article 4 of and Annex I to Decision 90/221/Euratom, EEC, the amount deemed necessary for the whole framework programme includes an amount of ECU 57 million for the centralized dissemination and exploitation of results, to be divided up in proportion to the amount envisaged for each specific programme;

Whereas Decision 90/221/Euratom, EEC provides that a particular aim of Community research must be to strengthen the scientific and technological basis of European industry, particularly in strategic sectors of advanced technology, and to encourage it to become more competitive at the international level; whereas it also provides that Community action is justified where research contributes, *inter alia*, to the strengthening of the economic and social cohesion of the Community and to the promotion of its overall harmonious development, while being consistent with the pursuit of scientific and technical excellence; whereas the programme of research in the field of information technologies should contribute to the achievement of these objectives;

Whereas small and medium-sized undertakings (SMUs) should be involved to the maximum extent possible in this programme; whereas account should be taken of their special requirements without prejudice to the scientific and technical quality of the programme;

Whereas the constitution or consolidation of a specifically European industrial potential in the technologies concerned is an urgent necessity; whereas its beneficiaries must be research establishments, undertakings, including SMUs and other bodies established in the Community which are best suited to attain these objectives;

<sup>(1)</sup> OJ No L 174, 16. 7. 1990, p. 1.

<sup>(2)</sup> OJ No C 30, 6. 2. 1991, p. 16 and Decision of 13 June 1991 (not yet published in the Official Journal).

<sup>(3)</sup> OJ No C 41, 18. 2. 1991, p. 10.

<sup>(4)</sup> OJ No L 117, 8. 5. 1990, p. 28.

Whereas information technologies are becoming increasingly ubiquitous throughout both the economy and society; whereas they give a decisive boost to the competitiveness both of industry and of the services sector and improve working conditions as well as many aspects of personal life; whereas information technologies require a major research and development input, which is contingent on transnational cooperation; whereas micro-electronics, information processing systems, business and home software, computer-integrated manufacturing and the corresponding basic research were deemed priorities in Decision 90/221/Euratom, EEC;

Whereas basic research must be encouraged as far as is necessary throughout the Community;

Whereas, in the context of this programme, an assessment should be made of economic and social impact as well as of any technological risks;

Whereas the Scientific and Technical Research Committee (Crest) has been consulted,

HAS ADOPTED THIS DECISION:

#### Article 1

A specific research and technological development programme for the Community in the field of information technology, hereinafter referred to as the 'programme', as defined in Annex I, is hereby adopted for a period from 8 July 1991 to 31 December 1994.

# Article 2

- 1. The funds estimated as necessary for the execution of the programme amount to ECU 1 338,48 million, including expenditure on staff and administration amounting to ECU 94 million.
- 2. An indicative allocation of funds is set out in Annex II.
- 3. Should the Council take a decision in implementation of Article 1 (4) of Decision 90/221/Euratom, EEC, this Decision shall be adapted accordingly.

#### Article 3

Detailed rules for the implementation of the programme and the amount of the Community's financial contribution are set out in Annex III.

#### Article 4

1. In the second year of implementation of the programme, the Commission shall review it and send a

report on the results of its review to the European Parliament and the Council; the report shall be accompanied, where necessary, by proposals for amendment of the programme.

- 2. At the end of the programme, an evaluation of the results achieved shall be conducted for the Commission by a group of independent experts. This group's report, together with its comments, shall be submitted to the European Parliament and the Council.
- 3. The reports referred to in paragraphs 1 and 2 shall be established having regard to the objectives set out in Annex I to this Decision and in accordance with Article 2 (4) of Decision 90/221/Euratom, EEC.

#### Article 5

- 1. The Commission shall be responsible for the implementation of the programme.
- 2. Contracts concluded by the Commission shall govern the rights and obligations of each party, in particular the arrangements for the dissemination, protection and exploitation of research results, in accordance with the provisions adopted pursuant to the second paragraph of Article 130k of the Treaty.
- 3. A work programme shall be drawn up in accordance with the aims set out in Annex I and updated where necessary. It shall set out the detailed objectives and types of projects to be undertaken, and the financial arrangements to be made for them. The Commission shall draw up calls for proposals for projects on the basis of the work programme.

# Article 6

The Commission shall be assisted by a Committee composed of representatives of the Member States and chaired by the representative of the Commission.

The representative of the Commission shall submit to the Committee a draft of the measures to be taken. The committee shall deliver its opinion on the draft within a time limit which the chairman may lay down according to the urgency of the matter. The opinion shall be delivered by the majority laid down in Article 148 (2) of the Treaty in the case of decisions which the Council is required to adopt on a proposal from the Commission. The votes of the representatives of the Member States within the committee shall be weighted in the manner set out in that Article. The chairman shall not vote.

The Commission shall adopt the measures envisaged if they are in accordance with the opinion of the committee.

If the measures envisaged are not in accordance with the opinion of the committee, or if no opinion is delivered, the Commission shall without delay, submit to the Council a proposal relating to the measures to be taken. The Council shall act by a qualified majority.

If, on the expiry of a period of three months from referral of the matter to the Council, the latter has not acted, the proposed measures shall be:

- adopted by the Commission, in the case of matters covered by the second, third, fourth, fifth, sixth, seventh and eighth indents of Article 7,
- adopted by the Commission, save where the Council has decided against the said measures by a simple majority, in the case of matters covered by the first indent of Article 7.

#### Article 7

- 1. The procedure laid down in Article 6 shall apply to:
- the preparation and updating of the work programmes referred to in Article 5 (3),
- departures from the general rules set out in Annex III,
- the assessment of the research projects and accompanying measures provided for in Annex III and of the estimated amount of the Community's contribution to these projects and measures where that amount exceeds ECU 1 million a year,
- the participation in any project by non-Community bodies and undertakings as referred to in Article 8,
- the contents of the calls for proposals,
- any adaptation of the indicative breakdown of the amount set out in Annex II,
- the measures to be undertaken to evaluate the programme,
- arrangements for the dissemination, protection and exploitation of the results of research carried out under the programme.
- 2. Where, pursuant to the third indent of paragraph 1, the amount of the Community contribution is less than or equal to ECU 1 million a year, the Commission shall inform the

committee of the research projects and accompanying measures and of the outcome of their assessment.

The Commission shall also inform the committee of the implementation of the concerted action projects referred to in Annex III.

#### Article 8

- 1. The Commission is hereby authorized to negotiate, in accordance with Article 130n of the Treaty, international agreements with third countries which are members of COST, particularly the member countries of EFTA and the countries of Central and Eastern Europe, with a view to associating them with the whole programme or a part of it.
- 2. Where framework agreements for scientific and technical cooperation have been concluded between the Community and European non-member States, bodies and undertakings established in those countries may, in accordance with the procedures laid down in Article 6 and on the basis of the criterion of mutual benefit, be allowed to become partners in an action undertaken within the programme.

No contracting body based outside the Community and participating as a partner in a project undertaken under the programme may benefit from Community financing for this programme. Such body shall contribute to the general administrative costs.

# Article 9

This Decision is addressed to the Member States.

Done at Brussels, 8 July 1991.

For the Council
The President
W. KOK

#### ANNEX II

# OBJECTIVES AND SCIENTIFIC AND TECHNICAL CONTENT

The approach embodied in the third framework programme (1990 to 1994), the scientific and technical objectives and the underlying aims which it pursues form an integral part of the programme.

Paragraph I.1.A of Annex II to the framework programme forms an integral part of the programme.

The following presents an analytical description of the content of the programme based, on and taking account of, the above elements.

The programme constitutes a new phase of the European strategic programme for research and development in information technology (Esprit), oriented towards the new generations of technologies.

The broad areas of work which will be supported are set out below. This work will build on the results of Esprit I and Esprit II; it will support work in areas in which the European information technology industry has established technological strengths as well as in areas where such industry is in a weak position.

The programme will be carried out in five areas:

- Area 1: Micro-electronics;
- Area 2: Information processing systems and software;
- Area 3: Advanced business and home systems; peripherals;
- Area 4: Computer-integrated manufacturing and engineering;
- Area 5: Basic research.

Some major projects may cover several areas, for instance in the field of open microprocessor systems.

Accompanying measures comprise technology transfer and training activities carried out in each of the areas. They include special actions, which aim at increasing the potential for participation in Community R&D in information technology of organizations in peripheral regions and likewise their ability to make use of the results. They include acquisition of information, both within the programme and from the information technology (IT) community at large, training measures to increase advanced skill levels of research workers and engineers which are related to the programme's R&D work, as well as measures to create awareness of opportunities and availability of results including standardization-oriented results, and to develop synergies between participants and with the IT community at large. They also include the Information exchange systems for programme participants (IES) and participation in the Eureka project Cooperation for OSI networking in Europe (Cosine). Specific information on projects will be provided in close cooperation with the Community R&D information service (Cordis). These measures will be complementary to other existing activities at Community, national and international level, and take into account the requirements of subsidiarity and economic and social cohesion.

The impact of the programme on both society and the individual user will be duly taken into account where necessary.

# AREA 1: MICRO-ELECTRONICS

In micro-electronics, which provides the technology foundation to information technology and telecommunications, the three main strategic actions will be to:

— contribute to the strengthening of a European technology base on which future manufacturing capability of a broad range of leading edge ICs can be based. This will be done by stimulating the exploitation, and building on and extending the work which has been performed in the previous phases of Esprit and in the national programmes. Strategic work on very advanced submicron CMOS technologies will be carried out in synergy with the Joint European submicron silicon project (Jessi), taking into consideration the different research emphasis performed by Community programmes and Eureka, the need to avoid overlaps, and the need to safeguard the cohesion requirements and subsidiarity principle.

- strengthen the capabilities in the Community with respect to the chain of designing manufacturing, testing and applying advanced and reliable integrated circuits,
- draw on all the resources available, ensuring wide participation of the largest number of potential actors (large
  and small industries, both producers and users, universities and research centres) in the Community. Particular
  emphasis will be placed on novel applications by end-users.

Emphasis will be on application-specific integrated circuits (ASICs). These include multifunction circuits, high density circuits, high speed circuits, optoelectronic circuits, advanced power circuits ('smart power'), new equipment manufacturing technology and materials for advanced integrated circuits.

Work on high density integrated circuits will centre on 0,5 to 0,3 micron silicon (Si) complementary metal oxide semiconductor (CMOS) technology. In addition to the actual lithography and other semiconductor process and material technologies, computer-aided design (CAD) tools and systems capable of designing and testing at higher complexity levels (between four and eight million transistors of mixed memory and logic) will be developed.

Work on high speed integrated circuits will address both silicon bipolar and III—V technologies for digital and analog circuits. The work includes semiconductor technology and materials and specific aspects of design and testing of high speed ICs (for instance for high frequency digital integrated circuits).

Activities that have now become crucial and deserve special attention include equipment, materials (III—V based, Si-related and innovative), manufacturing science and technology, as well as packaging and connectivity (comprising electrical and optical solutions). Work in this area will aim to improve the manufacturing capability of the European integrated circuit industry by addressing all the aspects that are necessary to achieve higher quality low cost integrated circuits. This includes R&D in equipment engineering, automation, clean room technology and quality control. One of the main objectives will be to reinforce the cooperation of equipment and IC manufacturers, since this is recognized as a central element for the timely development of the type of equipment required for the very fine geometries and large wafer size of state of the art integrated circuits. Concerning design aspects, work in the area of tools development, improvement and integration of CAD systems and the strengthening of standards activities, notably by the development of a common CAD framework, need to reflect the requirements of users. For microwave and opto-electronic circuits, work will be undertaken to improve manufacturability and cost effectiveness for widespread use of these circuits in satellites, telecommunications, instrumentation and dataprocessing.

Enabling work on integrated systems of increased performance and reduced size and cost will progress towards the 'system on a chip' through the development of flexible processes that allow the combination of various features on one chip such as digital and analog functions, non-volatile memory, low voltages, power switching and sensors. Such features will be integrated into a standard submicron digital CMOS process. The increased process complexity requires special measures to achieve sufficiently high yields. Special CAD tools which are, for example, capable of simulating the different functions on the chips, are also required.

The longer-term, most innovative aspects of the work in micro-electronics will be carried out taking into account the achievements and the objectives of the area 'Basic research', thus securing overall coherence in this sector, within the programme.

Technology transfer, training and other accompanying measures will be undertaken where there is a specific need for action to establish closer links and access to sources of IC supply in Europe. In particular a set of measures will be established, building around the achievements of projects addressing ASICs, and bringing coherence to initiatives undertaken to provide support and stimulation for small and medium enterprises in the use of micro-electronics; measures to tackle specific skill deficits that can only be addressed in cooperation with industry (for instance, those that require access to industrial facilities) will be undertaken.

# AREA 2: INFORMATION PROCESSING SYSTEMS AND SOFTWARE

The main lines of action in information processing systems and software aim at exploiting potential technological breakthroughs in concurrent architectures, at providing better interfaces to satisfy the needs of end-users, and at promoting the take up of new software production technologies.

Concurrent architectures are seen as the key to future breakthroughs in the cost/performance ratio of computers. Work in this area will lead to a minimal set of machine architectures needed to satisfy selected target applications with around 10<sup>5</sup> computing elements. Concurrent systems will ease improvements to be made in systems reliability and security. The work will be driven by user needs and be based on standards which support new systems and services.

Advanced experiments to validate and benchmark selected parallel architectures may be included. It will take the requirements of distributed computing and of real-time applications into account. It will, in particular, concentrate on tightly coupled and homogeneous systems. Operating systems allowing information sharing between existing systems and newly emerging parallel operating systems and languages will be addressed. Enabling research for high performance technical and scientific workstations based on parallel architectures will be performed. This will build upon existing work and be linked to plans for subsequent exploitation which will take place by industry itself or through other mechanisms such as Eureka. Accompanying the substantial increases in computing power is the need to manage and process great increases in the volume of information currently available. Current data management technologies are estimated to be able to cope with only 5 % of the information available to the average organization, yet information is increasingly an organization's most critical asset. New technologies based on a convergence of knowledge-based techniques and highly parallel architectures are needed. These must deal with volumes and data rates of several orders of magnitude above those currently managed. The ranges of data types and media should be substantially increased.

Future generations of computers will not only need better and more reliable performance, they will also need better interfaces to satisfy the needs of end users, especially man-machine interfaces. Efforts will be undertaken aimed at establishing provision of user interface management tools. The work will build on existing results and will place emphasis on systems for the perception and synthesis of information from highly complex signals. These concern, in particular, human speech recognition and image understanding. Such interfaces will employ not only conventional techniques with improved integration but increasingly the understanding of direct speech, the use of animated graphics and the introduction of new techniques of interaction using movement and gesture. Furthermore, systems are increasingly required to interact with their external environment in a fully automatic manner via vision, acoustic and other sensory elements. The need for automatic inspection and scene interpretation is growing rapidly and covers applications ranging from improved industrial robotics, through environmental monitoring to medical imaging. Of particular relevance are architectures that will include a range of sensory devices, cope with an increasing range of signal types and rates and deal with real-time interpretation.

In the majority of IT systems the software component is now seen as the dominant element of cost. Constraints in European software production capabilities are now seen as the most critical problem for the IT industry. Tools and methods to support systems integration and to increase software productivity will be enhanced where significant progress can be expected, for instance, in real-time applications. The work will build on existing or emerging standards and aim at harmonizing European activities. Particular attention will be paid to portability of software, re-usability and design of standardized modules. Renewed emphasis, concentrating particularly on the transfer of modern design methods into common use, will be given to improving productivity, quality and security. Industrialization of software engineering tools and environments will be encouraged by the demonstration of applications. This work includes the industrialization of knowledge engineering techniques, in particular as complements to existing conventional systems engineering techniques.

Measures will be undertaken to promote the take up of new software production technologies and to increase skill levels on a broad scale. This will include training oriented to industrial needs. These measures will build on the results of projects under Esprit, Eureka and Member States' programmes concerned with the provision of industrial methods and tools. The activities will be closely coordinated with, and complementary to, existing dissemination mechanisms, including use of existing mechanisms, wherever possible.

# AREA 3: ADVANCED BUSINESS AND HOME SYSTEMS; PERIPHERALS

Advanced business and home systems will aim for function integration in the business environment as well as in and with the home environment. It will also aim at easing the use of systems. An especially high priority will be given to prenormative work. Distributed computing, including data base management, and also the corresponding workstations and microprocessor systems and technologies will be of major concern throughout the activities. The work in distributed computing will, in particular, concentrate on loosely coupled and heterogeneous systems. Systems assurance experiments will be carried out, as appropriate. In this context, the integration of tools and facilities in specific applications of real user interest will be demonstrated, as well as the integration of different streams of activity leading to more efficient data flow across organizations.

Two complementary, but inter-related areas are addressed.

Research and development (R&D) work on integrated business systems addresses the information flow across departments and sites within an undertaking and enables the close integration of various activities between functional units. It includes the integration of mobile terminals into business information systems, where close links need to be established with the work undertaken in the specific programmes on communication technologies

and telematic systems. In this context, systems for cooperative work play an important role. They allow cooperation through the provision of, for example, the following facilities: cooperative writing, file processing, project management, decision making, informal interaction, problem definition and conferencing. Another strategically important research direction is open systems for the integration of heterogeneous software components supporting different applications, including multimedia systems. The improvement of working conditions and job-level qualifications are of major concern.

The R&D activities concerning intelligent homes and intelligent buildings are partially similar to those concerning integrated business, but obey different boundary conditions concerning functionality and cost. In particular, aspects of consumer electronics need to be taken into account. The work will include requirements analysis, functional specifications and prenormative work, and will aim at integrating IT with other building functions such as security, privacy, voice and document communication, heating, lighting and energy management. Various aspects of quality of life, such as ergonomics and improvement of working conditions, are of particular relevance.

In the context of business and home systems, peripherals are taking on increasing importance. The objectives of R&D work in peripherals are efficient system integration based on open standards and reinforcement of the scientific and technological bases for new generations of peripherals, which are reliable, cheap and capable of being produced in large quantities. In order to contribute to the renewal of a European industry in the field of components and sub-assemblies for peripherals through R&D, synergies between producer and user industries need to be established, and a critical mass must be reached.

The peripherals technology activities will focus on selected areas where there is a potential European manufacturing capability and good prospects for exploitation. The work will include R&D aspects of specific peripheral technologies for future generations of peripherals. Special emphasis will be put on flat panel display technologies, magneto-optical storage systems, non-impact printing technologies, and scanning technologies. Product development will not be supported, but it is expected that the work will be linked to plans for subsequent exploitation which will take place by industry itself or through, for instance, Eureka.

Specialized technology transfer and training measures in the field of advanced business and home systems and peripherals will be undertaken. These include demonstrations of advanced IT solutions suited, in particular, for small undertakings.

#### AREA 4: COMPUTER-INTEGRATED MANUFACTURING AND ENGINEERING

The activities aim at providing the technology base for open systems, multi-vendor systems and distributed operations in engineering and manufacturing environments as well as to contribute to better integration of advanced IT systems components in engineering industries. The work will focus on new generations of basic computer-integrated manufacturing (CIM) technologies and on demonstrating their applicability in selected manufacturing and other engineering domains. Complementarity with the specific programme on industrial and materials technologies will be assured. Computer integrated manufacturing and engineering will cover the development of advanced solutions, systems, tools and methods, which will be carried out in conjunction with leading edge users as appropriate.

R&D work will include technological infrastructure and application experiments. Technological infrastructure work will involve the development of the advanced CIM techniques, methods and tools to facilitate manufacturing and engineering applications within the different domains where IT is of particular strategic importance. Software aspects are of increasing relevance in this context. Aimed at improving cost-efficiency, flexibility and high quality, the approach will be based on open-system concepts supported by appropriate prenormative work, and will recognize the multi-site, multi-supplier nature of most engineering undertakings. Topics include logistics and distribution, communications and architectures for engineering applications, the management of industrial processes, engineering design, robotics and equipment technologies (control and instrumentation), mechatronics and microsystems. On-line quality assurance technologies will be developed to ensure safe and reliable operation of products and processes throughout their total life cycle.

Building on the results already achieved in Esprit, new engineering test-beds will be addressed. Vendor industries involved include system integration and software houses, manufacturers of computers and communications equipment, machine tools, robots, autonomous vehicles, cranes, electronics, control and instrumentation, sensors and actuators. Work will be geared to serve the small and medium-sized users, who form the majority of all engineering undertakings, as well as the large users who lead the field in the application of high technology. Collaboration between users and vendors will continue to be strongly encouraged.

Application experiments which focus on standards and codes of practice and which seek to validate advanced IT solutions will be carried out in discrete parts manufacturing, process industry applications, and other engineering applications. In this context may also be addressed the specific requirements of mass manufacturing. Attention will be paid to cleaner industrial operations.

The existing profile of human resources in this domain does not yet match the demands of the advanced manufacturing and engineering industries and this will limit progress if not swiftly addressed. Technology transfer and training activities will be most effective if there is a multi-disciplinary approach, if users are strongly involved, and if they are closely coupled with the R&D activities, in some cases actually as part of major projects. Thus, a broad range of actors, in particular small and medium-sized undertakings, will be able to benefit from the results of the programme, not only through participating in R&D projects, but through specific technology transfer and training activities. Specifically tailored training actions will include the possibility to involve students and young graduates in demonstrator projects.

#### AREA 5: BASIC RESEARCH

Basic research actions contribute to maintaining and expanding the knowledge and expertise which underpin the scientific basis of European information technology. Areas that such actions support are selected on the grounds of:

- Their potential to produce future breakthroughs or important advances even if they have no immediately
  visible application. Particular emphasis will be given to topics which are expected to have long-term industrial
  potential,
- their ability to benefit from the added value which cooperation on a European scale provides,
- their positioning clearly upstream of R&D efforts, while contributing to the overall aims of the programme.
- the reinforcement of interdisciplinary links.

Research is planned for the achievement of low noise and high speed elements through the use of low temperatures and by incorporation of new high temperature superconductivity materials. The need for ultra-high complexity components, which will build the hardware base for future massively parallel systems, will lead to research in the nanometre scaling of electronic circuits. This includes investigations of physical properties of organic and of optical materials with high potential for application in IT devices and systems. Complementarity with activities in material research carried out in the specific programme on industrial and materials technologies will be established. Research on future hardware possibilities will be complemented by activities on the new generation of hardware design methodologies.

Breakthroughs needed for the effective and efficient software engineering of the future, and to some extent of computing systems generally, will be predicted on the strengths of the formal description of systems. Therefore, the logical and algebraic foundations of computer science will be addressed providing the necessary framework for the development of concurrent systems, efficient parallel and sequential algorithms, specification and verification techniques, as well as the next generation of programming languages and algorithms. With the target of enabling reliable distributed systems, basic research will be encouraged on dependable distributed systems and integrated databases.

Constraints still existing in the fundamental principles of artificial intelligence are limiting the necessary improvements in many application areas where a change from currently available dataprocessing and networking to more intelligent systems and procedures is required. To help overcome this, basic research will be addressed to massive parallelism, neurocomputing and other critical issues in this field which include the handling of uncertainty and knowledge representation, theories of automated manufacture and human-computer interaction.

Measures in technology transfer, and training will aim at establishing and maintaining close links with the industrially-oriented activities within the programme.

In the context of basic research, the growing problem of skill shortages will be addressed in universities and research centres. Both technology transfer and training demand the emergence of European networks of excellence in different areas of IT. Basic research is uniquely positioned to play an important role in meeting this demand by acting as a catalyst for the emergence of such networks of excellence. Within this context, close coordination will be established with other Community activities in this area.

# ANNEX II

# INDICATIVE BREAKDOWN OF THE AMOUNT DEEMED NECESSARY

(in million ecus)

Area	Breakdown
Micro-electronics	388
2. Information processing systems and software	335
3. Advanced business and home systems; peripherals	227,48
4. Computer-integrated manufacturing and engineering	254
5. Basic research	134
TOTA	L 1 338,48 (1) (2)

<sup>(1)</sup> Including expenditure on staff which comes to ECU 53 million and administrative expenditure totalling ECU 41 million. Between 2 and 5% of the total appropriations will be spent on the training of research workers and engineers.

The breakdown between different headings does not exclude the possibility that projects could come under several headings.

<sup>(2)</sup> An amount deemed necessary of ECU 13,52 million, not included in the ECU 1 338,48 million, will be earmarked as the contribution from the programme to the centralized scheme for the dissemination and exploitation of results.

# ANNEX III

#### RULES FOR IMPLEMENTING THE PROGRAMME

- The Commission will implement the programme on the basis of the objectives and the scientific and technical content described in Annex I.
- 2. The rules for implementing the programme, referred to in Article 3 of the Decision, comprise research and technological development projects, accompanying measures and concerted action projects. Selection of projects must take account of the criteria listed in Annex III to Decision 90/221/Euratom, EEC and of the objectives set out in Annex I to this programme.

#### - Research projects

The projects will be the subject of shared-cost research and technological development contracts, with Community financial participation not normally exceeding 50%. Universities and other research centres participating in shared-cost projects will have the option of requesting, for each project, either 50% funding of total expenditure or 100% funding of the additional marginal costs.

Shared-cost research projects must, as a general rule, be carried out by participants established within the Community. Projects in which, for example, universities, research organizations and industrial firms, including small and medium-sized undertakings, may take part must provide, as a general rule, for the participation of at least two partners, independent of each other and established in different Member States. These two partners will normally be industrial undertakings, except in the case of projects relating to basic research. Contracts relating to shared-cost research projects must as a general rule be concluded following a selection procedure based on calls for proposals published in the Official Journal of the European Communities.

#### Accompanying measures

The accompanying measures referred to in Article 7 of the Decision and described in Annex I, will be implemented through, *inter alia*:

- the organization of seminars, workshops and scientific conferences,
- internal coordination, by the creation of integrating groups,
- advanced technology training programmes,
- an information exchange system,
- promotion of the exploitation of results,
- independent scientific and strategic evaluation of the operation of the research projects and the programme.

## - Concerted action projects

Concerted action projects consist of action by the Community to coordinate the individual research activities carried out in the Member States. They may benefit from funding of up to 100% of coordinating expenditure.

3. The knowledge acquired in the course of the projects will be disseminated both within the programme and by means of a centralized activity, pursuant to a decision as referred to in the third subparagraph of Article 4 of Decision 90/221/Euratom, EEC.