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## Information and Notices

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<sup>(1)</sup> Text with EEA relevance.

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<sup>(1)</sup> Text with EEA relevance.

## II

*(Information)*INFORMATION FROM EUROPEAN UNION INSTITUTIONS, BODIES, OFFICES  
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## EUROPEAN COMMISSION

## COMMISSION NOTICE

**Guidance on Recovery and Resilience Plans in the context of REPowerEU**

(2023/C 80/01)

Since the adoption of the Regulation on the Recovery and Resilience Facility ('RRF') <sup>(1)</sup>, the geopolitical context has changed considerably. The Russia's unprovoked military aggression on Ukraine has created huge challenges for the EU energy union, thereby aggravating the economic and social consequences of the COVID-19 crisis. To address these challenges, and upon the request of the European Council, on 18 May 2022 the Commission proposed to reinforce the firepower of the RRF in the framework of the REPowerEU plan.

The RRF Regulation, as amended by Regulation on REPowerEU chapters in the recovery and resilience plans, set to enter into force shortly ('the REPowerEU Regulation'), will improve the RRF's ability to effectively address the objectives of the REPowerEU plan and contribute towards energy security, the diversification of the Union's energy supply, an increase of the uptake of renewables and energy efficiency, an increase of energy storage capacities and the needed reduction of dependence on fossil fuels before 2030. The REPowerEU Regulation provides the necessary framework to ensure that investments and reforms strengthening the EU energy resilience are implemented as soon as possible. It defines specific REPowerEU objectives that should be addressed by the investments and reforms to be included in the existing recovery and resilience plans ('RRPs') as part of dedicated REPowerEU chapters. In addition, the Regulation provides dedicated funding sources to finance the relevant measures.

The RRF and its new REPowerEU component will also be instrumental in reinforcing the competitiveness of the EU industry. It offers significant additional funding opportunities to accelerate the EU industry's transition towards zero or low-carbon technologies on the road to net zero and to boost the investments in new manufacturing capacities for clean tech. The policy objectives enshrined in the REPowerEU Regulation explicitly include aims that are directly relevant to the accelerated and fair industrial transition to climate neutrality, including industrial decarbonisation, green skills and the development of value chains in technologies strategic to the green transition. Given the urgent need to address those challenges and bearing in mind the overall balancing of REPowerEU priorities, Member States are invited to integrate measures supporting the present and future competitiveness of clean-tech industries in their modified plans. As outlined in the Communication <sup>(2)</sup> adopted by the Commission, this should primarily consist of regulatory measures to accelerate the permitting procedures for clean-tech projects, tax breaks or other forms of financial support to incentivise the deployment of clean-tech projects and a renewed effort to upskill the workforce towards these clean technologies.

<sup>(1)</sup> Regulation (EU) 2021/241 of the European Parliament and of the Council of 12 February 2021 establishing the Recovery and Resilience Facility (OJ L 57, 18.2.2021, p. 17).

<sup>(2)</sup> A Green Deal Industrial Plan for the Net-Zero Age of 1 February 2023, (COM(2023)62) <https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX:52023DC0062>

The REPowerEU Regulation will also provide additional flexibilities to Member States within the framework of the 2014-2020 cohesion programming period through the SAFE (Supporting Affordable Energy) measures. Member States will thus be able to use unspent funds to provide direct support to vulnerable households and small and medium-sized businesses to help them face increased energy costs. These measures are not covered by the present Guidance.

This Guidance explains the process of modifying existing plans and the modalities for preparing REPowerEU chapters. Part 1 of this guidance explains the legal grounds for modifying adopted RRP, while Part 2 covers the preparation and contents of the REPowerEU chapter. It also specifies the information that Member States should submit to the Commission concerning the reasons, objectives, and nature of the changes to their RRP. This Guidance replaces the one published by the Commission on May 2022, while the Guidance from January 2021 <sup>(?)</sup> for the preparation of RRP overall remains valid.

When preparing changes to their RRP to introduce the REPowerEU chapters, it is important to underline the following principles:

- The first priority remains the swift implementation of the RRP. Member States should continue to undertake all possible efforts to submit payment requests on time and ensure progress with reforms and investments, allowing for a timely disbursement of funds.
- To ensure a rapid roll-out of REPowerEU measures, Member States should submit their modified RRP with REPowerEU chapters by 30 April 2023, at the latest. Member States should submit every revision of their RRP as part of a single addendum. The REPowerEU chapters should address in a comprehensive manner the challenges that Member States are facing.
- To ensure quick progress towards the REPowerEU goals, Member States should prioritise measures whose implementation is already under way and can be undertaken until 2026. Member States should also be mindful of the possible impact on the disbursement profile of changes to their existing RRP. Overall, Member States should also assess the implementation schedule of existing measures to make sure that they will be delivered according to the agreed timeframe.
- The remaining RRF loans provide additional funding for the reforms and investments in REPowerEU chapters. To ensure the optimal allocation of these loans, Member States should indicate their interest in taking up loans as soon as possible and no later than 30 days after the entry into force of the REPowerEU Regulation.
- The changes made to the RRP under Articles 18 and 21 should not reduce their overall ambition, particularly regarding measures addressing country-specific recommendations ('CSRs') and helping to achieve green and digital objectives. The additional investments and reforms included in the revised RRP should focus on the REPowerEU objectives.
- Member States are also invited to take stock and discuss with the Commission their experience in the implementation of the Facility so far, to determine whether any changes to their national implementation frameworks could help to improve the delivery of reforms and investments.

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<sup>(?)</sup> [https://commission.europa.eu/system/files/2021-01/document\\_travail\\_service\\_part1\\_v2\\_en.pdf](https://commission.europa.eu/system/files/2021-01/document_travail_service_part1_v2_en.pdf)

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## PART I

**ADDITIONAL FUNDING AND MODIFICATION OF RECOVERY AND RESILIENCE PLANS****I. Introduction**

When modifying their RRP, Member States are encouraged to do so in relation to a consolidated version of their initial plan, which should reflect the changes introduced during the assessment phase and be fully consistent with the respective Council implementing decisions ('CIDs'). Member States that have not consolidated their initial plan are invited to do so before modifying their plan. Member States should submit modified plans in the form of an addendum to their consolidated plans. Annex IV of this Guidance contains a dedicated template for such addendum.

Any modification of the plans will entail a new assessment by the Commission in line with Article 19 of the RRF Regulation. A CID approving a positive assessment of the plan upon a Commission proposal will be required, in accordance with Article 20 of the RRF Regulation. This shall be followed, where necessary, by signing of a new or amended financing and/or loan agreement between the Commission and the Member State concerned and, prior to any payment, a signature of operational arrangements.

Before submitting modified RRP, Member States are invited to first engage in an informal dialogue with the Commission services. This dialogue, like the one held before the submission of the initial RRP, is aimed at helping Member States prepare the RRP modifications.

Member States are strongly encouraged to submit modified RRP by April 2023, at the latest, before the legal deadline of 31 August 2023 for the submission of the modified RRP with a loan request. Irrespective of whether a Member State requests a loan or not, given that the deadline for committing the amounts available under the remaining 30 % of the grant allocation is end-2023, Member States are very strongly encouraged not to submit any modified RRP after August 2023, as there will be no guarantee that the assessment and adoption process can be finished on time for signing of the financing and/or loan agreements still in 2023. In such case, the Member State encounters the risk of losing 30 % of its grant allocation and its access to loans.

**II. Additional funding**

With the entry into force of the REPowerEU Regulation, any modified RRP which would entail additional financial support in the form of loans, resources from the Emissions Trading System ('ETS') under Directive 2003/87/EC of the European Parliament and of the Council and/or transfers from the Brexit Adjustment Reserve ('BAR') established by Regulation (EU) 2021/1755 of the European Parliament and of the Council would need to include a REPowerEU chapter, in accordance with Article 21c of the RRF Regulation. The additional financial support related to the REPowerEU chapter will be disbursed together with the rest of the RRF financial contribution and, where applicable, the loan support according to a common instalment schedule.

**ETS resources for REPowerEU**

The REPowerEU Regulation introduces a new category of non-repayable financial support. These resources may only be used to finance reforms and investments included in the REPowerEU chapter referred to in Article 21c(1) of the RRF Regulation (see the dedicated section in Part II) – except for the measures subject to 'do no significant harm' ('DNSH') derogation. The access to this additional non-repayable financial support requires additional milestones and targets, to be integrated in the instalment schedule of each CID. There will not be any distinction between the sources of funding for the disbursement profile.

As already done for the initial RRP, the Commission will deduct a share from the additional non-repayable financial support stemming from the ETS resources to cover administrative expenditures, in line with Article 21a(3) of the RRF Regulation.

Table 1

**Additional REPowerEU grants per Member State**

Member State	Share (% of the total)	Amount (in EUR, current prices)
Belgium	1,41 %	282 138 922
Bulgaria	2,40 %	480 047 020
Czechia	3,41 %	681 564 712
Denmark	0,65 %	130 911 150
Germany	10,45 %	2 089 555 318
Estonia	0,42 %	83 422 597
Ireland	0,45 %	89 598 110
Greece	3,85 %	769 221 929
Spain	12,93 %	2 586 147 350
France	11,60 %	2 320 955 407
Croatia	1,35 %	269 441 467
Italy	13,80 %	2 760 000 000
Cyprus	0,26 %	52 487 457
Latvia	0,62 %	123 982 817
Lithuania	0,97 %	194 020 453
Luxembourg	0,15 %	30 000 000
Hungary	3,51 %	701 565 457
Malta	0,15 %	30 000 000
Netherlands	2,28 %	455 041 644
Austria	1,05 %	210 620 057
Poland	13,80 %	2 760 000 000
Portugal	3,52 %	704 419 725
Romania	7,00 %	1 399 326 315
Slovenia	0,58 %	116 909 535
Slovakia	1,83 %	366 959 257
Finland	0,56 %	112 935 884
Sweden	0,99 %	198 727 417

**Transfers and other funding opportunities related to EU funds****Shared management funds covered by the 2021-2027 Common Provisions Regulation**

Article 7(1) of the RRF Regulation envisages the possibility for Member States to transfer up to 5 % of their initial allocation under each Fund – except the Just Transition Fund - covered by Regulation (EU) 2021/1060 (the 2021-2027 Common Provisions Regulation, CPR) to the RRF, in line with the conditions of the CPR. According to Article 26 of the CPR, up to 5 % of the CPR funds for the 2021-2027 budgetary period can be transferred to any other EU instruments managed directly or indirectly, for the exclusive benefit of the Member State concerned. The rules of the EU instrument to which the resources are transferred shall fully apply. This provision enables a Member State to increase its resources available under the RRF.

Member States may request such transfers as part of a programme's amendment. Under Article 26(3) of the 2021-2027 CPR, requests for such transfer via a programme's amendment shall be duly justified in relation to the complementarities and impact to be achieved.

This possibility to transfer up to 5 % of the funds under Article 26 of the 2021-2027 CPR can be used to compensate for a decrease in the RRF financial allocation in relation to any measure included in the existing RRP. It can also be used for reforms and investments included in the REPowerEU chapter <sup>(4)</sup>.

In addition, Member States, according to Article 26a of the CPR, as amended by the REPowerEU Regulation, may use up to 7,5 % of their initial national allocation under the European Regional Development Fund, the European Social Fund Plus and the Cohesion Fund to support the REPowerEU objectives, in line with Fund-specific rules, through an amendment of a programme under Article 24 of the CPR.

Table 2

**Available amounts for transfers under Article 26 of the CPR**

EUR million, rounded	Available potential amounts for transfers under Article 26 of the 2021-2027 CPR (as of December 2022) <sup>(*)</sup>
BE	134,7
BG	363,4
CZ	910,2
DK	25,9
DE	865,9
EE	153,7
IE	59,9
EL	412,8
ES	1 769,4
FR	842,6
HR	435,4
IT	2 104,9
CY	45,2
LV	214,6
LT	305,1
LU	2,9
HU	1 086,4
MT	24,9
NL	64,9
AT	57,5
PL	3 609,0
PT	1 112,6

<sup>(4)</sup> In accordance with Article 26a(1) of the CPR, Member States submitting a REPowerEU chapter may request that up to 7,5 % of their initial national allocation under the ERDF, the ESF+ and the Cohesion Fund is included in priorities contributing to the REPowerEU objectives, as established in Article 21c of the RRF Regulation, provided that such support contributes to the specific objectives of the Fund concerned, as set out in the Fund-specific Regulations. However, the 7,5 % of the national allocation under the CPR used for investments contributing to the REPowerEU objectives is not part of the REPowerEU chapters, nor of the RRFs.



RO	1 461,0
SI	152,9
SK	617,9
FI	65,1
SE	96,3

(\*) Based on allocations for the European Regional Development Fund, the Cohesion Fund and the European Social Fund Plus, after transfers made in the context of the Partnership Agreements' adoptions.

#### Brexit Adjustment Reserve

A Member State may also transfer to the RRF all or a part of its provisional allocation under the BAR, to finance the investments and reforms of its REPowerEU chapter, for the exclusive benefit of the Member State concerned. Under the Brexit Adjustment Reserve, 80 % of this provisional allocation is paid out to Member States as pre-financing, subdivided into three tranches of 40 % (in 2021), 30 % (in 2022), and 30 % (in 2023); the remaining amount of the provisional allocation would be paid in 2025 against the documentation of sufficient eligible expenditure.

The yearly BAR pre-financing for the years 2022 and 2023 is to be paid out by the end of April. To be able to take into account any transfer intentions prior to the disbursement of the 2023 BAR pre-financing tranche, Member States have until 1 March 2023 to notify to the Commission any intention to transfer BAR funds to the RRF. This should take the form of an email following the template provided in Annex III. This request should include a general explanation of the common objectives of both the BAR and the REPowerEU chapter, demonstrating that both focus on strengthening the economic, social, and territorial cohesion. Member States are not expected to provide a measure-by-measure justification. Once the Commission receives the information, the payment of the 2023 pre-financing tranche will be put on hold.

Depending on the amount which the Member State chooses to transfer to the RRF, one of the following procedures will apply:

- Where the amount transferred is lower than the remaining amount of the provisional allocation which has not yet been paid out under the BAR (as pre-financing), the transfer will take place using the amounts under the BAR which would have otherwise been paid out in 2023 and 2025.
- Where the amount transferred is higher than the part of the provisional allocation under the BAR which has not been paid out, the amounts not yet paid out under the BAR will first be transferred. The difference will then be financed (partially or fully) by the amounts already paid in 2021 and 2022 as the BAR pre-financing, which would first need to be recovered from the Member State concerned. Member States will have a possibility to express a preference that such recovery is, to the extent possible, offset by the Commission through a reduction of any suitable future payment, including under the RRF.

Table 3

#### Allocation under the BAR and the BAR pre-financing paid out

EUR million, rounded	Allocation under the BAR	BAR pre-financing paid
BE	386,6	211,8
BG	15,4	8,4
CZ	54,9	
DK	275,0	150,7
DE	646,6	354,2
EE	6,6	3,6
IE	1 165,2	638,3
EL	38,6	21,2

ES	272,4	149,3
FR	735,6	403,0
HR	7,2	3,9
IT	146,8	80,4
CY	52,1	28,5
LV	10,9	6,0
LT	12,2	6,7
LU	128,5	70,4
HU	57,2	31,3
MT	44,3	24,3
NL	886,3	485,5
AT	27,7	15,2
PL	173,6	95,1
PT	81,4	44,6
RO	43,2	23,6
SI	5,3	
SK	36,3	19,9
FI	23,2	
SE	137,4	75,3
<b>EU27</b>	<b>5 470,4</b>	

### Request of a RRF loan

To support new reforms and investments put forward in the modified plans, Member States can benefit from funding under the highly favourable financing conditions of the RRF loans. Member States are particularly encouraged to rely on this source of funding, which the Commission may grant until the end of 2023, in order to finance additional reforms and investments. Such loans are particularly suitable to cover the higher financial needs linked to the implementation of reforms and investments needed to address the REPowerEU objectives.

The final deadline for Member States to submit loan requests, including those allocated under Article 14(6) of the RRF Regulation, is 31 August 2023, as set out in Article 14(2) of the RRF Regulation. Within 30 days after the entry into force of the REPowerEU Regulation, Member States should communicate to the Commission the intention to request a loan via a letter following the template provided in Annex II. This obligation also applies to those Member States that have already taken up loans up to the maximum indicated in Article 14(5) of the RRF Regulation (6,8 % of their GNI) <sup>(7)</sup>. Such communication should, where possible, already be submitted earlier and include an indication of the amount of loan support to be requested as well as an initial list of investments and reforms to be supported with such loans. This aims to provide better budget predictability and further incentives for Member States to request such loan support, while applying the principles of equal treatment, solidarity, proportionality and transparency, without prejudging the deadline of 31 August 2023, set out in Article 14(2) of the RRF Regulation.

Based on the information from all Member States, the Commission will submit to the Parliament and the Council, without undue delay, an overview of the intentions expressed and propose a way forward for the distribution of the available resources, considering, *inter alia*, the needs of the requesting Member States and the requests for loan support already submitted or planned to be submitted by other Member States. In case the loan requests exceeded the available amounts, the Commission would take into account, in line with the need to ensure that the RRFs represent a comprehensive and adequately balanced response to the economic and social situation of the Member States, whether the additional funding requested above the ceiling of 6,8 % contributes to the REPowerEU chapters or not.

<sup>(7)</sup> 2019 GNI per cut-off date May 2020 as RRF Regulation recital [48] and Annex 1.

In accordance with Article 14(1) of the RRF Regulation, loan support may be granted until 31 December 2023. Accordingly, all loan agreements should enter into force by 31 December 2023. Thus, prior to that date, the Commission and the Member States concerned should sign the loan agreements and the Commission should receive the legal opinions certifying that all constitutional and legal requirements related to the entry into force of these agreements have been fulfilled.

A request for loan support should be carefully motivated and should include, in particular:

- a justification of higher financial needs;
- a list of additional reforms and investments, with the corresponding milestones and targets;
- cost estimates for the revised RRP.

Higher financial needs can result from:

- additional reforms and investments, in particular to address the CSRs and the REPowerEU challenges;
- The Member State concerned having its maximum financial contribution decreased and thus shifting some of the measures from non-repayable support to loans, so as not to lower the overall ambition of its plan; No additional reforms or investments would be needed to justify such loan requests;
- requesting of a loan to finance measures in the REPowerEU chapter.

### III. Pre-financing

To ensure that the financial support is frontloaded and used to respond more swiftly to the current energy crisis, Member States can request a maximum pre-financing of up to 20 % of the additional funding required to finance the measures in their REPowerEU chapters. This required additional funding can include the following sources:

- New ETS revenues, in line with Article 21a;
- Transferred resources from the Brexit Adjustment Reserve, in line with Article 21b;
- Transferred resources from the cohesion policy programmes, in line with Article 7;
- RRF loans, in line with Article 14;
- Additional non-repayable support, following the update of June 2022 in line with Article 18.

The pre-financing will be paid out in up to two tranches; the first payment within two months after the adoption by the Commission of the legal commitment referred to in Article 23 of the RRF Regulation and the second within twelve months of the entry into force of the CID approving the assessment of the recovery and resilience plan including a REPowerEU chapter.

Payments corresponding to pre-financing will be subject to available resources, in particular to the availability of funds from the NextGenerationEU account, the effective prior transfer of resources from shared management programmes and the appropriations approved in the annual EU budget, as well as the revenues under Article 21a. Each of the two tranches of pre-financing payments for resources transferred under Article 26 of the CPR shall not exceed EUR 1 billion in total, for all Member States. The payment of the pre-financing will be made after the assessment of all the requests submitted by Member States and, if necessary, on a pro-rata basis to respect the overall ceiling of EUR 1 billion. The financial contribution and, where applicable, the amount of the loan support to be paid will be adjusted proportionally to take into account this additional pre-financing for REPowerEU chapters.

### IV. An amendment of the plan to take into account the update of the new maximum financial contribution

Under Article 18(2) of the RRF Regulation, Member States can update their RRP to factor in the updated maximum financial contribution, following the calculation referred to in Article 11(2). The Commission published the update of the maximum financial contribution for all Member States on 30 June 2022 <sup>(6)</sup>.

<sup>(6)</sup> Commission note to the Council and European Parliament of 30 June 2022 'RRF: Update of the maximum financial contribution'

It is important to note that the amended RRFs should remain as ambitious as the initial plans (or pursue an increased ambition) and continue to meet all the assessment criteria in the RRF Regulation. In particular, Member States must continue to effectively address all or a significant subset of the challenges identified in the relevant CSRs as well as the priorities of the green and digital transitions.

Under Article 18(2) of the RRF Regulation, Member States can propose to adjust measures and their milestones and targets to factor in the revision of the maximum financial contribution. When assessing these changes (in conjunction, where relevant, with Article 14, for additional measures linked to the loan support), the Commission will consider:

- whether the Member State has demonstrated a link between the proposed modifications and the change in the maximum financial contribution;
- the overall effects of all proposed modifications in the revised RRF, including new and scaled-up measures in REPowerEU chapters, in light of all the assessment criteria that the plan must comply with.

The update of the RRFs to factor in the updated maximum financial contribution pursuant to Article 18(2) of the RRF Regulation can only be done once and before the end of 2023. To reflect the update of the maximum financial contribution and legally commit the amount corresponding to 30 % of the financial contribution calculated in accordance with Annex III to the RRF Regulation, the financing agreement should be amended in 2023. To optimise the process, Member States are strongly encouraged to submit one single modified plan including both the Article 18(2) changes and the introduction of the REPowerEU chapter by 30 April 2023.

Examples of the types of changes that could be proposed under Article 18(2), within the above considerations, include:

- increasing the amount of loan support or transfers to compensate for a decrease of the financial contribution;
- increasing or decreasing targets, or a coherent set of targets, along with a proportionate change of the estimated cost of the concerned measure(s);
- adding or removing measures in relation to the change of the financial contribution;
- changing the timeline of milestones and targets or adapting the descriptions of the measure and milestone/target affected by the change of the financial contribution.

Member States can also propose changes to milestones and targets in several linked measures to factor in the change in the financial contribution, for example by streamlining several small, related measures into a single one. In such case, the Member State would need to replace specific milestones and targets and correspondingly add or increase the ambition of other milestones and targets, provided that the overall estimated costs of the plan match or exceed the updated financial contribution, and the Member State demonstrates the link between the change of the allocation and the proposed amendments to the plan. The reduction or a change in the financial contribution could be considered when justifying reducing the ambition and estimated cost of some of the measures in a component, while increasing the estimated costs and ambition of others.

### **Downward revision**

Even if their final maximum financial contribution has decreased, Member States are encouraged to continue implementing their RRFs, relying on alternative sources of funding. Within the RRF framework, RRF loans under Article 14 are a significant alternative, as are transfers from other EU funds or using national sources. Member States can also compensate, in line with Article 21c(2), the decrease of the maximum financial contribution with additional financing for the REPowerEU chapter by including existing eligible measures in their REPowerEU chapters, up to an amount of estimated costs equal to the decrease of the maximum financial contribution, in accordance with Article 11(2). Such decrease will be calculated by comparing the difference between the maximum financial contribution based on the forecast for GDP for 2020 and 2021 (minus the administrative expenses) and the final maximum financial contribution as published by the Commission after the release of the final GDP data (minus the administrative cost). In practice, to calculate the estimated costs, the Commission will use the estimated costs of parts of measures already included in the adopted CIDs that would be transferred to the REPowerEU chapter (except for new measures, in which case new cost estimates will be needed).

## Upward revision

Member States that, following the update, have a higher maximum financial contribution can make use of the additional funds available by proposing relevant reforms and investments or scaling-up the ones already envisaged. They are strongly encouraged to fully allocate the additional revenues towards the REPowerEU objectives, taking into account the 2022 and, if applicable, the 2023 CSRs. To fully benefit from the increased maximum financial contribution, the estimated costs of their modified plans should correspond at least to the updated maximum financial contribution.

Member States with a higher maximum financial contribution can use Article 18 of the RRF Regulation to request to modify existing measures, provided that the justified changes are necessary to enable the introduction of new or scaled up measures, in particular those in the REPowerEU chapters.

## V. **An amendment or replacement of the plan due to the plan or a part of it being no longer achievable because of objective circumstances**

Under Article 21 of the RRF Regulation, Member States have the possibility to request an amendment of their plan if one or more milestones and targets in their RRP is no longer achievable due to objective circumstances. However, the amended plan will still need to address all or a significant subset of the relevant CSRs as well as all of the other assessment criteria provided by the RRF Regulation.

Russia's aggression against Ukraine has drastically affected prices of energy and construction materials. It also puts further strain on global supply chains. The severity of those developments could not have been anticipated at the time the Facility was established, as well as at the time when most Member States submitted their recovery and resilience plans. These developments may have a direct impact on the delivery of some investments included in the plans and can be invoked as objective circumstances, underpinning a request under Article 21.

Objective circumstances can render a measure no longer achievable with the estimated level of cost or efficiency or lead to an identification of a better alternative that is more conducive to meeting the same objectives of the RRF Regulation or the 11 assessment criteria. In such instances, Member State will need to bring forward the objective elements underpinning the unexpected inefficiencies stemming from implementing the original measure as initially planned and demonstrate that the proposed alternative is better suited to achieve the intended objectives of that measure. For instance, the Member State could put forward evidence that the alternative measure is more cost-efficient or more conducive to achieving the policy objectives of the reform or investment.

Given the importance of the REPowerEU objectives in addressing the current challenges, the amended RRF Regulation mentions explicitly that also a potential conflict between an existing measure laid down in the CID and the objectives of REPowerEU can be invoked as objective circumstance under Article 21. The Commission will assess on a case-by-case basis if a Member State has demonstrated objectively verifiable facts in that regard.

When invoking Article 21 for their plan amendment, Member States are responsible to provide an adequate justification to support the proposed changes and can choose the type of evidence and information that they would like to put forward to support their rationale. The type and nature of the changes, and the objective circumstances invoked will determine the extent of information that needs to be provided. For example, Member States do not need to provide evidence for the occurrence of widely known circumstances (e.g., shortages in supply chains) but should provide specific information on the impact of those events on the measures and on the concrete milestones and targets.

The following scenarios can serve as examples of what types of changes done under Article 21 could be and the type of information that Member States would need to submit: (7)

- A Member State suggests modifying a target related to the quantity of buildings or floor area that should be renovated, due to a major increase in the prices of construction materials. To support its request, it provides information on inflation in the construction sector in its economy and either adapts its target proportionally to the increased costs, removes the measure or requests additional funding to cover the increased estimated costs (in each case, providing necessary costing evidence).

(7) These examples are purely for illustrative purposes and do in no way prejudice the Commission's assessment of the justification brought forward by the Member State.

- A Member State proposes removing an investment concerning the procurement of a supercomputer due to shortages in the supply chain for semi-conductors. The request is accompanied by a concise overview of attempts made by the authorities to procure the relevant product and, where available, evidence of the failed tender procedure.
- A Member State proposes to change the terms of a milestone related to the replacement of boilers in households, with a view of excluding gas boilers from the scope of support, as their procurement goes against the REPowerEU objectives, which constitutes objective circumstances according to the REPowerEU Regulation.
- A Member State identifies a significantly more cost-efficient way to build a transport hub and would like to change the relevant technical specifications in the corresponding milestone. This request is accompanied by a note explaining the type of analysis that was done to determine that the new method would be more cost-efficient while leading to the same overall results.
- A Member State would like to change the characteristics of a hydropower-plant, since it could provide a significantly better energy output, despite slightly higher costs. The Member State provides a brief analysis on how the new characteristics of the hydropower plant would improve its overall performance, as well as an updated cost estimate of the measure.

The proposed changes should not decrease the overall ambition of the RRP, ensure that the plans continue to meet the CSRs and not lead to a backloading of the implementation towards the last years of the RRF. Furthermore, measures replacing those deemed unachievable should contribute, to the extent possible, to the REPowerEU objectives (e.g., shift from gas boilers to heat pumps).

Scenario	Legal basis
An addition of a REPowerEU chapter to the RRP	Article 21c
An adjustment of measures in the RRP following the update of maximum financial contribution	Article 18(2)
An amendment of measures in the RRP due to objective circumstances that render those measures no longer achievable	Article 21
An addition of measures in the RRP to take up additional RRF loans	Article 14
A combination of any of the above scenarios	Articles 14, 18(2), 21 or 21c

## PART II

### GUIDANCE ON THE DEVELOPMENT AND PRESENTATION OF ADDENDA

This section provides overall guidance on the development and presentation of an addendum to an RRP, including the preparation of the REPowerEU chapter. Throughout this Part, the term ‘modification’ is used to cover all changes to the RRP, independently of the legal basis. When modifying their plans, Member States should provide evidence related to the assessment criteria set out by the RRF Regulation as well as updated information referred to in Articles 18 and 21c of the RRF Regulation.

The extent of the new information provided should be proportionate to the changes proposed in the addendum. If the proposed changes have no impact on a given section, there is no need to fill in the related part of the template. The submission of the REPowerEU chapter should take the form of a submission of an additional component for these dedicated reforms and investments. There is no need to restructure the already adopted plan and any repetitions should be avoided.

Part II is divided into two main sections: first, guidance on the preparation of REPowerEU chapters and second, guidance on the information that should be submitted as part of the general modification of the RRP.

## I. The REPowerEU chapter

### 1. Reforms and investments

The measures in the REPowerEU chapters shall be either new reforms and investments started from 1 February 2022 onwards or the scaled-up part of reforms and investments included in the already adopted CIDs (with a starting date as of 1 February 2020). In case of the latter, only the scaled-up part of the existing measure would be included in the REPowerEU chapter. Member States that are subject to a decrease of the maximum financial contribution, in accordance with Article 11(2), may also include measures in already adopted CIDs without having them scaled up, up to an amount of the estimated costs equal to the decrease of the maximum financial contribution. In practice, this means that the REPowerEU chapter would, in these cases, contain parts of measures included in already adopted CIDs, the total costs of which are lower or equal to the decrease of the maximum financial contribution.

A scaled-up measure should introduce a substantive improvement in the level of ambition of the initial measure. This should be reflected in the design or a level of the corresponding milestones and targets. For instance, a Member State could maintain a measure in an existing component in the RRP, but significantly increase the target in the REPowerEU chapter in order to benefit from the newly available funding. For example, an increase in capacity of electricity generation from renewables from 1 000 MW to 1 300 MW would be presented as a scale up of 300 MW; increasing the number of renovated buildings (and reaching energy savings above 30 %) from 20 000 to 30 000 dwellings would be considered as a scale-up of the measure by 10 000 dwellings.

It should be recalled that the reforms and investments should also contribute to effectively addressing all or a significant subset of the challenges identified in the relevant CSRs, including the CSRs adopted by the Council under the 2022, 2023 and subsequent Semester cycles, prior to a Member State submitting its revised RRP. The 2022 CSRs refer *inter alia* to the energy challenges that Member States are facing. Recovery and resilience plans, including those with a REPowerEU chapter, which do not satisfactorily address the assessment criteria cannot be positively assessed and no additional funding can be made available.

Given the urgency of the challenges that the EU is facing and the compressed timeline for completion of measures under the RRF (with last milestones/targets to be completed by August 2026), Member States are encouraged to build as much as possible upon the measures already included in the adopted CIDs, in order to contribute to the REPowerEU objectives in a timely fashion.

### 2. Examples of measures that can be included in the REPowerEU chapters

- (a) *improving energy infrastructure and facilities to meet immediate security of supply needs for gas, including LNG, notably to enable diversification of supply in the interest of the Union as a whole*

This objective applies to energy infrastructure and facilities enabling the diversification of Member States' gas supply to meet immediate security of supply needs, without yet compromising the long-term EU energy and climate goals. This includes LNG terminals such as LNG floating storage and regasification units, gas pipelines, as well as other gas network components such as metering stations, compressor stations or gas storage.

Additionally, measures related to oil infrastructure and facilities that are necessary to meet immediate security of supply needs may only be included in the REPowerEU chapter of Member States that have a specific dependency on Russian crude oil due to their geographical location and have received an exceptional temporary derogation from the prohibitions listed in Article 3m paragraph 1 and 2 of Regulation (EU) No 833/2014.

The investments in gas infrastructure, as well as oil infrastructure for Member States concerned, should be aligned, to the extent possible, with the results of the assessment of additional energy infrastructure needs as outlined in Commission's REPowerEU Communication of 8 March 2022 and the discussions with the Member States in the regional High-Level Groups operating in the context of the TEN-E policy, the result of which has been reflected in Annex III of the REPowerEU Plan of 18 May 2022.

Due to the focus on immediate security of supply needs, and subject to a positive assessment by the Commission, measures improving energy infrastructure and facilities that are essential to meet the security of energy supply needs will be able to benefit from a derogation from the DNSH principle. To this end, Member States will be required to provide relevant information to justify eligibility for this derogation (see point B) below).

For measures contributing to the security of energy supply, Member States are also invited to pay attention to the cybersecurity dimension of projects, to minimise, as much as possible, potential risks of energy disruptions.

(b) *boosting energy efficiency in buildings and critical energy infrastructure, decarbonising industry, increasing production and uptake of sustainable biomethane, renewable or fossil-free hydrogen and increasing the share and accelerating the deployment of renewable energy*

1) This includes measures such as energy efficiency renovations of buildings, including energy efficiency improvement measures or integration of renewable energy sources, or decarbonisation of heating and cooling systems, or energy efficiency measures in efficient district heating and cooling systems, or cost-effective energy efficient improvements for enterprises, namely those to implement the recommendations resulting from energy audits. Such measures would reduce fossil fuel reliance and support the deployment of renewable energy. The objective would for instance be met by:

- providing support to renovation and technologies improving the energy performance of buildings by, for instance, at least 30 % on average (with a preferential access for worst performing buildings and low-income households);
- decarbonisation of heating and cooling systems to become efficient, such as heat pump (including hybrid heat pumps), highly energy efficient and renewable district heating and cooling, photovoltaic (PV), energy storage for on-site renewable energy, smart thermostats, etc.
- deploying specific financial instruments or contributing to the InvestEU guarantee to support investments in energy renovation of buildings (such as building retrofits of the worst performing residential and non-residential buildings, decarbonisation of heating systems and installation of renewable energy sources on-site);
- establishing national or regional technical assistance facilities supporting the development of a large pipeline of financially sound energy efficiency and building renovation projects attracting private investors;
- establishing or strengthening existing Energy Efficiency National Funds with dedicated financial instruments for energy efficiency and building renovation;
- update of construction- and buildings-related legislation to require new construction and renovations to be more energy efficient;
- legislative measures requiring a mandatory installation of smart energy meters in buildings;

2) The objective to decarbonise industry is covered more specifically in the box below.

3) The objective to support the deployment of sustainable biomethane and hydrogen relates to investments to increase the production capacity and use of sustainable biomethane, (including connections to allow its blending in the gas infrastructure) and to increase the production capacity of renewable hydrogen <sup>(8)</sup> (including the increase in the corresponding renewable energy generation capacity necessary for the production of renewable hydrogen). The objectives also relates to investment in fossil-free hydrogen <sup>(9)</sup> production capacity and dedicated hydrogen infrastructure, including pipelines, storage, and port terminals.

Corresponding reforms could consist in incentives for investments in production or use of sustainable biomethane and biogas (quotas, contract for differences) or reforms devising an appropriate legislative framework and regulatory regimes for renewable or fossil-free hydrogen production, use, transportation, and storage, with a focus on difficult to decarbonise sectors, in accordance with the EU hydrogen strategy.

<sup>(8)</sup> Renewable hydrogen means hydrogen produced from renewable energy in accordance with the methodologies set out for renewable liquid and gaseous transport fuels of non-biological origin in Directive (EU) 2018/2001 and related implementing and delegated acts.

<sup>(9)</sup> <sup>9</sup> For fossil-free hydrogen, please refer to the Temporary Crisis Framework for State Aid measures to support the economy following the aggression against Ukraine by Russia (2022/C 426/01) as a reference point. Under the objective on the production and uptake of renewable and fossil-free hydrogen, hydrogen produced via gas pyrolysis or steam methane reforming with carbon capture and storage cannot be supported.



- 4) The objective to increase the share and accelerating the deployment of renewable energy includes measures to increase renewable energy generation capacity, reinforcement or upgrade of the grid needed to integrate renewables and respective storage, as well as reforms speeding-up permit-granting procedures for renewable energy projects, including their connection to the grid.

Reforms should aim at simplifying and accelerating permitting for renewables projects, including for instance the digitalisation of procedures or the introduction of a one-stop-shop for environmental permitting, or at improving (spatial) planning, including the designation of areas particularly suitable for the development of renewable energy. Reforms should be accompanied by the necessary upskilling and reinforcements of the administrative staff to deal with the acceleration and an increased number of permit requests, and other measures improving administrative capacities, such as better tools and streamlined workflows.

Regarding the heating sector specifically, the objective can be met by:

- specific financial instruments or other support, subsidy-based or tax incentives for investments in renewable highly energy efficient heating and district heating, including incentives for consumers to install heat pumps and solar thermal units, or connect to modern efficient renewable and waste heat-based district heating and cooling;
- planned schemes to replace fossil heating systems with renewable technologies (renewable heat, renewable-based district heating, use of industrial waste heat and cooling networks);
- modernising district heating systems to replace fossil fuels with heat pumps or renewable sources, optimising operating temperatures, reduce heat losses in district network, upgrading sub-stations, application of smart control, increasing heat storage options.

(ba) *addressing energy poverty*

In line with the principles of the European Pillar of Social Rights, the REPowerEU chapters can also include measures to structurally address the root causes of energy poverty through long-lasting investments and reforms, *inter alia* on energy efficiency, building renovation measures and consumer protection and empowerment measures. Such reforms and investments should provide a sufficient level of financial support to structurally reduce energy demand for low-income households (up to 100 % of the costs) and vulnerable companies, including micro, small and medium-sized enterprises (SMEs), and companies in energy-intensive industries, facing severe difficulties due to high energy bills.

Measures that may meet these objectives include <sup>(10)</sup>:

- Financial support to energy efficiency schemes, including via dedicated financial instruments;
- Schemes to reduce electricity demand for households and companies including SMEs facing difficulties due to high electricity bills;
- financial top-ups to other schemes in the RRP to increase the intensity of assistance to vulnerable households, e. g., for energy-efficiency renovations;
- schemes subsidising energy renovation or installation of heating solutions;
- support and promotion of energy communities;
- energy education programmes for the public to raise awareness about energy conservation, especially targeting high-energy patterns and consumers;
- deployment of one-stop-shops providing real advice and assistance (not limited to information) on building renovation opportunities, energy performance certificates and energy audits recommendations;
- reforms that take into account the level of energy efficiency performance in the context of rent-setting for dwellings and commercial propriety.

<sup>(10)</sup> For further measure examples, please check Tackling rising energy prices: a toolbox for action and support COM(2021) 660 final

(bb) *incentivising reduction of energy demand*

The objective to incentivise reduction of energy demand applies to measures targeting production processes/provision of services by *companies* and is linked with the issues outlined in the dedicated section below (Strengthening Europe's Industrial Base). An example combining relevant energy costs with structural measures could be a temporary financial compensation for production losses resulting from a short-term electricity demand reduction accompanied by the requirement for investment(s) with long-lasting effects meeting the REPowerEU objectives (e.g., reducing the GHG intensity of the firm's production <sup>(1)</sup> by mid-2026, for example by switching to renewable energy, or energy-saving measures).

The investments in energy demand reduction could be also complemented by reforms providing regulatory incentives for long-lasting energy efficiency improvements, namely:

- deployment of one-stop-shops providing advice and assistance (not limited to information) on building renovation opportunities, energy performance certificates and energy audits recommendations;
- schemes incentivising energy renovation of buildings, or the installation of heating solutions as described in b) point 1.

(c) *Addressing internal and cross-border energy transmission and distribution bottlenecks, supporting electricity storage, and accelerating the integration of renewable energy sources, and supporting zero emission transport and its infrastructure, including railways.*

Examples of measures linked to energy transmission, distribution and storage include:

- facilities for electricity storage notably to support the deployment of renewable resources and/or to minimise congestions;
- development of national electricity distribution and transmission networks, especially to address bottlenecks and promote the further integration of renewable energy sources;
- construction of electricity interconnectors;
- reforms of tariffs and facilitation of grid connectivity projects;
- reforms to enhance flexibility of the power system
- setting up transparent schedules for updates of distribution and transmission grids and renewable energy auctions.

Examples of measures linked to zero-emission transport would include investments or reforms for the deployment of:

- zero-tailpipe emission vehicles such as 100 % electric or hydrogen-based fuel cell vehicles and zero emission vessels/aircrafts;
- zero-emission transport assets renewal and retrofitting to zero-emission transport assets and infrastructure for zero-tailpipe emission vehicles and vessels/aircrafts;
- zero-emission rolling stock for rail as well as rail infrastructure and related subsystems for zero-emission rolling stock; electric charging points, electricity grid connection upgrades, hydrogen refuelling stations or electric road systems;
- reforms of the regulatory framework to promote retrofitting of small internal combustion cars into electric vehicles by speeding-up the retrofitting type approval procedure; providing incentives to the retrofitting industry and consumers (fiscal incentives, favourable credit loans or subsidies for upfront investments); and developing an awareness-raising campaign.
- Investments in production of aviation fuels from renewable hydrogen and reforms to incentivise the production

(d) *Supporting the objectives in points (a), (b), (ba), (bb) and (c) through an accelerated requalification of the workforce towards green skills and the related digital skills, as well as support of the value chains in critical raw materials and technologies linked to the green transition.*

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<sup>(1)</sup> For support to installations covered by the EU Emission Trading System, the criteria set in the DNSH Technical Guidance and CID Annexes will apply.

As regards green skills and related digital skills, this objective contributes to equipping the workforce with the skills and competences needed for the achievement of the energy and climate objectives, and in particular for key industrial sectors for the net-zero transition. Measures can for example include the following:

- upskilling and reskilling of the workforce through trainings, foresight tools, including by paying particular attention to underrepresented groups;
- apprenticeships, traineeships and job shadowing schemes, including in partnership with relevant businesses;
- adaptation of education and training curricula and providing education and career guidance accordingly;
- incentives to upskill the existing workforce and train skilled professionals in the renewable energy sector and construction sectors.

As regards the support of value chains in critical raw materials and technologies linked to the green transition, in particular the Net Zero Industry technologies, this objective can be addressed by measures strengthening the Union's technological and manufacturing base capacity for clean-tech materials and components to increase the resilience and sovereignty of the EU's strategic value chains, including by strengthening the circular economy (see the dedicated box below).

#### **Strengthening Europe's industrial base in the context of high energy prices**

The European Council in its Conclusions of 15 December 2022 emphasised the importance of safeguarding Europe's economic, industrial, and technological base in the context of high energy prices and intensifying global competition. To address these challenges and enhance Europe's economic resilience and competitiveness, the European Council has called for a coordinated response that involves mobilising all relevant national and EU tools.

The REPowerEU Regulation recognises the role that industry has in driving the EU transition away from reliance on fossil fuels and towards a more diversified and renewable energy supply. Firstly, the manufacturing industry accounts for the highest share of EU's GHG emissions (22 %), and therefore, a rapid decarbonisation of industrial processes represents an essential factor in achieving both the climate and REPowerEU objectives. Secondly, a strong and innovative EU manufacturing, industrial and technological base in key clean-tech value chains is important to ensure that, as it shifts away from fossil fuels towards renewables, the EU does not become over-dependent on third countries for equipment, components and materials that are essential for a net-zero economy.

In this context, within their overall balancing of the REPowerEU priorities, Member States are encouraged to propose measures and investments in their REPowerEU chapters that would support the EU industry's transition towards zero- or low-carbon technologies on the road to net zero, preserving the present and future competitiveness of key EU clean-tech industries, supporting the expansion of their productive and innovation capacity, including across key segment of their supply chains and, more generally, preserve the global attractiveness of the EU as an investment location in strategic clean-tech industries. Such investment support (e.g., tax breaks or other forms of support) should be combined with additional reforms that would amplify the impact of the financial support.

It is also worth recalling that Member States can fund the investments in long-term assets and in specific conditions some of the temporary operational expenditures associated with those projects (both in existing RRFs and REPowerEU chapters). To be eligible for the RRF support, these operating costs should be an integral part of the reform/investment that contributes to meeting the assessment criteria of the RRF and be limited and commensurate to achieving the intended long-term results of the investment (e.g., see practical examples below that could be appropriate to address challenges identified by Member States). Below are some illustrative examples on the measure types that Member States could consider including in the REPowerEU chapters, associated with the REPowerEU objectives.

**Article 21c 3(b) - decarbonising industry, and increasing the share and accelerating the deployment of renewable energy**

- Investments in decarbonising steel making, for example replacing blast furnace-based production processes with zero- or low-emission production processes based on electrification or hydrogen. This project could also comprise the production of renewable hydrogen and cover operating costs related to this investment. An accompanying reform could consist of tax breaks for R&I for new zero-emission breakthrough technologies.
- Support for manufacturing of components for wind turbines (blades, mats, turbines, cables). This could be combined with a reform setting a binding national target for the wind energy supply and more predictable planning of wind development and auctions.
- Support for manufacturing of components for solar photovoltaic systems (polysilicon, ingot and wafer, cell, module, inverter) including capital expenditures. This could be combined with a reform setting a mandatory deployment of solar panels on roofs of large buildings above a certain surface (e.g., offices, supermarkets, warehouses, parking places) or a mandatory deployment of vertical double-face solar panels on highways.

**Article 21c (3) (d) - incentivising reduction of energy demand**

- Programmes subsidising purchasing and installation of heat pumps, including industrial heat pumps. The funding could also cover elements linked to the promotion of subsidies and awareness-raising campaigns for SMEs on energy audits. A reform complementing the investment could entail setting a phase-out date for fossil fuel heating in industrial facilities or binding decarbonisation plans at the level of each industrial sector or plants.
- Investments supporting the development and uptake of best performing technologies on the utilisation of waste heat in energy intensive industries. The support could also extend to ancillary support linked to the installation (design of the project, patent licenses, training of the staff). The support could also take the form of tax breaks. Member States could combine this with regulatory incentives, such as obligations for certain type of facilities to be equipped with low-temperature waste heat power generation.

**Article 21c (3) (e) - supporting electricity storage, and accelerating the integration of renewable energy sources**

- An energy hub combining the production of solar energy with an on-site large capacity energy storage as part of an industrial plant. The support could also cover certain costs related to the investment, such as the supply of spare parts, labour costs linked to the construction of the facilities and administrative costs. The accompanying reforms could entail a simplification of permitting procedures for the construction of the facilities and their connection to the grid.
- An energy storage system giving second life to batteries (for example from electric vehicles). The investment could cover costs related to the procurement of re-used or recycled batteries. This investment could be complemented by a reform reinforcing the recycling obligations on electric car manufactures.

**Article 21c (3) (f) - supporting the value chains in critical raw materials and technologies linked to the green transition**

- A facility for fossil-free lithium production from geothermal brines (using the process of direct lithium extraction), including the costs of the set-up phase (e.g., licences for relevant patents). This could be combined with a reform incentivising the uptake of fossil-free lithium, including in the automotive and renewable energy sectors.
- Cathode and anode production facilities for batteries, including reuse and recycling facilities for batteries and production of manufacturing equipment for gigafactories. This could be combined with a simplification of permitting procedures for the construction of factories and ambitious targets for the use of recycled batteries and resource efficiency standards.

- *Technological enhancements of copper refineries allowing to recycle pre-treated electronic scrap (or e-material) to recover primarily copper, tin, nickel, and precious metals that are linked to the green transition. This could include transitional costs covering trainings to requalify existing staff and costs linked to the collection and transportation of the e-waste. A possible complementing reform could include establishing higher separate collection and reuse/recycle targets for e-waste.*

#### **Which model of support can Member States consider?**

The design of a relevant financial support instrument should ensure that the funding could be quickly absorbed by the industries in need. In this context, the upscaling of existing support schemes and projects could be considered before creating new financial vehicles. The existing EU industrial alliances (notably on batteries, solar photovoltaics, critical raw materials, and hydrogen) often include draft project pipelines that could be considered for financing under such support schemes, where necessary and proportionate. Similarly, projects that were positively evaluated by the Innovation Fund but that were below the funding threshold could also be supported.

Furthermore, the RRF loans offer competitive financing conditions. There are various solutions that could be used to pass on these advantageous costs of capital onto the businesses, for example:

- channelling the RRF loans through international financial institutions, multilateral development banks and commercial banks to ensure a rapid uptake; without relying on resources of the public administration;
- deploying loan guarantees to reduce the risk for lenders and make it more attractive for them to provide financing for clean-tech projects;
- developing a fund offering bridge financing solutions to allow companies to bridge the gap between the time they incur expenses and the time they receive revenue from the longer-term investments.

### **3. Do no significant harm (DNSH) principle**

#### **Application of the DNSH principle under REPowerEU**

The do no significant harm principle continues to apply to reforms and investments supported by the Facility, in line with the RRF Regulation, with one targeted derogation to safeguard the EU's immediate energy security.

Measures supporting the REPowerEU objectives that have already been included in the adopted recovery and resilience plans have been already assessed against the DNSH principle. Therefore, a new assessment of scaled-up parts of such measures will not be necessary. A revised assessment might be necessary only if the nature of the changes to the measures risks affecting the DNSH assessment. For new measures, Member States should submit information on how the measures comply with the DNSH principle.

For that purpose, Member States should submit or amend the DNSH self-assessment for the REPowerEU measures in line with section II 1 D) of this guidance.

It is preferable to include in the REPowerEU chapter only those measures that are DNSH compliant by their nature, which can be demonstrated in the DNSH self-assessment. For such measures, no specific DNSH safeguards will be required to be included in the description of the measures and/or in corresponding milestones and targets.

In other words, the nature of measures will determine whether or not specific DNSH safeguards might be required, based on the information provided by the Member States.

#### **Derogation from the DNSH principle under REPowerEU**

Subject to a positive assessment by the Commission, the DNSH principle will not apply to measures expected to contribute to improving energy infrastructure and facilities to meet immediate security of energy supply needs.

When assessing the eligibility of the measures for a derogation from the DNSH principle, the Commission will consider four requirements. The Commission may seek relevant information from the Member States to support its assessment.

- **Whether the measure is necessary and proportionate to meet immediate security of supply needs in accordance with Article 21c(3)(a), taking into account cleaner feasible alternatives and the risks of lock-in effects.**

For the assessment of necessity and proportionality of the measure, the Commission will take into account estimationed projections of gas or oil demand in the Member State concerned, interconnection capacities and exchanges with its neighbours, considering the 2030 climate and energy targets as well as the impact of the disruption of imports from Russia. In addition, the Commission will consider the additional capacity and energy volume brought by the measure, the maturity, timeline, and the existence of complementary projects, including in neighbouring Member States.

Member States are asked to submit all the relevant information to enable the Commission to make its assessment. Based on information provided by the Member State, the Commission will also assess if cleaner alternatives, with the same capacity, a similar timeframe and comparable costs, may be technologically and economically feasible. For example, the Commission may seek information on alternative solutions that were considered by the Member State, such as the construction of large-scale renewable energy generation projects equivalent in energy capacity. Moreover, additional gas infrastructure should be future-proof, where possible, in order to facilitate its long-term sustainability through future repurposing for sustainable fuels. For example, Member States should explain if the infrastructure would be enabled to operate with 100 % pure hydrogen or its derivatives, and if it is not possible, set out relevant reasons.

- **The Member State concerned has undertaken satisfactory efforts to limit the potential harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, where feasible, and to mitigate the harm through other measures, including the measures in the REPowerEU chapter.**

In its assessment, the Commission will consider the overall efforts that the Member State takes to limit harm of the measure to the six environmental objectives set out in Article 17 of Regulation (EU) 2020/852, including through measures that are submitted in the REPowerEU chapter.

Measures in the REPowerEU chapter should be undertaken in compliance with the applicable EU and national environmental legal framework. This will help to mitigate harm in particular by controlling and preventing pollution and protecting biodiversity and water bodies, notably through environmental assessments. However, the efforts undertaken by Member States should, where possible, include elements to limit potential harm to environmental objectives. For instance, with respect to the climate change mitigation objective, Member States are encouraged to provide information concerning the planned capacity and projected utilisation of the project, in order to demonstrate that its scale is not larger than necessary in order to meet the EU's security of energy supply needs in the short term. Regarding adaptation, an appropriate climate risk assessment could be carried out to limit the risk of climate hazards on the operation of the project. Member States should make efforts to avoid significant harm to the other environmental objectives.

- **The measure does not jeopardise the achievement of the Union's 2030 climate targets and the objective of EU climate neutrality by 2050, based on qualitative considerations.**

The Commission will take into account in its assessment the project's capacity and whether it is designed in a way to meet the necessary immediate security of energy supply needs, in light of the overall objective to reduce dependence on fossil fuels from Russia and diversify energy supply sources. It will also be considered whether the measure is aligned with the broader energy and climate policy set out by the Member State in its National Energy and Climate Plan. In addition, the broader set of measures in the REPowerEU chapter and the RRP will be considered in view of their contribution to the achievement of the Union's 2030 climate targets and the objective of EU climate neutrality by 2050.

- **The measure is planned to be in operation by 31 December 2026.**

The Commission will assess the timeline of any project submitted to ensure that the measure is expected to be in operation by 31 December 2026. To this end, Member States are encouraged to provide information related to the project implementation status and a roadmap, demonstrating that an entry into operation is achievable by 2026.

As required by Article 21c(8), the revenues made available in accordance with Article 10e(1) of Directive 2003/87/EC shall not contribute to reforms and investments subject to the DNSH derogation. For this purpose, the Commission will ensure that the estimated costs of reforms and investments that are not subject to the DNSH derogation correspond at least to the Member State's allocation of additional non-repayable financial support for REPowerEU based on Article 21a of the RRF Regulation (the ETS revenues).

In addition, the total estimated costs of measures subject to the DNSH derogation cannot exceed 30 % of the total estimated costs of the measures included in the REPowerEU chapter. This threshold can be calculated by dividing the sum of the estimated costs of those measures by the sum of the estimated costs of all measures contained in the REPowerEU chapter.

**Illustrative examples of the type of information that Member States could provide:**

What will the Commission assess?	What can Member States provide to support the assessment?
Whether the measure is necessary and proportionate to meet immediate security of supply needs	<ul style="list-style-type: none"> <li>— Description of the impact of the disruption of gas/oil imports from Russia and estimated capacity and utilization of the measure to replace those;</li> <li>— Projections of gas/oil demand, for instance based on work for the update of the National Energy and Climate Plans;</li> <li>— Consideration of cleaner alternative solutions, comparable in timeline, costs, and capacity (e.g., feasible large-scale renewable energy projects, compatibility of the pipelines or facilities to operate with 100 % pure hydrogen to avoid lock-in effects, design features allowing repurposing);</li> <li>— An explanation of the contribution to the energy security of the Union as a whole or that of several Member States. An explanation why the scale of the measure is not larger than necessary to meet the measure's objectives.</li> </ul>
The overall efforts the Member State has undertaken to limit the potential harm to environmental objectives	<ul style="list-style-type: none"> <li>— Relevant evidence of efforts limiting the potential harm of the measure to the environment (e.g., conclusions from an appropriate climate risk assessment, results from environmental assessments).</li> <li>— Explanation on how other measures, including those in the REPowerEU chapter and the RRP, prevent harm to environmental objectives.</li> </ul>
Whether the measure does not jeopardise the achievement of the Union's 2030 climate targets and the objective of EU climate neutrality by 2050	<ul style="list-style-type: none"> <li>— Contribution of other measures, including those in the REPowerEU chapter and the RRP, towards climate targets and objective;</li> <li>— Alignment with the Fit for 55 climate targets and potential integration of the measure in the initial or updated National Energy and Climate Plans, thereby showing that the measure does not jeopardise achieving the climate targets and objective of EU climate neutrality by 2050.</li> </ul>
The measure is planned to be in operation by 31 December 2026	<ul style="list-style-type: none"> <li>— Project timeline and roadmap, including expected operational status on 31 December 2026 (status of contracting procedures and authorisations of the submitted projects, approvals and permits).</li> </ul>

**4. Cross-border and multi-country dimension and effect**

Cross-border infrastructure and multi-country projects are important for achieving the REPowerEU objectives in the medium term and are encouraged under REPowerEU. Measures are considered to have a cross-border or multi-country dimension or effect if they either contribute to securing energy supply in the Union as a whole or if they reduce dependency on fossil fuels and/or energy demand.

The REPowerEU Regulation includes an additional requirement in Article 18(4), point h, concerning cross-border or multi-country projects. In their REPowerEU chapters, Member States will need to indicate which measures in the chapter, including, *inter alia*, those measures addressing challenges identified in the Commission's most recent needs assessment, are considered to have a cross-border or multi-country dimension and effect. Additionally, Member States have to provide an indication as to whether the total estimated costs of these measures represent at least 30 % of the total estimated costs of the measures contained in the REPowerEU chapters. If the estimated costs of those measures account for an amount that represents less than 30 %, Member States should provide an explanation of the reasons therefore.

Cross-border infrastructure projects (under Article 21c(1) of the RRF Regulation)

Cross-border projects encompass infrastructure projects (transmission, distribution networks and storage infrastructure) which aim at securing energy supply, with a view to addressing existing bottlenecks. For this purpose, the Commission will take into account its most recent needs assessment of May 2022.

When carrying out its assessment, the Commission will also consider projects with a multi-country dimension e.g., projects conducted at the same time in different Member States, projects which are a part of a larger corridor across several Member States or projects conducted at a national level with a significant impact on the neighbouring Member States.

To best achieve the REPowerEU objectives within the limited timeframe of the RRF, the Commission will apply a proportionate approach and consider the geographical situation as well as the immediate and long-term energy challenges of each Member State.

Measures reducing dependency on fossil fuels and energy demand

The cross-border or multi-country effect of measures in the REPowerEU chapter should not be understood in a narrow sense as being limited to projects involving cross-border infrastructure.

Considering the integration of energy markets between the Member States and the further interlinkage between Member States energy mixes, projects having a significant impact on the demand and supply of energy (notably gas and electricity) can be considered as having an impact on the demand-supply balance across several countries and on cross-border flows.

Measures contributing to decreasing the reliance on and/or demand of fossil fuels, removing bottlenecks in internal energy flows or facilitating the deployment and integration of renewables projects (such as electricity transmission, distribution grids and storage assets) typically have a cross-border effect and should be counted towards the 30 % target.

The Commission will therefore consider for the purpose of assessing cross-border or multi-country effects measures related to but not limited to energy efficiency, renewables deployment, heat pump deployment, industry decarbonisation, distribution grids, and renewable/fossil-fuel hydrogen.

For each measure, the Member State will need to provide a short explanation on the cross-border dimension of the investment, including the expected effect on cross-border energy flows.

## 5. **Assessment of the REPowerEU chapter**

Reforms and investment included in the REPowerEU chapter and financed by the RRF will constitute an integral part of the RRFs. They should fulfil all conditions of Article 18 and are subject to the assessment criteria set in Article 19 and Annex V, unless specified otherwise, notably in relation to the digital tagging under Article 19(3)(f) and Section 2.6 of Annex V to the RRF Regulation.

### **Assessment criterion related to the REPowerEU objectives**

Reforms and investments included in the REPowerEU chapters will be assessed under an additional assessment criterion, set out in Annex V, Section 2.12 of the RRF Regulation, related to their effective contribution to the REPowerEU objectives. As per Annex V to the RRF Regulation, during its assessment, the Commission shall take into account the following elements and assess whether the measures:

- improve energy infrastructure and facilities to meet immediate security of supply needs for gas, including liquified natural gas (LNG), notably to enable diversification of supply in the interest of the Union as a whole; where the derogation under Article 21c(3), point (a) applies, improvements of oil infrastructure and facilities to meet immediate security of supply needs are also eligible; or



- boost energy efficiency in buildings and critical energy infrastructure, decarbonising industry, increasing production and uptake of sustainable biomethane and of renewable or fossil-free hydrogen, and increasing the share and accelerating the deployment of renewable energy; or
- contribute to addressing energy poverty and, where relevant, give adequate priority to the needs of those affected by energy poverty as well as to the reduction of vulnerabilities during the coming winter seasons; or
- incentivise reduction of energy demand; or
- address internal and cross-border energy transmission and distribution bottlenecks, supporting electricity storage and accelerating the integration of renewable energy sources, or supports zero emission transport and its infrastructure, including railways; or
- support the above objectives through an accelerated requalification of the workforce towards green and related digital skills, as well as support of the value chains in critical raw materials and technologies linked to the green transition.

Furthermore, Member States should also demonstrate that the REPowerEU chapters are coherent with their other efforts to achieve the REPowerEU objectives. The information provided by Member States on this point should include a brief description of the major reforms and investments not funded under the RRF that address the REPowerEU objectives in the RRF timeframe as well as an explanation on how those efforts correlate with the REPowerEU objectives.

#### **Assessment of the cross-border and multi-country dimension or effect**

In accordance with the amended Article 19, the Commission's assessment of a modified RRP will encompass an additional assessment criterion on the cross-border or multi-country dimension or effect of reforms and investments in the REPowerEU chapter. The Commission, in accordance with Annex V, will take into account, the following elements for its assessment:

- 1) whether the measure contributes to the Union security of supply by addressing challenges identified in the Commission's most recent needs assessment, is in line with the REPowerEU objectives, taking into account the financial contribution of the Member State concerned and its geographical position.

OR

- 2) whether the implementation of the envisaged measure is expected to contribute to reducing dependency on fossil fuels (in terms of supply and demand) and to reducing energy demand (be it electricity, gas, fossil fuels etc...).

In accordance with the amended Article 20(5), the Commission will include in its assessment of a modified RRP including a REPowerEU chapter a summary of the proposed measures of the REPowerEU chapter having a cross-border or multi-country dimension or effect. This summary will be laid down in the CID.

If the estimated costs of these measures account for less than 30 % of the estimated costs of all measures contained in the REPowerEU chapter, the summary will explain why this indicative target is not met, for example by demonstrating that other measures included in the Member State's REPowerEU chapter better address the REPowerEU objectives or that there are not enough realistic projects available having cross-border or multi-country dimension or effect, in particular considering the lifetime of the Facility.

#### **Update of the assessment criterion related to the 37 % climate target**

In addition to the climate target of at least 37 % of the plan's total allocation, the REPowerEU chapter itself should also achieve a climate target of at least 37 % based on the total estimated costs of the measures included in the REPowerEU chapter.

The threshold can be calculated by dividing the sum of the estimated costs of the measures with a climate contribution included in the REPowerEU chapter by the sum of the estimated costs of all measures contained in the REPowerEU chapter.

### **The exemption from the obligation to contribute to the 20 % digital target**

In line with Article 21c(5) of the RRF Regulation, reforms and investments included in the REPowerEU chapters to be financed under the RRF will be subject to the digital tagging methodology set out in Article 19(3)(f) and Annex VII to the RRF Regulation. However, the support for measures under the REPowerEU chapter will not be considered in the calculation of whether the 20 % digital target has been achieved.

Although reforms and investments put forward in the REPowerEU chapters are exempt from the calculation of the digital target, Member States are to provide a qualitative explanation of how the measures in their recovery and resilience plans, including those in the REPowerEU chapters, are expected to contribute to the digital transition and its resulting challenges. Member States are invited to put forward digital investments relevant for the objectives of REPowerEU. Such investments could for instance include:

- Digitalisation of energy networks, including smart grid;
- Deployment of smart meters, smart charging, smart management systems and sensors coupled with energy efficiency renovation works;
- Climate neutrality of the data centres and networks and reuse of their waste heat;
- Cybersecurity for the energy system, vital from the security of supply perspective;
- Data infrastructures to enable a widespread development of demand response (e.g., with the Common European energy data space) and energy storage;
- Measures for the digitalisation of transport that are in part dedicated to GHG emission reduction;
- Measures for the digitisation of the processing of grants for energy efficiency renovations;
- Measures for digitisation of social security systems enabling the correct identification of households at risk of poverty and the modulation of intensity of financial aid;
- Digital skills or applications for energy consumer empowerment.

Finally, to uphold the RRF's digital ambition, digital tagging will remain applicable to all measures put forward in the revisions of the RRFs that fall outside the scope of Article 21c(1) of the REPowerEU Regulation.

## **II. General guidance for the modification of RRFs**

The sections below provide an overview of the elements Member States should reflect in their modified RRFs. This Guidance addresses the questions most frequently raised by Member States and provides practical guidelines on how to structure the addendum to the RRFs in line with the requirements of Article 18 of the RRF Regulation. To ensure consistency in the presentation of the addendum and the RRF, the below structure follows the RRF Guidance of January 2021. Member States are encouraged to continue using the same structure for their RRFs and limit the changes to the existing sections of the RRFs.

### **1. Objectives of the modifications**

#### **Comprehensive and adequately balanced response to the economic and social situation / contribution to the 6 pillars**

The modified RRF should continue to represent a comprehensive and adequately balanced response to the economic and social situation and contribute appropriately to all six pillars of Article 3 of the RRF Regulation. The changes to the initial plan should maintain this balance, or should they modify it, the modification should be justified by showing that this is in line with the new challenges faced and/or new financial allocation of the Member State. To that effect, Member States should describe how the modified RRF still represents a comprehensive and adequately balanced response to the economic and social situation of the Member State concerned. If the changes to the plan are marginal, the Member States can simply assume that the contribution to the six pillars continues to be balanced, without the need to provide detailed additional explanations.

Member States should link the new measures to the relevant pillars, by explaining the appropriate contribution. If the modified plan removes or downsizes certain measures, it should explain how the overall contribution of the plan towards the affected pillars will remain sufficient. Where relevant, this explanation should make a link between the measures removed and any new measures proposed as a replacement to the former, with reference to the affected pillars.

The explanations provided should take due account of any new developments in the Member State or in EU policies affecting the six pillars. Member States are especially encouraged to consider how the impact of the latest geopolitical developments translate into a plan's additional contribution to the green transition pillar, in view of the REPowerEU objectives. In this context, addenda with additional measures covering only one or two of the pillars are acceptable, in so far as this is justified by the new challenges faced by Member States.

### **Link with CSRs and the European Semester**

The modified RRFs including additional reforms and investments and requesting more funds should take into account all challenges identified in relevant CSRs, comprising those adopted by the Council in the 2019 and 2020 European Semester cycles as well as in later Semester cycles up to the date of the assessment of the modified RRFs <sup>(12)</sup>. The CSRs issued in the 2022 cycle and the 2023 cycle, once adopted by the Council, will be particularly relevant, notably to prepare the REPowerEU chapters. The annual country reports take stock of the progress in the implementation of the measures included in the RRFs, highlighting examples of important reforms and investments related to fulfilled milestones in line with past CSRs, and identify key outstanding or newly emerging challenges not sufficiently covered in the RRFs, which are the basis for new CSRs.

When revising their plans, Member States must continue to effectively address all or a significant subset of the challenges identified in the relevant country-specific recommendations (CSRs), including the CSRs adopted by the Council under the 2022 and (where relevant) 2023 Semester cycles and in later Semester cycles up to the date of the assessment of the modified RRF.

Downward revisions of the maximum financial contribution do not affect the need to address all or a significant subset of the relevant CSRs as reforms are generally not costly. Therefore, a modified RRF not requiring additional funding would need to keep the same level of ambition as in the previously adopted plan, notably as concerns reforms addressing CSRs.

For those Member States seeing their RRF maximum financial contribution (substantially) increased, the full set of the 2019, 2020 and 2022 CSRs needs to be taken into account, when making additions to the initial plans. This applies, in particular, to the additional reform and investment needs identified in the 2022 European Semester exercise, including the ones related to the need to reduce energy dependencies.

For Member States using their loans exclusively for REPowerEU purposes and not benefitting from a substantial increase in RRF grants, the Commission will in particular consider the CSRs related to energy. In case plan additions are submitted after the Council's adoption of the 2023 CSRs, these will also need to be taken into account. The submission of addenda is equally an opportunity to address challenges identified in previous European Semester cycles that are not or only partially addressed in the previously adopted RRFs.

When preparing their addenda, Member States should ensure that the impact of proposed changes on fiscal sustainability is consistent with the most recent CSR related to fiscal and fiscal-structural matters, as approved by the Council. In addition, Member States from the eurozone should ensure that the updated measures are consistent with the priorities identified in the most recent recommendation on the economic policy of the euro area, in particular the energy-related elements, as adopted by the Council.

<sup>(12)</sup> As part of the regular European Semester cycle, country-specific recommendations are usually proposed by the Commission towards the end of May/beginning of June, endorsed by the European Council and finally adopted by the Council in early July.

### **The overall impact of the RRP**

In line with the 2021 RRP Guidance, Member States should explain to what extent the proposed changes are expected to alter the overall impact of their RRP. This explanation should present the expected impact of the modified RRP as a whole, taking into account the measures added or removed. The following elements should be reflected:

- Macroeconomic and social outlook;
- An explanation of the macroeconomic and social impact of the RRP, in line with Article 18(4) of the RRF Regulation;
- Sustainability;
- Cohesion.

Member States are invited to provide updated figures about the impact of their modified RRP, to the extent that the modifications to the RRP are significant in substance and/or size. In doing so, Member States can rely on the information provided in their National Reform Programmes and can use cross-references, if needed. The extent of the new information provided should be proportionate to the changes proposed in the addenda.

### **Coherence**

The impact of the proposed changes on the coherence of the modified RRP should be presented by explaining the interactions between new or modified measures and those included in the previously adopted RRP, referring both to the measures maintained and withdrawn in the modified plan. Member States are also invited to explain how the overall balance between reforms and investments is maintained. New or modified measures should not create inconsistencies and should not worsen the overall coherence of the RRP.

Consistency with the approved cohesion policy partnership agreements and programmes also has to be outlined, in line with Articles 17(3), 18(4n) and recital 62 of the RRF Regulation (see also below).

### **Gender equality and equal opportunities for all**

Member States should describe how the changes affect the contribution of their modified RRP to the objectives of gender equality and equal opportunities for all. In the context of the recent developments, mitigating, in particular for disadvantaged groups, the risks of energy poverty is of vital importance.

Member States should follow the 2021 RRP Guidance for this purpose, while also reflecting recent developments by, for instance:

- Considering how to best factor the objectives of gender equality and equal opportunities for all in the implementation and monitoring process, taking into account the experience gathered so far in the implementation of their plans;
- Providing for the involvement of equality and non-discrimination bodies in the RRP's implementation, for instance as part of relevant monitoring bodies;
- Better reflecting these objectives in the revised milestones and targets, for instance by disaggregating them by gender, age, disability, and racial or ethnic origin, where possible.

The extent of the new information provided should be proportionate to the changes proposed in the addenda.

### **State aid**

State aid rules fully apply to the additional or revised reforms and investments. It is the responsibility of each Member State to ensure that these reforms and investments comply with the EU State aid rules, in particular proportionality, and follow the applicable State aid procedures.

In this context, the Commission's Climate, Energy and Environmental Aid Guidelines 2022 ('CEEAG')<sup>(13)</sup> provide guidance on how the Commission will assess the compatibility of environmental protection, including climate protection, an energy aid measures which are subject to the notification requirement under Article 107(3)(c) TFEU. Moreover, the General Block Exemption Regulation ('GBER'), currently under review, declares specific categories of State aid compatible with the Treaty, provided that they fulfil clear conditions, and exempts these categories from the requirement of prior notification to and approval from the Commission. By way of example, with regard to measures contributing to the REPowerEU objectives, Member States are encouraged to consider the provisions of Section 4 of the GBER concerning aid for research, development and innovation and Section 7 on aid for environmental protection.

The State aid Temporary Crisis Framework adopted by the Commission on 23 March 2022 to support the EU economy in the context of Russia's invasion of Ukraine may also be relevant for the State aid assessment of RRF measures in individual instances, where the aid remedies the economic effects following the aggression against Ukraine by Russia. The Commission is currently assessing possible updates to the State Aid Temporary Crisis Framework and the GBER, such as broadening their scope and raising notification thresholds, which as a result, should facilitate the clearance of RRF/REPowerEU measures. Furthermore, as a large number of Member States have included investments related to Important Projects of Common European Interest (IPCEIs) into their RRFs, the approval of IPCEI related projects will be further streamlined and simplified. This is important to ensure a timely implementation of such investments and their completion by the deadline set out by the Regulation establishing the RRF, i.e., 31 August 2026. A timely and successful implementation of those flagship projects will be key to the RRF's contribution to the green and digital transition and to its overall success.

As per the 2021 RRF Guidance and template, Member States are invited to specify in their modified RRFs for each new or revised reform and investment whether they consider that the measure requires a State aid notification, and if so, provide an indication of the timing of the pre-notification and notification. If the Member State considers that the measure does not require a notification, the Member State should include a reference to the existing State aid authorisation decision or provisions in the GBER or other block exemption regulations considered applicable to the measure, with the underlying justifications, or a description of the reasons why the measure does not qualify as State aid. When anticipating the timeline for the fulfilment of the relevant milestones and targets, the Member States need to ensure sufficient time for the Commission to clear any State aid that might be present in the relevant investment measures and that requires a State aid notification. The Commission stands ready to provide preliminary guidance to the Member States on the compliance of each investment foreseen in their modified RRFs with the State aid regulatory framework. Member States are encouraged to share their (pre)notification schedule with the Commission to ensure sufficient anticipation.

Based on previous experience with measures included in the RRFs and reviewed from a State aid point of view, early communication with the Commission services in the preparation of RRFs is fundamental for a swift State aid assessment of the notified measures. Member States are invited to engage in discussions with the Commission services to fully take advantage of the possibilities granted by the different State aid frameworks in order to design measures in line with the applicable rules.

Aid reducing the day-to-day expenses of companies is only allowed in a limited set of situations and under strict conditions. Member States considering a measure involving this type of aid should ensure that it meets the applicable conditions set out in the relevant State aid framework.

While the State aid rules may evolve until 2026, it should be recalled that under State aid rules, the relevant moment for the assessment of a measure is when the State aid is granted, i.e., the moment when a legally enforceable right to receive the aid is conferred on the beneficiary. As long as the relevant State aid framework provides for a compatibility basis of a measure at that moment in time, it can be implemented (the State aid can be paid and investments can be carried out), even if the State aid rules change thereafter.

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<sup>(13)</sup> SEC(2022) 70 final - SWD(2022) 19 final - SWD(2022) 20 final.

## 2. *Description of the changes*

As per the 2021 RRP Guidance and template, this section should be structured per component. The section should be provided only for those components for which changes are made. It should not repeat the information provided in other sections but indicate which changes are made, compared to the previously adopted RRP (with precise references to the relevant sections and measures). Member States can rely on the existing components for adding a few reforms and investments on the same topic (e.g., a new building renovation measure can be added to an existing component on energy renovation). Member States can also add completely new components in case of new investments and reforms with different priorities.

### **Description of reforms and investments**

For each component where there are changes in the underlying measures, Member States should indicate which investments or reforms are 'added', 'removed' or 'modified', compared to the previous RRP.

### **Use of financial instruments and budgetary guarantees**

Measures in the form of financial instruments and budgetary guarantees can be an attractive solution to deliver the investments foreseen in the RRP for several reasons:

- Financial instruments can embed the repayment of the principal received by the beneficiaries back to the Member State, thereby limiting the creation of public debt in the long term.
- They need to allow the reuse of the flows, including the repayment of the principal where appropriate (such as for loan funds and equity schemes), for the same policy objectives including after 2026 and/or to repay the RRF loans.
- They can serve to finance many small investments within a coherent framework, such as public guarantees and favourable loans for energy efficiency in buildings and facilitate the outreach to potential beneficiaries through decentralized partner structures.
- They can help to harness additional financial resources or co-investment, in particular from private companies and private financial institutions.

Learning from the experience gained from the existing RRP, the following type of financial instruments could be considered by the Member States:

- Guarantee instruments and preferential loans to lower the costs of borrowed capital for energy efficiency renovation schemes;
- Private Public Agreements for renewable energy sources investments;
- ESCOs refinancing to unlock energy efficiency improvements in manufacturing processes, non-residential buildings, and multi-apartment buildings;
- Equity investments in companies or in equity funds supporting the green transition: <sup>(14)</sup>

Annex I provides further information on the use of financial instruments under the RRF and the possibility of contributing to the InvestEU guarantee through a Member State compartment based on the experience gained during the preparation and implementation of the initial RRP.

### **Green and digital dimensions**

Member States should explain to what extent their modified RRP will contribute to the green transition and to reducing EU's energy dependence, as well as to a future-proof digital transition and a robust Digital Single Market or address the challenges resulting from it. This can include research and innovation measures with a relevant timeline. Both transitions are to be considered as mutually reinforcing, in line with the concept of twin transitions, and will be looked at conjunctly by the Commission.

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<sup>(14)</sup> Particularly for SMEs.

The green dimension of the RRP's measures will continue to be assessed under both a qualitative approach (the link between those measures and the energy, climate, and environmental challenges of each Member State) and a quantitative approach (the total contribution to climate objectives of the modified RRP – including the REPowerEU chapter – as well as the REPowerEU chapter individually must both account for at least 37 % of the plan's total allocation).

Member States are invited to explain how their modified RRP will contribute to achieving the EU climate targets enshrined in the Climate Law and take into account the climate targets agreed at political level in December 2022 and the other parts of the Fit-for-55 package proposed in July and December 2021. The Fit-for-55 package sets out legislative actions to make climate, energy, land use, transport and taxation policies fit for reducing net greenhouse gas emissions by at least 55 % by 2030, and to achieve climate neutrality which is enshrined in the European Climate Law.

The digital dimension of RRP measures will also continue to be assessed under both a qualitative approach and a quantitative approach. On 9 March 2021, the European Commission presented a '2030 Digital Compass: The European way for digital decade', structured around four cardinal points: skills, secure and sustainable digital infrastructures, digital transformation of businesses, and digitalisation of public services. It defines ambitious targets at EU level for each of these points, with a 2030 horizon. This was followed by a proposal for a Decision on a 2030 Policy Programme 'Path to the Digital Decade', which entered into force on 9 January 2023. The Programme would establish a governance structure whereby Member States and the Commission cooperate in a structured way to reach the targets and would facilitate the implementation of multi-country projects. Member States are invited to indicate how any additional or modified measures addressing the digital transition, or challenges resulting from it, would contribute to the four cardinal points and to achieving the 2030 targets.

As regards the quantitative approach, the total contribution of the modified RRP to digital objectives must account for at least 20 % of the plan's total allocation, excluding the measures included in the REPowerEU chapter.

### **Climate tracking and digital tagging**

The 37 % climate target and 20 % digital target set forth in Article 19(3) point (e) and (f) of the RRF Regulation remain mandatory in case of changes of the RRP, irrespective of the grounds leading to those changes (excluding the cost of measures included in the REPowerEU chapter with respect to digital tag; measures included in the REPowerEU chapters are not taken into account for the calculation of the digital target). It is thus important for Member States to take into consideration the RRP's total allocation when introducing revisions to their RRFs, including whenever the revised financial contribution has increased or decreased.

Member States should therefore explain, for each new or modified measure, the contribution to the climate and digital targets, following the 2021 RRF guidance. A new assessment of the tagging to verify the continued achievement of the two targets will be necessary in case the total estimated cost of the RRF, or the cost of any measures with a climate or digital tag, is changed. A tagging assessment will have to take place also in case of any changes to the initial scope, nature, or design of an existing measure.

It is important to note that both targets are calculated for the modified RRF *as a whole*, consisting of both the previously adopted RRF and the addendum, excluding the costs of measures included in the REPowerEU chapter with respect to digital tag. The climate and digital contributions will be recalculated for the modified RRF taking into account the changes brought to the measures in the RRF and the modified total estimated costs above mentioned. The climate contribution will be compared to the total allocation of the RRF, including the REPowerEU chapter. The climate target will also be calculated separately for the REPowerEU chapter. The digital contribution will be compared to the total allocation of the RRF, excluding the amounts for reforms and investments in the REPowerEU chapter.

Based on the experience with the 27 adopted plans, for measures covering multiple areas such as in the case of horizontal measures, there is a need to apply the climate tracking and digital tagging where relevant at sub-measure (a distinct part of a measure relating to a specific intervention field) level using different intervention fields (under Annexes VI and VII to the RRF Regulation).

Furthermore, it is worth recalling that Article 19(3) points (e) and (f) of the RRF Regulation and Annexes VI and VII, set out applicable coefficients for the calculation of support to the climate and digital targets. According to those provisions, the coefficients for support to the climate objectives may be increased (up to a total amount of 3 % for the climate tagging), provided that they are accompanied by measures that increase their impact. Member States should sufficiently justify the use of such provisions where relevant.

Member States should describe the specific approach that they propose for the tagging of such measures. The Commission can help Member States to retrieve examples of how similar measures have been tagged in the RRFs previously adopted by the Council.

### **Do no significant harm (DNSH)**

The DNSH Technical Guidance (OJ C 58, 18.2.2021, p. 1.) that sets out the guiding principles and modalities for the application of the DNSH principle in the context of the RRF will continue to be fully applicable, taking into consideration its specific characteristics. It also provides a 'checklist' to follow in the DNSH self-assessment to be included in the modified RRF for each measure. This section summarizes the Guidance's key elements and explains their application for new or revised measures. It also provides further clarifications based on the experience with the previously adopted RRFs.

### **How should the DNSH principle be applied in the context of RRFs' revisions?**

Member States need to provide a DNSH self-assessment for every new or modified measure included in the modified RRF, except in those cases where the DNSH does not apply (see also Section 2.1 and Annex I to the DNSH Technical Guidance). Member States are also invited to provide as part of the DNSH self-assessment, whenever relevant and possible, a quantitative assessment of the environmental impact of the reform or investment. The following cross-cutting considerations should be taken into account (see also Annex with additional information on how DNSH can be complied with):

- *Newly available low-impact alternatives*: The principles in Section 2.4, including Footnote 25 of the DNSH Technical Guidance remain applicable for the assessment of new or revised measures. The DNSH assessment for those measures should reflect the information on low-impact alternatives available at the moment of submission of the modified RRF.
- *No increase of environmental impact compared to the initial measure*: In the case of a modification to an existing measure, the modification should not increase its relative environmental impact compared to the impact of the initial measure. This should be demonstrated by the Member State. When there is an increased impact, the Member State should demonstrate that the measure still complies with the DNSH principle despite its larger environmental impact.

### **How should Member States show in their RRFs that the measures comply with DNSH?**

In the case of changes, two main scenarios with different impact on the DNSH assessment process could be envisaged:

- *Introduction of a new measure*: If a Member State chooses to add a new measure to their RRF, the same process as for the initial submission of the RRF should be followed. The Member State should fill in the checklist in Annex I to the DNSH Technical Guidance to support their analysis of whether and to what extent the new measure impacts environmental objectives.
- *Change of an existing measure*: Member States might wish to change the design, nature, or scope of an existing measure. Member States should submit the corresponding DNSH assessment, amending it as necessary to reflect the changes in the measure. The Member State should indicate the reference to the section of the previously adopted RRF in which the initial DNSH assessment is featured

## **3. Milestones, targets, and timeline**

When modifying their RRFs, Member States should ensure that each new or modified measure supported under the RRF is accompanied by a corresponding set of milestones and targets. When defining new milestones and targets, or when proposing any modifications to existing ones, Member States should follow the principles outlined in the 2021 RRF guidance, including as regards their specificity and robustness.



The proposal by the Member State of new or modified milestones or targets follows strictly from the inclusion of new or modified measures in the modified RRP.

As Member States are encouraged to participate in cross-border or multi-country projects supporting the REPowerEU objectives, specific care should be taken to ensure a sound design of related milestones and targets. On the one hand, these should be clearly divided between the different Member States participating in such projects to avoid overlaps and delays in assessment and implementation. The successful completion of one recovery and resilience plan should be independent of that of another Member State. On the other hand, the milestones and targets should be designed in a well-coordinated manner, to ensure that unavoidable interdependencies between Member States are properly assessed and prudent implementation timelines are set. The Commission stands ready to assist groups of Member States involved in cross border or multi-country projects to ensure that their milestones and targets are designed adequately.

The implementation period of some national investments pursuing REPowerEU objectives may span beyond 2026. In such cases, the related milestones and targets included in the REPowerEU chapter should be designed in such a way to only include actions supported by the RRF within the lifetime of the Facility, while the design of the measures should clearly identify which implementation steps will be supported by national or other EU funds after 2026.

In case a Member State proposes to amend its RRP based on Article 21, changes to existing milestones and targets can be undertaken only to the extent that these are linked to the objective circumstances put forward to justify the amendment. As explained under Part 1 of this Guidance, there should be a causal link between the objective circumstances and the changes proposed.

Clerical errors spotted in the Council implementing decision can be flagged to the Commission and the Council at any point in time during the implementation of the RRFs. They will be taken into account in the Commission proposal for a new/amended Council implementing decision or else in a dedicated corrigendum.

#### 4. **Financing and costs**

*New measures:* Member States shall provide estimated total costs of the new reforms and investments put forward in an addendum. This obligation also relates to reforms and investments included in the REPowerEU chapters.

*Revised measures:* For each revised measure, where the changes affect the costing estimates, the Member State shall provide updated cost estimates. If the change only relates to the scale of the measure, the revision of the estimated costs should be done on a proportional basis.

*Methodology:* When preparing these cost estimates, Member States should follow the specific instructions provided in the 2021 RRF guidance. As a rule, Member States are not expected to provide revised cost estimates for measures that are neither new nor modified. Member States may provide a validation of costing estimates by an independent public body, which could contribute to strengthening the plausibility of the estimates.

#### 5. **Complementarity and implementation of the RRFs**

##### **Consistency with other initiatives**

As per Article 17 of the RRF Regulation, all RRFs, including the addenda, shall be consistent with the relevant CSRs as well as with the information included in National Reform Programmes, National Energy and Climate Plans (NECPs) and updates thereof under Regulation (EU) 2018/1999, territorial just transition plans provided under the Just Transition Fund Regulation, Youth Guarantee implementation plans, partnership agreements and operational programmes.

- For consistency with the relevant CSRs and National Reform Programmes, please see section of this Guidance on the European Semester.
- The addenda will also need to be consistent with the activities towards a climate-neutral economy that will have been devised in the territorial just transition plans.

- Finally, the addenda will need to be consistent with the partnership agreements and operational programmes that will have been adopted under the 2021-2027 CPR since the adoption of the initial RRP. Given that all Member States have adopted their partnership agreements and almost all cohesion policy programmes, Member States should explain how new or modified RRP measures are complementary with the implementation of the programmes under the 2021-2027 CPR <sup>(15)</sup>.

### **Complementarity of funding and avoidance of double funding**

Member States should specify in their modified RRP whether the modalities put in place to ensure the complementarity of funding and compliance with Article 9 of the RRF Regulation have changed. In that regard, the 2021 RRP guidance remains fully applicable.

### **Implementation**

The implementation framework was assessed as part of the initial RRP, and the assumption is that Member States will continue to rely on the same arrangements for implementing their modified RRP. Any proposed changes to the implementation framework should however be explained.

In case the Member States have encountered difficulties in the implementation of their RRP so far (for example linked to a lack of administrative capacity, an undeveloped IT system or a not clear enough mandate for the authorities in charge), they are encouraged to pro-actively re-consider their existing arrangements to make them more efficient. Member States are also invited to discuss with the Commission the experience gathered so far to determine whether any changes to the implementation framework may help to improve the delivery of reforms and investments.

Where a Member State modifies its RRP to benefit from a larger financial contribution or a loan, it should demonstrate that the authorities in charge of coordinating and implementing the plan have sufficient administrative capacity and the appropriate mandate. More generally, Member States should make sure to have sufficient administrative capacity to implement RRP investments and as such have the possibility to include in the costing of their respective investments or reforms limited administrative costs of a temporary nature as long as such costs are related to the implementation of that specific investment or reform.

Member States may also make use of the Technical Support Instrument (TSI) for the implementation of investments and reforms in the REPowerEU chapter, as explained in the 2021 RRP guidance. Member States are invited to indicate any wish to use Article 7(2) of the RRF Regulation as part of the specific reform or investment to which the technical support would relate. Where the Member State has requested, or intends to request, horizontal support under the TSI in relation to the RRP implementation, e.g., on communication measures, it is invited to indicate it in this section.

### **Consultation process**

Member States should provide a summary of the consultation process conducted in accordance with their national legal frameworks, leading up to the submission of the modified RRP / addendum. The consultation process should be commensurate with the magnitude of the changes introduced in the RRP. For instance, modifications to reflect a slightly amended financial allocation would not require the same type of consultation process as modifications requesting a significant loan amount. Since the extent of consultations in the preparation of the initial RRP varied, given in particular the COVID-19 emergency, Member States are encouraged to generally enhance this process if they modify their RRP. They should ensure that stakeholders, including local and regional authorities, social partners, non-governmental organisations and, where relevant, stakeholders from the agricultural sector are involved in the design, implementation, and monitoring of any new or revised measures, in line with their national legal frameworks, in a timely and meaningful way.

For the implementation of relevant measures, it may be appropriate for Member States to include conditions linked to regional or local considerations in milestones or targets that entail a geographical dimension (for instance by adding specific conditions linked to the consultation of local and regional authorities). They may also include similar conditions for the consultation of social partners and, where relevant, stakeholders from the agricultural sector linked to the implementation of relevant reforms or investments.

<sup>(15)</sup> Please refer to Part 1 regarding the modalities for requesting transfers between the RRF and the cohesion policy funds.

In addition, the European Semester will be an important framework to discuss the progress of implementation of the RRP with stakeholders, in line with the practices and traditions of each Member State. Furthermore, Member States can also use their National Reform Programmes to describe the consultations undertaken so far and outline the consultations envisaged for the future. The implementation of the RRP will only be successful with strong regional and local ownership, as well as support from social partners and civil society.

The normal consultation requirements, including the need to provide a summary describing how stakeholder input has been reflected, will also apply for the preparation of the REPowerEU chapter. Member States should set out in their summaries how the consultation outcome has been reflected in their REPowerEU chapters. There should be a description of the consultation process, including its main characteristics, types of stakeholders, and the main input received. There should then be a description of how the design of REPowerEU measures has taken into account the feedback received, and an indication how it will continue to be taken into account during the implementation.

It will be important to have a broad consultation outreach, including in particular the stakeholders with the relevant expertise on REPowerEU matters. The duration of the consultation process should be commensurate with the urgency of submitting REPowerEU chapters.

No additional public consultation will need to be carried out in cases where Member States scale-up measures and the substance of the measures remain the same, or when they move existing measures to the REPowerEU chapter due to their decreased maximum financial contribution.

### **Controls and audit**

Internal control systems are essential to ensure RRP fully comply with Article 22 of the RRF Regulation. In this context and in light of the changes resulting from the revision of an RRP, it is essential that Member States justify precisely how the control structures put in place are still appropriate and, where applicable, how they will be reinforced to assure appropriate resources and structures. The key requirements of the Member State's control systems are included in Annex I of the Financing and Loan Agreement signed between the Commission and the Member State. In particular, in case the modified RRP contains new or revised measures, the Member State should explain and demonstrate that the control structures are still adequate or, where relevant, how their capacity, including staffing and processes, will be enhanced proportionately to the increase in the size of the RRP.

When the addendum does not increase substantially the financial contribution but still makes changes compared to the initial RRP, Member States are requested to provide an updated explanation of the control arrangements and systems, including the repository system on final recipient data.

### **Communication**

Member States should continue implementing their communication strategy, updating it if it is necessary to include the newly added reforms and investments, in order to ensure the public awareness of the Union funding, in line with Article 34 of the RRF Regulation and Article 10 of the Financing Agreements. When submitting modified RRP, Member States are invited to describe the actions they have taken to implement these obligations, to facilitate the Commission's monitoring of compliance with the provisions mentioned.

Communication campaigns should focus on raising awareness of key reforms and investments as a part of a European response, notably in the context of REPowerEU; and improving the knowledge of RRP and their purpose for the general public. Member States are encouraged to focus their RRF communication activities on the following areas:

- Explain and recall the goals of its RRP and its benefits for the Member State.
- Illustrate why reforms and investments are beneficial to society, Europe's recovery, green and digital transition, and energy security with practical evidence.
- Ensuring that the high-level political endorsement of the RRP is sufficiently visible.
- Communicate on landmark projects and attribute their realization to the RRF.
- Encourage potential beneficiaries to apply for funding within the framework of the RRP.

- Showcase overall progress with implementation of both reforms and investments, notably in the context of REPowerEU, including in regular exchanges with social partners, affected communities and the civil society at large.

The Commission is also available through the Inform EU network to help Member States in the implementation of their national communication strategies, including for their modified RRFs.

### **Transparency on final recipients**

The transparency on the use of RRF funds has been increased through the inclusion of a new transparency obligation in the REPowerEU Regulation. Member States will need to set up a publicly available and easy to use portal where they publish data on the 100 final recipients receiving the highest amount of funding for the implementation of measures under the RRF.

Final recipients should be understood as the last entity receiving funds that is not a contractor or sub-contractor. This is to be distinguished from the beneficiaries, which under the direct management set-up of the Facility are the Member States.

This data should include the legal name of the final recipient, including the first and last names if the final recipient is a natural person, the amount of funds received as well as the associated measure(s) under the RRF for which the funding has been received. For the purpose of determining the 100 largest recipients, only funds from the RRF should be taken into consideration as some investments may also be financed in part through other public financing.

In order to ensure proportionality and respect of privacy, where final recipients are natural persons, any personal data should be deleted two years after the end of the financial year in which the last RRF funding has been paid to that final recipient. Similarly, by analogy, a few exceptions to the publication of data, provided for in Article 38(3) of the Financial Regulation, have been made applicable to the RRF. These concern the following cases:

- education supports paid to natural persons and any other direct support paid to natural persons most in need such as unemployed persons and refugees (Article 191(4)(b) Financial Regulation).
- very low value contracts awarded to experts selected on the basis of their professional capacity (Article 237(2) Financial Regulation) as well as very low value contracts below EUR 15 000 (the amount referred to in point 14.4 of Annex I to the Financial Regulation).
- financial support provided through financial instruments for an amount lower than EUR 500 000
- where disclosure risks threatening the rights and freedoms of the persons or entities concerned as protected by the Charter of Fundamental Rights of the European Union or harming the commercial interests of the recipients.

Given the amounts involved under the RRF, it is unlikely that the exceptions set out in the first three paragraphs would apply to the 100 largest recipients. The fourth exception is also not expected to apply widely. Given that the publication of data only concerns large-scale recipients, most of which are expected to be legal entities, any privacy concern regarding natural persons should be weighed against the need for transparency on spending of EU funds. Moreover, it should be noted that the reference to Article 38(3) of the Financial Regulation will reflect any future amendment to that provision.

In addition to this data being published on Member States portals, the Commission will centralise that data together with the links to the Member States' portals on the Recovery and Resilience Scoreboard. Such data will need to be updated twice a year, and the Commission will seek to align the timing of the updates with the existing biannual reporting of April and October. The first information gathering exercise will happen in parallel to the April 2023 biannual reporting. The Commission will also publish an interactive map showing the various measures and their location in the Member States.

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## ANNEX I

## FINANCIAL INSTRUMENTS

Member States can decide on the type of financial instrument, its set-up and the selection of implementing/entrusted entities and are encouraged to discuss with the Commission services the best delivery method for the intended use of financial instruments, taking into account the objectives of the measures, the existing structures, and the links with the work of partners.

In general terms, Member States have two main choices to use financial instruments, either by transferring money from the RRF to the InvestEU Member State compartment or by using other structures, for example national structures. The conditions attached to both options are described in the January 2021 RRP Guidance and further elaborated below.

The contribution to the Member State compartment under InvestEU will require the signature of the Contribution Agreement between a Member State and the Commission. The implementation of the InvestEU guarantee is done by the Commission through selected implementing partners.

**In relation to national financial instruments the following phases can be distinguished:**

**First phase: preparation of the measure:** Ensure that the financial instruments contribute to the objectives of the RRP, namely by:

- Describing the investment policy to be supported (e.g., energy efficiency, broadband, digitalisation of SMEs), which determines how the RRF funds will be used in the financial instrument and how this is in line with the scope and assessment criteria of the RRF, including describing the underlying market failure which makes it necessary to deploy public funds for private investments.
- Defining the financial instrument (and notably defining among others the risk/return policy between the RRF and other sources of funds within the financial instrument) and how it will contribute to the achievement of the objectives of the RRP.
- Providing a detailed DNSH self-assessment and the necessary safeguards to ensure that compliance with the DNSH principle will be respected during the implementation of the measure.
- Identifying the relevant State aid provisions and possible application of General Block Exemption Regulation and related criteria to be fulfilled by the financing products.
- Defining clear milestones (linked to the setup and implementation of the instrument) and targets (linked to the outputs/outcomes of the underlying projects financed by the instrument).
- Defining the type of support to be deployed (e.g., loans, guarantees, equity), the targeted beneficiaries (e.g., SMEs, larger corporates, PPPs) and investments (e.g., innovation, broadband, infrastructure) to determine the investable assets.
- Setting out the timetable for deploying the financial instrument (establishing a financial instrument can take up to two years on average), including investments in the real economy and related impact.
- Describing the monitoring system to report on targets and milestones in line with RRP.

**Second phase: Implementation agreement with the entrusted entity in charge of financial instrument**

- To implement the financial instrument, an agreement with the implementing partner/entrusted entity (in case of funds, this would be the fund manager on behalf of the partners) needs to be concluded translating the obligations from the RRP. The framework agreement between the Member State and the implementing/entrusted entities should translate all the obligations under the RRF Regulation and the Council implementing decision of Member State's RRP – with particular attention to the obligations on State aid, DNSH, and audit and control, possible limitations on the beneficiaries.
- Relevant State aid and public procurement rules need to be respected.

- One of the first milestones in the RRP can be linked to the conclusion of the implementation agreement setting up the financial instrument or adjusting an existing instrument (in line with the investment policy agreed in the RRP) between the Member State and the entrusted entity.
- As part of that first milestone in the RRP, when submitting the first disbursement request, the Member State will provide to the Commission the rules and investment policy of the financial instrument so that its compliance with the RRP can be verified.

**Deployment of investments into the real economy by the entrusted entity or financial intermediaries (e.g., commercial banks, investment funds):**

- All subsequent milestones will be linked to the deployment of investments to the real economy by the entrusted entity or financial intermediaries.
  - At the completion of the financial instrument, provisions and reflows that have not been consumed for losses will return to the Member State in accordance with the terms and conditions set out in the investment policy and the exit strategy of the instrument. An obligation will cater for the fact that proceeds and reflows should be used for equivalent purposes.
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## ANNEX II

**TEMPLATE FOR DECLARATION OF INTENTIONS REGARDING RRF LOANS**

To: Lead Negotiators in SG RECOVER and DG ECFIN

Cc: EC-RECOVER@ec.europa.eu

Subject: RRF loans – notification of interest

Dear Sir/Madam,

We refer to Regulation (EU) 2021/241, notably Article 14(6), which states that Member States have to communicate to the European Commission within 30 days after the entry into force of the amended Regulation as regards REPowerEU chapters in recovery and resilience plans whether or not they intend to request loan support from the Recovery and Resilience Facility (RRF).

Therefore, and without prejudice to the ability of requesting loan support until 31 August 2023, we wish to express the following interest:

[Select which one applies]

We do not intend to request loan support from the RRF at this stage.

We intend to request loan support from the RRF for an amount of EUR XXX [this can be a range of amounts] and intend to use such loan support for the following list of investments and reforms:

— List of investments and reforms

We confirm that the information laid down in this notification of interest is as accurate as possible and provided to the best of our knowledge.

\_\_\_\_\_

## ANNEX III

**TEMPLATE FOR DECLARATION OF INTENTION REGARDING TRANSFERS FROM THE BREXIT  
ADJUSTMENT RESERVE**

To: Lead Negotiators in SG.RECOVER and DG ECFIN

Cc: EC-RECOVER@ec.europa.eu

Subject: Brexit Adjustment Reserve – notification of request to transfer to the Recovery and Resilience Facility

Dear Sir/Madam,

In accordance with Article 4a of Regulation (EU) 2021/1755, which allows Member States to submit to the Commission a reasoned request to transfer to the Recovery and Resilience Facility (RRF) all or part of the amounts of their provisional allocation under the Brexit Adjustment Reserve (BAR), we wish to request a transfer of EUR XXX from the BAR to the RRF, for the purpose of financing investments and reforms of the REPowerEU chapter, in accordance with the approach outlined in the Commission Notice ‘Guidance on Recovery and Resilience Plans in the context of REPowerEU’.

The reasoning underpinning such a transfer is that both the RRF and BAR pursue a common goal of strengthening economic, social, and territorial cohesion, as clearly set out by their shared legal base in Article 174 of the Treaty on the Functioning of the European Union. The measures in the REPowerEU chapter, by mitigating the consequences of the global energy market disruption caused by the recent geopolitical developments, will help progress towards the overall cohesion aim, which the BAR aimed to achieve by addressing the negative repercussions of the withdrawal of the United Kingdom from the Union in Member States, including in particular their regions and local communities. This common objective, in line with the legal provisions of Regulations 2021/1755, constitutes the reasoning justifying such a request for transfer between the two instruments.

[As the amount of the requested transfer is higher than the part of the provisional allocation under BAR which has not yet been paid out, we understand that the difference has to be recovered by the Commission. We wish [to repay the amount to be recovered to the account of the European Commission as will be indicated by the European Commission in the debit note] / [the European Commission to proceed with offsetting of that amount through reduction of any payment [under RRF] after having informed the [responsible authority in the MS]].

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## ANNEX IV

**Template for Member States****ADDENDUM TO THE RECOVERY AND RESILIENCE PLAN****Contents**

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## DISCLAIMER

This template should be used by Member States to draft the addenda to their recovery and resilience plans. Member States are invited to only provide information relevant to the changes proposed compared to their adopted Recovery and Resilience Plans. The template cannot be read in isolation from the updated guidance on recovery and resilience plans in the context of REPowerEU. This document is only providing a template on how to present the information in the addendum while the guidance documents provide the necessary indications on how to fill each section. As provided for in the guidance document, Member States are encouraged to modify their plan on the basis of a consolidated version of their initial plan, which should reflect the changes introduced during the assessment and be fully consistent with the respective Council implementing decisions. As such, the use of this template for the addendum presupposes that Member States have previously aligned their RRP with the Council implementing decision.

Member States are invited to contact the Commission Services in case of any further questions

## PART 1

### INTRODUCTION TO THE ADDENDUM

#### 1. General objective

*Member States should describe in this section notable changes in the main challenges that they have been facing since the submission of their initial Recovery and Resilience Plans (RRPs). They should in particular briefly explain how the modified RRP continues to represent a comprehensive and adequately balanced response to the economic and social situation and contribute appropriately to all six pillars. It should also be highlighted how the modified RRP increases the resilience, security and sustainability of the Union energy system through the necessary reduction in the dependence on fossil fuels and the diversification of energy supplies at Union level.*

*Member States should also explain in this section how the modified RRP takes into account the challenges identified in the relevant country-specific recommendations.*

#### 2. Justification for the addendum

*Member States should indicate the legal base(s) for the proposed changes to their plan, and the detailed justification for invoking the relevant legal base(s) as required by the corresponding article(s) of the RRF Regulation <sup>(1)</sup>. The legal base(s) and justification should be provided from the list below, for each additional, modified or removed measure. The justification can be based on more than one of the legal bases below.*

*In line with the RRF Regulation and the Commission proposal to amend the RRF Regulation, Member States can propose changes to a previously adopted RRP for the following purposes:*

- Articles [21a and 21b] related to the REPowerEU chapter <sup>(2)</sup>: For the REPowerEU chapter, please refer to the dedicated template,*
- Article [14(2)]: a revision of the plan accompanying a new or additional loan request,*
- Article [7]: a revision of the plan accompanying a new or additional transfer of 5 % of resources from shared management programmes*
- Article [18(2)]: an update of the plan to take into account the updated maximum financial contribution following the calculation referred to in Article 11(2).*
- Article [21]: an amendment or submission of a new plan due to the plan, including relevant milestones and targets, being no longer achievable, either partially or totally, because of objective circumstances.*

## PART 2

### DESCRIPTION OF ADDITIONAL AND MODIFIED REFORMS AND INVESTMENTS

*This section covers changes to components that are added or modified compared to the Recovery and Resilience Plan underlying the current Council Implementing Decision in force. Within those components, only the reforms and investments that are added, removed or modified need to be addressed. All components of the initial plan which are not included in this section are understood to remain unchanged.*

<sup>(1)</sup> Regulation (EU) 2021/241 [https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=uriserv%3AOJ.L\\_.2021.057.01.0017.01.ENG&toc=OJ%3AL%3A2021%3A057%3ATOC](https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=uriserv%3AOJ.L_.2021.057.01.0017.01.ENG&toc=OJ%3AL%3A2021%3A057%3ATOC)

<sup>(2)</sup> Based on the Commission proposal (COM(2022) 231 final)

1. **Entirely new components:** For each entirely new component, please follow the structure set out in Part 2 of the template provided by the Commission in January 2021 <sup>(?)</sup> and taking into account the Commission Guidance on Recovery and Resilience Plans in the context of REPowerEU
2. **REPowerEU chapter:** For the REPowerEU chapter, please refer to the dedicated template and insert it here once completed.
3. **Modified components:** For each modified component, please only provide information on those sub-sections of the above referred template where information is modified, removed or added compared to the plan approved by the Council Implementing Decision (CID). Otherwise, all other sub-sections are understood to remain unchanged. Please also insert the FENIX reference for each modified component listed in this addendum. Please indicate clearly if the description of the component is modified.

Table 1

Member States are invited to fill in the summary table below for each modified component

Name of the modified component	
<b>Investment/ reform CID reference</b>	
<b>Investment/ reform name</b>	
<b>Type of change compared to CID</b>	[Added/ removed/ modified]
<b>Legal base of the change (select at least one)</b>	<input type="checkbox"/> Article 14(2) – loan request <input type="checkbox"/> Article 18(2) – update of the maximum financial contribution <input type="checkbox"/> Article 21 – amendment due to objective circumstances <input type="checkbox"/> Article 21a – REPowerEU non-repayable financial support (ETS revenue) <input type="checkbox"/> Article 21b (2) – BAR transfers <input type="checkbox"/> None of the above, correction of clerical error
<b>Elements modified (only for modified measures)</b>	<input type="checkbox"/> Component / Measure description <input type="checkbox"/> Milestones and targets <input type="checkbox"/> Estimated cost <input type="checkbox"/> Green and digital tagging (potentially relevant, because there is a substantive change to the underlying measure) <input type="checkbox"/> DNSH self-assessment

### Proposed changes:

For each new reform and investment please follow the instructions in the initial RRP template of January 2021.

For each removed reform and investment please justify with a direct link to the legal base for the change, as well as explanations as to how the overall impact and coherence of the component will be maintained.

For each modified reform and investment, please indicate by filling Table 2 below:

- description and justification of the change(s) to the measure, especially related to its nature, objective, size, and modalities of implementation, as well as the expected impact of the change(s) on the measure's scope, target group, timeline, and key deliverables.
- Amended version of the descriptions of the component (if applicable) and of the measure compared to the ones provided in the annex to the Council Implementing Decision.
- The proposed change(s) to the milestones and/or targets and their justification, compared to the information provided in the annex to the Council Implementing Decision.

<sup>(?)</sup> Guidance to Member States on Recovery and Resilience Plans Part 2/2, SWD (2021) 12 final, Brussels 22.1.2021 [https://ec.europa.eu/info/sites/default/files/document\\_travail\\_service\\_part2\\_v3\\_en.pdf](https://ec.europa.eu/info/sites/default/files/document_travail_service_part2_v3_en.pdf)

- The proposed changes to the estimated cost, where relevant, in line with the instructions provided in the Commission template of January 2021 <sup>(4)</sup>. For revised measures where the changes only relate to the scale of the measure, the revision of the estimated costs should be done on a proportional basis.
- The proposed changes to the green and/or digital tagging where relevant, in line with the instructions provided in the Commission guidance of January 2021 <sup>(5)</sup>.
- The proposed changes to the DNSH self-assessment in line with the instructions provided in the Commission notice of February 2023 and including, whenever relevant, a quantitative estimate of the environmental impact of measures <sup>(6)</sup>.

For any proposed changes to milestones and/or targets, to their estimated costs and to the green and/or digital tagging, Member States should also fill the excel tables provided with the template.

Member States should also address in Table 2 the following elements to the extent they are affected by the changes to the measure:

- Cross-border and multi-country projects
- State aid
- Open strategic autonomy

Table 2

Member States are invited to use this table to structure the description of modified measures in this section according to the above-mentioned instructions. For more substantial modifications and new measures, Member States are invited to follow the format of the initial 2021 template <sup>(7)</sup>

Name and CID reference number of the measure		
Description and justification of the change		
Modified elements	Current version	Amended version
<b>Component and / or measure description</b>		
<b>Milestones and targets</b>		
<b>Estimated cost</b>		
<b>Green and digital tagging</b>		
<b>DNSH self-assessment</b>		

### PART 3

#### COMPLEMENTARITY AND IMPLEMENTATION OF THE PLAN

Member States should explain how the addendum ensures the following elements, in line with the same sections provided for in the initial template of the Recovery and Resilience Plan <sup>(8)</sup>:

1. **Consistency with other initiatives**
2. **Complementarity of funding**
3. **Effective implementation**

<sup>(4)</sup> Part 2 Section 10 pp. 8-9 [https://ec.europa.eu/info/files/commission-staff-working-document-draft-template-recovery-and-resilience-plans\\_en](https://ec.europa.eu/info/files/commission-staff-working-document-draft-template-recovery-and-resilience-plans_en)

<sup>(5)</sup> Part 2 Section 7 pp. 28-32 [https://ec.europa.eu/info/files/guidance-member-states-recovery-and-resilience-plans\\_en](https://ec.europa.eu/info/files/guidance-member-states-recovery-and-resilience-plans_en)

<sup>(6)</sup> Part II Section 2.D pp. 36-37 [https://ec.europa.eu/info/files/commission-notice-guidance-recovery-and-resilience-plans-context-repowereu\\_en](https://ec.europa.eu/info/files/commission-notice-guidance-recovery-and-resilience-plans-context-repowereu_en)

<sup>(7)</sup> [https://ec.europa.eu/info/files/commission-staff-working-document-draft-template-recovery-and-resilience-plans\\_en](https://ec.europa.eu/info/files/commission-staff-working-document-draft-template-recovery-and-resilience-plans_en)

<sup>(8)</sup> Part 3 Sections 2-7, pp. 10-11 [https://ec.europa.eu/info/files/commission-staff-working-document-draft-template-recovery-and-resilience-plans\\_en](https://ec.europa.eu/info/files/commission-staff-working-document-draft-template-recovery-and-resilience-plans_en)

4. **Consultation process of stakeholders**
5. **Control and audit**
6. **Communication**

Where there are no changes compared to the initial plan, Member States may simply indicate that the previous indications remain unchanged.

## PART 4

### OVERALL COHERENCE AND IMPACT OF THE PLAN

Member States should explain how the addendum ensures the following elements, in line with the same sections provided for in the initial template of the Recovery and Resilience Plan <sup>(\*)</sup>. Where there are no changes compared to the initial plan, Member States may simply indicate that the previous indications remain unchanged.

1. **Coherence:** Member States should demonstrate how the changes maintain or increase the coherence and links within and between components of the plan, the coherence of the overall plan, and in particular the coherence between reform and investment dimensions.
2. **Gender equality and equal opportunities for all:** Member States should describe how the changes to their plan contribute to overcoming the existing national challenges in terms of gender equality and equal opportunities for all, regardless of gender, racial or ethnic origin, religion or belief, disability, age or sexual orientation, in line with the principles 2 and 3 of the European Pillar of Social Rights and drawing on the Social Scoreboard.

If the changes are not expected to affect this section, please leave it unchanged and refer to the relevant section in the initial plan.

3. **Strengthening economic, social and institutional resilience:** In line with the same section provided for in the template for the initial submission, Member States should report on the macroeconomic, social and institutional impact of the modified plan, to the extent that the modifications to the RRP are significant in substance and/or size compared to the previously adopted RRP (Macroeconomic and social outlook and impact, methodology, sustainability, social and territorial cohesion). Member States should fill the corresponding excel table provided by the Commission.
4. **Comparison with the investment baseline:** Member States were invited to provide this information as part of the first submission of their plan. An update of such a section would only be warranted to the extent that the addendum is of a significant size, for example in case of the inclusion of a REPowerEU chapter, a large revision to the non-repayable support or to request a sizeable new tranche of loans.

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<sup>(\*)</sup> For Coherence and Gender equality, refer to Part 1 sections 3-4, p. 4; For the impact, refer to Part 4, p. 12 [https://ec.europa.eu/info/files/commission-staff-working-document-draft-template-recovery-and-resilience-plans\\_en](https://ec.europa.eu/info/files/commission-staff-working-document-draft-template-recovery-and-resilience-plans_en)

## ANNEX V

**Template for Member States****REPOWER EU CHAPTER****Contents**

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## DISCLAIMER

This template complements the template for addendum of RRP (in particular sections 1, 3 and 4 remain relevant also for the REPowerEU chapter) and should be read in line with the updated guidance on recovery and resilience plans in the context of REPowerEU, which contains further instructions that remain relevant also for the REPowerEU chapter. Member States are invited to contact the Commission in case of any further questions.

## PART 1.2

## JUSTIFICATION OF THE ADDENDUM

*In case the modification of the plan is based on the introduction of a REPowerEU chapter, the following legal bases should be referred to in this section:*

- Article [21a] to benefit from the additional non-repayable financial support to contribute to the REPowerEU objectives and / or Article [21b(2)] to benefit from voluntary transfers from the Brexit Adjustment Reserve (BAR);
- Articles 14 and 18(2) <sup>(1)</sup> as listed in the corresponding section of the RRP addendum template can also be legal grounds for REPowerEU chapters and should be referenced where relevant

## PART 2.1

## REPOWEREU CHAPTER

*The REPowerEU chapter is required for any RRP submitted after the entry into force of the Regulation, if the plan requires additional funding under Article 14 (loans), 21a (revenues from the emission trading system under Directive 2003/87/EC) or 21b (2) (BAR transfers). The REPowerEU chapter will cover the Member State's contribution to the REPowerEU objectives and the use of the RRF for this purpose.*

## 1. General objective of the Chapter

*Member States should describe the main challenges that they are facing related to REPowerEU. They should summarise how addressing them through the measures proposed in the REPowerEU chapter will contribute to the improvement of the Member State's situation including to strengthening their resilience. They should explain how the measures proposed in the chapter will address the challenges identified in the relevant country-specific recommendations, including the 2022 and any subsequent Semester cycles.*

## 2. Description of reforms and investments in the Chapter

*The REPowerEU chapter is equivalent to an RRP component. If necessary, Member States may divide it into several sub-components. As such, it will follow the guidance and structure of RRP components, as set out in Part 2 of the template provided by the Commission in January 2021 <sup>(2)</sup>, including all pre-existing elements and taking into account the following additions and modifications to the original structure:*

## a) Summary box

Measures added/scaled up with grants (Article 21a, 21b (2), 18(2))		
Name of the measure	Where relevant: existing CID reference number <sup>(1)</sup>	Estimated cost

<sup>(1)</sup> Based on Article 21c (2), Member States with a decreased maximum financial contribution in accordance with Article 11(2) can move existing measures to the REPowerEU chapter without scaling them up. See also in part 2.1, section 2.

<sup>(2)</sup> Guidance to Member States on Recovery and Resilience Plans Part 2/2, SWD (2021) 12 final, Brussels 22.1.2021, pp. 5-6 [[https://ec.europa.eu/info/sites/default/files/document\\_travail\\_service\\_part2\\_v3\\_en.pdf](https://ec.europa.eu/info/sites/default/files/document_travail_service_part2_v3_en.pdf)]

<sup>(3)</sup> In accordance with Article 21c (1), Member States can move scale-ups of existing measures to the REPowerEU chapter. Based on Article 21c (2), Member States with a decreased maximum financial contribution following the June 2022 update can move existing measures to the REPowerEU chapter without scaling them up.

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**Measures added/scaled up with loans (Article 14)**


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Name of the measure	Where relevant: existing CID reference number <sup>(4)</sup>	Estimated cost

**b) REPowerEU objectives**

For the combination of measures in the REPowerEU chapter, Member States should indicate which REPowerEU objective(s) they address and how.

Considering all measures in this chapter, Member States should explain how the measures in the REPowerEU chapter are coherent with other efforts of the Member State concerned to achieve the REPowerEU objectives, taking into account the measures in the already adopted Council Implementing Decision and other efforts contributing to the REPowerEU objectives funded by sources other than the RRF.

To demonstrate 'coherence', Member States should set out their reasoning behind the addition of the measures included in the REPowerEU Chapter to the already existing or planned ones. They should explain how these measures fill remaining gaps at national and/or EU level, which previous measures do not yet address.

To demonstrate the impact of the chapter on reducing the dependency from Russian fossil fuels, the Commission encourages Member States to indicate their expected reduction in natural gas imports from Russia in 2027 compared to 2019 (in billion cubic meters). This information could prove very useful to understand the global effort of the Member State to achieve the REPowerEU objectives.

**c) Description of the reforms and investments**

In line with sub-section 3 of the template provided by the Commission in January 2021 <sup>(5)</sup>, Member States should describe in detail the specific reforms and investments to be (partially) financed by the RRF, as well as their interlinkages and synergies.

Member States may in this section include (a) fully new measures or (b) measures referred to in already adopted Council Implementing Decisions, which will be scaled-up <sup>(6)</sup>. In the latter case, Member States should cross-refer to evidence and analyses already provided and limit the additional information to those elements that are modified, in particular updated costing and additional milestones and targets. Member States with a decreased maximum financial contribution may also (c) move measures referred to in already adopted Council Implementing Decisions to the REPowerEU chapter, where they support the relevant objectives. These measures do not need to be scaled-up and can add up to an amount of estimated costs equal to the decrease of the maximum financial contribution.

**d) Projects with a cross-border or multi-country dimension or effect**

Member States should indicate the measures in this chapter having a cross-border or multi-country dimension or effect, and indicate for each measure the estimated costs and the share of the total estimated costs of all measures included in the REPowerEU chapter.

This includes information on other Member States involved in the projects and any coordination mechanism to ensure timely completion of these cross-border projects.

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<sup>(4)</sup> In accordance with Article 21c (1), Member States can move scale-ups of existing measures to the REPowerEU chapter. Based on Article 21c (2), Member States with a decreased maximum financial contribution following the June 2022 update can move existing measures to the REPowerEU chapter without scaling them up.

<sup>(5)</sup> Guidance to Member States on Recovery and Resilience Plans Part 2/2, SWD (2021) 12 final, Brussels 22.1.2021, pp. 5-6 [[https://ec.europa.eu/info/sites/default/files/document\\_travail\\_service\\_part2\\_v3\\_en.pdf](https://ec.europa.eu/info/sites/default/files/document_travail_service_part2_v3_en.pdf)]

<sup>(6)</sup> More information on scaled up measures in the Guidance to Member States on the recovery and resilience plans in the context of REPowerEU, Commission Notice (2022), Brussels, 12.5.2022, p. 21 [https://ec.europa.eu/info/files/commission-notice-guidance-recovery-and-resilience-plans-context-repowerEU\\_en](https://ec.europa.eu/info/files/commission-notice-guidance-recovery-and-resilience-plans-context-repowerEU_en)



For each measure having cross border or the multi-country dimension or effect, Member States should provide a short explanation:

- as to whether the measure addresses the challenges identified in the Commission's needs assessment of the REPowerEU Plan of 18th May 2022
- regarding the contribution to reduce the dependency on fossil fuels and energy demand and the expected effect on cross border energy flows OR
- regarding the contribution to the security of energy supply of the Union.

Where a Member State indicates that the measures in the REPowerEU chapter do not meet the above-mentioned 30 % target, this section should include an explanation of the reasons for this.

**e) Consultation of local and regional authorities and other relevant stakeholders**

Member States should in this section complement the summary of the consultation process with local and regional authorities, and other relevant stakeholders, regarding the inclusion of a REPowerEU chapter. Such summaries should set out the stakeholders consulted, include the outcome of the consultations and outline how the input received was reflected in the REPowerEU chapters.

**f) Digital dimension**

Member States should tag the reforms and investments included in the REPowerEU chapters to be financed under the RRF using the digital tagging methodology set out in Article 19(3)(f) and Annex VII to the RRF Regulation.

**g) Climate and environmental tagging**

Member States should follow the instructions in the January 2021 template provided for the initial RRP <sup>(7)</sup>. It should be noted that, in addition to the overall 37 % climate target for the RRP as a whole, measures contributing to the green transition, including biodiversity, or to addressing the challenges resulting therefrom, the REPowerEU chapter itself needs to achieve a climate target of at least 37 % based on the total estimated costs of the measures included in the REPowerEU chapter.

**h) 'Do no significant harm'**

Member States should provide a DNSH self-assessment, using the template as set out in Annex I to the DNSH Technical Guidance (2021/C58/01), for every measure included in the REPowerEU chapter that is not subject to derogation from the DNSH principle, detailing how compliance with the DNSH principle will be ensured. Where possible and relevant, Member States are invited to provide as part of the self-assessment also a quantitative estimate of the environmental impact of measures.

For measures that Member States would like to propose under the derogation from the DNSH principle, the Commission may make observations or seek additional information, which the Member State concerned should provide, regarding whether the conditions for using the derogation set out in the RRF Regulation are met.

**i) Financing and costs**

Member States should provide information on the estimated total cost of the measures in the REPowerEU chapter, backed up by an appropriate justification. This should include, for each new reform and investment, all the elements set out in section 10 of the 2021 template <sup>(8)</sup>. For scaled-up measures where the change only relates to the scale of the measure, Member States should provide information on the modified estimated total cost; where there are no changes to the justification of the costs compared to the initial plan, Member States may simply indicate that the previous indications remain unchanged.

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<sup>(7)</sup> [https://ec.europa.eu/info/files/commission-staff-working-document-draft-template-recovery-and-resilience-plans\\_en](https://ec.europa.eu/info/files/commission-staff-working-document-draft-template-recovery-and-resilience-plans_en)

<sup>(8)</sup> Guidance to Member States on Recovery and Resilience Plans Part 1/2, SWD (2021) 12 final, Brussels 22.1.2021

## IV

*(Notices)*

## NOTICES FROM EUROPEAN UNION INSTITUTIONS, BODIES, OFFICES AND AGENCIES

## COUNCIL

**Notice for the attention of the persons subject to the restrictive measures provided for in Council Decision 2014/119/CFSP, as amended by Council Decision (CFSP) 2023/457, and in Council Regulation (EU) No 208/2014 as implemented by Council Implementing Regulation (EU) 2023/449 concerning restrictive measures directed against certain persons, entities and bodies in view of the situation in Ukraine***(2023/C 80/02)*

The following information is brought to the attention of the persons who appear in the Annex to Council Decision 2014/119/CFSP <sup>(1)</sup>, as amended by Council Decision (CFSP) 2023/457 <sup>(2)</sup>, and in Annex I to Council Regulation (EU) No 208/2014 <sup>(3)</sup> as implemented by Council Implementing Regulation (EU) 2023/449 <sup>(4)</sup> concerning restrictive measures directed against certain persons, entities and bodies in view of the situation in Ukraine.

The Council of the European Union has decided that the persons that appear in the abovementioned Annexes should continue to be included in the list of persons and entities subject to restrictive measures provided for in Decision 2014/119/CFSP and in Regulation (EU) No 208/2014 concerning restrictive measures directed against certain persons, entities and bodies in view of the situation in Ukraine. The grounds for designations of those persons appear in the relevant entries in those Annexes.

The attention of the persons concerned is drawn to the possibility of making an application to the competent authorities of the relevant Member State(s) as indicated in the websites in Annex II to Regulation (EU) No 208/2014, in order to obtain an authorisation to use frozen funds for basic needs or specific payments (cf. Article 4 of the Regulation).

The persons concerned may submit a request to the Council, together with supporting documentation, that the decision to include them on the abovementioned list should be reconsidered, before 10 December 2023 to the following address:

Council of the European Union  
General Secretariat  
RELEX.1  
Rue de la Loi/Wetstraat 175  
1048 Bruxelles/Brussel  
BELGIQUE/BELGIË

Email: [sanctions@consilium.europa.eu](mailto:sanctions@consilium.europa.eu)

<sup>(1)</sup> OJ L 66, 6.3.2014, p. 26.

<sup>(2)</sup> OJ L 67, 3.3.2023, p. 47.

<sup>(3)</sup> OJ L 66, 6.3.2014, p. 1.

<sup>(4)</sup> OJ L 67, 3.3.2023, p. 1.

The attention of the persons concerned is also drawn to the possibility of challenging the Council's decision before the General Court of the European Union, in accordance with the conditions laid down in Article 275, second paragraph, and Article 263, fourth and sixth paragraphs, of the Treaty on the Functioning of the European Union.

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**Notice for the attention of the data subjects to whom the restrictive measures provided for in Council Decision 2014/119/CFSP and Council Regulation (EU) No 208/2014 concerning restrictive measures directed against certain persons, entities and bodies in view of the situation in Ukraine apply**

(2023/C 80/03)

The attention of data subjects is drawn to the following information in accordance with Article 16 of Regulation (EU) 2018/1725 of the European Parliament and of the Council <sup>(1)</sup>.

The legal basis for this processing operation are Council Decision 2014/119/CFSP <sup>(2)</sup>, as amended by Council Decision (CFSP) 2023/457 <sup>(3)</sup>, and Council Regulation (EU) No 208/2014 <sup>(4)</sup> as implemented by Council Implementing Regulation (EU) 2023/449 <sup>(5)</sup>.

The controller of this processing operation is the Department RELEX.1 in the Directorate-General for External Relations - RELEX of the General Secretariat of the Council (GSC), that can be contacted at:

Council of the European Union  
General Secretariat  
RELEX.1  
Rue de la Loi/Wetstraat 175  
1048 Bruxelles/Brussel  
BELGIQUE/BELGIË

Email: [sanctions@consilium.europa.eu](mailto:sanctions@consilium.europa.eu)

The GSC's Data Protection Officer can be contacted at:

Data Protection Officer

[data.protection@consilium.europa.eu](mailto:data.protection@consilium.europa.eu)

The purpose of the processing operation is the establishment and updating of the list of persons subject to restrictive measures in accordance with Decision 2014/119/CFSP, as amended by Decision (CFSP) 2023/457, and Regulation (EU) No 208/2014 as implemented by Council Implementing Regulation (EU) 2023/449.

The data subjects are the natural persons who fulfil the listing criteria as laid down in Decision 2014/119/CFSP and Regulation (EU) No 208/2014.

The personal data collected includes data necessary for the correct identification of the person concerned, the statement of reasons and any other data related to the grounds for listing.

The legal bases for the handling of personal data are the Council Decisions adopted under Article 29 TEU and Council Regulations adopted under Article 215 TFEU designating natural persons (data subjects) and imposing the freezing of assets and travel restrictions.

Processing is necessary for the performance of a task carried out in the public interest in accordance with Article 5(1)(a) and for compliance with legal obligations laid down in above-mentioned legal acts to which the controller is subject in accordance with Article 5(1)(b) of Regulation (EU) 2018/1725.

Processing is necessary for reasons of substantial public interest in accordance with Article 10(2)(g) of Regulation (EU) 2018/1725.

The Council may obtain personal data of data subjects from Member States and/or the European External Action Service. The recipients of the personal data are Member States, the European Commission and the European External Action Service.

<sup>(1)</sup> OJ L 295, 21.11.2018, p. 39.

<sup>(2)</sup> OJ L 66, 6.3.2014, p. 26.

<sup>(3)</sup> OJ L 67, 3.3.2023, p. 47.

<sup>(4)</sup> OJ L 66, 6.3.2014, p. 1.

<sup>(5)</sup> OJ L 67, 3.3.2023, p. 1.

All personal data processed by the Council in the context of EU autonomous restrictive measures will be retained for 5 years from the moment the data subject has been removed from the list of persons subject to the asset freeze or the validity of the measure has expired or, if a legal action is brought before the Court of Justice, until a final judgment has been handed down. Personal data contained in documents registered by the Council are kept by the Council for archiving purposes in the public interest, within the meaning of Art. 4(1)(e) of Regulation (EU) 2018/1725.

The Council may need to exchange personal data regarding a data subject with a third country or international organisation in the context of the Council's transposition of UN designations or in the context of international cooperation regarding the EU's restrictive measures policy.

In the absence of an adequacy decision, or of appropriate safeguards, transfer of personal data to a third country or an international organisation is based on the following condition(s), pursuant to Article 50 of Regulation (EU) 2018/1725:

- the transfer is necessary for important reasons of public interest;
- the transfer is necessary for the establishment, exercise or defence of legal claims.

No automated decision-making is involved in the processing of the data subject's personal data.

Data subjects have the right of information and the right of access to their personal data. They also have the right to correct and complete their data. Under certain circumstances, they may have the right to obtain the erasure of their personal data, or the right to object to the processing of their personal data or to ask for it to be restricted.

Data subjects can exercise these rights by sending an e-mail to the controller with a copy to the Data Protection Officer as indicated above.

Attached to their request, the data subjects must provide a copy of an identification document to confirm their identity (ID card or passport). This document should contain an identification number, country of issue, period of validity, name, address and date of birth. Any other data contained in the copy of the identification document such as photo or any personal characteristics may be blacked out.

Data subjects have the right to lodge a complaint with the European Data Protection Supervisor in accordance with Regulation (EU) 2018/1725 (edps@edps.europa.eu).

Before doing so, it is recommended that data subjects first try to obtain a remedy by contacting the controller and/or the Data Protection Officer of the Council.

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# EUROPEAN COMMISSION

## Euro exchange rates <sup>(1)</sup>

2 February 2023

(2023/C 80/04)

### 1 euro =

Currency	Exchange rate	Currency	Exchange rate		
USD	US dollar	1,0988	CAD	Canadian dollar	1,4602
JPY	Japanese yen	141,12	HKD	Hong Kong dollar	8,6183
DKK	Danish krone	7,4393	NZD	New Zealand dollar	1,6855
GBP	Pound sterling	0,89289	SGD	Singapore dollar	1,4352
SEK	Swedish krona	11,3587	KRW	South Korean won	1 345,90
CHF	Swiss franc	0,9992	ZAR	South African rand	18,7046
ISK	Iceland króna	153,50	CNY	Chinese yuan renminbi	7,3878
NOK	Norwegian krone	10,9535	IDR	Indonesian rupiah	16 360,69
BGN	Bulgarian lev	1,9558	MYR	Malaysian ringgit	4,6655
CZK	Czech koruna	23,809	PHP	Philippine peso	59,170
HUF	Hungarian forint	387,20	RUB	Russian rouble	
PLN	Polish zloty	4,7015	THB	Thai baht	36,030
RON	Romanian leu	4,9025	BRL	Brazilian real	5,4859
TRY	Turkish lira	20,6766	MXN	Mexican peso	20,4050
AUD	Australian dollar	1,5407	INR	Indian rupee	90,3015

<sup>(1)</sup> Source: reference exchange rate published by the ECB.

**Summary of European Commission Decisions on authorisations for the placing on the market for the use and/or for use of substances listed in Annex XIV to Regulation (EC) No 1907/2006 of the European Parliament and of the Council concerning the Registration, Evaluation, Authorisation and Restriction of Chemicals (REACH)**

*(Published pursuant to Article 64(9) of Regulation (EC) No 1907/2006 <sup>(1)</sup>)*

**(Text with EEA relevance)**

(2023/C 80/05)

**Decision granting an authorisation**

Reference of the decision <sup>(1)</sup>	Date of decision	Substance name	Holder of the authorisation	Authorisation number	Authorised use	Date of expiry of review period	Reasons for the decision
C(2023) 1181	24 February 2023	4-(1,1,3,3-tetramethylbutyl)phenol, ethoxylated ('4-tert-OPnEO') EC No.-; CAS No.-	Pfizer Ireland Pharmaceuticals, Ringaskiddy, Cork, Ireland	REACH/23/7/0	Surfactant in the manufacture of biopharmaceuticals, as a processing aid in viral inactivation and associated purification processes	4 January 2033	In accordance with Article 60(4) of Regulation (EC) No 1907/2006, the socio-economic benefits outweigh the risk to human health and the environment from the use of the substance and there are no suitable alternative substances or technologies.
				REACH/23/7/1	Surfactant in the manufacture of biopharmaceuticals for filter cleaning in viral inactivation processes	4 January 2028	

<sup>(1)</sup> The decision is available on the European Commission website at: [Authorisation \(europa.eu\)](http://europa.eu).

<sup>(1)</sup> OJ L 396, 30.12.2006, p. 1.

**Commission Communication in the framework of the implementation of Regulation (EC) No 1907/2006 of the European Parliament and of the Council concerning the Registration, Evaluation, Authorisation and Restriction of Chemicals (REACH)**

*(Publication of titles and references of European standards under entry 27 (nickel) of Annex XVII to REACH)*

**(Text with EEA relevance)**

(2023/C 80/06)

ESO	Reference and title of the standard	Reference of superseded standard
CEN	EN 1811:2011+A1:2015 Reference test method for release of nickel from all post assemblies which are inserted into pierced parts of the human body and articles intended to come into direct and prolonged contact with the skin	EN 1811:2011
CEN	EN 12472:2020 Method for the simulation of accelerated wear and corrosion for the detection of nickel release from coated items	EN 12472:2005+A1:2009
CEN	EN 16128:2015 Ophthalmic optics – Reference method for the testing of spectacle frames and sunglasses for nickel release	EN 16128:2011

ESO: European standardisation organisation:

- CEN: [www.cencenelec.eu](http://www.cencenelec.eu)
- Cenelec: [www.cencenelec.eu](http://www.cencenelec.eu)
- ETSI: [www.etsi.org](http://www.etsi.org)

Any information concerning the availability of the standards can be obtained either from the European standardisation organisations or from the national standardisation bodies the list of which is published in the *Official Journal of the European Union* in accordance with Article 27 of Regulation (EU) No 1025/2012 <sup>(1)</sup>.

Standards are adopted by the European standardisation organisations in English (CEN and Cenelec also publish in French and German). Subsequently, the titles of the standards are translated into all other required official languages of the European Union by the national standardisation bodies. The European Commission is not responsible for the correctness of the titles which have been presented for publication in the *Official Journal*.

Publication of the references in the *Official Journal of the European Union* does not imply that the standards are available in all the official languages of the European Union.

More information about harmonised standards and other European standards is available also at [https://single-market-economy.ec.europa.eu/single-market/european-standards/harmonised-standards\\_en](https://single-market-economy.ec.europa.eu/single-market/european-standards/harmonised-standards_en)

<sup>(1)</sup> OJ C 338, 27.9.2014, p. 31.



# COURT OF AUDITORS

## **Special report 05/2023**

### **'The EU's financial landscape – A patchwork construction requiring further simplification and accountability'**

(2023/C 80/07)

The European Court of Auditors has published its special report 05/2023: 'The EU's financial landscape – A patchwork construction requiring further simplification and accountability'.

The report can be consulted directly or downloaded at the European Court of Auditors' website: <https://www.eca.europa.eu/en/Pages/DocItem.aspx?did=63502>

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## V

*(Announcements)*PROCEDURES RELATING TO THE IMPLEMENTATION OF THE COMMON  
COMMERCIAL POLICY

## EUROPEAN COMMISSION

**Notice of initiation of an expiry review of the anti-dumping measures applicable to imports of  
certain seamless pipes and tubes of stainless steel originating in the People's Republic of China**

(2023/C 80/08)

Following the publication of a Notice of impending expiry <sup>(1)</sup> of the anti-dumping measures in force on the imports of certain seamless pipes and tubes of stainless steel originating in the People's Republic of China ('the PRC' or 'the country concerned'), the European Commission ('the Commission') has received a request for review pursuant to Article 11(2) of Regulation (EU) 2016/1036 of the European Parliament and of the Council of 8 June 2016 on protection against dumped imports from countries not members of the European Union <sup>(2)</sup> ('the basic Regulation').

**1. Request for review**

The request was submitted on 2 December 2022 by the European Steel Tube Association ('ESTA' or 'the applicant') on behalf of the Union industry of certain seamless pipes and tubes of stainless steel in the sense of Article 5(4) of the basic Regulation.

An open version of the request and the analysis of the degree of support by Union producers for the request are available in the file for inspection by interested parties. Section 5.6 of this Notice provides information about access to the file for interested parties.

**2. Product under review**

The product subject to this review is seamless pipes and tubes of stainless steel (excluding such pipes and tubes with attached fittings suitable for conducting gases or liquids for use in civil aircraft), ('the product under review'), currently falling under CN codes 7304 11 00, 7304 22 00, 7304 24 00, ex 7304 41 00, ex 7304 49 83, ex 7304 49 85 , ex 7304 49 89, and ex 7304 90 00 (TARIC codes 7304 41 00 90, 7304 49 83 90, 7304 49 85 90, 7304 49 89 90 and 7304 90 00 91). The CN and TARIC codes are given for information only without prejudice to a subsequent change in the tariff classification.

**3. Existing measures**

The measures currently in force are a definitive anti-dumping duty initially imposed by Council Implementing Regulation (EU) No 1331/2011 of 14 December 2011 <sup>(3)</sup>. This Regulation imposed definitive anti-dumping duty on imports of certain seamless pipes and tubes of stainless steel originating in the People's Republic of China, which were prolonged, following an expiry review, by Commission Implementing Regulation (EU) 2018/330, <sup>(4)</sup> as last amended by Commission Implementing Regulation (EU) 2019/1382 <sup>(5)</sup>.

<sup>(1)</sup> OJ C 241, 24.6.2022, p. 21.

<sup>(2)</sup> OJ L 176, 30.6.2016, p. 21.

<sup>(3)</sup> OJ L 336, 20.12.2011, p. 6.

<sup>(4)</sup> OJ L 63, 6.3.2018, p. 15.

<sup>(5)</sup> OJ L 227, 3.9.2019, p. 1.

#### 4. Grounds for the review

The request is based on the grounds that the expiry of the measures would be likely to result in continuation or recurrence of dumping and recurrence of injury to the Union industry.

##### 4.1. *Allegation of likelihood of continuation or recurrence of dumping*

###### 4.1.1. *Allegation of likelihood of continuation or recurrence of dumping from the PRC*

The applicant claimed that it is not appropriate to use domestic prices and costs in the PRC, due to the existence of significant distortions within the meaning of point (b) of Article 2(6a) of the basic Regulation.

To substantiate the allegations of significant distortions, the applicant relied on the information contained in the country report produced by the Commission services on 20 December 2017 describing the specific market circumstances in the PRC <sup>(6)</sup>. In particular, the applicant referred to distortions as state presence in general and more specific affecting the steel sector (steel billets ('billets') being by far the sole major input in the production of SSPT) and to chapters with regard to land, energy, capital, raw materials and labour. In addition, the applicant relied on publicly available information, as numerous press articles, the 13th Five-Year Plan for Economic and Social Development of the People's Republic of China and introduction to the plan for adjusting and upgrading the steel industry.

As a result, in view of Article 2(6a)(a) of the basic Regulation, the applicant established a constructed normal value on the basis of costs of production and sale reflecting undistorted prices or benchmarks in an appropriate representative country. Based on the export price (at ex-works level) of the product under review from the country concerned when sold for export to the Union, the applicant alleged that the imports from the PRC, albeit in small volumes, continue to be dumped. In view of the low import volumes from the PRC, the applicant also provided evidence that PRC export prices to other third countries (at ex-works level) stand below the above-mentioned constructed normal value. On that basis, it alleges that dumping into the Union is likely to continue or recur in significant quantities.

##### 4.2. *Allegation of likelihood of recurrence of injury*

The applicant alleges the likelihood of recurrence of injury from the PRC. In this respect the applicant has provided sufficient evidence that, should measures be allowed to lapse, the current import level of the product under review from the PRC to the Union is likely to increase due to the existence of unused capacity in the PRC and the attractiveness of the Union market in respect of its price level.

The applicant finally alleges that the removal of injury has been mainly due to the existence of measures and that any recurrence of substantial imports at dumped prices from the PRC would likely lead to a recurrence of injury to the Union industry should measures be allowed to lapse.

#### 5. Procedure

Having determined, after consulting the Committee established by Article 15(1) of the basic Regulation, that sufficient evidence of a likelihood of dumping <sup>(7)</sup> and injury exists to justify the initiation of an expiry review, the Commission hereby initiates a review in accordance with Article 11(2) of the basic Regulation.

The expiry review will determine whether the expiry of the measures would be likely to lead to a continuation or recurrence of dumping of the product under review originating in the PRC and a recurrence of injury to the Union industry.

<sup>(6)</sup> Commission Staff Working Document, on Significant Distortions in the Economy of the People's Republic of China for the Purposes of Trade Defence Investigations, 20 December 2017, SWD(2017) 483 final/2. The country report is available in the file for inspection by interested parties and on DG Trade's website ([https://trade.ec.europa.eu/doclib/docs/2017/december/tradoc\\_156474.pdf](https://trade.ec.europa.eu/doclib/docs/2017/december/tradoc_156474.pdf)). Documents cited in the country report may also be obtained upon a duly reasoned request.

<sup>(7)</sup> In light of the information available, the Commission considers that there is sufficient evidence pursuant to Article 5(9) of the basic Regulation tending to show that, due to significant distortions affecting prices and costs, the use of domestic prices and costs in the country concerned is inappropriate, thus warranting the initiation of an investigation on the basis of Article 2(6a) of the basic Regulation

The Commission also draws the attention of the parties to the published Notice <sup>(8)</sup> on the consequences of the COVID-19 outbreak on anti-dumping and anti-subsidy investigations that may be applicable to this proceeding.

### 5.1. **Review investigation period and period considered**

The investigation of a continuation or recurrence of dumping will cover the period from 1 January 2022 to 31 December 2022 (‘the review investigation period’). The examination of trends relevant for the assessment of the likelihood of recurrence of injury will cover the period from 1 January 2019 to the end of the review investigation period (‘the period considered’).

### 5.2. **Comments on the request and the initiation of the investigation**

All interested parties wishing to comment on the request (including matters pertaining to recurrence of injury and causality) or any aspects regarding the initiation of the investigation (including the degree of support for the request) must do so within 37 days of the date of publication of this Notice in the *Official Journal of the European Union* <sup>(9)</sup>.

Any request for a hearing with regard to the initiation of the investigation must be submitted within 15 days of the date of publication of this Notice.

### 5.3. **Procedure for the determination of a likelihood of continuation or recurrence of dumping**

In an expiry review, the Commission examines exports that were made to the Union in the review investigation period and, irrespective of exports to the Union, considers whether the situation of the companies producing and selling the product under review in the country concerned is such that exports at dumped prices to the Union would be likely to continue or recur if measures expire.

Therefore, all producers <sup>(10)</sup> of the product under review from the country concerned, including those that did not cooperate in the investigation(s) leading to the measures in force, are invited to participate in the Commission investigation.

#### 5.3.1. *Investigating producers in the country concerned*

In view of the potentially large number of producers in the PRC involved in this expiry review and in order to complete the investigation within the statutory time limits, the Commission may limit the producers to be investigated to a reasonable number by selecting a sample (this process is also referred to as ‘sampling’). The sampling will be carried out in accordance with Article 17 of the basic Regulation.

In order to enable the Commission to decide whether sampling is necessary, and if so, to select a sample, all producers, or representatives acting on their behalf, including the ones who did not cooperate in the investigation leading to the measures subject to the present review, are hereby requested to provide the Commission with information on their companies within 7 days of the date of publication of this Notice. This information must be provided via TRON.tdi at the following address: [https://tron.trade.ec.europa.eu/tron/tdi/form/R792\\_SAMPLING\\_FORM\\_FOR\\_EXPORTING\\_PRODUCER](https://tron.trade.ec.europa.eu/tron/tdi/form/R792_SAMPLING_FORM_FOR_EXPORTING_PRODUCER). Tron access information can be found in sections 5.6 and 5.9 below.

In order to obtain the information it deems necessary for the selection of the sample of producers, the Commission will also contact the authorities of the PRC and may contact any known associations of producers in the country concerned.

If a sample is necessary, the producers will be selected based on the largest representative volume of production, sales or exports which can reasonably be investigated within the time available. All known producers in the country concerned, the authorities of the country concerned and associations of producers will be notified by the Commission, via the authorities of the country concerned if appropriate, of the companies selected to be in the sample.

<sup>(8)</sup> <https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX%3A52020XC0316%2802%29>

<sup>(9)</sup> All references to the publication of this Notice will be references to publication of this Notice in the *Official Journal of the European Union*, unless otherwise specified.

<sup>(10)</sup> A producer is any company in the country concerned which produces the product under review, including any of its related companies involved in the production, domestic sales or exports of the product under review.

Once the Commission has received the necessary information to select a sample of producers, it will inform the parties concerned of its decision whether they are included in the sample. The sampled producers will have to submit a completed questionnaire within 30 days from the date of notification of the decision of their inclusion in the sample, unless otherwise specified.

The Commission will add a note to the file for inspection by interested parties reflecting the sample selection. Any comment on the sample selection must be received within 3 days of the date of notification of the sample decision.

A copy of the questionnaire for producers in the country concerned is available in the file for inspection by interested parties and on DG Trade's website <https://tron.trade.ec.europa.eu/investigations/case-view?caseId=2658>.

Without prejudice to the possible application of Article 18 of the basic Regulation, companies that have agreed to their possible inclusion in the sample but are not selected to be in the sample will be considered to be cooperating.

#### 5.3.2. *Additional procedure with regard to the PRC that is subject to significant distortions*

Subject to the provisions of this Notice, all interested parties are hereby invited to make their views known, submit information and provide supporting evidence regarding the application of Article 2(6a) of the basic Regulation. Unless otherwise specified, this information and supporting evidence must reach the Commission within 37 days of the date of publication of this Notice.

In particular, the Commission invites all interested parties to make their views known on the inputs and the Harmonised System (HS) codes provided in the request, propose (an) appropriate representative country(ies) and provide the identity of producers of the product under review in those countries. This information and supporting evidence must reach the Commission within 15 days of the date of publication of this Notice.

Pursuant to point (e) of Article 2(6a) of the basic Regulation, the Commission will, shortly after initiation, by means of a note to the file for inspection by interested parties, inform parties to the investigation about the relevant sources that it intends to use for the purpose of determining normal value in the PRC pursuant to Article 2(6a) of the basic Regulation. This will cover all sources, including the selection of an appropriate representative third country where appropriate. Parties to the investigation shall be given 10 days from the date at which that note is added to that file to submit comments.

According to the information available to the Commission, a possible representative third country for the PRC in this case is Mexico. With the aim of finally selecting the appropriate representative third country, the Commission will examine whether there are countries with a similar level of economic development as the PRC, in which there is production and sales of the product under review and in which relevant data are readily available. Where there is more than one such country, preference will be given, where appropriate, to countries with an adequate level of social and environmental protection.

With regard to the relevant sources, the Commission invites all producers in the PRC to provide information on the materials (raw and processed) and energy used in the production of the product under review within 15 days of the date of publication of this Notice. This information must be provided via TRON.tdi at the following address: [https://tron.trade.ec.europa.eu/tron/tdi/form/R792\\_INFO\\_ON\\_INPUTS\\_FOR\\_EXPORTING\\_PRODUCER\\_FORM](https://tron.trade.ec.europa.eu/tron/tdi/form/R792_INFO_ON_INPUTS_FOR_EXPORTING_PRODUCER_FORM) Tron access information can be found in sections 5.6 and 5.9 below.

Furthermore, any submissions of factual information to value costs and prices pursuant to point (a) of Article 2(6a) of the basic Regulation must be filed within 65 days of the date of publication of this Notice. Such factual information should be taken exclusively from publicly available sources.

In order to obtain the information it deems necessary for its investigation with regard to the alleged significant distortions within the meaning of point (b) of Article 2(6a) of the basic Regulation, the Commission will also make available a questionnaire to the Government of the PRC.

### 5.3.3. Investigating unrelated importers <sup>(11)</sup> <sup>(12)</sup>

Unrelated importers of the product under review from the country concerned to the Union, including those that did not cooperate in the investigation leading to the measures in force, are invited to participate in this investigation.

In view of the potentially large number of unrelated importers involved in this expiry review and in order to complete the investigation within the statutory time limits, the Commission may limit to a reasonable number the unrelated importers that will be investigated by selecting a sample (this process is also referred to as 'sampling'). The sampling will be carried out in accordance with Article 17 of the basic Regulation.

In order to enable the Commission to decide whether sampling is necessary and, if so, to select a sample, all unrelated importers, or representatives acting on their behalf, including the ones who did not cooperate in the investigation leading to the measures subject to the present review, are hereby requested to make themselves known to the Commission. These parties must do so within 7 days of the date of publication of this Notice by providing the Commission with the information on their company(ies) requested in the Annex to this Notice.

In order to obtain information it deems necessary for the selection of the sample of unrelated importers, the Commission may also contact any known associations of importers.

If a sample is necessary, the importers may be selected based on the largest representative volume of sales of the product under review from the PRC in the Union that can reasonably be investigated within the time available. All known unrelated importers and associations of importers will be notified by the Commission of the companies selected to be in the sample.

The Commission will also add a note to the file for inspection by interested parties reflecting the sample selection. Any comment on the sample selection must be received within 3 days of the date of notification of the sample decision.

In order to obtain the information it deems necessary for its investigation, the Commission will make available questionnaires to the sampled unrelated importers. Those parties must submit a completed questionnaire within 30 days from the date of the notification of the sample selection, unless otherwise specified.

A copy of the questionnaire for unrelated importers is available in the file for inspection by interested parties and on DG Trade's website: <https://tron.trade.ec.europa.eu/investigations/case-view?caseId=2658>.

### 5.4. Procedure for the determination of a likelihood of a recurrence of injury and investigating Union producers

In order to establish whether there is a likelihood of a recurrence of injury to the Union industry, the Commission invites Union producers of the product under review to participate in the investigation.

<sup>(11)</sup> Only importers not related to producers in the country concerned can be sampled. Importers that are related to producers have to fill in Annex I to the questionnaire for these producers. In accordance with Article 127 of Commission Implementing Regulation (EU) 2015/2447 of 24 November 2015 laying down detailed rules for implementing certain provisions of Regulation (EU) No 952/2013 of the European Parliament and of the Council laying down the Union Customs Code, two persons shall be deemed to be related if: (a) they are officers or directors of the other person's business; (b) they are legally recognised partners in business; (c) they are employer and employee; (d) a third party directly or indirectly owns, controls or holds 5 % or more of the outstanding voting stock or shares of both of them; (e) one of them directly or indirectly controls the other; (f) both of them are directly or indirectly controlled by a third person; (g) together they control a third person directly or indirectly; or (h) they are members of the same family (OJ L 343, 29.12.2015, p. 558). Persons shall be deemed to be members of the same family only if they stand in any of the following relationships to one another: (i) husband and wife, (ii) parent and child, (iii) brother and sister (whether by whole or half blood), (iv) grandparent and grandchild, (v) uncle or aunt and nephew or niece, (vi) parent-in-law and son-in-law or daughter-in-law, (vii) brother-in-law and sister-in-law. In accordance with Article 5(4) of Regulation (EU) No 952/2013 of the European Parliament and of the Council laying down the Union Customs Code, "person" means a natural person, a legal person, and any association of persons which is not a legal person but which is recognised under Union or national law as having the capacity to perform legal acts (OJ L 269, 10.10.2013, p. 1).

<sup>(12)</sup> The data provided by unrelated importers may also be used in relation to aspects of this investigation other than the determination of dumping.

In view of the large number of Union producers involved in this expiry review and in order to complete the investigation within the statutory time limits, the Commission has decided to limit to a reasonable number the Union producers that will be investigated by selecting a sample (this process is also referred to as 'sampling'). The sampling is carried out in accordance with Article 17 of the basic Regulation.

The Commission has provisionally selected a sample of Union producers. Details can be found in the file for inspection by interested parties.

Interested parties are hereby invited to comment on the provisional sample. In addition, other Union producers, or representatives acting on their behalf, including Union producers who did not cooperate in the investigation(s) leading to the measures in force, that consider that there are reasons why they should be included in the sample must contact the Commission within 7 days of the date of publication of this Notice. All comments regarding the provisional sample must be received within 7 days of the date of publication of this Notice, unless otherwise specified.

The Commission will notify all known Union producers and/or associations of Union producers of the companies finally selected to be in the sample.

The sampled Union producers will have to submit a completed questionnaire within 30 days from the date of notification of the decision of their inclusion in the sample, unless otherwise specified.

A copy of the questionnaire for Union producers is available in the file for inspection by interested parties and on DG Trade's website: <https://tron.trade.ec.europa.eu/investigations/case-view?caseId=2658>.

#### **5.5. Procedure for the assessment of Union interest**

Should the likelihood of continuation or recurrence of dumping and injury be confirmed, a decision will be reached, pursuant to Article 21 of the basic Regulation, as to whether maintaining the anti-dumping measures would not be against the Union interest.

Union producers, importers and their representative associations, users and their representative associations, trade unions and representative consumer organisations are invited to provide the Commission with information on the Union interest.

Information concerning the assessment of the Union interest must be provided within 37 days of the date of publication of this Notice, unless otherwise specified. This information may be provided either in a free format or by completing a questionnaire prepared by the Commission.

A copy of the questionnaires, including the questionnaire for users of the product under review, is available in the file for inspection by interested parties and on DG Trade's website <https://tron.trade.ec.europa.eu/investigations/case-view?caseId=2658>. In any case, information submitted pursuant to Article 21 of the basic Regulation will only be taken into account if supported by factual evidence at the time of submission, which substantiates its validity.

#### **5.6. Interested parties**

In order to participate in the investigation, interested parties, such as producers in the country concerned, Union producers, importers and their representative associations, users and their representative associations, trade unions and representative consumer organisations first have to demonstrate that there is an objective link between their activities and the product under review.

Producers in the country concerned, Union producers, importers and representative associations who made information available in accordance to the procedures described in sections 5.3.1, 5.3.3 and 5.4 will be considered as interested parties if there is an objective link between their activities and the product under review.

Other parties will only be able to participate in the investigation as interested party from the moment they make themselves known, and provided that there is an objective link between their activities and the product under review. Being considered as an interested party is without prejudice to the application of Article 18 of the basic Regulation.

Access to the file available for inspection for interested parties is made via Tron.tdi at the following address: <https://tron.trade.ec.europa.eu/tron/TDI>. Please follow the instructions on that page to get access <sup>(13)</sup>.

#### 5.7. **Other written submissions**

Subject to the provisions of this Notice, all interested parties are hereby invited to make their views known, submit information and provide supporting evidence. Unless otherwise specified, this information and supporting evidence must reach the Commission within 37 days of the date of publication of this Notice.

#### 5.8. **Possibility to be heard by the Commission investigation services**

All interested parties may request to be heard by the Commission investigation services. Any request to be heard must be made in writing and must specify the reasons for the request as well as a summary of what the interested party wishes to discuss during the hearing. The hearing will be limited to the issues set out by the interested parties in writing beforehand.

In principle, hearings will not be used to present factual information which is not yet on file. Nevertheless, in the interest of good administration and to enable Commission services to progress with the investigation, interested parties may be directed to provide new factual information after a hearing.

#### 5.9. **Instructions for making written submissions and sending completed questionnaires and correspondence**

Information submitted to the Commission for the purpose of trade defence investigations shall be free from copyrights. Interested parties, before submitting to the Commission information and/or data which is subject to third party copyrights, must request specific permission to the copyright holder explicitly allowing the Commission a) to use the information and data for the purpose of this trade defence proceeding and b) to provide the information and/or data to interested parties to this investigation in a form that allows them to exercise their rights of defence.

All written submissions, including the information requested in this Notice, completed questionnaires and correspondence provided by interested parties for which confidential treatment is requested shall be labelled 'Sensitive' <sup>(14)</sup>. Parties submitting information in the course of this investigation are invited to reason their request for confidential treatment.

Parties providing 'Sensitive' information are required to furnish non-confidential summaries of it pursuant to Article 19(2) of the basic Regulation, which will be labelled 'For inspection by interested parties'. These summaries must be sufficiently detailed to permit a reasonable understanding of the substance of the information submitted in confidence. If a party providing confidential information fails to show good cause for a confidential treatment request or does not furnish a non-confidential summary of it in the requested format and quality, the Commission may disregard such information unless it can be satisfactorily demonstrated from appropriate sources that the information is correct.

Interested parties are invited to make all submissions and requests via TRON.tdi (<https://tron.trade.ec.europa.eu/tron/TDI>) including requests to be registered as interested parties, scanned powers of attorney and certification sheets. By using TRON.tdi or email, interested parties express their agreement with the rules applicable to electronic submissions contained in the document 'CORRESPONDENCE WITH THE EUROPEAN COMMISSION IN TRADE DEFENCE CASES' published on the website of the Directorate-General for Trade: <https://europa.eu/!7tHpY3>. The interested parties must indicate their name, address, telephone and a valid email address and they should ensure that the provided email address is a functioning official business email which is checked on a daily basis. Once contact details are provided, the Commission will communicate with interested parties by TRON.tdi or email only, unless they explicitly request to receive all documents from the Commission by another means of communication or unless the nature of the document to be sent requires the use of a registered mail. For further rules and information concerning correspondence with the Commission including principles that apply to submissions via TRON.tdi and by email, interested parties should consult the communication instructions with interested parties referred to above.

<sup>(13)</sup> In case of technical problems please contact the Trade Service Desk by email [trade-service-desk@ec.europa.eu](mailto:trade-service-desk@ec.europa.eu) or by telephone +32 22979797.

<sup>(14)</sup> A 'Sensitive' document is a document which is considered confidential pursuant to Article 19 of the basic Regulation and Article 6 of the WTO Agreement on Implementation of Article VI of the GATT 1994 (Anti-Dumping Agreement). It is also a document protected pursuant to Article 4 of Regulation (EC) No 1049/2001 of the European Parliament and of the Council (OJ L 145, 31.5.2001, p. 43).



Commission address for correspondence:

European Commission  
Directorate-General for Trade  
Directorate G  
Office: CHAR 04/039  
1049 Bruxelles/Brussel  
BELGIQUE/BELGIË

TRON.tdi: <https://tron.trade.ec.europa.eu/tron/tdi>

Email: [TRADE-SSSPT-R792-DUMPING@ec.europa.eu](mailto:TRADE-SSSPT-R792-DUMPING@ec.europa.eu) or

[TRADE-SSSPT-R792-INJURY@ec.europa.eu](mailto:TRADE-SSSPT-R792-INJURY@ec.europa.eu)

## 6. **Schedule of the investigation**

The investigation shall normally be concluded within 12 months and in any event no later than 15 months from the date of the publication of this Notice, pursuant to Article 11(5) of the basic Regulation.

## 7. **Submission of information**

As a rule, interested parties may only submit information in the timeframes specified in section 5 of this Notice.

In order to complete the investigation within the mandatory deadlines, the Commission will not accept submissions from interested parties after the deadline to provide comments on the final disclosure or, if applicable, after the deadline to provide comments on the additional final disclosure.

## 8. **Possibility to comment on other parties' submissions**

In order to guarantee the rights of defence, interested parties should have the possibility to comment on information submitted by other interested parties. When doing so, interested parties may only address issues raised in the other interested parties' submissions and may not raise new issues.

Comments on the information provided by other interested parties in reaction to the disclosure of the definitive findings should be submitted within 5 days from the deadline to comment on the definitive findings, unless otherwise specified. If there is an additional final disclosure, comments on the information provided by other interested parties in reaction to this further disclosure should be made within 1 day from the deadline to comment on this further disclosure, unless otherwise specified.

The outlined timeframe is without prejudice to the Commission's right to request additional information from interested parties in duly justified cases.

## 9. **Extension to time limits specified in this Notice**

Any extension to the time limits provided for in this Notice should only be requested in exceptional circumstances and will only be granted if duly justified. In any event, any extensions to the deadline to reply to questionnaires will be limited normally to 3 days, and as a rule will not exceed 7 days. Regarding time limits for the submission of other information specified in the Notice of initiation, extensions will be limited to 3 days unless exceptional circumstances are demonstrated.

## 10. **Non-cooperation**

In cases where any interested party refuses access to or does not provide the necessary information within the time limits, or significantly impedes the investigation, findings, affirmative or negative, may be made on the basis of facts available, in accordance with Article 18 of the basic Regulation.

Where it is found that any interested party has supplied false or misleading information, the information may be disregarded and use may be made of facts available.

If an interested party does not cooperate or cooperates only partially and findings are therefore based on facts available in accordance with Article 18 of the basic Regulation, the result may be less favourable to that party than if it had cooperated.

Failure to give a computerised response shall not be deemed to constitute non-cooperation, provided that the interested party shows that presenting the response as requested would result in an unreasonable extra burden or unreasonable additional cost. The interested party should immediately contact the Commission.

### 11. Hearing Officer

Interested parties may request the intervention of the Hearing Officer in trade proceedings. The Hearing Officer reviews requests for access to the file, disputes regarding the confidentiality of documents, requests for extension of time limits and any other request concerning the rights of defence of interested parties and third parties as may arise during the proceeding.

The Hearing Officer may organise hearings and mediate between the interested party/-ies and Commissions services to ensure that the interested parties' rights of defence are being fully exercised. A request for a hearing with the Hearing Officer should be made in writing and should specify the reasons for the request. The Hearing Officer will examine the reasons for the requests. These hearings should only take place if the issues have not been settled with the Commission services in due course.

Any request must be submitted in good time and expeditiously so as not to jeopardise the orderly conduct of proceedings. To that effect, interested parties should request the intervention of the Hearing Officer at the earliest possible time following the occurrence of the event justifying such intervention. Where hearing requests are submitted outside the relevant timeframes, the Hearing Officer will also examine the reasons for such late requests, the nature of the issues raised and the impact of those issues on the rights of defence, having due regard to the interests of good administration and the timely completion of the investigation.

For further information and contact details interested parties may consult the Hearing Officer's web pages on DG Trade's website: [https://policy.trade.ec.europa.eu/contacts/hearing-officer\\_en](https://policy.trade.ec.europa.eu/contacts/hearing-officer_en).

### 12. Possibility to request a review under Article 11(3) of the basic Regulation

As this expiry review is initiated in accordance with the provisions of Article 11(2) of the basic Regulation, the findings thereof will not lead to the existing measures being amended but will lead to those measures being repealed or maintained in accordance with Article 11(6) of the basic Regulation.

If any interested party considers that a review of the measures is warranted so as to allow for the possibility to amend the measures, that party may request a review pursuant to Article 11(3) of the basic Regulation.

Parties wishing to request such a review, which would be carried out independently of the expiry review mentioned in this Notice, may contact the Commission at the address given above.

### 13. Processing of personal data

Any personal data collected in this investigation will be treated in accordance with Regulation (EU) 2018/1725 of the European Parliament and of the Council <sup>(15)</sup>.

A data protection notice that informs all individuals of the processing of personal data in the framework of Commission's trade defence activities is available on DG Trade's website: <https://europa.eu/!vr4g9W>

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<sup>(15)</sup> Regulation (EU) 2018/1725 of the European Parliament and of the Council of 23 October 2018 on the protection of natural persons with regard to the processing of personal data by the Union institutions, bodies, offices and agencies and on the free movement of such data, and repealing Regulation (EC) No 45/2001 and Decision No 1247/2002/EC (OJ L 295, 21.11.2018, p. 39).

## ANNEX

<input type="checkbox"/>	'Sensitive' version
<input type="checkbox"/>	Version 'For inspection by interested parties'
(tick the appropriate box)	

ANTI-DUMPING PROCEEDING CONCERNING IMPORTS OF CERTAIN SEAMLESS PIPES AND TUBES OF STAINLESS  
STEEL ORIGINATING IN THE PEOPLE'S REPUBLIC OF CHINA

**INFORMATION FOR THE SELECTION OF THE SAMPLE OF UNRELATED IMPORTERS**

This form is designed to assist unrelated importers in responding to the request for sampling information made in point 5.3.3. of the notice of initiation.

Both the 'Sensitive' version and the version 'For inspection by interested parties' should be returned to the Commission as set out in the notice of initiation.

**1. IDENTITY AND CONTACT DETAILS**

Supply the following details about your company:

Company name	
Address	
Contact person	
Email address	
Telephone	

**2. TURNOVER AND SALES VOLUME**

Indicate the total turnover in euros (EUR) of the company, the value in euros (EUR) and volume in tonne for imports and resales on the Union market after importation from the PRC during the review investigation period, of the product under review as defined in the notice of initiation.

	Tonnes	Value in euros (EUR)
Total turnover of your company in euros (EUR)		
Imports of the product under review originating in the PRC		
Imports of the product under review (all origins)		
Resales on the Union market after importation from the PRC of the product under review		

### 3. ACTIVITIES OF YOUR COMPANY AND RELATED COMPANIES <sup>(1)</sup>

Give details of the precise activities of the company and all related companies (please list them and state the relationship to your company) involved in the production and/or selling (export and/or domestic) of the product under review. Such activities could include but are not limited to purchasing the product under review, producing it under sub-contracting arrangements, or processing or trading it.

Company name and location	Activities	Relationship

### 4. OTHER INFORMATION

Please provide any other relevant information which the company considers useful to assist the Commission in the selection of the sample.

### 5. CERTIFICATION

By providing the above information, the company agrees to its possible inclusion in the sample. If the company is selected to be part of the sample, this will involve completing a questionnaire and accepting a visit at its premises in order to verify its response. If the company indicates that it does not agree to its possible inclusion in the sample, it will be deemed not to have cooperated in the investigation. The Commission's findings for non-cooperating importers are based on the facts available and the result may be less favourable to that company than if it had cooperated.

Signature of authorised official:

Name and title of authorised official:

Date:

\_\_\_\_\_

<sup>(1)</sup> In accordance with Article 127 of Commission Implementing Regulation (EU) 2015/2447 of 24 November 2015 laying down detailed rules for implementing certain provisions of Regulation (EU) No 952/2013 of the European Parliament and of the Council laying down the Union Customs Code, two persons shall be deemed to be related if: (a) they are officers or directors of the other person's business; (b) they are legally recognised partners in business; (c) they are employer and employee; (d) a third party directly or indirectly owns, controls or holds 5 % or more of the outstanding voting stock or shares of both of them; (e) one of them directly or indirectly controls the other; (f) both of them are directly or indirectly controlled by a third person; (g) together they control a third person directly or indirectly; or (h) they are members of the same family (OJ L 343, 29.12.2015, p. 558). Persons shall be deemed to be members of the same family only if they stand in any of the following relationships to one another: (i) husband and wife, (ii) parent and child, (iii) brother and sister (whether by whole or half blood), (iv) grandparent and grandchild, (v) uncle or aunt and nephew or niece, (vi) parent-in-law and son-in-law or daughter-in-law, (vii) brother-in-law and sister-in-law. In accordance with Article 5(4) of Regulation (EU) No 952/2013 of the European Parliament and of the Council laying down the Union Customs Code, "person" means a natural person, a legal person, and any association of persons which is not a legal person but which is recognised under Union or national law as having the capacity to perform legal acts (OJ L 269, 10.10.2013, p. 1).

PROCEDURES RELATING TO THE IMPLEMENTATION OF COMPETITION  
POLICY

EUROPEAN COMMISSION

**Prior notification of a concentration**

**(Case M. 11052 – MACQUARIE GROUP / WPD / LUWEI WIND POWER / CHUNGWEI WIND  
POWER / TONGWEI WIND POWER / CHINFENG WIND POWER / ANWEI WIND POWER)**

**Candidate case for simplified procedure**

(Text with EEA relevance)

(2023/C 80/09)

1. On 22 February 2023, the Commission received notification of a proposed concentration pursuant to Article 4 of Council Regulation (EC) No 139/2004 <sup>(1)</sup>.

This notification concerns the following undertakings:

- Macquarie Asset Management ('Macquarie', Australia),
- wpd AG ('wpd', Germany),
- Luwei Wind Power Co., Ltd. (including its wholly owned subsidiary, Chiwei Wind Power Co., Ltd.), Chungwei Wind Power Co., Ltd., Tongwei Wind Power Co., Ltd., Chinfeng Wind Power Co., Ltd., and Anwei Wind Power Co., Ltd. D ('the JVs') (Taiwan), currently jointly controlled by InfraVest Asia GmbH and wpd.

Macquarie and wpd will acquire within the meaning of Article 3(1)(b) and 3(4) of the Merger Regulation joint control of the whole of the JVs.

The concentration is accomplished by way of purchase of shares.

2. The business activities of the undertakings concerned are the following:

- Macquarie is a global investment, banking and financial services provider active in a diverse range of businesses, including investing in a wide range of sectors such as resources and commodities, energy, financial institutions, infrastructure and real estate,
- wpd is a privately owned stock corporation domiciled and headquartered in Germany and develops and operates wind farms and solar parks. wpd is actively engaged in 30 countries in Europe, Asia, Chile and the US,
- the JVs operate onshore wind turbines and related infrastructure in Taiwan only, and directly or indirectly own operational onshore wind assets located in Taiwan only.

3. On preliminary examination, the Commission finds that the notified transaction could fall within the scope of the Merger Regulation. However, the final decision on this point is reserved.

Pursuant to the Commission Notice on a simplified procedure for treatment of certain concentrations under Council Regulation (EC) No 139/2004 <sup>(2)</sup> it should be noted that this case is a candidate for treatment under the procedure set out in the Notice.

4. The Commission invites interested third parties to submit their possible observations on the proposed operation to the Commission.

<sup>(1)</sup> OJ L 24, 29.1.2004, p. 1 (the 'Merger Regulation').

<sup>(2)</sup> OJ C 366, 14.12.2013, p. 5.

Observations must reach the Commission not later than 10 days following the date of this publication. The following reference should always be specified:

M. 11052 – MACQUARIE GROUP / WPD / LUWEI WIND POWER / CHUNGWEI WIND POWER / TONGWEI WIND POWER / CHINFENG WIND POWER / ANWEI WIND POWER

Observations can be sent to the Commission by email or by post. Please use the contact details below:

Email: [COMP-MERGER-REGISTRY@ec.europa.eu](mailto:COMP-MERGER-REGISTRY@ec.europa.eu)

Postal address:

European Commission  
Directorate-General for Competition  
Merger Registry  
1049 Bruxelles/Brussel  
BELGIQUE/BELGIË

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**Prior notification of a concentration**  
**(Case M.10891 – BUNGE / SC FRICH ENVOL / SC ONE / BZ GROUP)**  
**Candidate case for simplified procedure**

(Text with EEA relevance)

(2023/C 80/10)

1. On 24 February 2023, the Commission received notification of a proposed concentration pursuant to Article 4 of Council Regulation (EC) No 139/2004 <sup>(1)</sup>.

This notification concerns the following undertakings:

- Koninklijke Bunge B.V ('Bunge', United States),
- SC Frich'Envol (France),
- SC One (France),
- BZ SAS and SCI de Maison Bleue (together 'BZ Group', France), currently jointly controlled by SC Frich'Envol and SC One.

Bunge, SC Frich'Envol and SC One will acquire within the meaning of Article 3(1)(b) and 3(4) of the Merger Regulation joint control of the whole of BZ Group.

The concentration is accomplished by way of purchase of shares.

2. The business activities of the undertakings concerned are the following:

- Bunge is a global agribusiness and food company active in the purchase, storage, transport, processing and sale of agricultural commodities and commodity products, most notably oilseeds and grains. Bunge processes oilseeds into vegetable oils and protein meals for the food, animal feed and biodiesel industries. Bunge also produces milling products, sugar and bioenergy,
- SC Frich'Envol and SC One detain the shares of BZ SAS and SCI de Maison Bleue and do not carry out any activities themselves,
- BZ Group is a French group active in the origination, purchasing, storage and sale of grains, oilseeds and protein crops, as well as in terminal services for such products.

3. On preliminary examination, the Commission finds that the notified transaction could fall within the scope of the Merger Regulation. However, the final decision on this point is reserved.

Pursuant to the Commission Notice on a simplified procedure for treatment of certain concentrations under Council Regulation (EC) No 139/2004 <sup>(2)</sup> it should be noted that this case is a candidate for treatment under the procedure set out in the Notice.

4. The Commission invites interested third parties to submit their possible observations on the proposed operation to the Commission.

Observations must reach the Commission not later than 10 days following the date of this publication. The following reference should always be specified:

M.10891 – BUNGE / SC FRICH ENVOL / SC ONE / BZ GROUP

Observations can be sent to the Commission by email or by post. Please use the contact details below:

Email: [COMP-MERGER-REGISTRY@ec.europa.eu](mailto:COMP-MERGER-REGISTRY@ec.europa.eu)

<sup>(1)</sup> OJ L 24, 29.1.2004, p. 1 (the 'Merger Regulation').

<sup>(2)</sup> OJ C 366, 14.12.2013, p. 5.

Postal address:

European Commission  
Directorate-General for Competition  
Merger Registry  
1049 Bruxelles/Brussel  
BELGIQUE/BELGIË

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## OTHER ACTS

## EUROPEAN COMMISSION

**Publication of an application for approval of an amendment, which is not minor, to a product specification pursuant to Article 50(2)(a) of Regulation (EU) No 1151/2012 of the European Parliament and of the Council on quality schemes for agricultural products and foodstuffs**

(2023/C 80/11)

This publication confers the right to oppose the amendment application pursuant to Article 51 of Regulation (EU) No 1151/2012 of the European Parliament and of the Council <sup>(1)</sup> within three months from the date of this publication.

APPLICATION FOR APPROVAL OF AN AMENDMENT TO THE PRODUCT SPECIFICATION OF PROTECTED DESIGNATIONS OF ORIGIN/PROTECTED GEOGRAPHICAL INDICATIONS WHICH IS NOT MINOR

**Application for approval of an amendment in accordance with the first subparagraph of Article 53(2), of Regulation (EU) No 1151/2012****'Carota dell'Altopiano del Fucino'****EU No: PGI-IT-0270-AM03 – 15.4.2022****PDO ( ) PGI (X)****1. Applicant group and legitimate interest**

AURELI MARIO S.S. AGRICOLA DEI F.LLI AURELI

Address: Via Mario Aureli 7, 67050 Ortucchio (AQ), Italy

Email: amministrazione@pec.aurelimario.com

The agricultural undertaking AURELI MARIO S.S. AGRICOLA DEI F.LLI AURELI is entitled to submit an amendment application pursuant to Article 13(1) of Ministry of Agricultural, Food and Forestry Policy Decree No 12511 of 14 October 2013.

**2. Member State or Third Country**

Italy

**3. Heading in the product specification affected by the amendment(s)**

- Name of product
- Description of product
- Geographical area
- Proof of origin
- Method of production
- Link
- Labelling
- Other

<sup>(1)</sup> OJ L 343, 14.12.2012, p. 1.

#### 4. Type of amendment(s)

- Amendment to product specification of a registered PDO or PGI not to be qualified as minor in accordance with the third subparagraph of Article 53(2) of Regulation (EU) No 1151/2012.
- Amendment to product specification of registered PDO or PGI for which a Single Document (or equivalent) has not been published not to be qualified as minor in accordance with the third subparagraph of Article 53(2) of Regulation (EU) No 1151/2012

#### 5. Amendment(s)

##### DESCRIPTION OF PRODUCT

Article 2(1):

'Carota dell'Altopiano del Fucino' PGI carrots are cultivars of the species *Daucus carota* L. grown in the area defined in Article 3 of this product specification. The varieties that may be used to grow them are: MAESTRO (Vilmorin); PRESTO (Vilmorin); CONCERTO (Vilmorin); NAPOLI (Bejo); NANDOR (Clause); DORDOGNE (SG)

is hereby amended as follows:

'Carota dell'Altopiano del Fucino' PGI carrots are cultivars of the species *Daucus carota* L. grown in the area defined in Article 3 of this product specification. The varieties that may be used to grow them are: MAESTRO (Vilmorin); PRESTO (Vilmorin); CONCERTO (Vilmorin); NAPOLI (Bejo); NANDOR (Clause); DORDOGNE (SG); SUENIO-VAC113 (Vilmorin); NATUNIA (Bejo); NAMIBIA (Bejo); NOVARA (Bejo); BANGOR (Bejo); CARVALO (Semini); ALLYANCE F1 (Nunhems); ROMANCE F1 (Nunhems); LAGUNA F1 (Nunhems); BRILLYANCE F1 (Nunhems); SIRKANA F1 (Nunhems); BENAGALA F1 (Carosem); CARAVEL F1 (Carosem); CARILLON F1 (Carosem); HYB – 104 PILLOLE (Meridiam Seeds); CARVORA (Semini); CHAMPION (Sygenta); ZANAHORIA HYB (Meridiam Seeds).

The amendment involves updating and expanding the range of varieties that can be used. It is due to the high degree and speed of varietal renewal in the sector as well as the need to ensure the availability of the PGI product. The current requirements limit the use of other cultivars or hybrids available on the market, despite them not only showing in the production area the same product and quality characteristics as those laid down in the specification, but often even featuring improvements in some agronomic aspects (strong resistance to certain plant diseases) and in terms of shelf life.

It is also important not to be tied to a small number of varieties and seed companies in order to be able to respond promptly to qualitative and quantitative market demands and potential opportunities arising from new scenarios due to various commercial needs, as this is more profitable in terms of economic models linked to climate conditions.

On that basis and in light of the positive scientific evidence gathered during experiments carried out in the area concerned, it has been deemed appropriate to amend the product specification to include the use of additional varieties and hybrids that can better respond to new agronomic and market requirements.

These amendments would make it possible to significantly increase interest among producers in joining the 'Carota dell'Altopiano del Fucino' control scheme, which is currently rather limited because only a reduced number of commercial varieties is available/permitted. Another effect of these amendments would be a significant increase in the quantity of carrots being certified, given the significant demand for new varieties and hybrids that better meet new market and consumer requirements.

The amendment also concerns point 3.2 of the single document.

In Article 2(3), the following text describing the characteristics of the product:

The product must have the following characteristics:

Shape: cylindrical with a rounded tip, no 'hairy' secondary roots

Colour: deep orange, including the shoulders

Content:

- sucrose > 3 %
- beta-carotene > 60 mg/kg
- ascorbic acid > 5 mg/kg
- protein > 0,5 %
- fibre > 1,2 %

Physical properties: crunchy, breaks cleanly

is hereby amended as follows:

The product must have the following characteristics:

Shape: cylindrical with a rounded tip, no 'hairy' secondary roots

Colour: deep orange, including the shoulders

Content:

- sucrose > 2 %
- beta-carotene > 50 mg/kg
- ascorbic acid > 5 mg/kg
- protein > 0,4 %
- fibre > 1,2 %

Physical properties: crunchy, breaks cleanly

The various analytical tests performed by authorised laboratories on behalf of the Control Body on dozens of samples taken from the carrots submitted for inspection over a four-year period (2017-2020) have in some years revealed parameter values lower than those stipulated in the specification.

The following table shows the values laid down in the specification, the minimum values found by the control body in the batches submitted for certification and the values proposed in the amendment.

Note that the values indicated in the amendment proposal are well above the minimum values detected in the four years in question, in order to maintain and ensure the objective quality of 'Carota dell'Altopiano del Fucino' (PGI):

Parameter	Value in the current specification	
	Minimum values detected 2017-2020	Values proposed in amendment
Sucrose	> 3 %	
	1,7 %	
	> 2 %	
Beta-carotene	> 60 mg/kg	25 mg/kg
	> 50 mg/kg	
Ascorbic acid	> 5 mg/kg	0 mg/kg
	> 5 mg/kg	
Protein	> 0,5 %	0 %
	> 0,4 %	
Fibre	> 1,2 %	
	> 1 %	
	> 1,2 %	

More specifically, it has been deemed appropriate:

- to slightly lower the beta-carotene content value from > 60 mg/kg to > 50 mg/kg based on the results of field tests carried out in the area concerned. The tests carried out revealed that beta-carotene content is influenced by the amount of fertilisers used and particularly by the fertilisation technique. Beta-carotene levels are higher with increased rates of nitrogen fertilisation, especially if the fertigation method is used close to harvest time.

As well as being costly and not being beneficial for the final product yield, these practices often leave the carrots more prone to storage disease. They are also at odds with the new guidelines on environmental sustainability, which are designed to reduce nitrogen inputs and encourage more responsible consumption of water resources in agriculture.

The combination of soil/climate and production factors in the area of reference, particularly the climate influenced by the altitude of the Fucino plateau, has an impact on variables such as temperature ranges, rainfall and light, which can lead to variations in the sugar and beta-carotene content.

The current requirement provided for the beta-carotene content in 'Carota dell'Altopiano del Fucino' carrots is above 60 mg/kg. The requirement being proposed is above 50 mg/kg. This will allow producers to better respond to the changing sustainability needs of the supply chain while at the same time protecting the specific characteristics of the product by ensuring that 'Carota dell'Altopiano del Fucino' carrots continue to meet requirements that are above the mean values reported in the literature for carrots.

- to lower the sucrose content value from > 3 % to > 2 %. Lowering the sucrose content is not relevant in qualitative terms because consumers do not think of carrots as a vegetable with substantial sugar content. Moreover, the value being proposed does not have any impact on the characteristics, marketability or recognisability of the product on the market.
- to lower the protein content of the carrots from > 0,5 % to > 0,4 %. Lowering the protein content is not relevant in qualitative terms because consumers do not think of carrots as a vegetable with substantial protein content. Moreover, the value being proposed does not have any negative impact on the characteristics, marketability or recognisability of the product on the market.

The amendment also concerns point 3.2 of the single document.

In Article 10, the following text:

The upper part of the logo consists of the words 'Carota dell'Altopiano del Fucino' in Cooper BlkHd BT font, in green (Pantone P.C.S. (S 274-1 CVS)) with a black outline. The size of the letters visibly undulates, representing high ground in the middle of the phrase ('Altopiano') and lower ground at the end ('Fucino'). Below it, the words INDICAZIONE GEOGRAFICA PROTETTA [PROTECTED GEOGRAPHICAL INDICATION] appear in Arial Rounded MT Bold in white against a blue bubble (Pantone Reflex Blue). The EU PGI symbol is displayed to the left of the wording.

has been amended to read:

The upper part of the logo, which must feature on the product label, consists of the words 'Carota dell'Altopiano del Fucino' in Cooper BlkHd BT font, in green (Pantone P.C.S. (S 274-1 CVS)) with a black outline. The size of the letters visibly undulates, representing high ground in the middle of the phrase ('Altopiano') and lower ground at the end ('Fucino'). Below it, the words Indicazione Geografica Protetta [Protected Geographical Indication] appear in Arial Rounded MT Bold in white against a blue bubble (Pantone Reflex Blue). The European Union PGI symbol is displayed to the left of the text.

It has been deemed opportune to specify that including the logo on the product labelling is mandatory and to include a visual depiction of it in point 3.6 of the single document. The word 'scritta' has been replaced by the word 'menzione' (in the Italian version; the English version is unaffected by this particular change). The references to the EU PGI symbol have also been corrected, replacing the word 'logo' with the word 'symbol' and the reference to 'EU' with 'European Union'.

The amendment also concerns point 3.6 of the single document.

As regards the wording of the single document (Section 5.3 thereof, in particular), the text of the single document currently in force, i.e. that which was published in the *Official Journal of the European Union* C 272 of 20 September 2013, has been reproduced with no changes.

## SINGLE DOCUMENT

## 'Carota dell'Altopiano del Fucino'

EU No: PGI-IT-0270-AM03 – 15.4.2022

PDO ( ) PGI (X)

## 1. Name(s) [of PDO or PGI]

'Carota dell'Altopiano del Fucino'

## 2. Member State or Third Country

Italy

## 3. Description of the agricultural product or foodstuff

## 3.1. Type of product

Class 1.6: Fruit, vegetables and cereals fresh or processed

## 3.2. Description of the product to which the name in (1) applies

'Carota dell'Altopiano del Fucino' PGI carrots are cultivars of the species *Daucus carota* L. grown in the area defined in Article 3 of this product specification. The varieties that may be used to grow them are: MAESTRO (Vilmorin); PRESTO (Vilmorin); CONCERTO (Vilmorin); NAPOLI (Bejo); NANDOR (Clause); DORDOGNE (SG); SUENIO-VAC113 (Vilmorin); NATUNIA (Bejo); NAMIBIA (Bejo); NOVARA (Bejo); BANGOR (Bejo); CARVALO (Semini); ALLYANCE F1 (Nunhems); ROMANCE F1 (Nunhems); LAGUNA F1 (Nunhems); BRILLYANCE F1 (Nunhems); SIRKANA F1 (Nunhems); BENAGALA F1 (Carosem); CARAVEL F1 (Carosem); CARILLON F1 (Carosem); HYB – 104 PILLOLE (Meridiam Seeds); CARVORA (Semini); CHAMPION (Sygenta); ZANAHORIA HYB (Meridiam Seeds).

The product must have the following characteristics:

Shape: cylindrical with a rounded tip, no 'hairy' secondary roots

Colour: deep orange, including the shoulders

Content:

— sucrose > 2 %

— beta-carotene > 50 mg/kg

— ascorbic acid > 5 mg/kg

— protein > 0,4 %

— fibre > 1,2 %

Physical properties: crunchy, breaks cleanly

## 3.3. Feed (for products of animal origin only) and raw materials (for processed products only)

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## 3.4. Specific steps in production that must take place in the identified geographical area

All stages in the growing of 'Carota dell'Altopiano del Fucino' must take place in the geographical production area defined under point 4.

## 3.5. Specific rules concerning slicing, grating, packaging, etc. of the product the registered name refers to

Immediately after being harvested, the carrots must be taken to packing plants where, before being washed and packed, they are cooled to ensure that they retain their crunchiness, external colour and flavour.

### 3.6. Specific rules concerning labelling of the product the registered name refers to

The product must be sold in new wooden, cardboard or plastic packaging, clearly labelled with the following information:

The name 'Carota dell'Altopiano del Fucino', accompanied by the abbreviation 'IGP' and the words 'Indicazione Geografica Protetta' [Protected Geographical Indication], in characters at least double those of any other wording.

All information needed to identify the name, business name, address of the producer/packager and any other information required by the relevant rules.

The use of additional qualifiers is prohibited.

Products made using 'Carota dell'Altopiano del Fucino' PGI as a raw material may be marketed in packaging referring to the PGI but without the EU symbol, even if the carrots have been processed and transformed, provided that:

- 'Carota dell'Altopiano del Fucino' PGI-certified carrots are the only ingredient belonging to the product group concerned;
- any operator using 'Carota dell'Altopiano del Fucino' PGI to make derived products is listed on the register established, maintained and updated for this purpose by the body authorised by the Ministry of Agricultural, Food and Forestry Policies and monitored by that body only in relation to its use of the PGI.

Non-exclusive use of 'Carota dell'Altopiano del Fucino' PGI means that it may only be listed as one of the ingredients of the product which contains it or into which it has been made, in accordance with current legislation.

The upper part of the logo, which must feature on the product label, consists of the words 'Carota dell'Altopiano del Fucino' in Cooper BlkHd BT font, in green (Pantone P.C.S. (S 274-1 CVS)) with a black outline. The size of the letters visibly undulates, representing high ground in the middle of the phrase ('Altopiano') and lower ground at the end ('Fucino'). Below it, the words Indicazione Geografica Protetta [Protected Geographical Indication] appear in Arial Rounded MT Bold in white against a blue bubble (Pantone Reflex Blue). The European Union symbol is displayed to the left of the text.



#### 4. Concise definition of the geographical area

The production area for 'Carota dell'Altopiano del Fucino' comprises the entire Altopiano del Fucino area.

The border is marked by the Circonfucense provincial road and the area includes parts of the territory, divided by farm roads into numbered plots of land, of the following municipalities of the Province of L'Aquila: Avezzano and dependant villages; Celano and dependant villages; Cerchio; Aielli; Collarmele; Pescina and dependant villages; S. Benedetto dei Marsi; Gioia nei Marsi and dependant villages; Lecce dei Marsi; Ortucchio; Trasacco; Luco dei Marsi.

#### 5. Link with the geographical area

##### 5.1. Specificity of the geographical area

The Altopiano del Fucino, an area particularly well-known for vegetable production, is in south-central Italy, in the region known as the 'Regione dei Parchi' [parks region], Abruzzo.

Comprising 16 000 hectares, the area is entirely flat, at an elevation of 700 m above sea level, and surrounded by mountains of particular environmental interest such as those in the Abruzzo National Park, the Velino-Sirente park and Mounts Ernici and Simbruini.

Its agricultural origins date back to the end of the 19th century, when Prince Alessandro Torlonia completed the drainage of what was considered Italy's third-largest lake: Il Lago del Fucino [Fucine Lake].

The soil is sandy-loam with a high level of active calcium carbonate and the pH is from slightly alkaline to alkaline, with high levels of organic matter that can be attributed to the abundant manuring carried out by Fucino farmers every other year.

The climate is influenced by the surrounding mountain ranges, the altitude and the relative humidity produced by a dense network of water channels which ensure both that water needs are met during the growing season and that surplus water is collected in winter. Essentially, winters are harsh and rainy while in the summer the whole area is affected by the heat, particularly in July and the first half of August; and, as a result of the altitude, the temperature in the area varies considerably between night and day.

##### 5.2. Specificity of the product

'Carota dell'Altopiano del Fucino' is generally cylindrical in shape with a rounded tip, free of 'hairy' secondary roots or deep lateral root scars, with smooth skin and a deep orange colour throughout the entire root. Other characteristics can be traced back to the nutrient content: 'Carota dell'Altopiano del Fucino' carrots have high, well-balanced ascorbic acid and total sugar contents.

The vitamins in 'Carota dell'Altopiano del Fucino' are another typical element which makes the product readily distinguishable: thiamine, riboflavin and above all carotene are present in high concentrations.

##### 5.3. Causal link between the geographical area and the quality or characteristics of the product (for PDO) or a given quality, the reputation or other characteristic of the product (for PGI)

'Carota dell'Altopiano del Fucino' carrots are the leading crop in the Fucino area, partly because of the unique qualities that the product acquires from the terroir.

In fact, it is thanks to the climate conditions and the nature and type of soil in the production area (very loose with no skeletal particles) that 'Carota dell'Altopiano del Fucino' carrots acquire the organoleptic and nutritional properties described above, which are appreciated and recognised by European consumers.

Because carrots are grown so extensively in the area, connected industries have also emerged, namely post-harvest and packing facilities and processing plants that produce diced carrots or carrot juice. All of this – the area's excellent soil and climate conditions combined with the high level of specialisation of the operators in the sector, both growers and marketers, and the extensive presence of processing facilities – has earned the area a reputation as a carrot-growing area par excellence..

**Reference to publication of the specification**

The full text of the product specification is available on the following website: <http://www.politicheagricole.it/flex/cm/pages/ServeBLOB.php/L/IT/IDPagina/3335>

or alternatively:

by going directly to the home page of the Ministry of Agricultural, Food and Forestry Policy ([www.politicheagricole.it](http://www.politicheagricole.it)) and clicking on 'Qualità' (at the top right of the screen), then on 'Prodotti DOP IGP STG' (on the left-hand side of the screen) and finally on 'Disciplinari di Produzione all'esame dell'UE'.

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**Publication of an application for registration of a name pursuant to Article 50(2)(a) of Regulation (EU) No 1151/2012 of the European Parliament and of the Council on quality schemes for agricultural products and foodstuffs**

(2023/C 80/12)

This publication confers the right to oppose the application pursuant to Article 51 of Regulation (EU) No 1151/2012 of the European Parliament and of the Council <sup>(1)</sup> within three months from the date of this publication.

SINGLE DOCUMENT

**'Pită de Pecica'**

**EU No: PGI-RO-02826 – 6.1.2022**

**PDO ( ) PGI (X)**

**1. Name(s) [of PDO or PGI]**

'Pită de Pecica'

**2. Member State or Third Country**

Romania

**3. Description of the agricultural product or foodstuff**

**3.1. Type of product**

Class 2.3. Bread, pastry, cakes, confectionery, biscuits and other baker's wares

**3.2. Description of the product to which the name in (1) applies**

'Pită de Pecica' is a bakery product, baked or frozen baked, made from risen dough and baked in ovens.

'Pită de Pecica' is made from wheat flour, fresh yeast, water and iodised salt.

It has an irregular, slightly elongated shape with highly visible scoring and a weight of 4 kg, 2 kg, 1 kg or 0,5 kg.

'Pită de Pecica' is sold in two varieties:

Baked,

Frozen baked.

**3.2.1. Organoleptic characteristics**

The appearance of 'Pită de Pecica', baked and frozen baked, is: a whole loaf with a semi glossy browned, not burnt, surface, without traces of ash. The product is well developed, not flattened or deformed. It has a thick crust on the outside, and the layers of airy dough are visible in cross-section.

Appearance:

— shape	— slightly elongated with highly visible scoring;
Crust:	
— surface	— rough, semi-glossy, slightly crunchy;
— colour	— brown;

<sup>(1)</sup> OJ L 343, 14.12.2012, p. 1.

Interior:	
— appearance	— not separate from the crust;
— texture	— loose throughout the entire cross-section, without flour clumps, elastic, with uniform pores (some bigger pores are acceptable);
— colour	— yellowish-white;
Flavour:	— sweet and salty (sweet thanks to carbohydrates from gluten and salty thanks to the salt content)

### 3.2.2. *Physical and chemical characteristics*

Moisture:	min. 40 % - max. 50 %
Acidity:	min. 1,0° - max. 2,5°
Porosity:	min. 70 % - max. 85 %
Elasticity:	min. 80 % - max. 98 %
Salt:	min. 0,5 % - max. 2 %

### 3.3. *Feed (for products of animal origin only) and raw materials (for processed products only)*

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### 3.4. *Specific steps in production that must take place in the identified geographical area*

All steps in the manufacture of 'Pită de Pecica' take place in the defined geographical area. The production process for 'Pită de Pecica' comprises the following specific steps: quantity and quality acceptance of the raw materials, preparing and measuring out the raw materials, obtaining the sourdough starter, kneading the dough, dough fermentation, tearing the dough, resting, shaping, rising, baking, cooling and rapid freezing (only for the frozen baked product).

### 3.5. *Specific rules concerning slicing, grating, packaging, etc. of the product the registered name refers to*

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### 3.6. *Specific rules concerning labelling of the product the registered name refers to*

The product is labelled in line with European and Romanian legislation in force.

The label includes the following:

- the name of the product, 'Pită de Pecica', followed by the words '*Indicație Geografică Protejată*' (Protected Geographical Indication) or the abbreviation 'IGP' (PGI) (translated into the language(s) of the country in which the product is marketed);
- the type of product (baked or frozen);
- the PGI symbol is marked on the packaging in compliance with EU legislation;
- *Asociația Producătorilor de Produse Tradiționale Arădeanca din Județul Arad* (The *Arădeanca* Association of Traditional Product Manufacturers from Arad County)
- manufacturer's name;
- the logo of the inspection and certification body.

#### 4. Concise definition of the geographical area

The geographical area comprises the Pecica administrative territorial unit, Arad county, defined according to the Romanian territorial-administrative structure.

The Pecica administrative territorial unit is a continuous area in the west of Romania.

#### 5. Link with the geographical area

The causal link between the geographical origin and the characteristics of the product consists of the reputation, the human factor and the product's characteristics.

##### *Reputation*

Reasons why the product is associated with the geographical area:

- the name of the product 'Pită de Pecica' contains the name of the Pecica geographical area;
- 'Pită de Pecica' is made only in that geographical area;
- at the end of 2011, 'Pită de Pecica' received a trademark certificate;
- 'Pită de Pecica' appears on the coat of arms of the town of Pecica.

Evidence for the current reputation of 'Pită de Pecica' can be found in publications and local events related to the product:

- the *Ferma* magazine, year XI, No 8 (75), August 2009, states that today, the Pecica locality owes its fame to 'Pită de Pecica'.
- the *Glusul Aradului* publication, year III, No 514, 17 August 2009, states that the tradition of celebrating 'Pită de Pecica' continues to this day in the form of the Feast of the New Pită.
- the *Pecicanul* newspaper, year IV, No 35, August 2013, writes about the 'Valle di Comino' International Folklore Festival in Italy: 'The people of Pecica ... brought packages with traditional products, among which 'Pită de Pecica' took the place of honour'.
- in 2016, the *Pecicanul* newspaper, year VII, No 65, June 2016: 'Pecica's pita and folklore – celebrities in Brussels'. 'Pecica was the star of the Tervueren Boulevard celebration ... the people of Pecica set up a stand for the town ... an exhibition of antique objects ... and a spread of traditional foods, including 'Pită de Pecica' ... The officials from Woluwe-Saint-Pierre accepted the invitation to visit Pecica in August, for the Feast of the New Pită ...'
- 'dancers and 'Pită de Pecica' have impressed the Germans', the *Pecicanul* newspaper (year X, No 100) writes in July 2019, where the Pecica people have highlighted their local brand, 'Pită de Pecica'.
- *Pecicanul*, year XI, No 104, February 2020 mentions 'Music and Pită from Pecica in Vienna', where 'Pecica brought its local trademark to Vienna, and 'Pită de Pecica' was offered ... both as a reward ... and for tasting'.

The product's fame is due to historical proof of its antiquity, transmitted through oral sources collected and transcribed in magazines and books to be handed down to future generations.

'Pită de Pecica' has been known through the ages for its flavour ('The pită ... kneaded by the Peșca *pitari* [bakers] is even tastier than cozonac') and has become Pecica's trademark.

Its excellence was known at the Arad market as well, where it would be sold still hot and eaten on its own, so tasty it was 'just wrapped up in your tongue', as the old people used to say.

Selling 'Pită de Pecica' was 'the most profitable and secure business, because a coat, boot or shoe may still be mended for some time, but "our daily bread" can never be missing from the table.'

'Pită de Pecica' was not only the town's claim to fame, but also a symbol of its people's know-how and industriousness. 'The people of Peșca, and above all the housewives, were masters of breadmaking';

'Pită de Pecica' was so famous that it became proverbial; thanks to its flavour it was known in the whole country, and the following toast would always be made at big parties: 'Long live the Nation and the Foundation ... and the Garden ... and the pită!'

The renown of 'Pită de Pecica' led to it being celebrated each August, at what is called 'the Feast of the New Pită' (*Praznicul de Pită Nouă*).

We celebrate the bread made with wheat harvested that year.

The Feast of the New Pită transforms wheat harvest into a true festival, and bread baking into an ancient ritual in which all members of the community take part.

The Feast of the New Pită has been held since time immemorial on the Sunday closest to the Feast of the Dormition and has persisted until 1913 when it was interrupted because of the First World War. The celebration of the bread was revived in 1974, thanks to the work of a history teacher from Arad, Emil Crăciun Lăzureanu.

#### *Human factors*

The human factor is especially important for the quality of 'Pită de Pecica'.

In the past, Pecica *pitari* would buy wheat at the local market, take it to the mill where it would be ground the same day, and the bags of flour would then be transported to the *pitari's* house by the miller. All night long, the family would knead the bread dough and put it in the oven to bake. These treats were sold to locals at the Arad market, too. "Tens, nay, hundreds of families worked in bread-making".

In the old times, women made bread according to recipes handed down by their ancestors, to the delight of everyone, and especially the children.

They knew how to prepare the flour for the dough, whether it was leavened with hops or yeast. The dough had to be kneaded very well "until the ceiling beam sweats" and then left to rise until it was time to put it in the oven for the baking.

The baking duration and how the oven was heated were likewise important.

All these factors combined make 'Pită de Pecica' stay fresh for many days. "Bread for the family was made once a week; pită was made daily or more often by *pitari* who sold it at the Arad market, in regular (*crișca*) and large (*cărhănoc*) loaves".

The tradition of making this bread, preparing the dough, kneading, and the baking method, have been handed down from generation to generation, so that this traditional product can be found on the consumers' tables to this day.

The flavour of the local bread is due to a special recipe and a specific preparation method.

It is said that, in the olden days, each family could recognise by taste the bread made in their own home. The uniqueness of 'Pită de Pecica' is appreciated at national level – it is considered the best hearth-baked bread.

The art of preparing and baking 'Pită de Pecica' has been handed down from generation to generation by the locals.

As a result, now:

- the sourdough starter is prepared with *apă de pită* (pită water), water which only the Pecica *pitari* (bakers) know how to make.
- the Pecica *pitari* know how the dough must be fermented, having studied this for generations; the dough should not be heavy, so that, as they say 'the baker doesn't break his arms', imparting a specific elasticity.
- the shaping is done in three ways. Only the Pecica *pitari* know how long the dough needs to be worked during the shaping process, and how to perform the *virguire* or *solgare* to give the bread its specific shape.
- the baking temperature, baking time and the placement of bread in the special ovens is known only by the Pecica *pitari*.

*Specificity of the product*

The specificity of the product is due to the Pecica people's skill and their work method, which are passed from generation to generation. Preparing the sourdough starter with 'pită water', mixing time and mixing method, dough fermentation, placement in the oven, baking method and the specificity of the oven, all make 'Pita de Pecica' well-known and loved.

Unlike other similar products, 'Pită de Pecica' has the following specific characteristics:

- has a slightly elongated shape with highly visible scoring due to shaping (folding, *virguire*, *solgare*) weighs 4 kg, 2 kg, 1 kg or 0,5 kg, has a glossy surface and a tender crust, which is created by brushing the bread with a brush dipped in water after baking, the crust being brown because of the oven's baking method. The bread is tall because of the resting, rising and baking process.
- the cross-section of 'Pită de Pecica' differs from other products of this type in that the interior is moist and forms one whole with the crust (this is because of the specificity of the oven), and in its elasticity imparted during the dough fermentation time.
- the flavour is salty and slightly sweet, thanks to the gluten carbohydrates content, which distinguishes the bread from other products of this kind.
- the bread is fluffy thanks to air bubbles which expand in volume during the dough fermentation.

*Other characteristics of 'Pită de Pecica'*

In the past, the locals would make and bake 'Pită de Pecica' in the specific ovens (everyone would have their own oven made by master oven-makers). Those who sold the bread were called *pitari*; they made and baked the bread [in] the ovens in the same way: 'Everything went well in the houses of the *pitari*, since their marvellous bread was selling like hot cakes'.

Today, 'Pită de Pecica' is made and baked only in bakeries, following the same technological steps, because the specific ovens can only be found in bakeries today.

**Reference to publication of the specification**

[www.madr.ro](http://www.madr.ro)

<https://www.madr.ro/docs/ind-alimentara/2022/Caiet-de-sarcini-Pita-de-Pecica-actualizat-nov.2022.pdf>

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**Publication of an application for registration of a name pursuant to Article 50(2)(a) of Regulation (EU) No 1151/2012 of the European Parliament and of the Council on quality schemes for agricultural products and foodstuffs**

(2023/C 80/13)

This publication confers the right to oppose the application pursuant to Article 51 of Regulation (EU) No 1151/2012 of the European Parliament and of the Council <sup>(1)</sup> within three months from the date of this publication.

SINGLE DOCUMENT

**'Novigradska dagnja'**

**EU No: PDO-HR-02626 – 4.8.2020**

**PDO (X) PGI ( )**

**1. Name(s)**

'Novigradska dagnja'

**2. Member State or Third Country**

Republic of Croatia

**3. Description of the agricultural product or foodstuff**

**3.1. Type of product**

Class 1.7. Fresh fish, molluscs, and crustaceans and products derived therefrom

**3.2. Description of the product to which the name in (1) applies**

'Novigradska dagnja' is a bivalve mollusc of the Mediterranean mussel species *Mytilus galloprovincialis* (Lamarck 1819). The shell of 'Novigradska dagnja' is fan shaped, triangular or egg-shaped and elongated. The body is enclosed in two identical shells that are blueish-black on the outside and pale-pearlescent on the inside. The length of the longest part of a mollusc of consumption size is at least 6 cm, while the minimum weight is 20 g.

'Novigradska dagnja' is particularly well known for its high condition index, i.e. the amount of meat occupied by the area inside the shell, and the minimum condition index for consumable mussels is at least 12 %.

The fresh meat of 'Novigradska dagnja' is smooth to the touch, with a soft and elastic consistency and the characteristic aroma of the sea and seaweed. The surface of the meat is shiny, moist and smooth. The colour of the meat of 'Novigradska dagnja' depends on the gender of the mollusc. Mussels have separate genders – male mussels are mainly milky white or cream-coloured, while female mussels are reddish-orange.

'Novigradska dagnja' is supplied to the market live, with the shell intact, and cleaned of fouling organisms and other impurities. Traces of mussel fouling with sedentary polychaete *Pomatoceros triqueter* (Linnaeus, 1758) may be found on shells.

'Novigradska dagnja' is harvested each calendar year between 1 April and 30 November. Outside that period, mussels grown on farms in the Novigrad Sea and Novsko Strait may not be placed on the market under the name 'Novigradska dagnja'.

<sup>(1)</sup> OJ L 343, 14.12.2012, p. 1.

3.3. *Feed (for products of animal origin only) and raw materials (for processed products only)*

'Novigradska dagnja' feeds by continuously filtering sea water; it feeds in the aquatic environment mainly on phytoplankton, zooplankton, fine organic detritus, decomposed organic matter, inorganic particles and various bacteria. Nutrients brought by rivers as well as those washed in by the rain from forested hills create favourable conditions for the development of phytoplankton and zooplankton in the Novigrad Sea. This ensures a good availability of food for organisms which feed by filtering sea water, including mussels. Farmed 'Novigradska dagnja' is not fed with any *complementary feed or additives*.

3.4. *Specific steps in production that must take place in the identified geographical area*

The complete 'Novigradska dagnja' production cycle, from collecting juvenile mussels to their reaching consumption size, takes place in the Novigrad Sea and the Novsko Strait. The production cycle, from the time of collection to when the mussels reach consumption size, lasts at least 12 months.

3.5. *Specific rules concerning slicing, grating, packaging, etc. of the product the registered name refers to*

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3.6. *Specific rules concerning labelling of the product the registered name refers to*

When placing the product on the market in any type of pre-packaging, the labelling must contain the name 'Novigradska dagnja', which must be clearly distinguishable by size, type and colour of the letters (typography) from any other inscription.

**4. Concise definition of the geographical area**

The full 'Novigradska dagnja' production cycle takes place in the Novigrad Sea and the connecting Novsko Strait. The Novigrad Sea is a bay in Zadar County. In its north western part it is connected to the Velebit Channel by the Novsko Strait. The Novsko Strait, as the connecting channel, has very similar environmental characteristics to the Novigrad Sea.

**5. Link with the geographical area**

5.1. *Specificity of the geographical area*

The area of the Novigrad Sea is heavily influenced by karst surface water and groundwater, and numerous springs rise up along its shores. The Zrmanja river flows into the Novigrad Sea, as do the Bašćica, Draga, Slapaća and other smaller watercourses. Water flows from the Karin Sea, into which the Karišnica and Bijela watercourses flow, through the Karin Strait to the Novigrad Sea. The most important watercourse is the Zrmanja river, which is 69 km long with a basin area of 554 km<sup>2</sup>, and has an average flow rate of 37<sup>3</sup>/s at its mouth. Each year, the Zrmanja river brings on average 2,3 times more water than the total volume of the Novigrad Sea, which strongly affects the physical, chemical, biological and general hydrogeological properties of the Novigrad Sea. The inflow of all the watercourses in certain periods significantly reduces the salinity of the Novigrad Sea. The entire bay is characterised by high stratification with a salt wedge and clear halocline. A freshened surface layer from the Novigrad Sea flows into the Velebit Channel. Offsetting this, a water body of greater salinity enters from the Velebit Channel through the bottom layer. The salinity on the surface varies between 17,3 ‰ and 33,8 ‰, and in deeper layers between 36,2 ‰ and 37,9 ‰. Annual sea temperatures range between 6,7 °C and 26,6 °C (on average 16.4 °C). On the basis of the Water Framework Directive (WFD 2000/60/EC), the water bodies of the part of the Zrmanja river downstream from Obrovac, the Novigrad Sea and the Karin Sea and Novsko Strait constitute transitional waters of the Zrmanja river and the Zrmanja river estuary. Given its biological parameters and the presence and abundance of marine species of phytoplankton, the Zrmanja river estuary is considered to be a moderately eutrophic area.

Studies conducted by Šarić and others have shown that the Novigrad Sea contains more chlorophyll a than other production areas for shellfish farming and harvesting in Zadar County. For example, the volume of chlorophyll a exceeds 4 mg/L in certain months, which is significantly higher than the values recorded in the open part of the Adriatic Sea (T. Šarić and others 2018 *Quality parameters of Novigrad mussels for PDO application*, Proceedings of the 53rd Croatian and 13th international symposium on agronomy, Vodice, p. 201).

'Novigradska dagnja' is farmed in a traditional way, applying local knowledge and skills in mussel farming in the specific geographical area. Mussels are grown in 'pergolars' (local expression for mesh tubing), which hang freely on load-bearing ropes on the farms. In order to ensure the optimal environmental farming conditions for the mussels, farmers lower mussels to a greater depth during inflows of large volumes of freshwater (most often in the autumn and winter), which remains on the surface of the Novigrad Sea and the Novsko Strait. Young farmed mussels are hand-planted during which time they are visually inspected – those that do not meet the appearance and size requirements are removed from further cultivation.

A problem associated with farming is the collection of too many juvenile mussels on those that have been already planted on 'pergolars', which stunts their growth. Furthermore, extensive overgrowth of polychaete on mollusc shells can hinder the shellfish from functioning and growing properly. To prevent this, it is important to plant the mussels during the optimal period of time and, during cultivation, to monitor the density of the planted mussels, the appearance of overgrowth and, where necessary, to thin and clean the mussels. This procedure relies largely on the traditional knowledge and skills of the producers acquired over a long history of mussel farming in the Novigrad region.

## 5.2. *Specificity of the product*

Mussel growth and the mollusc condition index, i.e. the amount of meat occupied by the area inside the shell, are important factors in mussel farming. In fact, the condition index is one of the most important characteristics which the average buyer looks at when assessing mussel quality, and this is also one of the most important quality parameters of 'Novigradska dagnja'. 'Novigradska dagnja' is renowned for its good meat ratio, and studies have shown that throughout the year the condition index for 'Novigradska dagnja' is greater than the condition index for mussels grown in integrated farming conditions for molluscs and fish in the Adriatic Sea, as well as in other registered mollusc farming areas. Measurements taken between October 2015 and August 2016 as part of a project entitled INOVaDA – Quality Research and Promotion of Novigrad Mussels at the University of Zadar (Department of Ecology, Agronomy and Aquaculture) established that the 'Novigradska dagnja' condition index was at its lowest in January at 10,72 % and highest in August at 18,98 %. Although the 'Novigradska dagnja' condition index is greater than that for mussels grown in other farming areas observed over the course of a year, shifts in the 'Novigradska dagnja' condition index are noticeable: it is lower during the winter months than during the rest of the year. In order to maintain the product's high quality, the harvesting and marketing of fresh mussels under the name 'Novigradska dagnja' is limited to the period from 1 April to 30 November of each calendar year.

## 5.3. *Causal link between the specificity of the geographical area and the specificity of the product*

Protection of 'Novigradska dagnja' is based on the product's quality and the traditional farming method in the defined geographical area. The most important quality characteristic for which 'Novigradska dagnja' is renowned is its high condition index value, which depends primarily on the sexual cycle season, the presence of planktonic food and changes in environmental factors (temperature, salinity, dissolved oxygen concentration).

Nutrients brought by rivers as well as those washed in by the rain from forested hills create favourable conditions for the development of phytoplankton and zooplankton in the Novigrad Sea. This ensures a good availability of food for organisms which feed by filtering sea water, including 'Novigradska dagnja'. The volume of chlorophyll a characterises the Novigrad Sea and the Novsko Strait as a sea with increased productivity compared with the average for the Adriatic, which has a positive impact on the higher condition index for 'Novigradska dagnja'.

Due to frequent and sudden changes in environmental conditions in the Novigrad Sea and the Novsko Strait (sudden fall in salinity due to an inflow of fresh water, changes in temperature due to the bora wind, etc.), the mussels are exposed to stimuli which encourage tissue preparation for spawning. Therefore, compared with mussels from other areas, 'Novigradska dagnja' spend more energy on tissue growth than shell growth. This preparation for spawning and the ready availability of nutrients result in a higher condition index for 'Novigradska dagnja', thanks to which these mussels are of higher quality over a longer period.



'Novigradska dagnja' is grown in a farming area which, in accordance with the microbiological classification of shellfish production areas, falls under the highest microbiological classification A. Shellfish farmed in unpolluted Class A seas may be placed directly on the market without prior purification.

Identifying the optimal growing conditions in the specific natural conditions of the Novigrad Sea, hand planting and selecting young mussels and thinning and cleaning where necessary, require the experience and traditional know-how of the local farmers and directly contribute to the proper functioning and growth of 'Novigradska dagnja'.

**Reference to publication of the specification**

[https://poljoprivreda.gov.hr/UserDocsImages/dokumenti/hrana/proizvodi\\_u\\_postupku\\_zastite-zoi-zozp-zts/Specifikacija\\_Novigradska\\_dagnja052022.pdf](https://poljoprivreda.gov.hr/UserDocsImages/dokumenti/hrana/proizvodi_u_postupku_zastite-zoi-zozp-zts/Specifikacija_Novigradska_dagnja052022.pdf)

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## CORRIGENDA

**Corrigendum to Interest rate applied by the European Central Bank to its main refinancing operations: 2,50 % on 1 March 2023 – Euro exchange rates***(Official Journal of the European Union C 78 of 2 March 2023)*

(2023/C 80/14)

On the cover and on page 5, in the title:

*for:* '... **2,50 % on 1 March 2023** ...',*read:* '... **3,00 % on 1 March 2023** ...'.

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