# Official Journal

C 82





English edition

### Information and Notices

Volume 53 30 March 2010

Notice No Contents Page

> Information II

> > INFORMATION FROM EUROPEAN UNION INSTITUTIONS, BODIES, OFFICES AND AGENCIES

#### **European Commission**

2010/C 82/01	Communication from the Commission — Detailed guidance on the request to the competent authorities for authorisation of a clinical trial on a medicinal product for human use, the notification of substantial amendments and the declaration of the end of the trial (CT-1)	1
2010/C 82/02	Communication from the Commission on the application of Article 101(3) of the Treaty on the Functioning of the European Union to certain categories of agreements, decisions and concerted practices in the insurance sector (1)	20
2010/C 82/03	Non-opposition to a notified concentration (Case COMP/M.5762 — InnoLux/Chi Mei/TPO) (¹)	24
2010/C 82/04	Non-opposition to a notified concentration (Case COMP/M.5721 — Otto/Primondo Assets) (¹)	24



Notice No Contents (continued)

IV Notices

NOTICES FROM EUROPEAN UNION INSTITUTIONS, BODIES, OFFICES AND AGENCIES

#### **European Commission**

2010/C 82/05	Euro exchange rates	25

#### NOTICES FROM MEMBER STATES

2010/C 82/06



II

(Information)

### INFORMATION FROM EUROPEAN UNION INSTITUTIONS, BODIES, OFFICES AND AGENCIES

#### **EUROPEAN COMMISSION**

Communication from the Commission — Detailed guidance on the request to the competent authorities for authorisation of a clinical trial on a medicinal product for human use, the notification of substantial amendments and the declaration of the end of the trial (CT-1)

(2010/C 82/01)

#### 1. INTRODUCTION

#### 1.1. Legal basis

1. This detailed guidance is based on Article 9(8) of Directive 2001/20/EC of the European Parliament and of the Council of 4 April 2001 on the approximation of the laws, regulations and administrative provisions of the Member States relating to the implementation of good clinical practice in the conduct of clinical trials on medicinal products for human use (1) (hereinafter Directive 2001/20/EC), which establishes that:

In consultation with Member States, the Commission shall draw up and publish detailed guidance on:

- (a) the format and contents of the request referred to in paragraph 2 (i.e. submission of a valid request for authorisation to the competent authority of the Member State in which the sponsor plans to conduct the clinical trial) as well as the documentation to be submitted to support that request, on the quality and manufacture of the investigational medicinal product, any toxicological and pharmacological tests, the protocol and clinical information on the investigational medicinal product including the investigator's brochure;
- (b) the presentation and content of the proposed amendment referred to in point (a) of Article 10 on substantial amendments made to the protocol;
- (c) the declaration of the end of the clinical trial.'

- 2. This guidance does address aspects related to Ethics Committees only insofar as the provisions contained in Directive 2001/20/EC are identical with regard to both the national competent authority and the Ethics Committee. This means that the following sections in this guidance also apply to Ethics Committees:
  - Procedural aspects of notification of 'substantial amendments' (Sections 3.1 to 3.3, and 3.5 to 3.8); and
  - Declaration of the end of the trial (Section 4).

Regarding the other aspects, reference is made to the separate Commission guidance based on Article 8 of Directive 2001/20/EC.

- 3. According to Article 3(1) of Directive 2001/20/EC, all national requirements as regards clinical trials have to be consistent with the procedures and timescales set out in Directive 2001/20/EC, such as the procedures and timescales for authorisation of a clinical trial, notification of a substantial amendment, and declaration of the end of the clinical trial. This document provides guidance on these aspects.
- 4. EU Member States, contracting States of the European Economic Area (EEA) (²) and persons who request authorisation of a clinical trial (applicants), notify substantial amendments, and declare the end of a clinical trial in the EU should consider this guidance when applying Directive 2001/20/EC.

<sup>(2)</sup> For the purposes of this document, references to the EU, EU Member States or Member States should be understood to include the EEA or EEA contracting States, unless indicated otherwise.

#### 1.2. **Scope**

- 5. This guidance addresses the requests for authorisation, amendments, and declaration of the end of clinical trials within the scope of Directive 2001/20/CE. Directive 2001/20/EC applies to all clinical trials as defined in Article 2(a) of this Directive. As regards the term 'medicinal products', this refers to medicinal products for human use as defined in Article 1(2) of Directive 2001/83/EC of the European Parliament and of the Council of 6 November 2001 on the Community code relating to medicinal products for human use (¹) (hereinafter Directive 2001/83/EC). This includes medicinal products where the pharmacological, immunological, or metabolic action of the product is still uncertain and being explored.
- 6. This includes also medicinal products which are specifically addressed in the EU law on pharmaceuticals, such as advanced therapy medicinal products (2) or medicinal products derived from human blood or human plasma as defined in Article 1(10) of Directive 2001/83/EC.
- 7. Directive 2001/20/EC also applies to interventional clinical trials with medicinal products for the paediatric population and interventional clinical trials with medicinal products manufactured or reconstituted in a (hospital) pharmacy and intended to be supplied directly to the clinical trials participants.
- 8. The exclusions contained in Article 3 of Directive 2001/83/EC are not relevant as regards the scope of Directive 2001/20/EC and of this guidance.
- 9. Directive 2001/20/EC does not apply to:
  - medical devices, active implantable medical devices, and *in vitro* diagnostic medical devices as defined in Community legislation (3), (4), (5),
- (1) OJ L 311, 28.11.2001, p. 67.
- (2) As defined in Article 2(1)(a) of Regulation (EC) No 1394/2007 of the European Parliament and of the Council of 13 November 2007 on advanced therapy medicinal products and amending Directive 2001/83/EC and Regulation (EC) No 726/2004 (OJ L 324, 10.12.2007, p. 121) (hereinafter Regulation (EC) No 1394/2007).
- (3) Council Directive 93/42/EEC of 14 June 1993 concerning medical devices (OJ L 169, 12.7.1993, p. 1).
- (4) Council Directive 90/385/EEC of 20 June 1990 on the approximation of the laws of the Member States relating to active implantable medical devices (OJ L 189, 20.7.1990, p. 17).
- (5) Directive 98/79/EC of the European Parliament and of the Council of 27 October 1998 on in vitro diagnostic medical devices (OJ L 331, 7.12.1998, p. 1).

- cosmetic products as defined in Community legislation (6),
- food as defined in Community legislation (7).
- 10. To draw the 'borderline' between these sectoral legislations (e.g. medicinal products/food, medicinal products/cosmetic products, medicinal products/medical devices), the established criteria as set out in the case law of the European Court of Justice apply and reference is made to the relevant guidelines (8).

#### 1.3. **Definitions**

- 11. The definitions contained in Directive 2001/20/EC, its implementing acts and relevant guidance documents in the current version apply also for this guidance. With regard to implementing guidelines, the following guidance documents in particular provide valuable additional definitions:
  - Guidance on Investigational Medicinal Products (IMPs) and other medicinal products used in Clinical Trials (on the term 'investigational medicinal products') (9),
  - Annex 13 to the Guidelines on good manufacturing practice — Manufacture of investigational medicinal products (<sup>10</sup>),
  - Commission Guidelines on Pharmacovigilance for Medicinal Products for Human Use (on the term 'non-interventional trial') (<sup>11</sup>), and
  - Questions and Answers Document on the Clinical Trials Directive (12).
- (6) Council Directive 76/768/EEC of 27 July 1976 on the approximation of the laws of the Member States relating to cosmetic products (OJ L 262, 27.9.1976, p. 169).
   (7) Regulation (EC) No 178/2002 of the European Parliament and of
- (7) Regulation (EC) No 178/2002 of the European Parliament and of the Council of 28 January 2002 laying down the general principles and requirements of food law, establishing the European Food Safety Authority and laying down procedures in matters of food safety (OJ L 31, 1.2.2002, p. 1), as amended.
- safety (O) L 31, 1.2.2002, p. 1), as amended.

  (8) cf., for example, http://ec.europa.eu/enterprise/sectors/cosmetics/cosmetic-products/borderline-products/index\_en.htm
- (9) http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index\_en.htm
- (10) http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index\_en.htm
- (11) Volume 9A of The Rules Governing Medicinal Products in the European Union (Sept. 2008), Part 1, Point 7.1. (p. 90).
- (12) http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/ eudralex/vol-10/index\_en.htm

12. For the purposes of this guidance, 'Member State concerned' means the Member State where the clinical trial is intended to be performed. For a given clinical trial there may be several Member States concerned (multinational clinical trials). 'ICH country' means a third country which is party to the International Conference on Harmonisation of Technical Requirements for Registration of Pharmaceuticals for Human Use, i.e. Japan and the US.

#### 2. REQUEST FOR A CLINICAL TRIAL AUTHORISATION

#### 2.1. Procedural aspects

#### 2.1.1. Legal basis

13. Article 9(1), second subparagraph, and (2) of Directive 2001/20/EC reads as follows:

The sponsor may not start a clinical trial until the Ethics Committee has issued a favourable opinion and inasmuch as the competent authority of the Member State concerned has not informed the sponsor of any grounds for non-acceptance. ...

Before commencing any clinical trial, the sponsor shall be required to submit a valid request for authorisation to the competent authority of the Member State in which the sponsor plans to conduct the clinical trial (1).

- (¹) cf. also recital 11 of Directive 2001/20/EC: "As a rule, authorisation should be implicit, i.e. if there has been a vote in favour by the Ethics Committee and the competent authority has not objected within a given period, it should be possible to begin the clinical trials"."
- 2.1.2. Request for authorisation, applicable timelines, tacit authorisation
- 14. The applicant submits a request for authorisation of a clinical trial to the national competent authority of the Member State concerned.
- 15. In accordance with Article 9(4) of Directive 2001/20/EC, consideration of a valid request for authorisation by the national competent authority shall be carried out as rapidly as possible and may not exceed 60 calendar days.
- 16. Validation of the request for authorisation is included in the period of 60 calendar days. Day 0 is the day of receipt of the request. If the request is valid, and by day 60 no ground for non-acceptance has been raised, the clinical trial is authorised by the national competent authority of the Member State concerned (tacit authorisation (¹)).

17. However, Article 9(4), (5) and (6) of Directive 2001/20/EC sets out important exceptions to the rules on timelines and tacit authorisation as regards certain medicinal products, including medicinal products the active ingredient of which is a biological product of human or animal origin, or contains biological components of human or animal origin, or the manufacturing of which requires such components. Exceptions also apply to medicinal products for gene therapy, somatic cell therapy including xenogenic cell therapy and all medicinal products containing genetically modified organisms.

#### 2.1.3. Scope of authorisation

- 18. The authorisation of a clinical trial by the national competent authority is valid for a clinical trial conducted in that Member State. This authorisation is not to be considered as scientific advice on the development programme of the investigational medicinal product (IMP) tested.
  - 2.1.4. Follow-up to request for authorisation
  - 2.1.4.1. Application is not valid
- 19. If an application is not valid, the national competent authority should inform the applicant of this within the first 10 calendar days of the period referred to in Section 2.1.2. The reasons should be given.
  - 2.1.4.2. Changes to the submitted to documentation during the evaluation phase
- 20. Following the submission of a request for authorisation, the submitted documentation may change. This may happen either:
  - following information by the national competent authority that the application is not valid (see Section 2.1.4.1). In this case, the time limit set out in Article 9(4) of Directive 2001/20/EC starts again when a valid request has been received;
  - at the initiative of the applicant. In practice, the applicant may have an interest in changing submitted documentation. This may happen as a consequence of grounds for non-acceptance by the national competent authority of another Member State or a third country concerned if the applicant wants to ensure that the documentation submitted in all Member States/third countries concerned is identical. In this case, the time limit set out in Article 9(4) of Directive 2001/20/EC starts again; or
  - following notification of grounds for non-acceptance by the competent authority of the Member State concerned: in this case Article 9(3) of Directive 2001/20/EC applies.

<sup>(1)</sup> The term 'authorisation' will be used throughout this document.

#### 2.1.4.3. Withdrawals

- 21. Unexpected events or additional information may require the applicant to withdraw a request for authorisation before the national competent authority has reached its decision on authorisation. The applicant should inform the national competent authority of the Member State concerned as soon as he becomes aware that he intends to withdraw the application. The initial contact should be by fax or e-mail and include the EudraCT number and other trial identification. Where the initial contact is by telephone, this should be followed up, for reasons of traceability, by fax or e-mail. The initial contact should be followed as soon as possible by a formal letter of withdrawal providing a brief description of the reasons.
- 22. If the applicant wishes to resubmit the application, he must identify the application as a resubmission in the cover letter (resubmission letter) and in the dedicated field of the clinical trial application form. The initial EudraCT number is used with a letter after the number sequence: A for first resubmission, B for second resubmission, and so on.

#### 2.1.5. Interface with other authorisation requirements

23. The applicant should make applications to fulfil other requirements that relate to clinical trials with IMPs where applicable. For example, if the IMP is a genetically modified organism (GMO) it may be necessary to obtain permission from the relevant competent authority in the Member State concerned for its contained use or deliberate release in accordance with Council Directive 90/219/EEC of 23 April 1990 on the contained use of genetically modified micro-organisms (¹) or Directive 2001/18/EC of the European Parliament and of the Council of 12 March 2001 on the deliberate release into the environment of genetically modified organisms and repealing Council Directive 90/220/EEC (²).

#### 2.1.6. Other issues

- 24. The application dossier should be submitted as electronic version only, i.e. via telematics system (if nationally available), e-mail, or a posted CD-ROM. If documentation is sent by paper, it should be limited to the signed cover letter only.
- 25. The Commission encourages national competent authorities to accept the English language in their communication with applicants and for documentation which is not destined for the public or the clinical trial participant, such as scientific documentation.

#### 2.2. Allocation of EudraCT number

26. Before submitting an application to the national competent authority, the applicant should obtain a unique EudraCT number from the EudraCT Community Clinical Trial System (3) by the procedure described in the current version of the Detailed guidance on the European clinical trials database (4). This number identifies the protocol for a trial, whether conducted at a single site or at multiple sites in one or more Member States. To obtain the EudraCT number automatically from the database the applicant will need to provide a few items of information (5).

#### 2.3. Cover letter

- 27. The applicant should submit a signed cover letter with the application. Its subject line should contain the EudraCT number and the invariable sponsor protocol number (if available) with the title of the trial.
- 28. In the cover letter, the applicant should draw attention to peculiarities of the trial.
- 29. However, in the cover letter it is not necessary to reproduce information which is already contained in the clinical trial application form, with the following exceptions:
  - specific features of the trial population, such as clinical trial participants not able to give informed consent or minors;
  - whether the trial involves the first administration of a new active substance to humans;
  - whether there is scientific advice related to the trial or IMP given by the European Medicines Agency (the Agency) or the national competent authority of a Member State or third country; and
  - whether the trial is part or is intended to be part of a Paediatric Investigation Plan (PIP) as referred to in Title II, Chapter 3 of Regulation (EC) No 1901/2006 of the European Parliament and of the Council of 12 December 2006 on medicinal products for paediatric use (6). If the Agency has already issued a Decision on the PIP, the cover letter should contain the link to the Decision of the Agency on its website (see also Section 2.9).

(6) OJ L 378, 27.11.2006, p. 1.

(4) EudraLex, Volume 10; http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index\_en.htm

<sup>(1)</sup> OJ L 117, 8.5.1990, p. 1.

<sup>(2)</sup> OJ L 106, 17.4.2001, p. 1.

<sup>(3)</sup> https://eudract.ema.europa.eu/

<sup>(5)</sup> Note that paediatric clinical trials included in an agreed PIP and performed in a third country have to be entered into EudraCT as well (cf. point 2.2.1. of Commission Communication 2009/C28/01).

- 30. In the cover letter, the applicant should highlight whether the IMP or NIMP is a narcotic and psychotropic.
- 31. The applicant should indicate where the relevant information is contained in the application dossier.
- 32. The applicant should set out precisely in the cover letter where in the application dossier the reference safety information is contained for assessing whether an adverse reaction is a suspected unexpected serious adverse reaction (SUSAR).
- 33. In the case of a resubmission letter (see Section 2.1.4.3), the applicant should highlight the changes as compared to the previous submission.

#### 2.4. Clinical trial application form

- 34. For clinical trials falling within the scope of the Directive 2001/20/EC, there is a unique, EU-wide clinical trial application form provided for and published in Volume 10 of EudraLex The Rules Governing Medicinal Products in the European Union (1).
- 35. Some of the information in the form, such as information related to the applicant and the name of the investigators, will be relevant in one Member State only.
- 36. The applicant's signature will confirm that the sponsor is satisfied that:
  - the information provided is complete,
  - the attached documents contain an accurate account of the information available,
  - the clinical trial will be conducted in accordance with the protocol, and
  - the clinical trial will be conducted, and SUSARs and result-related information will be reported, in accordance with the applicable legislation.
- 37. If the form is submitted in paper form (cf. Section 2.1.6), the applicant should save the full clinical trial application form data set as an XML file using the utilities feature and submit an electronic copy of this XML file on a CD-ROM.
- (1) http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index\_en.htm

- 38. More information about the clinical trial application form, and how to fill it in, is available in the current version of these documents:
  - Detailed guidance on the European clinical trials database (2),
  - EudraCT User Manual (3), and
  - EudraCT Frequently Asked Questions (4).
- 39. In addition, the Agency operates a help desk to support applicants who have questions related to EudraCT (3).
- 40. Certain information contained in the clinical trial application form will be made public, following its entry into EudraCT by the national competent authority of the Member State concerned. This is done by rendering certain data fields contained in EudraCT public in accordance with the applicable guidelines published by the Commission (6).

#### 2.5. Protocol

- 41. According to Article 2(h), first sentence, of Directive 2001/20/EC, the protocol is 'a document that describes the objective(s), design, methodology, statistical considerations and organisation of a trial.'
- 42. The protocol should be identified by the title, the sponsor's protocol code number specific for all versions of it (if available), a date and number of version that will be updated when it is amended, and a short title or name assigned to it.
- 43. For the content and format of the protocol, reference is made to Section 6 of the Community guideline on Good Clinical Practice (CPMP/ICH/135/95) (7). In particular, the protocol should include:
  - a clear and unambiguous definition of the end of the trial in question. In most cases this will be the date of the last visit of the last patient undergoing the trial. Any exceptions to this should be justified in the protocol; and
- (2) http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index en.htm
- (3) http://eudract.ema.europa.eu/document.html
- (4) http://eudract.ema.europa.eu/document.html
- (<sup>5</sup>) EudraCT Helpdesk, e-mail: eudract@ema.europa.eu; Tel. +44 2075237523; Fax +44 2074188669.
- (6) EudraLex, Volume 10, Chapter V (http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index\_en.htm).
- (7) http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index\_en.htm

- a description of the plan for the provision of any additional care for the trial participants once their participation in the trial has ended, where it differs from what is normally expected according to the medical condition of the clinical trial participant.
- 44. The protocol should clearly address sub-studies conducted at all trial sites or only at specific sites.
- 45. The protocol should also contain the relevant information for the assessment of the clinical trial by the Ethics Committee. To this end, the protocol should include the following information:
  - a discussion of the relevance of the clinical trial and its design to allow assessment in view of Article 6(3)(a) of Directive 2001/20/EC,
  - an evaluation of the anticipated benefits and risks as required in Article 3(2)(a) of Directive 2001/20/EC (cf. Article 6(3)(b) of Directive 2001/20/EC),
  - a justification for including participants who are incapable of giving informed consent or other special populations, such as minors (cf. Article 6(3)(g) of Directive 2001/20/EC), and
  - a detailed description of the recruitment and informed consent procedure, especially when participants are incapable of giving informed consent (cf. Article 6(3)(k) of Directive 2001/20/EC).
- 46. More details are provided in the separate Commission guidance based on Article 8 of Directive 2001/20/EC.
- 47. A sponsor may wish to conduct a clinical trial with an active substance that is available in the European Union with different trade names in a number of medicines with marketing authorisations in the Member State concerned. This may be the case, for example, in order to address local clinical practice at each clinical trial site in the Member State concerned. In this case the protocol may define the treatment in terms of the active substance or Anatomical Therapeutic Chemical (ATC) code (level 3-5) only and not specify the trade name of each product.
- 48. With regard to notification of adverse events, the protocol

- may identify serious adverse events which do not require immediate reporting by the investigator (cf. Article 16(1) of Directive 2001/20/EC), and
- shall identify adverse events or laboratory anomalies critical to safety evaluations to be reported to the sponsor (cf. Article 16(2) of Directive 2001/20/EC).
- 49. In certain cases, issues of unblinding of IMPs might need to be addressed in the protocol. For details, reference is made to the guidelines on adverse reaction reporting published in Volume 10 of EudraLex The Rules Governing Medicinal Products in the European Union (1).
- 50. Regarding first-in-human clinical trials, additional guidance is provided in the Guideline on strategies to identify and mitigate risks for first-in-human clinical trials with investigational medicinal products (2).
- 51. The protocol should be accompanied by a synopsis of the protocol.
- 52. The protocol should be signed by the sponsor and:
  - the overall coordinating investigator for a multi-centre (incl. multinational) trial, or
  - the principal investigator in a single-site trial.

#### 2.6. Investigator's brochure

- 53. According to Article 2(g) of Directive 2001/20/EC, the investigator's brochure (IB) is 'a compilation of the clinical and non-clinical data on the investigational medicinal product or products which are relevant to the study of the product or products in human subjects.'
- 54. A request for trial authorisation has to be accompanied by an IB or a document used in place of the IB (see below). Its purpose is to provide the investigators and others involved in the trial with the information to facilitate their understanding of the rationale for, and their compliance with, key features of the protocol, such as the dose, dose frequency/interval, methods of administration, and safety monitoring procedures.

<sup>(1)</sup> http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index en.htm

<sup>(2)</sup> EMEA/CHMP/SWP/28367/07 (see http://www.ema.europa.eu/pdfs/human/swp/2836707enfin.pdf).

- 55. The content, format and procedures for updating the IB have to comply with Article 8(1) of Commission Directive 2005/28/EC laying down principles and detailed guidelines for good clinical practice as regards investigational medicinal products for human use, as well as the requirements for authorisation of the manufacturing or importation of such products (¹) (hereinafter Directive 2005/28/EC) and with the Community guideline on Good Clinical Practice (CPMP/ICH/135/95). It should be prepared from all available information and evidence that supports the rationale for the proposed clinical trial and the safe use of the IMP in the trial and be presented in the form of summaries.
- 56. The approved summary of product characteristics (SmPC) may be used in place of the IB if the IMP is authorised in any Member State or ICH country and is used according to the terms of the marketing authorisation. Regarding ICH countries, the document equivalent to the SmPC is used. If the conditions of use in the clinical trial differ from those authorised, the SmPC should be supplemented with a summary of relevant non-clinical and clinical data that support the use of the IMP in the clinical trial. Where the IMP is identified in the protocol only by its active substance, the sponsor should elect one SmPC as equivalent to the IB for all medicinal products that contain that active substance and are used at any clinical trial site.
- 57. For a multinational trial where the medicinal product to be used in each Member State is the one authorised at national level and the SmPC varies among Member States, the sponsor should chose one SmPC to replace the IB for the whole clinical trial. This SmPC should be the one best suited to ensure patient safety.
- 58. The IB as last amended and approved by the national competent authority or equivalent document (e.g. SmPC for marketed products) serves as the reference safety information for the assessment of the expectedness of any adverse reaction that might occur during the clinical trial.

#### 2.7. IMP dossier

- 59. Article 2(d) of Directive 2001/20/EC defines an IMP as follows:
  - 'A pharmaceutical form of an active substance or placebo being tested or used as a reference in a clinical trial, including products already with a marketing authorisation but used or assembled (formulated or packaged) in a way different from the authorised form, or when used for an unauthorised indication, or when used to gain further information about the authorised form.'
- 60. The IMP dossier (IMPD) gives information related to the quality of any IMP (i.e. including reference product and

placebo), manufacture and control of the IMP, and data from non-clinical studies and from its clinical use. However, in many cases where the IMP has a marketing authorisation, an IMPD is not required. Reference is made to Section 2.7.1 (regarding compliance with Good Manufacturing Practice, GMP) and Section 2.7.3 (regarding data).

#### 2.7.1. GMP compliance

- 61. As regards GMP compliance, in the following cases no documentation needs to be submitted:
  - the IMP has a marketing authorisation in the EU or in an ICH country, is not modified, and is manufactured in the EU, or
  - the IMP is not manufactured in the EU, but has a marketing authorisation in the EU, and is not modified.
- 62. If the IMP does not have a marketing authorisation in the EU or an ICH country and is not manufactured in the EU, the following documentation should be submitted:
  - a copy of the importation authorisation as referred to in Article 13(1) of Directive 2001/20/EC, and
  - a certification by the qualified person (QP) in the EU that the manufacturing complies with GMP at least equivalent to the GMP in the EU. Regarding this certification, there are specific arrangements provided for in the Mutual Recognition Agreements between the EU and third countries (2).
- 63. In all other cases, to document compliance with GMP as set out in Directive 2003/94/EC and the implementing detailed guideline for IMPs (³), the applicant should submit a copy of the manufacturing/importing authorisation as referred to in Article 13(1) of Directive 2001/20/EC stating the scope of the manufacturing/importation authorisation.
  - 2.7.2. Data related to the IMP

#### 2.7.2.1. Introductory remarks

64. Regarding data, the IMPD can be replaced by other documentation which may be submitted alone or with a simplified IMPD. The details for this 'simplified IMPD' are set out in Section 2.7.3.

<sup>(2)</sup> More information is available here: http://www.ema.europa.eu/ Inspections/docs/000204en.pdf

<sup>(3)</sup> Annex 13 to Volume 4 of EudraLex — The Rules Governing Medicinal Products in the European *Union* (http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index\_en.htm).

- 65. The IMPD should be prefaced with a detailed table of contents and a glossary of terms.
- 66. The information in the IMPD should be concise. The IMPD should not be unnecessarily voluminous. It is preferable to present data in tabular form accompanied by brief narrative highlighting the main salient points.
- 67. Regarding various specific types of IMPs, guidance is also given by the Agency, and made available in Volume 3 of EudraLex The Rules Governing Medicinal Products in the European Union (1).

#### 2.7.2.2. Quality data

- 68. Quality data should be submitted in a logical structure, such as the headings of the current version of the Guideline on the requirements to the chemical and pharmaceutical quality documentation concerning investigational medicinal products in clinical trials (2). This document also contains guidance for quality of placebos.
- 69. As regards biotechnological IMPs, reference is made to the Guideline on virus safety evaluation of biotechnological investigational medicinal products, as amended (3).
- 70. In exceptional cases, where impurities are not justified by the specification or when unexpected impurities (not covered by specification) are detected, the certificate of analysis for test products should be attached. Applicants should assess the need to submit a TSE Certificate.

### 2.7.2.3. Non-clinical pharmacology and toxicology data

71. The applicant should also provide summaries of nonclinical pharmacology and toxicology data for any IMP used in the clinical trial. He should also provide a reference list of studies conducted and appropriate literature references. Full data from the studies and copies of the references should be made available on request. Wherever appropriate it is preferable to present data in tabular form accompanied by a brief narrative highlighting the main salient points. The summaries of the studies conducted should allow an assessment of the adequacy of the study and whether the study has been conducted according to an acceptable protocol.

- (1) http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index\_en.htm
- (2) CHMP/QWP/185401/2004 final (http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index\_en.htm).
- (3) Ref. EMEA/CHMP/BWP/398498/2005 (http://www.ema.europa.eu/pdfs/human/bwp/39849805enfin.pdf).

- 72. Non-clinical pharmacology and toxicology data should be submitted in a logical structure, such as the headings of the current version of Module 4 of the Common Technical Document (4), or of the eCTD format.
- 73. Reference is made to the specific Community guidelines contained in Volume 3 of EudraLex (5), and especially the Note for guidance on non-clinical safety studies for the conduct of human clinical trials and marketing authorisation for pharmaceuticals, as amended (CPMP/ICH/286/95).
- 74. This section should provide a critical analysis of the data, including justification for omissions of data, and an assessment of the safety of the product in the context of the proposed clinical trial rather than a mere factual summary of the studies conducted.
- 75. The protocols should meet the requirements of Good Laboratory Practice (GLP) guidelines where appropriate. The applicant should provide a statement of the GLP status of all studies.
- 76. The test material used in the toxicity studies should be representative of that proposed for clinical trial use in terms of qualitative and quantitative impurity profiles. The preparation of the test material should be subject to the controls necessary to ensure this and thus support the validity of the study.
  - 2.7.2.4. Previous clinical trial and human experience data
- 77. Clinical trial and human experience data should be submitted in a logical structure, such as the headings of the current version of Module 5 of the Common Technical Document (6), or of the eCTD format.
- 78. This section should provide summaries of all available data from previous clinical trials and human experience with the proposed IMPs.
- 79. All studies should have been conducted in accordance with the principles of Good Clinical Practice (GCP). To this end, the applicant should submit the following:
  - a statement of the GCP compliance of the clinical trials referred to,

<sup>(4)</sup> http://ec.europa.eu/enterprise/sectors/pharmaceuticals/files/eudralex/vol-2/b/update\_200805/ctd\_05-2008\_en.pdf

<sup>(5)</sup> http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-3/index\_en.htm

<sup>(6)</sup> http://ec.europa.eu/enterprise/sectors/pharmaceuticals/files/eudralex/vol-2/b/update\_200805/ctd\_05-2008\_en.pdf

- where a clinical trial referred to has been performed in third countries, a reference to the entry of this clinical trial in a public register, if available. Where a clinical trial is not published in a register, this should be explained and justified.
- 80. There are no specific requirements for data from clinical studies that must be provided before a clinical trial authorisation can be granted. Rather, this is to be assessed on a case-by-case basis. In this respect, guidance is provided in the guideline General considerations for clinical trials (CPMP/ICH/291/95) (1).

### 2.7.2.5. Overall risk and benefit assessment

- 81. This section should provide a brief integrated summary that critically analyses the non-clinical and clinical data in relation to the potential risks and benefits of the proposed trial unless this information is already provided in the protocol. In the latter case, the applicant should cross-refer to the relevant section in the protocol. The text should identify any studies that were terminated prematurely and discuss the reasons. Any evaluation of foreseeable risks and anticipated benefits for studies on minors or incapacitated adults should take account of the provisions set out in Articles 3 to 5 of Directive 2001/20/EC.
- 82. Where appropriate, the sponsor should discuss safety margins in terms of relative systemic exposure to the IMP, preferably based on area under the curve (AUC) data, or peak concentration ( $C_{\rm max}$ ) data, whichever is considered more relevant, rather than in terms of applied dose. The sponsor should also discuss the clinical relevance of any findings in the non-clinical and clinical studies along with any recommendations for further monitoring of effects and safety in the clinical trials.

- 2.7.3. Simplified IMPD by referring to other documentation
- 83. The applicant has the possibility to refer to other documentation which may be submitted alone or with a simplified IMPD to contain the information as set out in Table 1.

#### 2.7.3.1. Possibility to refer to the IB

- 84. The applicant may either provide a stand-alone IMPD or cross-refer to the IB for the preclinical and clinical parts of the IMPD. In the latter case, the summaries of pre-clinical information and clinical information should include data, preferably in tables, providing sufficient detail to allow assessors to reach a decision about the potential toxicity of the IMP and the safety of its use in the proposed trial. If there is some special aspect of the preclinical data or clinical data that requires a detailed expert explanation or discussion beyond what would usually be included in the IB, the applicant should submit the preclinical and clinical information as part of the IMPD.
  - 2.7.3.2. Possibility to refer to the SmPC or to the assessment of the IMPD in another clinical trials application
- 85. The applicant may submit the current version of the SmPC (or, as regards ICH countries, the documentation equivalent to the SmPC) as the IMPD if an IMP has a marketing authorisation in any Member State or in an ICH country. The exact requirements are detailed in Table 1.
- 86. Moreover, the IMPD may have been submitted previously by the same applicant or by another applicant and held by the national competent authority of the Member State concerned. In these cases applicants are allowed to cross-refer to the previous submission. If the submission was made by another applicant, a letter from that applicant should be submitted authorising the national competent authority to cross-refer to that data. The exact requirements are detailed in Table 1.

87. Table 1

#### Content of simplified IMPD

Types of previous assessment	Quality data	Non-clinical data	Clinical data	
The IMP has an MA in any EU Member State or ICH country and is used in the trial:				
— within the conditions of the SmPC	SmPC			
— outside the conditions of the SmPC	SmPC	If appropriate	If appropriate	
— after modification (e.g. blinding)	P+A	SmPC	SmPC	

<sup>(1)</sup> http://www.ema.europa.eu/htms/human/ich/ichefficacy.htm

Types of previous assessment	Quality data	Non-clinical data	Clinical data
Another pharmaceutical form or strength of the IMP has an MA in any EU Member State or ICH country and the IMP is supplied by the MA holder	SmPC+P+A	Yes	Yes
The IMP has no MA in any EU Member State or ICH country but the active substance is part of a medicinal product with an MA in an EU Member State and			
— is supplied by the same manufacturer	SmPC+P+A	Yes	Yes
— is supplied by another manufacturer	SmPC+S+P+A	Yes	Yes
The IMP was subject to a previous CTA and authorised in the Member State concerned (¹) and has not been modified and			
<ul> <li>no new data is available since last amendment to the CTA</li> </ul>	Refere	ence to previous subm	nission
— new data is available since last amendment to the CTA	New data	New data	New data
— is used under different conditions	If appropriate	If appropriate	If appropriate

<sup>(</sup>S: Data relating to the active substance; P: Data relating to the IMP; A: Appendices to the current version of the Guideline on the requirements to the chemical and pharmaceutical quality documentation concerning investigational medicinal products in clinical trials (2).)

- (¹) The sponsor should provide a letter of authorisation to cross-refer to the data submitted by another applicant.
  (²) CHMP/QWP/185401/2004 final (http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index\_en. htm).
- 88. If the applicant is the MA holder and he has submitted an application to vary the SmPC, which has not yet been authorised, and which is relevant for the assessment of the IMPD in terms of patient safety, the nature of the variation and the reason for it should be explained.
- 89. If the IMP is defined in the protocol in terms of active substance or ATC code (see above, Section 2.5), the applicant may replace the IMPD by one representative SmPC for each active substance/active substance

pertaining to that ATC group. Alternatively, he may provide a collated document containing information equivalent to that in the representative SmPCs for each active substance that could be used as an IMP in the clinical trial.

#### 2.7.4. IMPD in cases of placebo

90. If the IMP is a placebo, the information requirements can be reduced in line with the requirements set out in Table 2.

91. Table 2

#### IMPD in cases of placebo

IMPD in for placebo	Quality data	Non-clinical data	Clinical data
The IMP is a placebo	P+A	No	No
The IMP is a placebo and the placebo has the same composition as the tested IMP, is manufactured by the same manufacturer, and is not sterile		No	No

IMPD in for placebo	Quality data	Non-clinical data	Clinical data
The IMP is a placebo and has been submitted in a previous CTA in the Member State concerned	No	No	No

<sup>(</sup>S: Data relating to the active substance; P: Data relating to the IMP; A: Appendices to the current version of the Guideline on the requirements to the chemical and pharmaceutical quality documentation concerning investigational medicinal products in clinical trials (1).)

### 2.8. Non-investigational medicinal products used in the trial

- 92. Medicinal products used in the context of a clinical trial and not falling within the definition of an IMP are non-investigational medicinal products (NIMPs). The 'borderline' between IMPs and NIMPs is described in the Guidance on Investigational Medicinal Products (IMPs) and other medicinal products used in Clinical Trials (1).
- 93. It is strongly recommended that NIMPs with marketing authorisation in the Member State concerned are used. When this is not possible, the next choice should be NIMPs with marketing authorisation in another Member State. When this is not possible, the next choice should be NIMPs with marketing authorisation in an ICH country or a third country having a mutual recognition agreement with the EU (MRA country) (2). When this is not possible, the next choice should be NIMPs with a marketing authorisation in another third country. Otherwise, a NIMP with no marketing authorisation may be used.
- 94. For the requirements of the NIMP dossier, reference is made to the applicable guideline published in EudraLex The Rules Governing Medicinal Products in the European Union, Volume 10 (3).

#### 2.9. Other documents to be submitted, Overview

- 95. The following additional documents should be contained in the application dossier submitted to the national competent authority of the Member State concerned:
  - 1. A copy of the opinion of the Ethics Committee of the Member State concerned, whether the application has been submitted in parallel or in sequence, as soon as it is available, unless the Ethics Committee informs the applicant that it has copied its opinion to the national competent authority of the Member State concerned. A submission of this document subsequently to the submission of a request for authorisation is not to be considered as a change of the documentation as referred to in Section 2.1.4.2.
  - 2. If available, a copy of the summary of scientific advice from any Member State or the Agency with regard to the clinical trial. A submission of this document

subsequently to the submission of a request for authorisation is not to be considered as a change of the documentation as referred to in Section 2.1.4.2.

- 3. If the clinical trial is part of an agreed PIP, a copy of the Agency's Decision on the agreement on the PIP, and the opinion of the Paediatric Committee, unless these documents are fully accessible via the internet. In the latter case, the link to this documentation in the cover letter is sufficient (see Section 2.3). A submission of this document subsequently to the submission of a request for authorisation is not to be considered as a change of the documentation as referred to in Section 2.1.4.2.
- 4. The content of the labelling of the IMP.
- 5. In case of fees, proof of payment.
- 96. Table 3 contains the final overview of the documentation to be submitted.

#### Table 3

List of documentation to be provided to the national competent authority of the Member State concerned in accordance with this detailed guidance

- Cover letter with the contents set out in Section 2.3,
- Clinical trial application form,
- Protocol with the contents set out in Section 2.5,
- IB, or document replacing the IB, as set out in Section 2.6,
- IMPD/simplified IMPD, as set out in Sections 2.7 and 2.7.3,
- NIMP dossier as set out in Section 2.8,
- The additional pieces of documentation as set out in Section 2.9.

### 2.10. Additional national requirements for documents

97. The national requirements for the content of the clinical trial application dossier can be more comprehensive than the list of documentation set out in Section 2.9 in the following two cases:

<sup>(1)</sup> CHMP/QWP/185401/2004 final (http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index\_en. htm).

<sup>(</sup>¹) cf. http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index\_en.htm

<sup>(2)</sup> These third countries are Australia, Canada, Japan, New Zealand and Switzerland.

<sup>(3)</sup> cf. http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index\_en.htm

- 2.10.1. Documents relating to information relevant for Ethics Committees but exceptionally considered by national competent authorities in accordance with Article 6(4) of Directive 2001/20/EC
- 98. Documents relating to information which is, according to Article 6(2) of the Directive 2001/20/EC, only assessed by the Ethics Committee should not be submitted to the national competent authority of the Member State concerned.
- 99. However, if a Member State has decided, in accordance with Article 6(4) of Directive 2001/20/EC, that its national competent authority is responsible for considering:
  - the provisions for indemnity or compensation,
  - insurance or indemnity to cover the liability of the investigator/sponsor,
  - compensation and rewards of investigators and clinical trial participants, or
  - the agreement between the sponsor and the clinical trial sites,

The relevant documentation should be submitted to the national competent authority of this Member State.

- 100. Member States who decide to extend the scope of assessment of the national competent authority are under an obligation to notify the Commission, the other Member States, and the Agency of this. Those Member States are listed on the 'clinical trials website' of the European Commission (1).
  - 2.10.2. Documents relating to information on a more comprehensive protection of the clinical trial participant in accordance with Article 3(1) of Directive 2001/20/EC
- 101. Some Member States may have national provisions on the protection of clinical trial subjects in place which are more comprehensive than the provisions of the Directive 2001/20/EC (cf. Article 3(1) of Directive 2001/20/EC).
- 102. In order for the national competent authority to assess compliance with these national provisions (hereinafter referred to as 'underlying national provisions'), Member States may require additional information in the clinical trial application dossier.

- 103. However, Member States may only request this additional information if the underlying national provision is compliant with Directive 2001/20/EC. This requires in particular, that the underlying national provision:
  - is clearly aimed at a more comprehensive protection of the clinical trial subject than the provisions of Directive 2001/20/EC,
  - is appropriate and proportionate in view of the aim pursued,
  - is consistent with the procedures set out in Directive 2001/20/EC, and
  - is consistent with the timescales set out in Directive 2001/20/EC.
- 104. The Commission is going to ensure compliance of underlying national provisions with these requirements.

### 3. NOTIFICATION OF AMENDMENTS AND RELATED MEASURES

#### 3.1. Legal basis and scope

105. Article 10(a) of Directive 2001/20/EC reads as follows:

'After the commencement of the clinical trial, the sponsor may make amendments to the protocol. If those amendments are substantial and are likely to have an impact on the safety of the trial subjects or to change the interpretation of the scientific documents in support of the conduct of the trial, or if they are otherwise significant, the sponsor shall notify the competent authorities of the Member State or Member States concerned of the reasons for, and content of, these amendments and shall inform the ethics committee or committees concerned in accordance with Articles 6 (Ethics Committee) and 9 (Commencement of clinical trial).'

106. In view of the identical legal consequences of an amendment that is 'substantial and likely to have an impact on the safety of the trial subjects or to change the interpretation of the scientific documents in support of the conduct of the trial' and an amendment that is 'otherwise significant', the term 'substantial amendment' used in this guidance refers to both types of amendments.

<sup>(</sup>¹) http://ec.europa.eu/enterprise/sectors/pharmaceuticals/human-use/clinical-trials/index\_en.htm

107. Notification/submission of information (¹) is only obligatory if the amendment is a substantial amendment. Directive 2001/20/EC does not require notification, nor immediate submission of information of non-substantial amendments. Neither national competent authorities of the Member State concerned, nor its Ethics Committee can oblige the sponsor to submit non-substantial amendments. In this regard, the rules for non-substantial amendments (cf. Section 3.6) apply.

#### 3.2. The notion of 'amendment'

- 108. The following changes do not count as an 'amendment' as referred to in Article 10(a) of Directive 2001/20/EC:
  - a change to the documentation submitted to the national competent authority during the ongoing assessment of the request for authorisation by the national competent authority (for these aspects see Section 2.1.4.2), and
  - a change to the documentation submitted to the Ethics Committee during the ongoing assessment of the request for authorisation by the Ethics Committee.
- 109. Article 10(a) of Directive 2001/20/EC refers only to amendments to the approved protocol. This is to be understood as encompassing all documentation submitted in the context of the approved protocol.
- 110. The annual safety report (ASR) in accordance with Article 17(2) of Directive 2001/20/EC is not per se an amendment and thus does not have to be notified as a substantial amendment to the national competent authority of the Member State concerned. However, the sponsor has to verify whether the data presented in the ASR requires a change to the documentation submitted with the request for authorisation of a clinical trial. If this amendment is substantial, the rules for notification of substantial amendments apply to these changes.
- 111. A change of the contact person or in the contact details of the contact person (e.g. a change of e-mail or postal address) is not considered as an amendment, if the sponsor and legal representative remain identical. However, the sponsor should ensure that the national competent authority of the Member State concerned is aware of this change as soon as possible, in order to allow the national competent authority to exercise its supervisory function.

#### 3.3. The notion of 'substantial'

112. Amendments to the trial are regarded as 'substantial' where they are likely to have a significant impact on:

- the safety or physical or mental integrity of the clinical trial participants, or
- the scientific value of the trial.
- 113. In all cases, an amendment is only to be regarded as 'substantial' when one or both of the above criteria are met.
- 114. It is up to the sponsor to assess whether an amendment is to be regarded as 'substantial'. This assessment is to be made on a case-by-case basis in view of the above criteria. While the responsibility for this assessment lies with the sponsor, in cases where the sponsor consults the national competent authority advice should be given without delay and free of charge.
- 115. In applying these criteria, however, care has to be taken to avoid over-reporting. In particular, not every change to the clinical trial application form is by default to be considered as a 'substantial' amendment.
- 116. The annual update of the IB in accordance with Article 8 of Directive 2005/28/EC is not per se a substantial amendment. However, the sponsor has to verify whether the update relates to changes which are to be considered as substantial. In that case, the rules for notification of substantial amendments apply to the change.
- 117. The sponsor should assess also whether the combination of substantial amendments lead to changes of the clinical trial to an extent that it has to be considered as a completely new clinical trial, which would then be subject to a new authorisation procedure.

#### 3.4. Examples

- 118. In view of these criteria the following examples should serve as guidance for the case-by-case decision of the sponsor. These examples relate only to the aspects assessed by the national competent authority of the Member State concerned. For aspects considered by the Ethics Committee, reference is made to the Commission guidance based on Article 8 of Directive 2001/20/EC.
  - 3.4.1. Amendments as regards the clinical trials protocol
- 119. With regard to the protocol, the following is a non-exhaustive list of amendments that are typically 'substantial':
  - (a) change of main objective of the clinical trial;

<sup>(1)</sup> Directive 2001/20/EC distinguishes between notification of the national competent authority and information of the Ethics Committee. For the purposes of this guidance, both submissions will be referred to as 'notification'.

- (b) change of primary or secondary endpoint which is likely to have a significant impact on the safety or scientific value of the clinical trial;
- (c) use of a new measurement for the primary endpoint;
- (d) new toxicological or pharmacological data or new interpretation of toxicological or pharmacological data which is likely to impact on the risk/benefit assessment:
- (e) a change in the definition of the end of the trial, even if the trial has in practice already ended;
- (f) addition of a trial arm or placebo group;
- (g) change of inclusion or exclusion criteria, such as changes to age range, if these changes are likely to have a significant impact on the safety or scientific value of the clinical trial;
- (h) reducing the number of monitoring visits;
- (i) change of a diagnostic or medical monitoring procedure which is likely to have a significant impact on the safety or scientific value of the clinical trial;
- (j) withdrawal of an independent data monitoring board;
- (k) change of IMPs;
- (l) change of dosing of IMPs;
- (m) change of mode of administration of IMPs;
- (n) a change of study design which is likely to have a significant impact on primary or major secondary statistical analysis or the risk/benefit assessment.
- 120. With regard to the protocol, the following is a non-exhaustive list of amendments that are typically not 'substantial':
  - (a) changes to the identification of the trial (e.g. change of title, etc.);
  - (b) the addition/deletion of exploratory/tertiary endpoints;

- (c) a minor increase in the duration of the trial (< 10 % of the overall time of the trial);
- (d) an increase in duration of > 10 % of the overall time of the trial, provided that:
  - the exposure to treatment with the IMP is not extended.
  - the definition of the end of the trial is unchanged, and
  - monitoring arrangements are unchanged;
- (e) a change in the number of clinical trial participants per trial site, if the total number of participants in the Member State concerned is identical or the increase/ decrease is insignificant in view of the absolute number of participants;
- (f) a change in the number of clinical trial participants in the Member State concerned, if the total number of participants is identical or the increase/decrease is insignificant in view of the absolute number of participants;
- (g) a change in the documentation used by the research team for recording study data (e.g. case report form or data collection form);
- (h) additional safety monitoring which is not part of an urgent safety measure but is taken on a precautionary basis;
- (i) minor clarifications to the protocol;
- (j) correction of typographical errors.
- 3.4.2. Amendments as regards the IMPD
- 121. With regard to changes in the IMPD, guidance is contained in Chapter 8 of the Guideline on the requirements to the chemical and pharmaceutical quality documentation concerning investigational medicinal products in clinical trials (1).
  - 3.4.3. Amendments as regards the IB
- 122. With regard to the IB, the following is a non-exhaustive list of amendments that are typically 'substantial':

<sup>(1)</sup> CHMP/QWP/185401/2004 final (http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index\_en.htm).

- (a) new toxicological or pharmacological data or new interpretation of toxicological or pharmacological data of relevance for the investigator;
- (b) changes to the reference safety information for the annual safety report.
- 3.4.4. Amendments as regards other initial documents supporting the request for authorisation of the clinical trial
- 123. With regard to other initial documents, the following is a non-exhaustive list of amendments that are typically 'substantial':
  - (a) a change of sponsor or the sponsor's legal representative;
  - (b) the revocation or suspension of the IMP's marketing authorisation.
- 124. With regard to other initial documents, the following is a list of amendments that are typically *not* 'substantial':
  - (a) any change of persons other than the sponsor or his legal representative, for example applicant, clinical research associates (CRAs) who monitor the clinical trial for the investigator, and clinical research organisations (CROs) (note that the responsibility vis-à-vis the national competent authority for the clinical trial is always with the sponsor or his legal representative);
  - (b) any change in the contact details of persons referred to in the documentation (see, however, Section 3.2 as regards contact details of the contact person);
  - (c) changes to the internal organisation of the sponsor or of the persons to whom certain tasks have been delegated;
  - (d) changes in the logistical arrangements for storing/ transporting samples;
  - (e) change of technical equipment;
  - (f) addition or deletion per se of another Member State or third country concerned.

#### 3.5. Who should be notified?

125. Substantial amendments may relate to information relevant for assessment by the national competent authority, the Ethics Committee, or both.

- 126. For substantial amendments to information that is assessed only by the national competent authority of the Member State concerned, the sponsor should only notify the amendment to the national competent authority.
- 127. For substantial amendments to information that is assessed, according to Directive 2001/20/EC, only by the Ethics Committee of the Member State concerned, the sponsor should only notify the amendment to the Ethics Committee. This is in particular of relevance for the information relating to:
  - the clinical trial site (Article 6(3)(f) of Directive 2001/20/EC),
  - the written information to be given to the clinical trial participant in order to obtain informed consent (Article 6(3)(g) of Directive 2001/20/EC), and
  - the investigator (Article 6(3)(d) of Directive 2001/20/EC).
- 128. These aspects are addressed in the separate Commission guidance based on Article 8 of Directive 2001/20/EC.
- 129. In the case of substantial amendments that affect information assessed by both the national competent authority and the Ethics Committee of the Member State concerned, the sponsor should submit the notifications in parallel.
- 130. There is no need to notify 'for information only' substantial amendments to one body (national competent authority or Ethics Committee), if this information is assessed by the respective other body.
- 131. In practice, it is necessary that the national competent authority and the Ethics Committee in the Member State concerned communicate with each other in order to ensure the exchange of expertise or information. This may be in particular relevant, for example, for:
  - assessing scientific information requiring specific expertise,
  - ensuring effective inspections of clinical trials sites, and
  - updating relevant information in EudraCT.

#### 3.6. Non-substantial amendments

132. The sponsor does not have to notify non-substantial amendments to the national competent authority or the Ethics Committee. However, non-substantial amendments should be recorded and contained in the documentation when it is subsequently submitted, for example in the subsequent notification of a substantial amendment. This is of particular relevance for the Clinical Trial Application Form: This form should be updated in its entirety at the occasion of a substantial amendment. Documentation of non-substantial amendments should also be available on request for inspection at the trial site or the sponsor premises as appropriate.

#### 3.7. Format and content of notification

- 133. The notification of a substantial amendment should include the following:
  - (a) a signed cover letter, including:
    - in its subject line the EudraCT number and the sponsor protocol number (if available) with the title of the trial and the sponsor's amendment code number allowing unique identification of the substantial amendment. Care should be taken to use the code number consistently;
    - identification of the applicant;
    - identification of the amendment (sponsor's substantial amendment code number (¹) and date). One amendment could refer to several changes in the protocol or scientific supporting documents;
    - a highlighted indication of any special issues related to the amendment and indication where the relevant information or text is in the original application dossier;
    - identification of any information not contained in the Amendment Notification Form that might impact on the risk to trial participants;
    - where applicable, a list of all affected clinical trials with EudraCT numbers and respective amendment code numbers (see above);
  - (b) the Amendment Notification Form, as amended, which is published in Volume 10 of EudraLex —

The Rules Governing Medicinal Products in the European Union (2). Only this Amendment Notification Form should be used:

- (c) a description of the amendment:
  - an extract from the amended documents showing previous and new wording in track changes, as well as the extract only showing the new wording;
  - notwithstanding the previous point, if the changes are so widespread or far-reaching that they justify an entire new version of the document, a new version of the entire document. In this case, an additional table should list the amendments to the documents. In this list, identical changes can be grouped.

The new version should be identified with the date and an updated version number.

- (d) supporting information including, where applicable:
  - summaries of data,
  - an updated overall risk/benefit assessment,
  - possible consequences for subjects already included in the trial,
  - possible consequences for the evaluation of the results:
- (e) if a substantial amendment involves changes to entries on the clinical trial application form, a revised copy of the XML file incorporating amended data. If the form is not submitted via a telematics system, the fields affected by the substantial amendment should be highlighted in the revised form (3).
- 134. Where a substantial amendment affects more than one clinical trial of the same sponsor and the same IMP, the sponsor may make a single notification to the national competent authority/Ethics Committee of the Member State concerned. The cover letter and the notification should contain a list of all clinical trials affected with their EudraCT numbers and respective amendment code numbers. If the substantial amendment involves changes to several clinical trial application forms, all forms should be updated (see Section 3.7).

<sup>(1)</sup> The code number identifies the amendment and refers to all the documents submitted. The sponsor decides which code to be used. Section E1 of the amendment form should be completed with the date and version of the new amendment to which this form relates.

<sup>(2)</sup> http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index\_en.htm

<sup>(3)</sup> Section A4 of the CTA form should contain the version and date of the protocol originally authorised and this should not be changed when the protocol is later amended. Section B4 of the amendment form should contain the version and date of the currently authorised protocol. Note that Section H of the CTA form does not need to be changed, as it concerns the status of the CTA application to the Ethics Committee at the time of the CTA submission to the CA.

#### 3.8. Time for response, implementation

135. Article 10(a), second and third subparagraph, of Directive 2001/20/EC reads as follows:

'On the basis of the details referred to in Article 6(3) and in accordance with Article 7, the Ethics Committee shall give an opinion within a maximum of 35 days of the date of receipt of the proposed amendment in good and due form. If this opinion is unfavourable, the sponsor may not implement the amendment to the protocol.

If the opinion of the Ethics Committee is favourable and the competent authorities of the Member States have raised no grounds for non-acceptance of the ... substantial amendments, the sponsor shall proceed to conduct the clinical trial following the amended protocol. Should this not be the case, the sponsor shall either take account of the grounds for non-acceptance and adapt the proposed amendment to the protocol accordingly or withdraw the proposed amendment.'

- 136. Accordingly, the Ethics Committee has to give within 35 calendar days an opinion on a valid submission of a proposed substantial amendment. If a submission is not considered as valid by the Ethics Committee, the Ethics Committee should inform the applicant of this within the first 10 calendar days of this 35-day period. The reasons should be given.
- 137. With regard to the national competent authority, no deadline is set in Directive 2001/20/EC., and in view of the approval time for requests for authorisation, the national competent authority are invited to respond within 35 calendar days of receipt of the valid notification of an amendment. Validation of the submission is included in this period. If a submission is not valid (for example, the dossier does not contain the documentation required according to this guidance), the national competent authority are invited to inform the applicant of this within the first 10 calendar days of this 35-day period. The reasons should be given. This response time may be extended if such extension is justified in view of the nature of the substantial amendment, for example if the national competent authority has to consult an expert group or committee. In such cases, the national competent authority should notify the sponsor of the duration of the extension and its reasons. If the national competent authority states that it raises no grounds for non-acceptance, the sponsor can implement the changes, even if fewer than 35 days have elapsed since the filing of the substantial amendment.

- 138. For amendments submitted to either the Ethics Committee alone or to the national competent authority alone, the sponsor may implement the amendment when the Ethics Committee opinion is favourable or the competent national authority has raised no grounds for non-acceptance.
- 139. Up until then, the trial can continue on the basis of the original documentation, unless the rules for urgent safety measures apply.
- 140. Applicants should be aware that these procedures are intended to ensure rapid and efficient processing of substantial amendments. Against this background, unsatisfactory documentation is likely to lead to non-acceptance of the substantial amendment. Non-acceptance does not prejudice the applicant's right to resubmission.
- 141. Upon approval, it is the sponsor's responsibility to ensure communication of the changes to the investigators.

#### 3.9. Notification of urgent safety measures

142. Article 10(b) of Directive 2001/20/EC reads as follows:

Without prejudice to point (a), in the light of the circumstances, notably the occurrence of any new event relating to the conduct of the trial or the development of the investigational medicinal product where the new event is likely to affect the safety of the subjects, the sponsor and the investigator shall take appropriate urgent safety measures to protect the subjects against any immediate hazard. The sponsor shall forthwith inform the competent authorities of those new events and the measures taken and shall ensure that the Ethics Committee is notified at the same time.'

- 143. Examples of urgent safety measures are if, for reasons of safety of the clinical trial participants, a trial is temporarily halted (see Section 3.10) or additional monitoring measures are set up.
- 144. Urgent safety measures may be taken without prior notification to the national competent authority. However, the sponsor must inform *ex post* the national competent authority and the Ethics Committee of the Member State concerned of the new events, the measures taken and the plan for further action as soon as possible. Where the initial contact is by telephone, this should be followed up, for reasons of traceability, by fax or e-mail. It should be followed by a written report.
- 145. The *ex post* notification of urgent safety measures is independent of the obligation to:

- notify substantial amendments (see above),
- notify early termination of the trial within 15 days in accordance with Article 10(c) of Directive 2001/20/EC (see below, Section 4.2.2), and
- notify adverse events and serious adverse reactions in accordance with Articles 16 and 17 of Directive 2001/20/EC.

#### 3.10. Temporary halt of a trial

- 146. A temporary halt of a trial is a stoppage of the trial which is not envisaged in the approved protocol and where there is an intention to resume it.
- 147. A temporary halt can be:
  - a substantial amendment, or
  - part of an urgent safety measure as referred to in Article 10(b) of Directive 2001/20/EC. In this case, the notification of the temporary halt of a trial should be made immediately and, at the latest, in accordance with the deadline set out in Article 10(c), second sentence, of Directive 2001/20/EC, within 15 days from when the trial is temporarily halted.
- 148. The reasons and scope, e.g. stopping recruitment or interrupting treatment of subjects already included, should be clearly explained in the notification (in case of substantial amendment, see Section 3.7) or in the *ex post* information (in case of urgent safety measures, see Section 3.9).
- 149. The restart of the trial should be treated as a substantial amendment providing evidence that it is safe to restart the
- 150. If the sponsor decides not to recommence a temporarily halted trial he should notify the national competent authority of the Member States concerned within 15 days of his decision in accordance with Article 10(c), second sentence, of Directive 2001/20/EC (see Section 4.2).
  - 3.11. Suspension/prohibition of a clinical trial by the national competent authority in case of doubts about safety or scientific validity
- 151. Article 12(1) of Directive 2001/20/EC reads as follows:

Where a Member State has objective grounds for considering that the conditions in the request for

authorisation referred to in Article 9(2) are no longer met or has information raising doubts about the safety or scientific validity of the clinical trial, it may suspend or prohibit the clinical trial and shall notify the sponsor thereof.

Before the Member State reaches its decision it shall, except where there is imminent risk, ask the sponsor and/or the investigator for their opinion, to be delivered within one week.

In this case, the competent authority concerned shall forthwith inform the other competent authorities, the Ethics Committee concerned, the Agency and the Commission of its decision to suspend or prohibit the trial and of the reasons for the decision.'

152. If the trial is terminated following a suspension, the rules on end of trial notification apply (see below, Section 4.2).

### 3.12. Non-compliance with the applicable rules on clinical trials

153. Article 12(2) of Directive 2001/20/EC reads as follows:

Where a competent authority has objective grounds for considering that the sponsor or the investigator or any other person involved in the conduct of the trial no longer meets the obligations laid down, it shall forthwith inform him thereof, indicating the course of action which he must take to remedy this state of affairs. The competent authority concerned shall forthwith inform the Ethics Committee, the other competent authorities and the Commission of this course of action.'

- 154. The 'course of action' of the national competent authority should have a timetable for its implementation and a date when the sponsor should report back to the national competent authority on the progress and completion of its implementation.
- 155. The sponsor should ensure that the 'course of action' set by the national competent authority is immediately implemented and report to the national competent authority of the Member State concerned on the progress in and completion of its implementation in accordance with the timetable set.
- 156. The national competent authority must inform the other national competent authorities, the Ethics Committee of the Member State concerned and the Commission of the 'course of action'.

#### 4. DECLARATION OF THE END OF A CLINICAL TRIAL

#### 4.1. Legal basis and scope

157. Article 10(c) of Directive 2001/20/EC reads as follows:

Within 90 days of the end of a clinical trial the sponsor shall notify the competent authorities of the Member State or Member States concerned and the Ethics Committee that the clinical trial has ended. If the trial has to be terminated early, this period shall be reduced to 15 days and the reasons clearly explained.'

158. 'End of the trial' is not defined in Directive 2001/20/EC. The definition of the end of the trial should be provided in the protocol (for guidance, see Section 2.5). For changes to the definition see under Section 3.4.1.

#### 4.2. Procedure for declaring the end of the trial

#### 4.2.1. General rules

- 159. The sponsor has to make an end of trial declaration when the complete trial has ended in all Member States/third countries concerned. The end of the clinical trial is defined in the protocol (see Section 4.1).
- 160. This declaration has to be made to the national competent authority and the Ethics Committee of all Member States concerned within 90 days of the end of the clinical trial. To this end, the form published in Volume 10 of EudraLex The Rules Governing Medicinal Products in the European Union (¹) should be used.

- 161. The notified Member States are responsible for entering this information into the EudraCT database.
  - 4.2.2. Shortened deadline for early termination
- 162. An earlier end of the clinical trial which is not based on grounds of safety, but on other grounds, such as faster recruitment than anticipated, is not considered as 'early termination'.
- 163. In the case of early termination, the sponsor must notify the end of the trial to the national competent authority and the Ethics Committee of the Member State concerned immediately and at the latest within 15 days after the trial is halted, clearly explain the reasons, and describe followup measures, if any, taken for safety reasons.

#### 4.3. Clinical trial summary report

164. The clinical trial summary report is part of the end of trial notification, albeit usually submitted only subsequently to the end of trial notification. The sponsor should provide this summary report within one year of the end of the complete trial for non-paediatric clinical trials. For paediatric clinical trials, the timelines are set out in the Commission Communication 2009/C28/01. Regarding the arrangements for submitting the clinical trial summary report, its format, content, and its accessibility for the public, reference is made to the Commission Communications 2009/C28/01 and 2008/C168/02 and their implementing technical guidance documents (2).

<sup>(1)</sup> http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index\_en.htm

<sup>(2)</sup> http://ec.europa.eu/enterprise/sectors/pharmaceuticals/documents/eudralex/vol-10/index\_en.htm

### Communication from the Commission on the application of Article 101(3) of the Treaty on the Functioning of the European Union to certain categories of agreements, decisions and concerted practices in the insurance sector

#### (Text with EEA relevance)

(2010/C 82/02)

#### 1. INTRODUCTION AND BACKGROUND

- 1. Commission Regulation (EC) No 358/2003 (1), the previous Insurance Block Exemption Regulation (BER) which expired on 31 March 2010, applied Article 101(3) of the Treaty on the Functioning of the European Union (2) (the Treaty) to certain categories of agreements, decisions and concerted practices in the insurance sector.
- 2. Following a lengthy review (the Review) of the functioning of Regulation (EC) No 358/2003, the Commission published its Report to the European Parliament and the Council on the functioning of that Regulation (3) (the Report) as well as an accompanying Working Document (4) (the Working Document) on 24 March 2009.
- 3. As a result of its findings following the Review, the Commission has now adopted a new insurance BER which renews the exemptions for two of the four categories of agreements exempted in the previous BER; namely: (i) joint compilations, tables and studies; and (ii) common coverage of certain types of risks (pools).

#### 2. FIRST PRINCIPLES ANALYSIS

4. The Commission's original objective when it adopted Regulation (EC) No 358/2003 of reducing the number of notifications it received is no longer relevant since under Regulation (EC) No 1/2003 undertakings can no longer notify their agreements to the Commission, but now must conduct their own self-assessment. In this context, a specific legal instrument such as a BER should only be adopted if cooperation in the insurance sector is 'special' and different to other sectors which do not benefit from a BER (i.e. most sectors currently). The Commission's analysis as to whether or not to renew the BER addressed three key questions in relation to each of the four categories of agreements exempted by the BER, namely:

- (1) OJ L 53, 28.2.2003, p. 8.
- (2) With effect from 1 December 2009, Article 81 of the EC Treaty has become Article 101 of the Treaty on the Functioning of the European Union. The two Articles are, in substance, identical. For the purposes of this Communication, references to Article 101 of the Treaty on the Functioning of the European Union should be understood as references to Article 81 of the EC Treaty where appropriate.
- (3) http://eur-lex.europa.eu/LexUriServ/LexUriServ.do?uri=CELEX: 52009DC0138:EN:NOT
- (4) http://ec.europa.eu/competition/sectors/financial\_services/insurance\_ber\_working\_document.pdf

- (a) whether the business risks or other issues in the insurance sector make it 'special' and different to other sectors such that this leads to an enhanced need for cooperation amongst insurers;
- (b) if so, whether this enhanced need for cooperation requires a legal instrument such as the BER to protect or facilitate it; and
- (c) if so, what is the most appropriate legal instrument (i.e. whether it is the current BER or whether partial renewal, amended renewal, or guidance would be more appropriate).

#### 3. RENEWED EXEMPTIONS

- 5. On the basis of its Review and consultation of stakeholders which was conducted over a 2-year period, the Commission adopted the new BER (Commission Regulation (EU) No 267/2010 of 24 March) renewing (with amendments) the exemptions for two forms of cooperation, namely (i) joint compilations, tables and studies; and (ii) common coverage of certain types of risks (pools).
- 6. When agreements falling within these categories of agreements do not meet all the conditions to benefit from the block exemption, an individual analysis under Article 101 of the Treaty is required. The analytical framework set out in the Commission's Guidelines on the applicability of Article 81 of the EC Treaty to horizontal cooperation agreements (5) (the Horizontal Guidelines) will assist businesses in assessing the compatibility of agreements with Article 101 of the Treaty. (6).

#### 3.1. Joint compilations, tables and studies

7. Subject to certain conditions, the previous BER exempted agreements which relate to the joint establishment and distribution of (i) calculations of the average cost of covering a specified risk in the past, and (ii) mortality tables and tables showing the frequency of illness, accident and invalidity, in connection with insurance involving an element of capitalisation. It also exempted

<sup>(5)</sup> See paragraph 7 of Commission Notice of 6 January 2001: Guidelines on the applicability of Article 81 of the EC Treaty to horizontal cooperation agreements, OJ C 3, 6.1.2001, p. 2.

<sup>(6)</sup> The current Horizontal Guidelines are under review.

(subject to certain conditions) the joint carrying out of studies on the probable impact of general circumstances external to the interested undertakings, either on the frequency or scale of future claims for a given risk or risk category or on the profitability of different types of investment and the distribution of the results of such studies

- 8. As summarised in the Report, the costs of insurance products are unknown at the time the price is agreed and the risk covered. Calculation of risk is a key issue in pricing all insurance products which appears to be a differentiating factor from other sectors including the banking sector. This makes access to past statistical data in order to technically price risks crucial. Therefore, the Commission considers that cooperation in this area is both specific to the insurance industry and necessary in order to price risks.
- 9. The Commission also considers that there are good reasons to protect and facilitate cooperation in this area with a BER and that it is appropriate that the BER be renewed for this category of agreements in order to avoid any reduction in such pro-competitive cooperation.
- 10. However, in renewing the exemption the Commission made the following key changes: (i) the term 'joint calculations' was changed to 'joint compilations' (which may also include some calculations); (ii) clarification that exchange of information is only allowed where it is necessary; and (iii) access to data shared is now also allowed for consumer organisations and customer organisations (as distinguished from individuals), with a public security exception.

### 3.2. Common coverage of certain types of risks (pools)

- 11. The previous BER exempted (¹) the setting up and operation of co-(re)insurance pools for the common coverage of new risks as well as co-(re)insurance pools covering risks which are not new, subject to certain conditions, in particular to market share thresholds.
- 12. As a result of its Review, the Commission considers that risk sharing for certain types of risks (such as nuclear, terrorism and environmental risks), for which individual insurance companies are reluctant or unable to insure the

entire risk alone, is crucial in order to ensure that all such risks can be covered. This makes the insurance sector different to other sectors and triggers an enhanced need for cooperation (2). Therefore, the new BER also exempts pools under certain conditions.

- 13. In renewing the exemption, the Commission made the following key changes: (i) a change to the approach to market share calculation in order to bring it into line with other general and sector-specific competition rules so that not only gross premium income earned within the pool by the participating undertakings, but also outside the pool will be taken into account; and (ii) an amendment and expansion to the definition of 'new risks'.
- 14. In terms of self-assessment it is important to consider that there are three types of pools and determine into which category a particular pool falls: (i) pools which do not require a BER as a safe harbour because they do not give rise to a restriction of competition as long as the pooling is necessary to allow their members to provide a type of insurance that they could not provide alone; (ii) pools which fall under Article 101(1) of the Treaty and which do not comply with the conditions of the new BER but may benefit from an individual exception under Article 101(3) of the Treaty; (iii) pools which fall under Article 101(1) of the Treaty but which comply with the conditions of the BER.
- 15. For both types (ii) and (iii) it is necessary to carefully define the relevant product and geographic market, as market definition is a prerequisite in order to assess compliance with the market share thresholds (³). The Commission's Notice on the definition of the relevant market for the purposes of Community competition law (⁴), together with relevant Commission decisions and comfort letters in the insurance sector can be used as guidance in order for pools to determine the relevant market on which they operate.
- 16. However, the Review showed that many insurers were incorrectly using the pool exemption in the BER as a 'blanket' exemption, without carrying out the required careful legal assessment of a pool's compliance with the conditions of the BER (5).

<sup>(1)</sup> For three years from the date of first establishment of the group, regardless of the market share of the group.

<sup>(2)</sup> An alternative method of covering risks through co-(re)insurance is ad hoc co-(re)insurance agreements on the subscription market, which may be a less restrictive option depending on the analysis on a case-by-case basis.

<sup>(3)</sup> Concerns were also raised about the definition of 'new risks'.

<sup>(4)</sup> OJ C 372, 9.12.1997, p. 5.

<sup>(5)</sup> In particular in relation to market share thresholds. Furthermore, it is crucial that any pools covering new risks and purporting to fall within the BER ensure that they are in fact covered by the precise definition of new risks in Article 1 of the new BER, as mentioned in the Report and Working Document.

- 17. Also, it should be remembered that ad hoc co-(re)insurance agreements on the subscription market (¹) have never been covered by the BER and they remain outside the scope of the new BER. As mentioned in the Commission's Final Report on the Business Insurance Sector Inquiry of 25 September 2007 (²), practices involving an alignment of premium (between co-(re)insurers through ad hoc co-(re)insurance agreements) may fall within the scope of Article 101(1) of the Treaty, but may benefit from the exemption afforded by Article 101(3) of the Treaty.
- 18. The Commission intends to closely monitor, in cooperation with national competition authorities within the framework of the European Competition Network, the operation of pools to ensure that blanket applications of the BER or Article 101(3) of the Treaty are not occurring. This closer monitoring will be undertaken in line with enforcement cases where pools are found to fall foul of Article 101(1) of the Treaty and/or the BER.

#### 4. NON-RENEWED EXEMPTIONS

- 19. On the basis of the Commission's analysis set out in the Report and Working Document, as well as in its Impact Assessment of the new BER, two of the four exemptions in the previous BER, namely agreements on standard policy conditions (SPCs) and security devices have not been renewed by the new BER. This is primarily because they are not specific to the insurance sector and therefore their inclusion in such an exceptional legal instrument may result in unjustified discrimination against other sectors which do not benefit from a BER. In addition, although these two forms of cooperation may give rise to some benefits to consumers, the Review showed that they can also give rise to certain competition concerns. Therefore, it is more appropriate that they be subject to self-assessment.
- 20. Although non-renewal of the BER in relation to these two types of cooperation will inevitably result in slightly less legal certainty, it should be emphasised that the insurance sector will benefit in this regard from the same level of legal certainty as the other sectors which do not benefit
- (1) Whereby a certain part of a given risk is covered by a lead insurer and the remaining part of the risk is covered by follow insurers who are invited to cover the remainder.
- (2) COM(2007) 556 final: Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions Sector Inquiry under Article 17 of Regulation (EC) No 1/2003 on business insurance (Final Report).

from a BER. Furthermore, as outlined below the Commission plans to address both these forms of cooperation in its Horizontal Guidelines.

#### 4.1. Standard Policy Conditions

- 21. The previous BER exempted the joint establishment and distribution of non-binding standard policy conditions (SPCs) for direct insurance (3).
- 22. On the basis of the evidence found during its Review, the Commission no longer considers that a sector specific BER is necessary since cooperation on SPCs is not specific to the insurance sector, but common to many others, such as the banking sector, which do not benefit from a BER. As SPCs are not specific to the insurance sector it is appropriate that any guidance on SPCs is afforded to industry as a whole and in the form of a horizontal instrument.
- 23. The Commission considers that in many cases SPCs can give rise to positive effects for competition and consumers. For example, SPCs allow the comparison of insurance policies offered by different insurers, allowing customers to verify the content of guarantees more easily and facilitating switching between insurers and insurance products. However, whilst there is a need for comparability between insurance products for consumers, too much standardisation can be harmful for consumers and can lead to a lack of non-price competition. In addition, given that certain SPCs can be imbalanced, it is more appropriate that undertakings conduct their own assessment on the basis of Article 101(3) of the Treaty in the event that Article 101(1) of the Treaty is applicable in order to demonstrate that the cooperation they are part of gives rise to efficiency gains, a fair share of which benefit consumers (4).
- 24. Accordingly, the Commission is planning to expand its Horizontal Guidelines to also address SPCs for all sectors. These are currently under review and it is planned to publish a draft of the revised Horizontal Guidelines for stakeholder consultation in the first half of 2010.

 $\overline{(3)}$  Article  $\overline{6(1)}$ (a) to (k) of Regulation (EC) No 358/2003.

<sup>(4)</sup> Certain of the clauses listed in Article 6(1) of the previous BER, Regulation (EC) No 358/2003, would remain relevant for self-assessment of agreements under Article 101 of the Treaty, in particular those which have an impact on prices and product innovation. Of particular relevance are, for example, clauses which: (i) contain any indication of the level of commercial premiums; (ii) indicate the amount of cover or the part which the policyholder must pay himself; or (iii) impose comprehensive cover including risks to which a significant number of policyholders are not simultaneously exposed; (iv) require the policyholder to obtain cover from the same insurer for different risks.

#### 4.2. Security devices

- 25. The previous BER exempted: (i) technical specifications, rules or codes of practice regarding security devices and procedures for assessing and approving their compliance with these standards as well as (ii) technical specifications, rules or codes of practice for the installation and maintenance of security devices and procedures for assessing and approving the compliance of undertakings which install or maintain security devices with such standards.
- 26. However, the Commission considers that the setting of technical standards falls into the general domain of standard setting, which is not unique to the insurance sector. As these kinds of agreements are not specific to the insurance sector, it is appropriate that any guidance is afforded to the industry as a whole and in the form of a horizontal instrument. This is already the case, as point 6 of the Horizontal Guidelines provides guidance on the compliance of technical standards with Article 101 of the Treaty. Moreover, the Horizontal Guidelines are currently under review and it is planned to publish a draft of the revised Horizontal Guidelines for stakeholder consultation during the first half of 2010.
- 27. In addition, these agreements were covered by the BER in so far as no harmonisation exists at Union level. The Commission's Review showed that there is reduced scope

for the BER, since such harmonisation is now extensive. As regards the limited area where there is not yet Union harmonisation, detailed national rules result in fragmentation of the internal market, reduction of competition between producers of security devices across the Member States and less choice for consumers as consumers do not obtain insurance in the event that their security devices do not comply with standards commonly established by insurers.

28. The Commission has therefore not renewed the BER for these categories of agreements.

#### 5. CONCLUSIONS

- 29. It will be necessary for undertakings to carefully assess their cooperation on joint compilations, tables and studies and pools under the conditions established by the BER, in order to avoid blanket application of the BER.
- 30. As regards self-assessment under Article 101(3) of the Treaty for cooperation on SPCs and security devices, undertakings benefit from two legal instruments, namely the Horizontal Guidelines (currently being revised) and the Guidelines on the application of Article 81(3) of the Treaty (1).

### Non-opposition to a notified concentration (Case COMP/M.5762 — InnoLux/Chi Mei/TPO)

(Text with EEA relevance)

(2010/C 82/03)

On 25 February 2010, the Commission decided not to oppose the above notified concentration and to declare it compatible with the common market. This decision is based on Article 6(1)(b) of Council Regulation (EC) No 139/2004. The full text of the decision is available only in English and will be made public after it is cleared of any business secrets it may contain. It will be available:

- in the merger section of the Competition website of the Commission (http://ec.europa.eu/competition/mergers/cases/). This website provides various facilities to help locate individual merger decisions, including company, case number, date and sectoral indexes,
- in electronic form on the EUR-Lex website (http://eur-lex.europa.eu/en/index.htm) under document number 32010M5762. EUR-Lex is the on-line access to the European law.

### Non-opposition to a notified concentration (Case COMP/M.5721 — Otto/Primondo Assets)

(Text with EEA relevance)

(2010/C 82/04)

On 16 February 2010, the Commission decided not to oppose the above notified concentration and to declare it compatible with the common market. This decision is based on Article 6(1)(b) of Council Regulation (EC) No 139/2004. The full text of the decision is available only in English and will be made public after it is cleared of any business secrets it may contain. It will be available:

- in the merger section of the Competition website of the Commission (http://ec.europa.eu/competition/mergers/cases/). This website provides various facilities to help locate individual merger decisions, including company, case number, date and sectoral indexes,
- in electronic form on the EUR-Lex website (http://eur-lex.europa.eu/en/index.htm) under document number 32010M5721. EUR-Lex is the on-line access to the European law.

#### IV

(Notices)

### NOTICES FROM EUROPEAN UNION INSTITUTIONS, BODIES, OFFICES AND AGENCIES

#### **EUROPEAN COMMISSION**

### Euro exchange rates (¹) 29 March 2010

(2010/C 82/05)

1 euro =

	Currency	Exchange rate		Currency	Exchange rate
USD	US dollar	1,3471	AUD	Australian dollar	1,4734
JPY	Japanese yen	124,75	CAD	Canadian dollar	1,3750
DKK	Danish krone	7,4419	HKD	Hong Kong dollar	10,4596
GBP	Pound sterling	0,89940	NZD	New Zealand dollar	1,8991
SEK	Swedish krona	9,7760	SGD	Singapore dollar	1,8845
CHF	Swiss franc	1,4329	KRW	South Korean won	1 529,64
ISK	Iceland króna		ZAR	South African rand	9,9803
NOK	Norwegian krone	8,0670	CNY	Chinese yuan renminbi	9,1958
BGN	Bulgarian lev	1,9558	HRK	Croatian kuna	7,2627
CZK	Czech koruna	25,453	IDR	Indonesian rupiah	12 240,18
EEK	Estonian kroon	15,6466	MYR	Malaysian ringgit	4,4003
HUF	Hungarian forint	266,00	PHP	Philippine peso	61,029
LTL	Lithuanian litas	3,4528	RUB	Russian rouble	39,8145
LVL	Latvian lats	0,7080	THB	Thai baht	43,589
PLN	Polish zloty	3,8916	BRL	Brazilian real	2,4401
RON	Romanian leu	4,0682	MXN	Mexican peso	16,7633
TRY	Turkish lira	2,0641	INR	Indian rupee	60,5100

<sup>(1)</sup> Source: reference exchange rate published by the ECB.

#### NOTICES FROM MEMBER STATES

Update of the list of residence permits referred to in Article 2(15) of Regulation (EC) No 562/2006 of the European Parliament and of the Council of 15 March 2006 establishing a Community Code on the rules governing the movement of persons across borders (Schengen Borders Code) (OJ C 247, 13.10.2006, p. 1, OJ C 153, 6.7.2007, p. 5, OJ C 192, 18.8.2007, p. 11, OJ C 271, 14.11.2007, p. 14, OJ C 57, 1.3.2008, p. 31, OJ C 134, 31.5.2008, p. 14, OJ C 207, 14.8.2008, p. 12, OJ C 331, 21.12.2008, p. 13, OJ C 3, 8.1.2009, p. 5, OJ C 64, 19.3.2009, p. 15, OJ C 239, 6.10.2009, p. 2)

(2010/C 82/06)

The publication of the list of residence permits referred to in Article 2(15) of Regulation (EC) No 562/2006 of the European Parliament and of the Council of 15 March 2006 establishing a Community Code on the rules governing the movement of persons across borders (Schengen Borders Code) is based on the information communicated by the Member States to the Commission in conformity with Article 34 of the Schengen Borders Code.

In addition to publication in the Official Journal, a monthly update is available on the website of Directorate-General for Justice, Freedom and Security.

#### AUSTRIA

Replacement of the list published in OJ C 239, 6.10.2009:

Unbefristeter Aufenthaltstitel — erteilt eines gewöhnlicher Sichtvermerk gemäß im Sinne des § 6 Abs. 1
 Z. 1 FrG 1992 (von Inlandsbehörden sowie Vertretungsbehörden bis 31.12.1992 in Form eines Stempels ausgestellt)

(indefinite residence permit — issued in the form of an ordinary visa within the meaning of § 6(1), line 1 of the Aliens Act 1992 (issued until 31 December 1992 by the Austrian authorities and by representing authorities in the form of a stamp)

— Aufenthaltstitel in Form einer grünen Vignette bis Nr. 790.000

(Residence permit in the form of a green sticker up to No 790.000)

— Aufenthaltstitel in Form einer grün-weißen Vignette ab Nr. 790.001

(Residence permit in the form of a green and white sticker as from No 790.001)

 Aufenthaltstitel in Form der Vignette entsprechend der Gemeinsamen Maßnahme 97/11/JI des Rates vom 16. Dezember 1996, Amtsblatt L 7 vom 10.1.1997 zur einheitlichen Gestaltung der Aufenthaltstitel (in Österreich ausgegeben im Zeitraum 1.1.1998 bis 31.12.2004)

(Residence permit in the form of a sticker in accordance with the EU Joint Action 97/11/JHA of 16 December 1996, Official Journal L 7 of 10 January 1997, concerning a uniform format for residence permits — issued in Austria between 1 January 1998 and 31 December 2004)

 Aufenthaltstitel "Niederlassungsnachweis" im Kartenformat ID1 entsprechend den Gemeinsamen Maßnahmen aufgrund der Verordnung (EG) Nr. 1030/2002 des Rates vom 13. Juni 2002 zur einheitlichen Gestaltung des Aufenthaltstitels für Drittstaatsangehörige (in Österreich ausgegeben im Zeitraum 1.1.2003 bis 31.12.2005) (Residence permit 'proof of establishment' in the form of the ID1 card in accordance with the joint actions based on Council Regulation (EC) No 1030/2002 of 13 June 2002 laying down a uniform format for residence permits for third-country nationals — issued in Austria between 1 January 2003 and 31 December 2005)

 Aufenthaltstitel in Form der Vignette entsprechend den Gemeinsamen Maßnahmen aufgrund der Verordnung (EG) Nr. 1030/2002 des Rates vom 13. Juni 2002 zur einheitlichen Gestaltung des Aufenthaltstitels für Drittstaatsangehörige (in Österreich ausgegeben im Zeitraum 1.1.2005 bis 31.12.2005)

(Residence permit in form of a sticker in accordance with the joint actions based on Council Regulation (EC) No 1030/2002 of 13 June 2002 laying down a uniform format for residence permits for third-country nationals — issued in Austria between 1 January 2005 and 31 December 2005)

Aufenthaltstitel "Niederlassungsbewilligung", "Familienangehöriger", "Daueraufenthalt-EG", "Daueraufenthalt-Familienangehöriger" und "Aufenthaltsbewilligung" im Kartenformat ID1 entsprechend den Gemeinsamen Maßnahmen aufgrund der Verordnung (EG) Nr. 1030/2002 des Rates vom 13. Juni 2002 zur einheitlichen Gestaltung des Aufenthaltstitels für Drittstaatsangehörige (in Österreich ausgegeben seit 1.1.2006)

(Residence permit 'authorisation of establishment', 'family member', 'permanent residence — EC', 'permanent residence — family member' and 'authorisation of residence' in the form of the ID1 card in accordance with the joint actions based on Council Regulation (EC) No 1030/2002 of 13 June 2002 laying down a uniform format for residence permits for third-country nationals — issued in Austria since 1 January 2006)

Der Bezeichnung der Aufenthaltstitel "Niederlassungsbewilligung" und "Aufenthaltsbewilligung" sind der jeweilige Aufenthaltszweck beigefügt.

Eine "Niederlassungsbewilligung" kann nur für folgende Zwecke erteilt werden: "Schlüsselkraft", "ausgenommen Erwerbstätigkeit", "unbeschränkt", "beschränkt" sowie "Angehöriger".

(The 'Niederlassungsbewilligung' (authorisation of establishment) and 'Aufenthaltsbewilligung' (authorisation of residence) permits indicate the purpose for which they were issued.

A 'Niederlassungsbewilligung' can be issued only for the following purposes: 'Schlüsselkraft' (key worker), 'ausgenommen Erwerbstätigkeit' (no gainful activity), 'unbeschränkt' (unlimited), 'beschränkt' (limited) and 'Angehöriger' (dependant)).

Eine "Aufenthaltsbewilligung" kann für folgende Zwecke erteilt werden: "Rotationsarbeitskraft", "Betriebsentsandter", "Selbständiger", "Künstler", "Sonderfälle unselbständiger Erwerbstätigkeit", "Schüler", "Studierender", "Sozialdienstleistender", "Forscher", "Familiengemeinschaft" sowie "§ 69a NAG".

(An 'Aufenthaltsbewilligung' (authorisation of residence) can be issued for the following purposes: 'Rotationsarbeitskraft' (job-rotation worker), 'Betriebsentsandter' (posted worker), 'Selbständiger' (self-employed), 'Künstler' (artist), 'Sonderfälle unselbständiger Erwerbstätigkeit' (special cases of employment), 'Schüler' (school pupil), 'Studierender' (student), 'Sozialdienstleistender' (social service provider), 'Forscher' (researcher), 'Familiengemeinschaft' (family reunification) and '§ 69a NAG' (Article 69a of the Establishment and Residence Act))

— "Aufenthaltskarte für Angehörige eines EWR-Bürgers" für Drittstaatsangehörige, die Angehörige von gemeinschaftsrechtlich aufenthaltsberechtigten EWR-Bürgern sind, zur Dokumentation des gemeinschaftsrechtlichen Aufenthaltsrechts für mehr als drei Monate.

(Residence permit to document a Community right of residence of more than three months for a family member of an EEA citizen for third-country nationals who are family members of EEA citizens with a right of residence in the European Community)

 "Daueraufenthaltskarte" für Drittstaatsangehörige, die Angehörige eines EWR-Bürgers sind und das Recht auf Daueraufenthalt erworben haben, zur Dokumentation des gemeinschaftsrechtlichen Rechts auf Daueraufenthalt

(Permanent residence card to document a Community right of permanent residence for family members of EEA citizens who have acquired a right of permanent residence)

— "Bestätigung über den Antrag auf Verlängerung des Aufenthaltstitels" in Form einer Vignette aufgrund § 24/1 NAG 2005

('Confirmation of application for extension of residence permit' in the form of a sticker under Section 24(1) of the Establishment and Residence Act (NAG) 2005)

 Lichtbildausweis für Träger von Privilegien und Immunitäten in den Farben rot, gelb und blau, ausgestellt vom Bundesministerium europäische und internationale Angelegenheiten

(Identity card with photograph for persons entitled to privileges and immunities in red, yellow and blue, issued by the Ministry of European and International Affairs)

 Lichtbildausweis im Kartenformat für Träger von Privilegien und Immunitäten in den Farben rot, gelb, blau, grün, braun, grau und orange, ausgestellt vom Bundesministerium für europäische und internationale Angelegenheiten

(Identity card with photo for persons entitled to privileges and immunities, in red, yellow, blue, green, brown, grey and orange, issued by the Ministry of European and International Affairs)

 — "Status des Asylberechtigten" gemäß § 7 AsylG 1997 in der Fassung BGBl. I Nr. 101/2003 (zuerkannt bis 31. Dezember 2005) — in der Regel dokumentiert durch einen Konventionsreisepass in Buchform im Format ID 3 (in Österreich ausgegeben im Zeitraum 1.1.1996 bis 27.8.2006)

('Person entitled to asylum status' pursuant to § 7 of the 1997 Asylum Act as set out in Federal Law Gazette I No 101/2003 (granted until 31 December 2005) — usually documented by a travel document in ID 3 book format (issued in Austria from 1 January 1996 to 27 August 2006))

— "Status des Asylberechtigten" gemäß § 3 AsylG 2005 (zuerkannt seit 1. Jänner 2006) — in der Regel dokumentiert durch einen Fremdenpass in Buchform im Format ID 3 (in Österreich ausgegeben seit 28.8.2006)

(Person entitled to asylum status' pursuant to § 3 of the 2005 Asylum Act (granted since 1 January 2006) — usually documented by an alien's passport in ID 3 book format (issued in Austria since 28 August 2006))

— "Status des subsidiär Schutzberechtigten" gemäß § 8 AsylG 1997 in der Fassung BGBl. I Nr. 101/2003 (zuerkannt bis 31. Dezember 2005) — in der Regel dokumentiert durch Konventionsreisepass in Buchform im Format ID 3 mit integriertem elektronischen Mikrochip (in Österreich ausgegeben im Zeitraum 1.1.1996 bis 27.8.2006)

(Persons holding 'subsidiary protection status' pursuant to § 8 of the 1997 Asylum Act as set out in Federal Law Gazette I No 101/2003 (granted until 31 December 2005) — usually documented by a travel document in ID 3 book format with an integrated electronic microchip (issued in Austria from 1 January 1996 to 27 August 2006))

— "Status des subsidiär Schutzberechtigten" gemäß § 8 AsylG 2005 (zuerkannt seit 1. Jänner 2006) — in der Regel dokumentiert durch Fremdenpass in Buchform im Format ID 3 mit integriertem elektronischen Mikrochip (in Österreich ausgegeben seit 28.8.2006)

(Persons holding 'subsidiary protection status' pursuant to § 8 of the 2005 Asylum Act (granted since 1 January 2006) — usually documented by an alien's passport in ID 3 book format with an integrated electronic microchip (issued in Austria since 28 August 2006))

Other documents entitling the holder to reside in Austria or to re-enter Austria:

- Liste der Reisenden für Schülerreisen innerhalb der Europäischen Union im Sinne des Beschlusses des Rates vom 30. November 1994 über die gemeinsame Maßnahme über Reiseerleichterungen für Schüler von Drittstaaten mit Wohnsitz in einem Mitgliedstaat
  - (List of participants in a school trip within the European Union within the meaning of the Council Decision of 30 November 1994 on a joint action concerning travel facilities for school pupils from third countries resident in a Member State)
- "Beschäftigungsbewilligung" nach dem Ausländerbeschäftigungsgesetz mit einer Gültigkeitsdauer bis zu sechs Monaten in Verbindung mit einem gültigen Reisedokument
  - (Employment permit pursuant to the Aliens Employment Act, valid for up to six months, in conjunction with a valid travel document)

## EU Book shop

All the EU publications YOU are looking for!





#### 2010 SUBSCRIPTION PRICES (excluding VAT, including normal transport charges)

EU Official Journal, L + C series, paper edition only	22 official EU languages	EUR 1 100 per year
EU Official Journal, L + C series, paper + annual CD-ROM	22 official EU languages	EUR 1 200 per year
EU Official Journal, L series, paper edition only	22 official EU languages	EUR 770 per year
EU Official Journal, L + C series, monthly CD-ROM (cumulative)	22 official EU languages	EUR 400 per year
Supplement to the Official Journal (S series), tendering procedures for public contracts, CD-ROM, two editions per week	multilingual: 23 official EU languages	EUR 300 per year
EU Official Journal, C series — recruitment competitions	Language(s) according to competition(s)	EUR 50 per year

Subscriptions to the *Official Journal of the European Union*, which is published in the official languages of the European Union, are available for 22 language versions. The Official Journal comprises two series, L (Legislation) and C (Information and Notices).

A separate subscription must be taken out for each language version.

In accordance with Council Regulation (EC) No 920/2005, published in Official Journal L 156 of 18 June 2005, the institutions of the European Union are temporarily not bound by the obligation to draft all acts in Irish and publish them in that language. Irish editions of the Official Journal are therefore sold separately.

Subscriptions to the Supplement to the Official Journal (S Series — tendering procedures for public contracts) cover all 23 official language versions on a single multilingual CD-ROM.

On request, subscribers to the *Official Journal of the European Union* can receive the various Annexes to the Official Journal. Subscribers are informed of the publication of Annexes by notices inserted in the *Official Journal of the European Union*.

CD-Rom formats will be replaced by DVD formats during 2010.

#### Sales and subscriptions

Subscriptions to various priced periodicals, such as the subscription to the *Official Journal of the European Union*, are available from our commercial distributors. The list of commercial distributors is available at:

http://publications.europa.eu/others/agents/index\_en.htm

EUR-Lex (http://eur-lex.europa.eu) offers direct access to European Union legislation free of charge. The *Official Journal of the European Union* can be consulted on this website, as can the Treaties, legislation, case-law and preparatory acts.

For further information on the European Union, see: http://europa.eu



