

# Reports of Cases

## Judgment of the General Court (Third Chamber) of 9 March 2015 — Deutsche Börse v Commission

(Case T-175/12)

(Competition — Concentrations — Financial instruments sector — European derivatives market — Decision declaring the concentration incompatible with the internal market — Assessment of the effects of the transaction on competition — Efficiency gains — Commitments)

- 1. Actions for annulment Subject-matter Decision based on several pillars of reasoning, each sufficient to justify the operative part Decision on the control of concentration operations Pleas expressly challenging only one pillar of reasoning Whether effective Conditions (Art. 263 TFEU; Council Regulation No 139/2004, Art. 2(3)) (see paras 46-48, 50, 52-57, 393, 394, 402-405)
- 2. Judicial proceedings Application initiating proceedings Formal requirements Brief summary of the pleas in law on which the application is based (Statute of the Court of Justice, Arts 21, first para., and 53, first para.; Rules of Procedure of the General Court, Art. 44(1)(c)) (see para. 59)
- 3. Concentrations between undertakings Assessment of compatibility with the internal market Creation or reinforcement of a dominant position significantly hindering effective competition in the internal market Examination by the Commission Prospective analysis Burden of proof Onus on the Commission to produce convincing evidence (Council Regulation No 139/2004, Arts 2(3), and 8(3)) (see paras 61-63)
- 4. Concentrations between undertakings Examination by the Commission Commitments of the undertakings concerned capable of rendering the notified operation compatible with the internal market Obligation on the Commission to examine the concentration as modified by the undertakings (Council Regulation No 139/2004, Arts 2(3), and 8(2) and (3)) (see paras 64, 378)
- 5. Concentrations between undertakings Examination by the Commission Economic assessments Discretionary power of assessment Judicial review Limits (Council Regulation No 139/2004, Art. 2) (see paras 65-67)

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- 6. Concentrations between undertakings Examination by the Commission Definition of the market in question Criteria Purchasing power constituting a pressure external to the market Not included Account taken as a factor likely to counter anti-competitive effects (Council Regulation No 139/2004, Art. 2; Commission Notice 2004/C 31/03) (see para. 126)
- 7. Concentrations between undertakings Assessment of compatibility with the internal market Criteria Assessment as a whole Assessment based on evidence No obligation to prioritise the use of technical elements of proof No obligation on the Commission to carry out quantitative analyses (Council Regulation No 139/2004, Art. 2) (see paras 132-134)
- 8. Concentrations between undertakings Assessment of compatibility with the internal market Creation or reinforcement of a dominant position significantly hindering effective competition in the internal market Account taken of efficiency gains Criteria Cumulative requirements (Council Regulation No 139/2004, twenty-ninth recital; Commission Notice 2004/C 31/03, points 76 to 88) (see paras 236-239, 275, 357)
- 9. Concentrations between undertakings Administrative procedure Observance of the rights of the defence Statement of objections Provisional nature No obligation on the Commission to explain in the final decision the differences between the latter and its provisional assessments (Council Regulation No 139/2004, Art. 18(3); Commission Regulation No 802/2004, Art. 13(2)) (see paras 247-251, 258, 344)
- 10. Concentrations between undertakings Administrative procedure Statement of objections Necessary content Observance of the rights of the defence Relevance of the finding subsequent to the communication of the statement of objections, of the existence of a competition problem omitted or insufficiently referred to therein (Council Regulation No 139/2004, Art. 18(3); Commission Regulation No 802/2004, Art. 13(2)) (see para. 252)
- 11. Concentrations between undertakings Assessment of compatibility with the internal market Creation or reinforcement of a dominant position significantly hindering effective competition in the internal market Account taken of efficiency gains Criteria Verifiable character Burden of proof Obligation to produce information capable of being independently verified by a third party No obligation to produce documents prior to the concentration (Council Regulation No 139/2004; Commission Notice 2004/C 31/03, points 86 and 87) (see paras 262, 275, 361-363, 372)
- 12. Concentrations between undertakings Assessment of compatibility with the internal market Creation or reinforcement of a dominant position significantly hindering effective competition in the internal market Account taken of efficiency gains Criteria Advantage for consumers Account taken of the possibility for the parties to a concentration to recover the efficiency gains Admissibility (Council Regulation No 139/2004, twenty-ninth recital; Commission Notice 2004/C 31/03, points 79, 80 and 84) (see paras 267-269, 273, 276)

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- 13. Concentrations between undertakings Assessment of compatibility with the internal market Creation or reinforcement of a dominant position significantly hindering effective competition in the internal market Account taken of efficiency gains Criteria Specific to the concentration Efficiency gains capable of being obtained by means of less anti-competitive alternatives Exclusion (Council Regulation No 139/2004, twenty-ninth recital; Commission Notice 2004/C 31/03, point 85) (see paras 282, 285, 287)
- 14. Concentrations between undertakings Administrative procedure Statement of objections Necessary content Observance of the rights of the defence Undertakings afforded the opportunity to make known their views on the facts, objections and circumstances alleged by the Commission Sufficient indication having regard to the right to be heard No obligation to communicate the detail of the analysis method to be used by the Commission (Council Regulation No 139/2004, Art. 18(3); Commission Regulation No 802/2004, Art. 13(2)) (see paras 309, 314)
- 15. Judicial proceedings Application initiating proceedings Formal requirements Identification of the subject-matter of the dispute Brief summary of the pleas in law on which the application is based General reference to documents annexed to the application Inadmissibility (Statute of the Court of Justice, Arts 21, first para., and 53, first para.; Rules of Procedure of the General Court, Art. 44(1)(c)) (see para. 354)
- 16. Judicial proceedings Application initiating proceedings Formal requirements Brief summary of the pleas in law on which the application is based Introduction of new pleas during the proceedings Similar requirements for claims invoked in support of a plea Grounds not set out in the application Inadmissibility (Statute of the Court of Justice, Arts 21, first para., and 53, first para.; Rules of Procedure of the General Court, Art. 44(1)(c)) (see paras 399, 409)
- 17. Judicial proceedings Measures of organisation of procedure Request for production of documents Discretion of the Courts of the Union (Rules of Procedure of the General Court, Art. 64(4)) (see para. 417)

### Re:

APPLICATION for annulment of Commission Decision C(2012) 440 final of 1 February 2012, declaring a concentration to be incompatible with the internal market and the functioning of the EEA Agreement (Case No COMP/M.6166 — Deutsche Börse/NYSE Euronext).

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## Operative part

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- 1. Dismisses the action;
- 2. Orders Deutsche Börse AG to bear its own costs and to pay those incurred by the European Commission and by Icap Securities Ltd.