

(Ordinary legislative procedure: first reading)

[Amendment 1 unless otherwise indicated]

(2023/C 177/24)

AMENDMENTS BY THE EUROPEAN PARLIAMENT (*)

to the Commission proposal

DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL


(Text with EEA relevance)

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Articles 192(1) and 194(2) thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Having regard to the opinion of the European Economic and Social Committee (1),

Having regard to the opinion of the Committee of the Regions (2),

Acting in accordance with the ordinary legislative procedure (3),

Whereas:

(*) The matter was referred back for interinstitutional negotiations to the committee responsible, pursuant to Rule 59(4), fourth subparagraph (A9-0283/2022).

(1) Amendments: new or amended text is highlighted in bold italics; deletions are indicated by the symbol ▌.

(2) OJ C , p. .

(3) OJ C , p. .

(1) Position of the European Parliament of ...
In the context of the European Green Deal (\(^\ast\)), Regulation (EU) 2021/1119 of the European Parliament and of the Council (\(^\dagger\)) established the objective of the Union becoming climate neutral in 2050 \textit{at the latest}, as well as the target of \textit{at least} a 55% reduction in greenhouse gas emissions by 2030. This requires \textit{a just} energy transition \textit{that leaves no territory or citizen behind}, \textit{increased efficiency} and significantly higher shares of renewable energy sources in an integrated energy system.

Renewable energy plays a fundamental role in delivering on these objectives, given that the energy sector contributes today over 75% of total greenhouse gas emissions in the Union. By reducing those greenhouse gas emissions, renewable energy \textit{can also contribute} to tackling environmental-related challenges such as biodiversity loss and to reducing \textit{land, water and air} pollution in line with the objectives of the Zero-Pollution Action Plan.

\textbf{(2a)} The general context created by Russia’s invasion of Ukraine and the effects of the COVID-19 pandemic has led to a surge in energy prices across the Union, thus highlighting the need to accelerate energy efficiency and increase the use of renewable energy in the Union. In order to achieve the long-term objective of an energy system that is independent of third countries, the Union should focus on accelerating the green transition and ensuring an emission-reducing energy policy that reduces dependence on imported fossil fuels and establishes \textit{fair and affordable prices} for Union citizens and enterprises in all sectors of the economy.

Lengthy administrative procedures are one of the key barriers for investments in renewables and their related infrastructure. These barriers include the complexity of the applicable rules for site selection and administrative authorisations for projects, \textit{including possible restrictions related to the historical significance of certain sites}, the complexity and duration of the assessment of the environmental impacts of the projects, \textit{and related energy networks} connection issues, constraints on adapting technology specifications during the permit-granting procedure, or staffing issues of the permit-granting authorities or grid operators. In order to accelerate the pace of deployment of renewable energy projects it is necessary to adopt rules which would simplify and shorten permit-granting processes, \textit{taking into account the social acceptance of the renewable energy deployment}.

The Directive (EU) 2018/2001 streamlines the requirements to simplify the administrative procedures for authorising renewable energy plants by introducing rules on the organisation and maximum duration of the administrative part of the permit-granting process for renewable energy projects, covering all relevant permits to build, repower and operate plants, and for their grid connection.

A further simplification and shortening of the administrative permit-granting processes \textit{for renewable energy plants and their related infrastructure, including network connections}, in a coordinated and harmonised manner is necessary in order to ensure that the Union reaches its ambitious climate and energy targets for 2030 and the objective of climate-neutrality by 2050, while taking into account the ‘do no harm’ principle of the European Green Deal. The introduction of shorter and clear deadlines for decisions to be taken by the authorities competent for issuing the authorisation for the renewable energy installations on the basis of a complete application, will accelerate the deployment of renewable energy projects. It is appropriate however to make a distinction between projects in areas particularly suitable for the deployment of renewable energy projects, for which deadlines can be particularly streamlined (renewables \textit{acceleration} areas), and projects located outside those areas.

Some of the most common issues faced by renewable energy project developers relate to \textit{complex and lengthy administrative, permitting and grid connection} procedures established at national or regional level \textit{and a lack of sufficient staffing and technical expertise in permitting authorities} to assess the environmental impact of the proposed projects. Therefore, it is appropriate to streamline certain environmental-related aspects of the permit-granting procedures and processes for renewable energy projects. \textit{Further, it is also appropriate to ensure that energy system operators support an efficient deployment of renewable energy projects through the procurement of flexibility services in line with the provisions of the Regulation (EU) 2019/943 and the Directive (EU) 2019/944. [Am. 5]}


(7a) Complex, lengthy and opaque administrative procedures have a disproportionate impact on citizens, local authorities and SMEs, acting as renewables self-consumers individually or through aggregators and renewable energy communities. This is often due, in particular, to a lack of experience or expertise, financial and human resources to navigate permitting and grid connection processes. It is necessary to make it easier for non-professional and non-commercial market actors to successfully navigate obtaining relevant approvals. This should be facilitated by simplification, where necessary, as well as dedicated windows where these actors do not have the same capacity as other professional well-resourced market participants. The integrated multilevel planning and mapping of renewable energy, should reflect the local planning and mapping carried out at local and regional level as well as identify the estimated staff, training, financing and technical needs of permit granting authorities.

(8) A faster roll-out of renewable energy projects should be supported by integrated multilevel planning and mapping of renewable energy carried out by Member States in structured coordination with local and regional authorities. Member States should identify the land, surface, sub-surface and sea areas necessary for the installation of plants for the production of energy from renewable sources in order to meet their national contributions towards the revised 2030 renewable energy target set out in Directive (EU) 2018/2001, as well as sub-targets set out in Articles 15a, 22a, 23(1), 24(4) and 25(1) of Regulation (EU) 2021/1119 and the climate-neutrality objective set out in Article 2 thereof. Such areas should reflect their estimated trajectories and total planned installed capacity and should be identified by renewable energy technology set in the Member States’ national energy and climate plans updated pursuant to Article 14 of Regulation (EU) 2018/1999. The identification of the required land surface, sub-surface and sea areas should take into consideration the availability of the renewable energy resources and the potential offered by the different land and sea areas for renewable energy production of the different technologies, the projected energy demand, taking into account energy and system efficiency, overall and in the different regions of the Member State, and the availability of relevant energy network and grid infrastructure, energy storage facilities, including thermal storage, and other flexibility tools bearing in mind the capacity needed to cater for the increasing amount of renewable energy, the potential of involving citizens actively in the energy system, acting as renewables self-consumers individually or through aggregators and energy communities. Moreover, Member States should ensure that the administrative permits to build, repower and operate plants for the production of energy from renewable sources referred to in Article 16(1) and (2) are considered as final decisions on the outcome of the procedure of the competent authority or competent authorities on the determination of land use for the area where those plants will be located.

(9) Member States should designate as renewables acceleration areas those areas that are particularly suitable to develop renewable energy projects, differentiating between technologies, and where the deployment of the specific type of renewable energy is not expected to have a significant impact on the environment and food safety with regard to agricultural production. The renewables acceleration areas should be particularly suitable for the installation of plants for the production of energy from renewable sources. However, biomass combustion plants should be excluded from the renewables acceleration areas, except for installations located in an outermost region as referred to in Article 349 TFEU, where due to specific needs, exceptions could be taken into account. In the designation of renewables acceleration areas, Member States should avoid protected areas and consider restoration plans. Renewables acceleration areas should at least be established for wind turbines and solar plants and could be established for biomethane production plants. Member States may designate renewables acceleration areas specific for one or more types of renewable energy plants and should indicate the type or types of renewable energy that are suitable to be produced in each renewable acceleration area.

(9a) The production of food needs to take priority over production of energy and the production of energy should not lead to reduced food production or reduced crop yields, but the two activities can and must coexist and should exploit synergies. To do so, it is necessary to facilitate the production of renewable energy in its various forms, in locations that are easily accessible to farmers, and in line with the needs of the farm. Member States need to avoid designating productive farmland, agricultural areas producing high-quality agri-food products and products with a special connection to the local landscape and culture as acceleration areas. The exploitation of renewable energy sources, such as biomethane production, should be encouraged in areas that are in close proximity to agriculture sites, namely those that are close to farmland and on-farm sites, and on non-agricultural areas situated on
farmland. As a priority, the acceleration areas should be in the proximity of end users or areas with existing infrastructures and on sites where residual streams or agricultural waste can be used for renewable energy production.

(10) Directive 2001/42/EC of the European Parliament and of the Council (7) establishes environmental assessments as an important tool for integrating environmental considerations into the preparation and adoption of plans and programmes. In order to designate renewables acceleration areas, Member States should prepare a plan or plans encompassing the identification of areas and the applicable rules and mitigation measures or projects located in each renewables acceleration area. The size of these areas should be commensurate with the objectives for renewable energies and sub-targets set out in Directive (EU) 2018/2001 and in the national energy and climate plans as updated pursuant to Article 14 of Regulation (EU) 2018/1999. Member States may prepare one single plan for all renewables acceleration areas and technologies, or technology-specific plans identifying one or more renewables acceleration areas. Each plan should be subject to an environmental assessment carried out in accordance with the conditions set out in Directive 2001/42/EC in order to assess the impacts of each renewable technology on the relevant areas designated in such plan. Carrying out an environmental assessment in accordance with Directive 2001/42/EC for this purpose would allow Member States to have a more integrated and efficient approach to planning and to take environmental considerations into account at an early phase of the planning process at a strategic level. This would contribute to ramping up the deployment of different renewable energy sources in a faster and streamlined manner while minimising the negative environmental impacts from these projects.

(11) Following the adoption of the plan or plans designating renewables acceleration areas, Member States should monitor the significant environmental effects of the implementation of plans and programmes in order, inter alia, to identify at an early stage adverse effects, and to be able to undertake appropriate remedial action, in accordance with Directive 2001/42/EC.

(12) The provisions of the United Nations Economic Commission for Europe (UNECE) Convention on Access to Information, Public Participation in Decision-making and Access to Justice in Environmental Matters (7) (“the Aarhus Convention”) regarding access to information, public participation in decision-making, and access to justice in environmental matters, in particular the provisions relating to public participation and to access to justice remain applicable.

(12a) To increase public acceptance of renewable energy projects and empower citizens and local communities to produce and consume their own energy, Member States should take appropriate measures to duly inform citizens on new projects and equally promote and facilitate their participation in those projects, inter alia through renewable energy communities.

(13) The designation of renewables acceleration areas should aim to ensure that renewable energy production from these areas, together with existing renewable energy plants, future renewable energy plants outside of such areas and cooperation mechanisms, will be sufficient to achieve Member States’ contribution to the Union renewable energy target set out in Article 3(1) of Directive (EU) 2018/2001.

(14) In the designated renewables acceleration areas, renewable energy projects that comply with the rules and measures identified in the plan or plans prepared by Member States, should benefit from a presumption of not having significant effects on the environment. Therefore, there should be an exemption from the need to carry out a specific environmental impact assessment at project level in the sense of Directive 2011/92/EU of the European Parliament and of the Council (8), with the exception of projects which are likely to have significant effects on the environment


in another Member State or where a Member State likely to be significantly affected so requests. The obligations under the UNECE Espoo Convention on environmental impact assessment in a transboundary context of 25 February 1991 should remain applicable for Member States where the project is likely to cause a significant transboundary impact in a third country.

(15) The designation of renewables acceleration areas should allow renewable energy plants, their grid connection as well as co-located energy storage facilities located in these areas to benefit from predictability and streamlined administrative procedures. In particular, projects located in renewables acceleration areas should benefit from accelerated administrative procedures, including a tacit agreement in case of a lack of response by the competent authority on an administrative step by the established deadline, unless the specific project is subject to an environmental impact assessment. These projects should also benefit from clearly delimited deadlines and legal certainty as regards the expected outcome of the procedure. Following the application for projects in a renewables acceleration area, Member States should carry out a fast screening of such applications with the aim to identify if any of such projects is highly likely to give rise to significant unforeseen adverse effects in view of the environmental sensitivity of the geographic area where they are located that were not identified during the environmental assessment of the plan or plans designating renewables acceleration areas carried out in accordance with Directive 2001/42/EC. All projects located in renewables acceleration areas should be deemed approved at the end of such screening process. Only if Member States have clear evidence to consider that a specific project is highly likely to give rise to such significant unforeseen adverse effects, Member States should, after motivating such decision, subject such project to an environmental assessment in accordance with Directive 2011/92/EU and, where relevant, Directive 92/43/EEC (\(^*\)). Given the need to accelerate the deployment of renewable energy sources, such assessment should be carried out within six months.

(15a) Member States have agreed to the development of a coherent European Natura 2000 network by proposing to the Commission adequate sites of Community importance pursuant to Article 4(2) of Directive 92/43/EEC and the Special Areas of Protection designated under Directive 2009/147/EC (\(^{10}\)). Member States should ensure that sites which are on their national list on the basis of the scientific criteria laid down in Directive 2009/147/EC and Directive 92/43/EEC are not designated as renewables acceleration areas, except for artificial and built surfaces located in those sites such as rooftops, parking areas or transport infrastructure.

(16) In view of the need to accelerate the deployment of renewable energy sources, the identification of renewables acceleration areas should not prevent the ongoing and future installation of renewable energy projects in all areas available for renewable energy deployment. Such projects should remain subject to the obligation to carry out a dedicated environmental impact assessment in accordance with Directive 2011/92/EU and should be subject to the procedures foreseen for renewable energy projects located outside renewables acceleration areas. To speed up permitting at the scale necessary for the achievement of the renewable energy target set out in Directive (EU) 2018/2001, also the procedures applicable to projects outside of renewables acceleration areas should be simplified and streamlined with the introduction of clear maximum deadlines for all steps of the procedure, including dedicated environmental assessments per project.

(17) Multiple use of space for renewable energy production and other land and sea uses (such as food production or nature protection or restoration) alleviates land and sea use constraints. In this context, spatial planning is an essential tool to identify and steer synergies for land and sea use at an early stage. Member States should explore, enable and favour the multiple uses of the areas identified as a result of the spatial planning measures adopted.

(18) The construction and operation of renewable energy plants may result in the occasional killing or disturbance of birds and other protected species under Directive 92/43/EEC or Directive 2009/147/EC. However, such killing or disturbance would not be considered deliberate in the sense of these Directives if a project has adopted, during its construction and operation, all necessary mitigation measures to avoid collisions or prevent disturbance, and if it


carries out a proper monitoring to assess the effectiveness of such measures and, in the light of the information gathered, takes further measures as required to ensure no significant negative impact on the population of the species concerned.

(19) In addition to installing new and innovative renewable energy plants, repowering existing renewable energy plants has a significant potential to contribute to the achievement of the renewable energy targets. Since, usually, the existing renewable energy plants have been installed in sites with significant renewable energy resource potential, repowering can ensure the continued use of these sites while reducing the need to designate new sites for renewable energy projects. Repowering includes further benefits such as the existing grid connection, a likely higher degree of public acceptance and knowledge of environmental impacts. The repowering of renewable energy projects entails changes to or the extension of existing projects to different degrees. The permit-granting process, including environmental assessments and screening, for the repowering of renewable energy projects should be limited to the potential impacts resulting from the change or extension compared to the original project.

(20) Directive (EU) 2018/2001 introduces streamlined permit-granting procedures for repowering. In order to respond to the increasing need for the repowering of existing renewable energy plants and to make full use of the advantages it offers, it is appropriate to establish an even shorter procedure for the repowering of renewable energy plants located in renewables acceleration areas, including a shorter screening procedure. For the repowering of existing renewable energy plants located outside renewables acceleration areas, Member States should ensure a simplified and swift permit-granting process which should not exceed one year, while taking into account the ‘do no harm’ principle of the European Green Deal.

(20a) In order to promote and accelerate the repowering of existing renewable energy plants, a simplified procedure for grid connections should be immediately established where the repowering results in a limited increase in total capacity compared to the original project. [Am. 20]

(20b) When repowering a solar installation, increases in efficiency and capacity can be achieved without increasing the space occupied. The repowered installation thus does not have a different impact on the environment than the original installation provided that the space used is not increased in the process, and the originally required environmental mitigation measures continue to be complied with. [Am. 21]

(21) The installation of solar energy equipment, together with related storage, including thermal and power co-located storage, and grid connection, in existing or future structures created for purposes different than solar energy production with the exclusion of artificial water surfaces, such as rooftops, parking areas, roads and railways, do not typically raise concerns related to competing uses of space or environmental impact. These installations therefore may benefit from shorter permit-granting procedures. This Directive therefore introduces an accelerated permit-granting process for the installation of solar energy equipment and related co-located storage and grid connections in existing or future artificial structures created for purposes different from solar energy production. It also introduces a specific derogation for those installations from the need to carry out environmental assessments under Directive 2011/92/EU on the basis that they are not likely to raise concerns related to competing uses of space or environmental impact. Investing in small, decentralised solar energy installations to become renewable self-consumers is one of the most efficient means by which energy consumers can reduce their energy bills and their exposure to price volatility. Decentralised installations including for individual or collective joint self-consumers, or in the context of a as local renewable energy communities, also contribute to reducing overall natural gas demand, to increasing resilience of the system and to the achievement of the Union’s renewable energy targets. Installations of 50 kW or less of electric capacity are not likely to have major adverse effects on the environment or the grid and do not raise safety concerns. In addition, small installations of renewable self-consumers do not generally require capacity expansion at the grid connection point. In view of the immediate positive effects of such installations for consumers and the limited environmental impacts that they may give rise to, it is appropriate to further streamline the permit-granting process applicable to them by
introducing the concept of administrative positive silence in the relevant permit-granting procedures in order to promote and accelerate the deployment of these installations and to reap their benefits in the short term. [Am. 22]

(21a) Heat pumps are a technology to produce renewable heating and cooling from ambient energy, including from wastewater treatment plants, and geothermal energy. They also allow the use of waste heat and cold for heating and cooling. The rapid deployment of heat pumps, which mobilises under used renewable energy sources such as ambient energy, geothermal energy, self and waste heat from industrial and tertiary sectors, including data centres, makes it possible to replace natural gas and other fossil fuel-based boilers with a renewable heating solution, while increasing energy efficiency. This will accelerate a reduction in the use of natural gas for the supply of heating, both in buildings as well as in industry. In order to accelerate the installation and use of heat pumps, it is appropriate to introduce targeted shorter permit-granting procedures for such installations, including a simplified procedure for grid connection of smaller heat pumps unless no such procedure is required by national law. A quicker and easier installation of heat pumps, the increased use of renewables in the heating sector, which accounts for almost half of the Union’s energy consumption contributing to security of supply and helping to tackle a more difficult market situation. [Am. 23]

(22) Renewable energy sources are crucial to fight climate change, reduce energy prices, decrease the Union’s dependence on fossil fuels and ensure the Union’s security of supply. For the purposes of the relevant Union environmental legislation, in the necessary case-by-case assessments to ascertain whether a plant for the production of energy from renewable sources, its connection to the grid, the related grid itself or storage assets is of overriding public interest in a particular case, Member States should presume these plants and their related infrastructure as being of overriding public interest and serving public health and safety, except where there is clear evidence that these projects have major adverse effects on the environment which cannot be mitigated or compensated. Considering such plants as being of overriding public interest and serving public health and safety would allow such projects to benefit from a simplified assessment.

(23) In order to ensure a smooth and effective implementation of the provisions laid down in this Directive, the Commission supports Member States through the Technical Support Instrument (11) providing tailor-made technical expertise to design and implement reforms, including those increasing the use of energy from renewable sources, fostering better energy system integration, identifying specific areas particularly suitable for the installation of plants for the production of renewable energy, and streamlining the framework for authorisation and permit-granting processes for renewable energy plants. The technical support, for example, involves strengthening of administrative capacity, harmonising the legislative frameworks, and sharing of relevant best practices.

(23a) The Commission should also provide for a specific system of exemptions from State aid guidelines to enable Member States to properly calibrate assistance for initiatives and investments in renewables, self-generation, and energy efficiency.


(25a) Providing incentives for solar energy through grants and other support schemes should not preclude the sale of such energy onto the grid from private, commercial, and agricultural sources.

(25b) The agricultural sector can play a key role in the energy transition of rural areas and within rural communities, especially given the decentralised production. The possibility of producing solar energy as a secondary activity should therefore not be limited to self-consumption, but could be considered in combination, for example, with other types of production. Member States should encourage farmers, through targeted funding mechanisms, to deploy on-farm solar installations, in particular the development of agri-solar projects on new agricultural buildings, and the production of biomethane in order to allow for the wider development of renewable energies while ensuring additional income for farmers. There is high potential of small-scale on-farm energy production installations to increase the on-farm circularity by transforming the waste and residual streams of the farm, such

as manure, into heat and electricity, and it is important to promote and encourage farmers to invest in those technologies. Grid reinforcement in rural areas should be strongly encouraged so that farms can actually fulfil their potential contribution to the energy transition through decentralised electricity production. Geographical locations with high levels of irradiance should be prioritised as raw materials for solar panels are a limited resource. Additionally, farmers and their representative organisations should be involved in the designation of acceleration areas.

(30) Since the objective of this Directive, namely reducing greenhouse gas emissions, energy dependency and energy prices, cannot be sufficiently achieved by the Member States but can rather, by reasons, of the scale of the action, be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiary as set out in Article 5 of the Treaty on European Union. In accordance with the principle of proportionality, as set out in that Article, this Directive does not go beyond what is necessary in order to achieve that objective.

(31) In accordance with the Joint Political Declaration of 28 September 2011 of Member States and the Commission on explanatory documents (12), Member States have undertaken to accompany, in justified cases, the notification of their transposition measures with one or more documents explaining the relationship between the components of a directive and the corresponding parts of national transposition instruments. With regard to this Directive, the legislator considers the transmission of such documents to be justified, in particular following the judgment of the European Court of Justice in Case Commission vs Belgium (13) (case C-543/17).

HAVE ADOPTED THIS DIRECTIVE:

Article 1

Amendments to Directive (EU) 2018/2001

Directive (EU) 2018/2001 is amended as follows:

(1) In Article 2, the following points are inserted:

'(9a) "renewables acceleration area" means a specific location, whether on land or sea, which has been prioritised by a Member State as particularly suitable for the accelerated installation of plants for the production of energy from renewable sources, taking into account the assets needed for their connection to the grid and related energy networks; [Ams. 3 and 38]

(9b) "solar energy equipment" means equipment that converts energy from the sun into thermal or electrical energy, in particular solar thermal and solar photovoltaic equipment; [Am. 24]

(3) In Article 15, the following paragraph is inserted:

'2a. Member States shall promote the testing of innovative renewable energy technologies, including production, sharing and storage technologies in pilot projects in — a real-world environment, for a limited period of time, in accordance with the applicable EU legislation and accompanied by appropriate safeguards to ensure the secure operation of the energy system and avoid disproportionate impacts on the functioning of the internal market, under the supervision of a competent authority. Without prejudice to Article 17, Member States shall ensure that the procedure for the permitting of such innovative renewable energy technologies is at least as fast as in renewables acceleration areas;'

(13) Judgment of the Court of Justice of 8 July 2019, Commission v Belgium, C-543/17, ECLI: EU: C:2019:573.
The following articles are inserted:

'article 15b

Integrated multilevel mapping and planning of areas necessary for national contributions towards the 2030 renewable energy target and the climate-neutrality objective

(1) By ... [1 year after the entry into force], Member States shall perform an integrated multilevel mapping and planning for the deployment of renewable energy resources on their entire territory in coordination with all relevant national, regional and local authorities to identify the domestic potential and the available land, surface, subsurface and sea areas for their deployment. Member States shall also identify the installed capacity as well as the land, surface, subsurface and sea areas needed for the production of energy from renewable sources and their related infrastructure, such as grid and storage facilities, including thermal storage, that are required in order to meet their national contributions towards the 2030 renewable energy target in accordance with Article 3 of this Directive as well as the sub-targets set out in Articles 15a, 22a, 23(1), 24(4) and 25(1) of Regulation (EU) 2021/1119 and to achieve climate neutrality by 2050 in accordance with Article 2 thereof. Such areas shall be commensurate with the estimated trajectories and total planned installed capacity by renewable energy technology set in the national energy and climate plans updated pursuant to Article 14 and Article 15(6) of Regulation (EU) 2018/1999 as well as maritime spatial plans, including the plans referred to in Article 8 of Directive 2014/89/EU.

(2) When identifying the areas referred to in paragraph 1, Member States shall take into account:

(a) the availability of the renewable energy resources and the potential for renewable energy production of the different technologies in the land and sea areas;

(b) the projected national and regional energy demand, taking into account the potential flexibility of the active demand response and expected efficiency gains and energy system integration;

(c) the availability of relevant energy networks, grid infrastructure, storage and other flexibility tools or the potential to create or upgrade such grid infrastructure and storage;

(ca) the potential of involving renewable self-consumers and renewable energy communities as assessed in accordance with Articles 21 and 22;

(cb) the results of open, inclusive and effective public consultations, the involvement of relevant local authorities, and all relevant stakeholders, to ensure that the public opinion is taken into account in the identification of the areas referred to in Articles 15b and 15c;

(cc) renewable energy projects on expected new artificial structures such as parking areas, roads, railways and industrial areas;

(cd) the expected industrial development and employment associated with renewable projects in affected local communities.

(3) Member States shall favour multiple uses of the areas identified as a result of the obligation in paragraph 1 provided that the installation of plants for the production of energy from renewable source is compatible with pre-existing uses.

(3a) When identifying the land, surface, subsurface and sea areas necessary for the installation of plants for the production of energy from renewable sources, Member States shall deploy a mechanism supporting the necessary renewable heating network and power grid development in order to provide a fully integrated energy system.

(3b) If large-scale biomethane production plants are nationally defined as installations to carrying out operations of recovery of waste as listed in Annex II, point (11), to Directive 2008/98/EC, Member States may include these plants in renewable energy sources when designating the renewables acceleration areas.

(3c) Member States shall periodically review and update the areas referred to in paragraph 1 of this Article, at least in the context of the update of the national climate and energy plans pursuant to Article 14 of Regulation (EU) 2018/1999.

(3d) Member States shall encourage and support local and regional authorities to develop and implement trajectories or targets for renewable energy produced by cities, renewables self-consumers and renewable energy communities.

Article 15c

Renewables acceleration areas

(1) By … [2 years after the entry into force], Member States shall, in coordination with their local and regional authorities, adopt a plan or plans designating, within the areas referred to in Article 15b(1), renewables acceleration areas for one or more types of renewable energy sources. The size of those areas shall be commensurate with the objectives for renewable energies and sub-targets set out in this Directive and in the national energy and climate plans updated pursuant to Article 14 of Regulation (EU) 2018/1999. In the plan or plans designating the renewables acceleration areas Member States shall:

(a) Designate sufficiently homogeneous land and sea areas where the deployment of a specific type or types of renewable energy is not expected to have significant environmental effects, in view of the particularities of the selected territory. The overall amount of land and sea areas shall significantly contribute to the space requirements identified in accordance with Article 15b(1) of this Directive to reach the 2030 renewable energy target and shall be included in national energy and climate plans updated pursuant to Article 14 of Regulation (EU) 2018/1999. In doing so, Member States shall:

(i) give priority to artificial and built surfaces, such as rooftops and facades of buildings, transport infrastructure areas and their direct surroundings, parking areas, on-farm sites, waste sites, industrial sites, mines, and, where appropriate, artificial and built surfaces, such as urban waste water treatment sites, artificial lakes, inland water bodies or reservoirs, and degraded land not usable for agriculture;

(ii) exclude Natura 2000 sites and nature parks and reserves, the identified bird and marine mammal migratory routes, in accordance with the best available data, ecological corridors, and other areas identified based on sensitivity maps and the tools referred to in the next point, except for artificial and built surfaces located in those areas such as rooftops, parking areas or transport infrastructure;

(iii) use all appropriate tools and datasets, including, where necessary, specific field surveys, to identify the areas where the renewable energy plants would not have a significant environmental impact, including wildlife sensitivity mapping, while taking into account the data available in the context of the development of a coherent Natura 2000 network, sufficient both as regards habitat types and species under the Council Directive 92/43/EEC (15), as well as birds and sites under Directive 2009/147/EC of the European Parliament and of the Council (16);

(iv) remove administrative barriers and allocate sufficient well-trained staff and administrative resources;

(b) Establish appropriate rules for the designated renewables acceleration areas, including on the mitigation measures to be adopted for the installation of renewable energy plants, co-located energy storage facilities, as well as assets necessary for their connection to the grid, in order to avoid or, if not possible, to significantly


reduce the negative environmental impacts that may arise. Member States shall ensure that appropriate mitigation measures are applied to ensure the implementation of the obligations laid down in Articles 6(2) and 12(1) of Directive 92/43/EEC, Article 5 of Directive 2009/147/EC and Article 4(1)(a)(i) of Directive 2000/60/EC and to avoid deterioration and achieve good status or ecological potential in accordance with Article 4(1) of Directive 2000/60/EC. Such rules shall be targeted to the specificities of each identified renewables acceleration area, the renewable energy technology or technologies to be deployed in each area and the identified environmental impacts. Compliance with such rules and the implementation of the appropriate mitigation measures by the individual projects shall result in the presumption that projects are not in breach of those provisions without prejudice to paragraphs 4 and 5 of Article 16a. Where novel mitigation measures to prevent as much as possible the killing or disturbance of species protected under Council Directive 92/43/EEC and Directive 2009/147/EC, or any other environmental impact, have not been widely tested as regards their effectiveness, Member States may allow their use for one or several pilot projects for a limited time period, provided that the effectiveness of such measures is closely monitored and appropriate steps are taken immediately if they do not prove to be effective. Already designated areas for the installation of wind or solar power plants may be declared by Member States as renewables acceleration areas by considering that the existing spatial plans comply with the requirements of Article 15c.

Member States shall explain in the plan the assessment made to identify each designated renewables acceleration area on the basis of the criteria set out in point (a) and to identify appropriate mitigation measures.

(2) Before its adoption, the plan or plans designating renewables acceleration areas shall be subject to an environmental assessment carried out in accordance with the conditions set out in Directive 2001/42/EC and, if likely to have significant impacts on Natura 2000 sites, to the appropriate assessment in accordance to Article 6(3) of Directive 92/43/EEC.

(2a) When identifying the sea areas referred to in Article 15b(1), designation pursuant to this Article shall comply with Directive 2014/89/EU with regard to the use of an ecosystem-based approach to maritime spatial planning when designating renewable energy sites. During the maritime spatial planning process Member States shall increase the space designated for renewable energy production in line with the climate targets for 2030, 2040 and 2050.

(3) The plan or plans designating renewables acceleration areas shall be made public, and updated on an on-going basis to record, in electronic form, new capacity and shall be reviewed periodically, at least in the context of the national energy and climate plans updated pursuant to Article 14 of Regulation (EU) 2018/1999 and ensuring synergies with Directive 2014/89/EU.

Article 15d

Public Participation

1. Member States shall ensure that the preparation of the plans identifying the land and sea areas necessary for the installation of plants for the production of energy from renewable sources and those designating renewables areas, referred to in Articles 15a, 15b and 15c is open, inclusive, timely and effective and that the public is given early and effective opportunities to participate in their elaboration.

2. Member States shall identify the public affected or likely to be affected by, or having an interest in the plans, including natural or legal persons or their associations, organisations or groups, taking into account the objectives of this Directive and the impacts from its implementation on areas covered by other Union instruments. Member States shall ensure that the public referred is informed electronically and by public notices or by other appropriate means."
Article 16 is replaced by the following:

‘Article 16

Organisation and main principles of the permit-granting process

(1) The permit-granting process shall cover all relevant administrative permits to build, repower and operate plants for the production of energy from renewable sources including hybrid power plants that combine different renewable energy sources, heat pumps, energy storage, including power and thermal facilities, as well as assets necessary for their connection to the grid and to integrate renewables into heating and cooling networks. It shall also include related energy networks permits and environmental assessments where these are required. The permit-granting process shall comprise all procedures from the acknowledgment of the validity of the application in accordance with paragraph 2 to the notification of the final decision on the outcome of the procedure by the relevant authority or authorities. [Am. 25]

(1a) Member States shall ensure that the financing of qualified staff, upskilling, and reskilling of their competent authorities at national, regional, and local level is proportionate with the implementation of the overall renewable energy needs identified under Article 15b of this Directive, and with the planned installed renewable energy generation capacity as foreseen in their national energy and climate plans, as updated pursuant to Article 14 of Regulation (EU) 2018/1999. Member States shall earmark all fees linked to the application and permit-granting processes for the purpose of further financing qualified staff and improving the capacity of the relevant permitting authority. Member States shall provide support, including technical and financial support, to regional and local authorities in order to facilitate the permit granting process.

(2) No later than fourteen working days for plants located in renewables acceleration areas and one month for plants located outside of renewables acceleration areas, following the receipt of the application, the competent authority shall validate the application or, if the developer has not sent all the information required to process an application, request the developer to submit a complete application within fourteen working days from this request. If the developer does not submit a complete application within this deadline, the competent authority may reject the application in written form. In the event of a rejection, the competent authority shall justify its decision. The developer may resubmit a new application at any point in time following such rejection. The date of the acknowledgement of the validity of the application by the competent authority shall serve as the start of the permit-granting process.

(3) Member States shall set up or designate one or more contact points and provide information in accordance with Article 18(6). Those contact points shall, upon request by the applicant, guide through and facilitate the entire administrative permit application and granting process. The applicant shall not be required to contact more than one contact point for the entire process. The contact point shall guide the applicant through the administrative permit application process, including the environmental related steps, in a transparent manner up to the delivery of one or several decisions by the responsible authorities at the end of the process, provide the applicant with all necessary information and involve, where appropriate, other administrative authorities. The contact point shall ensure fulfilment of the deadlines for the permit-granting procedures set out in this Directive. Applicants shall be allowed to submit relevant documents in digital form. By [2 years from entry into force] Member States shall ensure that all procedures are carried out in electronic format: Member States shall make information about the permit-granting process available to the public.

(4) The contact point shall make available a manual of procedures for developers of renewable energy production plants and shall provide that information also online, addressing distinctly also small-scale projects and renewables self-consumers, renewable energy communities, collective and individual projects provide them with assistance and guide them through the administrative process of receiving support under the renewables support schemes. The online information shall indicate the contact point relevant to the applicant’s application. If a Member State has more than one contact point, the online information shall indicate the contact point relevant to the applicant’s application.

(5) Member States shall ensure that applicants have easy access to simple procedures for the settlement of disputes concerning the permit-granting process and the issuance of permits to build and operate renewable energy plants, including, where applicable, alternative dispute resolution mechanisms.
The deadlines laid down in Articles 16a, 16b and 16c shall apply without prejudice to judicial appeals, remedies and other proceedings before a court or tribunal, and to alternative dispute resolution mechanisms, including complaints procedures, non-judicial appeals and remedies, and may be extended for the duration of such procedures.

Member States shall ensure that administrative and judicial appeals in the context of a project for the development of renewable energy production plant or its related grid connection and those assets necessary for the development of the energy infrastructure networks required to integrate renewable sources into the system as described in paragraph 1, including those related to environmental aspects shall be subject to the most expeditious administrative and judicial procedure that is available at the relevant national, regional and local level.

The permit-granting process referred to in paragraph 1 shall extend, where necessary, to all relevant administrative permits when industrial plants switch to the use of renewable energy.

The Commission shall develop reporting procedures for Member States to assess their permitting practices, the average duration of the permitting procedure and the human and financial resources dedicated to ensuring compliance with the permitting requirements set out in this Article and in Articles 16a and 16b.

The Commission’s assessment shall be made public. The Commission may propose corrective measures to support Member States in their implementation of the permitting procedure by assisting them in reforming and streamlining their permitting procedures.

The provisions of paragraph 1 of this Article and Articles 16a and 16b shall also apply to the parallel permit-granting process for network system developers regarding related energy assets necessary for the integration of the renewable energy plant in the system as well as assets necessary for their connection to the grid which are not integrated in the permit-granting process under paragraph 1 for the specific renewable energy plant;

The following articles are inserted:

‘Article 16a

Permit-granting process in renewables acceleration areas

(1) Member States shall ensure that the permit-granting process referred to in Article 16(1) shall not exceed nine months for projects in renewables acceleration areas, including their related energy network elements and grid connection. Where duly justified on the ground of extraordinary circumstances, that nine-month period may be extended by up to three months. In such a case, Member States shall clearly inform the developer about the extraordinary circumstances that justified the extension.

(2) The permit-granting process for the repowering of plants including those increasing the capacity and the need for related energy network developments without increasing the occupied area and for new installations with an electrical capacity of less than 150 kW, energy storage including power and thermal facilities as well as their grid connection, located in renewables acceleration areas shall not exceed six months. Where duly justified on the ground of extraordinary circumstances, such as on grounds of overriding safety reasons where the repowering project impacts substantially on the grid or the original capacity, size or performance of the installation, that six months period may be extended by up to three months. Member States shall clearly inform the project developer about the extraordinary circumstances that justify the extension.

(2a) Where the repowering does not result in an increase in the capacity of the renewable energy power plant beyond 15 %, and without prejudice to the need to assess any potential environmental impacts pursuant to the paragraph 2b, grid connections to the transmission or distribution grid shall be permitted within one month following application to the relevant entity unless there are justified safety concerns or there is technical incompatibility of the system components.
(2b) Where the repowering of solar installations does not entail the use of additional space and complies with the applicable environmental mitigation measures established for the original installation, the project shall be exempted from the requirement, if applicable, to be subject to a determination whether the project requires an environmental impact assessment pursuant to Article 4 of Directive 2011/92/EU.

(2c) Where the repowering of a renewable energy power plant or of a related grid infrastructure which is necessary to integrate renewables into the electricity system, to a determination whether the project requires an environmental impact assessment procedure or an environmental impact assessment pursuant to Article 4 of Directive 2011/92/EU, such prior determination and/or environmental assessment shall be limited to the potential impacts stemming from the change or extension compared to the original project. [Am. 26]

(2d) Decisions resulting from the above permit-granting processes shall be made publicly available. [Am. 31]

(3) Without prejudice to paragraphs 4 and 5 of this Article, by derogation from Article 4(2) of Directive 2011/92/EU, Annex I, point 6(b) thereto as far as this concerns the production of renewable hydrogen and Annex II, points 3(a), (b), (d), (h), (i), and 6(c) thereto, alone or in conjunction with point 13(a) of that Directive as far as this concerns renewable energy projects, new applications for renewable energy plants, including generation plants that combine different renewable energies, except for biomass combustion plants, including the repowering of plants, in already designated renewables acceleration areas for the respective technology, co-located storage facilities as well as their connection to the grid, the related energy network, the related transmission and distribution network, and the related assets necessary for the development of the electricity networks required to integrate renewable energy sources into the system shall be exempted from the requirement to carry out a dedicated environmental impact assessment under Article 2(1) of Directive 2011/92/EU, provided that these projects comply with the rules and measures set out in accordance with Article 15c(1), point (b) of this Directive. The exemption from the application of Directive 2011/92/EU above shall not apply to projects which are likely to have significant effects on the environment in another Member State or where a Member State likely to be significantly affected so requests, as provided for in Article 7 of the said Directive. [Am. 27]

By derogation from Article 6(3) of Directive 92/43/EEC, the plants referred to in the first subparagraph, shall not be subject to an assessment of their implications for Natura 2000 sites, provided that those renewable energy projects comply with the rules and measures established in accordance with Article 15c(1), point (b) of this Directive and if the absence of significant effects of the plants was proved on the basis of the appropriate assessment of the plans designating renewable acceleration areas carried out in accordance with Article 15(c) (2) of this Directive. [Am. 15]

(4) The competent authorities of Member States shall carry out a screening of the applications referred to in paragraph 3. Such screening shall aim to identify if any of such projects is highly likely to give rise to significant adverse effects in view of the environmental sensitivity of the geographical areas where they are located, that were not identified during the environmental assessment of the plan or plans designating renewables acceleration areas carried out in accordance with Directive 2001/42/EC and, if relevant, with Directive 92/43/EEC. The screening carried out for the repowering of projects shall be limited to the potential impacts stemming from the change or extension compared to the original project.

For the purpose of such screening, the project developer shall provide information on the characteristics of the project, on its potential impact on the environment, on its compliance with the rules and measures identified according to Article 15c (1), points (b) and (c), for the specific renewables acceleration area, on any additional measures adopted by the project and how these measures address environmental impacts. Such screening shall be finalised within 30 days from the date of submission of the applications for new renewable energy plants, with the exception of applications for installations with an electrical capacity of less than 150 kW. For such installations and for new applications for the repowering of plants, the screening phase shall be finalized within 15 days.
(5) Following the screening process, the applications referred to in paragraph 3 shall be authorised from an environmental perspective without requiring any express decision from the competent authority, unless the competent authority adopts an administrative decision, duly motivated and based on clear evidence, that a specific project is highly likely to give rise to significant adverse effects in view of the environmental sensitivity of the geographic area where they are located that cannot be mitigated by the measures identified in the plan or plans designating renewables acceleration areas or proposed by the developer for the project. Such decision shall be made available to the public. Such projects shall be subject to an assessment in accordance with Directive 2011/92/EU and, if applicable, to an assessment under Article 6(3) of Directive 92/43/EEC, which shall be carried out within six months following the screening decision.

(6) In the permit-granting process of the applications referred to in paragraphs 1 and 2, the lack of reply of the relevant administrative bodies within the established deadline shall result in the specific administrative steps to be considered as approved, except in those cases where the specific project is subject to an environmental impact assessment in accordance with paragraph 5. All resulting decisions will be publicly available.

(6a) Member States shall share and utilise best practices in the permit-granting process.

Article 16b

Permit-granting process outside renewables acceleration areas

(1) Member States shall ensure that the permit-granting process referred to in Article 16(1) shall not exceed 18 months. That period shall apply to renewable hybrid power plants, and their related energy networks concerning projects outside renewables acceleration areas. Where duly justified on the grounds of extraordinary circumstances, that 18-month period may be extended by up to three months. In such a case, Member States shall clearly inform the developer about the extraordinary circumstances that justified the extension.

(2) Where an environmental assessment is required under Directive 2011/92/EU or Directive 92/43/EEC, it shall be carried out in a single procedure that combines all relevant assessments for a given project. When any such environmental impact assessment is required, the competent authority, taking into account the information provided by the developer, shall issue an opinion on the scope and level of detail of the information to be included in the developer in the environmental impact assessment report, of which the scope shall not be extended. Where the specific projects have adopted all necessary mitigation measures, any killing or disturbance of the species protected under Article 12(1) of Directive 92/43/EEC and Article 5 of Directive 2009/147/EC shall not be considered deliberate. Where novel mitigation measures to prevent as much as possible the killing or disturbance of species protected under Council Directive 92/43/EEC and Directive 2009/147/EC, or any other environmental impact, have not been widely tested as regards their effectiveness, Member States may allow their use for one or several pilot projects for a limited time period, provided that the effectiveness of such measures is closely monitored and appropriate steps are taken immediately if they do not prove to be effective. The permit-granting process for the repowering of projects, including those increasing the capacity and the need for the related energy network developments without increasing the occupied area and for new installations with an electrical capacity of less than 150 kW, co-located storage facilities as well as their grid connection, located outside renewables acceleration areas shall not exceed six months including environmental assessments where required by relevant legislation. Where duly justified on the ground of extraordinary circumstances, this six months period may be extended by up to three months. Member States shall clearly inform the developers about the extraordinary circumstances that justified the extension. [Am. 28]

Member States shall facilitate the repowering of projects located outside acceleration areas by ensuring that, if an environmental assessment for a project is required under the Union environmental legislation, such assessment shall be limited to the potential impacts stemming from the change or extension compared to the original project.

(2a) Where the repowering does not result in an increase in the capacity of the renewable energy power plant beyond 15 %, and without prejudice to the need to assess any potential environmental impacts pursuant to the paragraph 2b, grid connections to the transmission or distribution grid shall be permitted within one month following application to the relevant entity unless there are justified safety concerns or there is technical incompatibility of the system components.
(2b) Where the repowering of solar installations does not entail the use of additional space and complies with the applicable environmental mitigation measures established for the original installation, the project shall be exempted from the requirement, if applicable, to be subject to a determination whether the project requires an environmental impact assessment pursuant to Article 4 of Directive 2011/92/EU.

(2c) Where the repowering of a renewable energy power plant or of a related grid infrastructure which is necessary to integrate renewables into the electricity system, to a determination whether the project requires an environmental impact assessment procedure or an environmental impact assessment pursuant to Article 4 of Directive 2011/92/EU, such prior determination and/or environmental assessment shall be limited to the potential impacts stemming from the change or extension compared to the original project.

(2d) Decisions resulting from the permit-granting process shall be made publicly available. [Am. 29]

Article 16c

Permit-granting process for the installation of solar energy equipment in artificial structures

(1) Member States shall ensure that the permit-granting process referred to in Article 16(1) of this Directive for the installation of solar energy equipment, including on rooftop, and co-located energy storage assets, including building-integrated solar installations, in existing or future artificial structures, with the exclusion of artificial water surfaces, shall not exceed one month, provided that the primary aim of such structures is not solar energy production. For solar installations of 50kW or less, including renewables self-consumers, jointly acting renewables self-consumers and renewable energy communities, Member States shall provide for a simple-notification procedure as set out in Article 17 of this Directive. By derogation from Article 4(2) of Directive 2011/92/EU and Annex II, points 3(a) and (b), alone or in conjunction with point 13(a) to that Directive, such installation of solar equipment shall be exempted from the requirement, if applicable, to carry out a dedicated environmental impact assessment under Article 2(1) of Directive 2011/92/EU. [Am. 30cp]

Member States shall make sure that requirements for construction still in place are to be removed. Member States shall also establish a roadmap to remove other barriers and to enhance the accelerated deployment of solar energy. [Am. 30cp]

(1a) Member States shall ensure that the installation of building-integrated solar installations is exempt from environmental impact assessment under Article 2(1) of Directive 2011/92/EU and from building permitting.

Article 16d

Overriding public interest

By … [three months from entry into force], until climate neutrality is achieved, Member States shall ensure that, in the permit-granting process, the planning, construction and operation of plants for the production of energy from renewable sources, their connection to the grid and the related grid itself and storage assets are presumed as being in the overriding public interest and serving public health and safety when balancing legal interests in the individual cases for the purposes of Articles 6(4) and 16(1)(c) of Directive 92/43/EEC, Article 4(7) of Directive 2000/60/EC and Article 9(1) (a) of Directive 2009/147/EC. [Am. 17]

No later than … [one month after the date of entry into force of this Directive], the Commission shall, in order to reduce legal uncertainty, issue guidance on how to implement this Article in line with existing requirements under Union law and with relevant rulings of the Court of Justice of the European Union. [Am. 17]
Article 16e
Acceleration of the deployment of heat pumps
1. The permit-granting process for the installation of heat pumps shall not exceed one month.
2. Grid connections to the transmission or distribution grid shall be permitted following notification to the relevant entity for:
   (a) heat pumps of up to 12kW electrical capacity; and
   (b) heat pumps installed by a renewables self-consumer, jointly acting renewables self consumers and renewable energy communities pursuant to Article 2(14) of Directive (EU) 2018/2001 of up to 50kW electrical capacity, provided the capacity of the renewables self-consumer’s renewable electricity generation installation amounts to at least 60% of the capacity of the heat pump unless there are justified safety concerns or there is technical incompatibility of the system components.
3. Decisions resulting from permit-granting processes shall be made publicly available. [Am. 32]

Article 16f
Member States shall report to the Commission on:
(a) the duration of the permit-granting processes for plants for the production of energy from renewable sources in as well as outside the renewables acceleration areas;
(b) the impact of Article 16d on the duration of the permit-granting process and legal proceedings.
The Commission shall evaluate the information provided by Member States and, if appropriate, propose changes to relevant legislation.

Article 4
Transposition
(1) Member States shall bring into force the laws, regulations and administrative provisions necessary to comply with Article 1, point (10), by [one month after the entry into force of this Directive] at the latest. [Am. 35]
Member States shall bring into force the laws, regulations and administrative provisions necessary to comply with Article 1, points (1), (2), (3), (4), (6), (8) and (9), and Article 3 by [six months after the entry into force of this Directive] at the latest. [Am. 36]
Member States shall bring into force the laws, regulations and administrative provisions necessary to comply with Article 1, points (5) and (7), and Article 2 by [one year after the entry into force of this Directive] at the latest. [Am. 37]
They shall forthwith communicate to the Commission the text of those provisions.
When Member States adopt those provisions, they shall contain a reference to this Directive or be accompanied by such a reference on the occasion of their official publication. Member States shall determine how such reference is to be made.
(2) Member States shall communicate to the Commission the text of the main provisions of national law which they adopt in the field covered by this Directive.

Article 5
Entry into force
This Directive shall enter into force on the twentieth day following that of its publication in the Official Journal of the European Union.

Article 6
Addressees
This Directive is addressed to the Member States.
Done at .

For the European Parliament
The President

For the Council
The President