

Thursday 31 May 2018

P8_TA(2018)0236

Union Civil Protection Mechanism*I**

Amendments adopted by the European Parliament on 31 May 2018 on the proposal for a decision of the European Parliament and of the Council amending Decision No 1313/2013/EU on a Union Civil Protection Mechanism (COM(2017)0772/2 – C8-0409/2017 – 2017/0309(COD)) ⁽¹⁾

(Ordinary legislative procedure: first reading)

(2020/C 76/38)

Amendment 1**Proposal for a decision****Recital 1**

| Text proposed by the Commission | Amendment |
|---|--|
| (1) The Union Civil Protection Mechanism ('the Union Mechanism') governed by Decision No 1313/2013/EU of the European Parliament and the Council ⁽¹²⁾ strengthens cooperation between the Union and the Member States and facilitates coordination in the field of civil protection in order to improve the Union's response to natural and man-made disasters. | (1) The Union Civil Protection Mechanism ('the Union Mechanism') governed by Decision No 1313/2013/EU of the European Parliament and the Council ⁽¹²⁾ strengthens cooperation between the Union, the Member States and their regions and facilitates coordination in the field of civil protection in order to improve the Union's response to natural and man-made disasters. |
| ⁽¹²⁾ Decision No 1313/2013/EU of the European Parliament and of the Council of 17 December 2013 on a Union Civil Protection Mechanism (OJ L 347, 20.12.2013, p. 924). | ⁽¹²⁾ Decision No 1313/2013/EU of the European Parliament and of the Council of 17 December 2013 on a Union Civil Protection Mechanism (OJ L 347, 20.12.2013, p. 924). |

Amendment 2**Proposal for a decision****Recital 3**

| Text proposed by the Commission | Amendment |
|---|--|
| (3) Natural and man-made disasters can strike anywhere across the globe, often without warning. Whether of natural or man-made origin, they are becoming increasingly frequent, extreme and complex, exacerbated by the impacts of climate change, and irrespective of national borders. The human, environmental, and economic consequences stemming from disasters can be enormous . | (3) Natural and man-made disasters can strike anywhere across the globe, often without warning. Whether of natural or man-made origin, they are becoming increasingly frequent, extreme and complex, exacerbated by the impacts of climate change, and irrespective of national borders. The human, environmental, social and economic consequences stemming from disasters can be of an unknown scale. Unfortunately, those disasters are sometimes intentional, for example in the case of terrorist attacks . |

⁽¹⁾ The matter was referred back for interinstitutional negotiations to the committee responsible, pursuant to Rule 59(4), fourth subparagraph (A8-0180/2018).

Thursday 31 May 2018

Amendment 3**Proposal for a decision****Recital 4***Text proposed by the Commission*

- (4) Recent experience has shown that reliance on voluntary offers of mutual assistance, coordinated and facilitated by the Union Mechanism, does not always ensure that sufficient capacities are made available to address the basic needs of people affected by disasters in a satisfactory manner, nor that the environment and property are properly safeguarded. This is particularly so where Member States are simultaneously affected by recurrent **disasters** and collective capacity is insufficient.

Amendment

- (4) Recent experience has shown that reliance on voluntary offers of mutual assistance, coordinated and facilitated by the Union Mechanism, does not always ensure that sufficient capacities are made available to address the basic needs of people affected by disasters in a satisfactory manner, nor that the environment and property are properly safeguarded. This is particularly so where Member States are simultaneously affected by **disasters that are both recurrent and unexpected, both natural and man-made**, and collective capacity is insufficient. **To overcome those insufficiencies and emerging hazards, all Union instruments should be made use of in a fully flexible manner, including through the promotion of active participation of the civil society. Nevertheless, Member States should undertake adequate preventive actions in terms of preserving an amount of national capacities that is sufficient to properly deal with disasters.**

Amendment 4**Proposal for a decision****Recital 4 a (new)***Text proposed by the Commission**Amendment*

- (4a) **Forest fire prevention is vital in the context of the global commitment to reduce CO₂ emissions. Indeed, the combustion of trees and peat-rich soils in forest fires results in the emission of CO₂. More specifically, studies have shown how fires cause 20 % of all CO₂ emissions around the world, i.e. more than the combined emissions of all the transport systems on earth (vehicles, ships and aircraft).**

Thursday 31 May 2018

Amendment 5

Proposal for a decision

Recital 5

Text proposed by the Commission

- (5) Prevention is of key importance for protection against disasters and requires further action. To that effect, Member States should share risk assessments on a regular basis as well as summaries of their disaster risk management planning in order to ensure an integrated approach to disaster management, linking risk prevention, preparedness and response actions. In addition, the Commission should be able to require Member States to provide specific prevention and preparedness plans in relation to specific disasters, notably with a view to maximising overall Union support to disaster risk management. Administrative burden **should be reduced and** prevention policies **strengthened**, including by **ensuring necessary** links to other key Union policies and instruments, notably the European Structural and Investment Funds as listed in recital 2 of Regulation (EU) No 1303/2013¹³.

Amendment

- (5) Prevention is of key importance for protection against disasters and requires further action. To that effect, Member States should share risk assessments, **on their national safety and security risks**, on a regular basis as well as summaries of their disaster risk management planning in order to ensure an integrated approach to **natural and man-made** disaster management, linking risk prevention, preparedness and response actions. In addition, the Commission should be able to require Member States to provide specific prevention and preparedness plans in relation to specific disasters, **including man-made ones**, notably with a view to maximising overall Union support, **in particular from the European Environment Agency (EEA)**, to disaster risk management. **It is essential to reduce the** administrative burden **and to strengthen** prevention policies, including by **reinforcing** links and cooperation **with** other key Union policies and instruments, notably the European Structural and Investment Funds as listed in recital 2 of Regulation (EU) No 1303/2013¹³.

Amendment 6

Proposal for a decision

Recital 5 a (new)

Text proposed by the Commission

Amendment

- (5a) **Risk constitutes a negative stimulus for the development of regions. Prevention and risk management imply the reformulation of policies and institutional frameworks, and the strengthening of local, national and regional capacities to design and implement risk management measures, coordinating a wide range of actors. Preparing risk maps by regions and / or member states, strengthening the response capacity and reinforcing prevention actions, with special emphasis on climate risks, is crucial. It is crucial that risk maps take into account both the risks caused by the current climate variability and the projected trajectories of climate change.**

Thursday 31 May 2018

Amendment 7**Proposal for a decision****Recital 5 b (new)**

Text proposed by the Commission

Amendment

- (5b) *When Member States prepare their risk assessments and their risk management planning, they should take into account the specific risks to wildlife and animal welfare. The Commission should encourage across Europe the dissemination of information about animals affected in disasters. Training programmes and courses should be further developed in this regard.*

Amendment 8**Proposal for a decision****Recital 5 c (new)**

Text proposed by the Commission

Amendment

- (5c) *The 2017 forest fire season was particularly long and intense in many Member States, resulting in over 100 deaths in one Member State alone. The lack of available assets, outlined in the Capacity Gaps Report ^(1a), and the inability of the European Emergency Response Capacity ('EERC' or 'voluntary pool') to respond in good time to all 17 requests for forest fire assistance, proved that the voluntary nature of Member States' contributions is insufficient during large-scale emergencies affecting several Member States at the same time.*

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- ^(1a) *Report from the Commission to the European Parliament and the Council on progress made and gaps remaining in the European Emergency Response Capacity, 17.02.2017.*

Amendment 9**Proposal for a decision****Recital 5 d (new)**

Text proposed by the Commission

Amendment

- (5d) *The most natural partners for deepening cooperation are neighbouring Member States who share the same expertise and structures and are most likely to be affected by the same disasters and risks.*

Thursday 31 May 2018

Amendment 68

Proposal for a decision

Recital 5 e (new)

Text proposed by the Commission

Amendment

- (5e) *The security of water resources is essential for climate resilience. Member States should map existing water resources to facilitate adaptation to climate change and to increase the resilience of the population to face climate threats such as droughts, fires or floods. The aim of the mapping should be to support the development of actions to reduce the vulnerability of the population.*

Amendment 10

Proposal for a decision

Recital 6

Text proposed by the Commission

Amendment

- (6) There is a need to reinforce the collective ability to prepare and respond to disasters notably through mutual support in Europe. In addition to strengthening the possibilities already offered by the European Emergency Response Capacity ('EERC' or 'voluntary pool'), from now on referred to as "European Civil Protection Pool", the Commission should also establish rescEU. The composition of rescEU should include emergency response capacities to respond to wildfires, large-scale floods and earthquakes, as well as a field hospital and medical teams in line with World Health Organisation standards, that can be rapidly deployed.
- (6) There is a need to reinforce the collective ability to prepare and respond to disasters notably through mutual support in Europe. In addition to strengthening the possibilities already offered by the European Emergency Response Capacity ('EERC' or 'voluntary pool'), from now on referred to as "European Civil Protection Pool", the Commission should also establish rescEU. The composition of rescEU should include emergency response capacities to respond to wildfires, large-scale floods and earthquakes, **terrorist attacks and chemical, biological, radiological and nuclear attacks**, as well as a field hospital and medical teams in line with World Health Organisation standards, that can be rapidly deployed. **In this regard, it is important to strengthen and include the specific capacities of local and regional authorities, since they are the first to intervene after a disaster. Those authorities should develop cooperation models in which communities can share best practices, giving them the opportunity to help to develop their resilience in the face of natural disasters.**

Thursday 31 May 2018

Amendment 11

Proposal for a decision

Recital 6 a (new)

Text proposed by the Commission

Amendment

- (6a) *The role of regional and local authorities in disaster prevention and management is of great importance and their response capacities need to be appropriately involved in any coordination and deployment activities carried out under this Decision, in accordance with Member States' institutional and legal frameworks, with a view to minimising overlaps and to fostering interoperability. Such authorities can play an important preventive role and they are also the first to react in the aftermath of a disaster, together with their volunteers' capacities. Therefore, there is a need for on-going cooperation at local, regional and cross-border level with a view to establishing common alert systems for rapid intervention prior to the mobilisation of rescEU, as well as regular public information campaigns on initial response measures.*

Amendment 12

Proposal for a decision

Recital 7

Text proposed by the Commission

Amendment

- (7) The Union should be able to support Member States where available capacities are insufficient to allow for an effective response to disasters by contributing to the financing of leasing or rental arrangements for ensuring rapid access to such capacities or by financing their acquisition. This would substantially increase the effectiveness of the Union Mechanism, by ensuring availability of capacities in cases where an effective response to disasters would otherwise not be ensured, particularly for disasters with wide ranging impacts affecting a significant number of Member States. Union procurement of capacities should allow for economies of scale and better coordination when responding to disasters.

- (7) The Union should be able to support Member States where available **material and technical** capacities are insufficient to allow for an effective response to disasters, **including in the case of cross-border events**, by contributing to the financing of leasing or rental arrangements for ensuring rapid access to such capacities or by financing their acquisition. This would substantially increase the effectiveness **and deployability** of the Union Mechanism, by ensuring the **speedy** availability of **material and technical** capacities, **including for rescuing elderly persons or persons with disabilities**, in cases where an effective response to disasters would otherwise not be ensured, particularly for disasters with wide ranging impacts affecting a significant number of Member States, **such as cross-border epidemics**. **The pre-committed suitable equipment and** Union procurement of capacities should allow for economies of scale and better coordination when responding to disasters. **Optimal and transparent use of financial resources should be ensured.**

Thursday 31 May 2018

Amendment 13

Proposal for a decision

Recital 7 a (new)

Text proposed by the Commission

Amendment

- (7a) **Many Member States are faced with a lack of material and technical equipment when unexpected disasters arise. The Union Mechanism should therefore make it possible to expand the material and technical base where necessary, in particular for the sake of rescuing persons with a disability, elderly persons or persons with an illness.**

Amendment 14

Proposal for a decision

Recital 9

Text proposed by the Commission

Amendment

- (9) **In order to strengthen** efficiency and effectiveness of training and exercises **and enhance** co-operation between Member States' national civil protection authorities and services **it is necessary to establish a Union Civil Protection Knowledge Network that is based on** existing structures.

- (9) **Training, research and innovation are essential aspects of cooperation in the civil protection field. The** efficiency and effectiveness of training and exercises, **the promotion of innovation, and dialogue and** co-operation between Member States' national civil protection authorities and services **should be strengthened on the basis of** existing structures **with the involvement of and the exchange of information with centres of excellence, universities, researchers and other expertise available in the Member States.**

Amendment 15

Proposal for a decision

Recital 9 a (new)

Text proposed by the Commission

Amendment

- (9a) **While strengthening civil protection in the light of disaster trends, both weather-related and those relating to internal security, is one of the most important priorities throughout the whole Union, it is essential to complement the Union's tools with a stronger territorial and community-led dimension, as local community action is the fastest and most effective way of limiting the damage caused by a disaster.**

Thursday 31 May 2018

Amendment 16

Proposal for a decision

Recital 10

Text proposed by the Commission

- (10) In order to achieve the functioning of the rescEU capacity, additional financial appropriations should be made available to finance actions under the Union Mechanism.

Amendment

- (10) In order to achieve the functioning of the rescEU capacity, additional financial appropriations should be made available to finance actions under the Union Mechanism, **but not at the expense of the financial envelopes allocated to other key Union policies.**

Amendment 17

Proposal for a decision

Recital 10 a (new)

Text proposed by the Commission

Amendment

- (10a) **Separate funding and budgetary allocations should be guaranteed for the revised Union Mechanism. Considering the need to avoid any negative impact on the financing of existing multiannual programmes, the increase in financing for the targeted revision of the Union Mechanism in the years 2018, 2019 and 2020 should be drawn exclusively from all means available under Council Regulation (EU, Euratom) No 1311/2013 ^(1a), with particular recourse to the Flexibility Instrument.**

- ^(1a) **Council Regulation (EU, Euratom) No 1311/2013 of 2 December 2013 laying down the multiannual financial framework for the years 2014–2020 (OJ L 347, 20.12.2013, p. 884).**

Amendment 18

Proposal for a decision

Recital 11

Text proposed by the Commission

Amendment

- (11) There is a need to simplify Union Mechanism procedures to ensure that Member States can access assistance and capacities needed in order to respond to natural or man-made disasters as rapidly as possible.

- (11) There is a need to simplify, **streamline and increase the flexibility of the** Union Mechanism procedures to ensure that Member States can **quickly** access assistance and capacities needed in order to respond to natural or man-made disasters as rapidly **and as efficiently** as possible.

Thursday 31 May 2018

Amendment 19

Proposal for a decision

Recital 12

Text proposed by the Commission

- (12) In order to maximise the use of existing funding instruments and support Member States in delivering assistance, **particularly** in response to disasters outside the Union, a derogation to Article 129(1) of Regulation (EU, Euratom) No 966/2012 of the European Parliament and the Council ⁽¹⁴⁾ should be provided for when financing is granted pursuant to Articles 21, 22 and 23 of Decision No 1313/2013/EU.

- ⁽¹⁴⁾ Regulation (EU, Euratom) No 966/2012 of the European Parliament and of the Council of 25 October 2012 on the financial rules applicable to the general budget of the Union and repealing Council Regulation (EC, Euratom) No 1605/2002 (OJ L 298, 26.10.2012, p. 1).

Amendment

- (12) In order to maximise the use of existing funding instruments and support Member States in delivering assistance, **including** in response to disasters outside the Union, a derogation to Article 129(1) of Regulation (EU, Euratom) No 966/2012 of the European Parliament and the Council ⁽¹⁴⁾ should be provided for when financing is granted pursuant to Articles 21, 22 and 23 of Decision No 1313/2013/EU. **Notwithstanding that derogation, funding for civil protection activities and humanitarian aid, in particular, should remain clearly separate in any future Union funding architecture and be fully in line with the different objectives and legal requirements of that architecture.**

- ⁽¹⁴⁾ Regulation (EU, Euratom) No 966/2012 of the European Parliament and of the Council of 25 October 2012 on the financial rules applicable to the general budget of the Union and repealing Council Regulation (EC, Euratom) No 1605/2002 (OJ L 298, 26.10.2012, p. 1).

Amendment 20

Proposal for a decision

Recital 13

Text proposed by the Commission

- (13) It is important to ensure that Member States take all the necessary actions in order to effectively prevent natural and man-made disasters and mitigate their effects. Provisions should reinforce links between prevention, preparedness and response actions under the Union Mechanism. Coherence should also be ensured with other relevant Union legislation on prevention and disaster risk management, including for cross-border prevention action and response to threats such as serious cross-border health threats ⁽¹⁵⁾. Likewise, coherence should be ensured with international commitments such as the Sendai Framework for Disaster Risk Reduction 2015 – 2030, the Paris Agreement and Agenda 2030 for Sustainable Development.

- ⁽¹⁵⁾ Decision No 1082/2013/EU of the European Parliament and of the Council of 22 October 2013 on serious cross border threats to health and repealing Decision No 2119/98/EC (OJ L 293, 5.11.2013, p. 1).

Amendment

- (13) It is important to ensure that Member States take all the necessary actions in order to effectively prevent natural and man-made disasters and mitigate their effects. Provisions should reinforce links between prevention, preparedness and response actions under the Union Mechanism. Coherence should also be ensured with other relevant Union legislation on prevention and disaster risk management, including for cross-border prevention action and response to threats such as serious cross-border health threats ⁽¹⁵⁾. **Territorial cooperation programmes under cohesion policy provide for specific actions to take into account disaster resilience, risk prevention and risk management, and further efforts should be made towards more vigorous integration and greater synergies. Furthermore, all actions should be coherent with, and actively contribute to meeting,** international commitments such as the Sendai Framework for Disaster Risk Reduction 2015 – 2030, the Paris Agreement and Agenda 2030 for Sustainable Development.

- ⁽¹⁵⁾ Decision No 1082/2013/EU of the European Parliament and of the Council of 22 October 2013 on serious cross border threats to health and repealing Decision No 2119/98/EC (OJ L 293, 5.11.2013, p. 1).

Thursday 31 May 2018

Amendment 21

Proposal for a decision

Recital 13 a (new)

Text proposed by the Commission

Amendment

- (13a) *It is essential that the modules previously registered in the Common Emergency Communication and Information System (CECIS) be maintained in order to respond to requests for assistance and to participate in the training system in the usual way.*

Amendment 22

Proposal for a decision

Recital 13 b (new)

Text proposed by the Commission

Amendment

- (13b) *It is equally important to connect the Union Mechanism, which is limited to the period immediately following the catastrophe, to other Union instruments focused on reversing the damage, such as the Solidarity Fund.*

Amendment 23

Proposal for a decision

Recital 13 c (new)

Text proposed by the Commission

Amendment

- (13c) *It is essential that the Solidarity Fund be modified by introducing the obligation to repair the damage to the environment and by using the GDP per capita of the region or Member State instead of the global GDP as an indicator for its approval, to prevent large, populated regions with low levels of wealth from not being eligible to benefit from the Fund. It is very important to value the environment affected by a catastrophe in an economic way, especially areas of high natural value, such as protected areas or covered by the Natura 2000 network, in order to repair them.*

Thursday 31 May 2018

Amendment 24**Proposal for a decision****Recital 13 d (new)***Text proposed by the Commission**Amendment*

(13d) *There is a need for Union action to focus also on providing technical training assistance so that the capacity of communities for self-help can be enhanced, leaving them better prepared to provide an initial response and contain a disaster. Targeted training and education for public safety practitioners, such as community leaders, social and medical care practitioners, the rescue and firefighting services as well as local voluntary intervention groups which should dispose of rapidly available intervention equipment, can help contain a disaster and reduce fatalities both during and in the aftermath of the crisis.*

Amendment 25**Proposal for a decision****Article 1 – paragraph 1 – point 1 – point a**

Decision No 1313/2013/EU

Article 3 – paragraph 1 – point e

*Text proposed by the Commission**Amendment*

(e) to increase the availability and use of scientific knowledge on disasters.

(e) to increase the availability and use of scientific knowledge on disasters, *including in the outermost regions and Overseas Countries and Territories (OCTs);*

Amendment 26**Proposal for a decision****Article 1 – paragraph 1 – point 1 – point a a (new)**

Decision No 1313/2013/EU

Article 3 – paragraph 1 – point e a (new)

*Text proposed by the Commission**Amendment*

(aa) *in paragraph 1 the following point is added:*

“(ea) *to mitigate the immediate consequences that catastrophes may have on human lives and on cultural and natural heritage;*”

Thursday 31 May 2018

Amendment 27**Proposal for a decision****Article 1 – paragraph 1 – point 1 – point a b (new)**

Decision No 1313/2013/EU

Article 3 – paragraph 1 – point e b (new)

*Text proposed by the Commission**Amendment***(ab) in paragraph 1, the following point is added:****“(eb) to step up cooperation and coordination activities at cross-border level.”****Amendment 28****Proposal for a decision****Article 1 – paragraph 1 – point 3**

Decision No 1313/2013/EU

Article 5 – paragraph 1 – point a

*Text proposed by the Commission**Amendment*

(a) take action to improve the knowledge base on disaster risks and facilitate the sharing of knowledge, the results of scientific research, best practices and information, including among Member States that share common risks.

(a) take action to improve the knowledge base on disaster risks **and to better** facilitate **and promote cooperation and** the sharing of knowledge, the results of scientific research **and innovation**, best practices and information, including among Member States that share common risks;

Amendment 29**Proposal for a decision****Article 1 – paragraph 1 – point 3 a (new)**

Decision No 1313/2013/EU

Article 5 – paragraph 1 – point a a (new)

*Text proposed by the Commission**Amendment***(3a) In Article 5(1), the following point is inserted:****“(aa) coordinate the harmonisation of information and guidance on alert systems, including on a cross-border level;”**

Thursday 31 May 2018

Amendment 30**Proposal for a decision****Article 1 – paragraph 1 – point 3 b (new)**

Decision No 1313/2013/EU

Article 5 – paragraph 1 – point f

Present text

- (f) compile and disseminate the information made available by Member States; organise an exchange of experiences about the assessment of risk management capability; develop, together with the Member States and by 22 December **2014**, guidelines on the content, methodology and structure of those assessments; and facilitate the sharing of good practices in prevention and preparedness planning, including through voluntary peer reviews;

*Amendment***(3b) In Article 5(1), point (f) is replaced by the following:**

- ”(f) compile and disseminate the information made available by Member States; organise an exchange of experiences about the assessment of risk management capability; develop, together with the Member States and by 22 December **2019, new** guidelines on the content, methodology and structure of those assessments; and facilitate the sharing of good practices in prevention and preparedness planning, including through voluntary peer reviews;”

Amendment 31**Proposal for a decision****Article 1 – paragraph 1 – point 4 – point a**

Decision No 1313/2013/EU

Article 6 – paragraph 1 – point a

Text proposed by the Commission

- (a) develop risk assessments at national or appropriate sub-national level and make them available to the Commission by 22 December 2018 and every three years thereafter;

Amendment

- (a) develop risk assessments at national or appropriate sub-national level **in consultation with relevant local and regional authorities and aligned with the Sendai Framework for Disaster Risk Reduction** and make them available to the Commission by 22 December 2018 and every three years thereafter, **based on a model agreed on with the Commission, and, in this context, existing national information systems shall be used;**

Amendment 32**Proposal for a decision****Article 1 – paragraph 1 – point 4 – point a a (new)**

Decision No 1313/2013/EU

Article 6 – paragraph 1 – point d

Present text

- (d) **participate**, on a voluntary basis, in peer reviews on **the assessment of** risk management capability.

*Amendment***(aa) point (d) is replaced by the following:**

- “(d) **participate**, on a voluntary basis, in peer reviews on risk management capability **with a view to identifying actions that bridge the gaps.**”

Thursday 31 May 2018

Amendment 33**Proposal for a decision****Article 1 – paragraph 1 – point 4 – point b**

Decision No 1313/2013/EU

Article 6 – paragraph 2

Text proposed by the Commission

A summary of the relevant elements of the risk management planning shall be provided to the Commission, including information on the selected prevention and preparedness measures, by 31 January 2019 and every three years thereafter. In addition, the Commission may require Member States to provide specific prevention and preparedness plans, which shall cover both short- and long-term efforts. The Union shall duly consider the progress made by the Member States with respect to disaster prevention and preparedness as part of any future ex-ante conditionality mechanism under the European Structural and Investment Funds.

Amendment

A summary of the relevant elements of the risk management planning shall be provided to the Commission, including information on the selected prevention and preparedness measures, **in accordance with a template to be established by means of an implementing act**, by 31 January 2019 and every three years thereafter. **That implementing act shall be adopted in accordance with the examination procedure referred to in Article 33(2).** In addition, the Commission may require Member States to provide specific prevention and preparedness plans which shall cover both short- and long-term efforts. **In this regard, these efforts may include a commitment on the part of Member States to encourage investments based on risk assessments and to ensure better post-disaster reconstruction. The additional administrative burden at national and sub-national levels shall be kept as low as possible.**

Amendment 34**Proposal for a decision****Article 1 – paragraph 1 – point 4 – point b**

Decision No 1313/2013/EU

Article 6 – paragraph 3

Text proposed by the Commission

The Commission may also establish specific consultation mechanisms to enhance appropriate prevention and preparedness planning and coordination among Member States prone to similar type disasters.

Amendment

The Commission may, **in cooperation with the Member States**, also establish specific consultation mechanisms to enhance appropriate prevention and preparedness planning and coordination among Member States prone to similar type disasters. **The Commission and the Member States, where possible, shall also foster consistency between disaster risk management and climate change adaptation strategies.**

Thursday 31 May 2018

Amendment 36**Proposal for a decision****Article 1 – paragraph 1 – point 4 a (new)**

Decision No 1313/2013/EU

Article 8 – paragraph 1 – point k

Present text

- (k) in close consultation with the Member States, take additional necessary supporting and complementary preparedness action to achieve the objective specified in point (b) of Article 3(1)

*Amendment***(4a) In Article 8(1), point (k) is replaced by the following:**

- “(k) in close consultation with the Member States, take additional necessary supporting and complementary preparedness action, **including through coordination with other Union instruments**, to achieve the objective specified in point (b) of Article 3(1).”

Amendment 37**Proposal for a decision****Article 1 – paragraph 1 – point 4 b (new)**

Decision No 1313/2013/EU

Article 9 – paragraph 1 a (new)

*Text proposed by the Commission**Amendment***(4b) In Article 9, the following paragraph is inserted:**

“1a. Member States shall strengthen relevant administrative capacities of the competent regional and local authorities, in accordance with their institutional and legal framework.”

Amendment 38**Proposal for a decision****Article 1 – paragraph 1 – point 5**

Decision No 1313/2013/EU

Article 10 – paragraph 1

Text proposed by the Commission

1. The Commission and the Member States shall work together to improve the planning of disaster response operations under the Union Mechanism, including through scenario-building for disaster response based on the risk assessments referred to in point (a) of Article 6 and the overview of risks referred to in point (c) of Article 5(1), asset mapping and the development of plans for the deployment of response capacities.

Amendment

1. The Commission and the Member States shall work together to improve the planning of disaster response operations, **both for natural or man-made disasters**, under the Union Mechanism, including through scenario-building for disaster response based on the risk assessments referred to in point (a) of Article 6 and the overview of risks referred to in point (c) of Article 5(1), asset mapping, **including earth-moving machinery, mobile electricity generators and mobile fire-fighting equipment among those assets**, and the development of plans for the deployment of response capacities.

Thursday 31 May 2018

Amendment 39**Proposal for a decision****Article 1 – paragraph 1 – point 6 – point b**

Decision No 1313/2013/EU

Article 11 – paragraph 1

Text proposed by the Commission

1. A European Civil Protection Pool shall be established. It shall consist of a pool of pre-committed response capacities of the Member States and include modules, other response capacities and experts.

Amendment

1. A European Civil Protection Pool shall be established. It shall consist of a **voluntary** pool of pre-committed response capacities of the Member States and include modules, other response capacities and experts.

Amendment 40**Proposal for a decision****Article 1 – paragraph 1 – point 6 – point b**

Decision No 1313/2013/EU

Article 11 – paragraph 1 a (new)

*Text proposed by the Commission**Amendment*

1a. As national prevention should be the first priority of Member States to reduce safety and security risks, the European Civil Protection Pool shall be complementary to existing national capacities.

Amendment 41**Proposal for a decision****Article 1 – paragraph 1 – point 6 – point b**

Decision No 1313/2013/EU

Article 11 – paragraph 2

Text proposed by the Commission

2. On the basis of **identified** risks, the Commission shall define the types and the number of key response capacities required for the European Civil Protection Pool ("capacity goals"). The Commission shall monitor progress towards the capacity goals and remaining gaps and shall encourage Member States to address such gaps. The Commission may support Member States in accordance with Article 20, point (i) of Article 21(1) and Article 21(2).

Amendment

2. On the basis of **needs and** risks **identified on the ground**, the Commission shall, **in cooperation with the competent authorities of the Member States**, define the types and the number of key response capacities required for the European Civil Protection Pool ("capacity goals"). The Commission shall monitor progress towards the capacity goals and remaining gaps and shall encourage Member States to address such gaps. The Commission may support Member States in accordance with Article 20, point (i) of Article 21(1) and Article 21(2).

Thursday 31 May 2018

Amendment 42**Proposal for a decision****Article 1 – paragraph 1 – point 6 – point c**

Decision No 1313/2013/EU

Article 11 – paragraph 7

Text proposed by the Commission

7. Response capacities that Member States make available for the European Civil Protection Pool shall be available for response operations under the Union Mechanism following a request for assistance through the ERCC, unless Member States are faced with an exceptional situation substantially affecting the discharge of national tasks.

Amendment

7. Response capacities that Member States make available for the European Civil Protection Pool shall be available for response operations under the Union Mechanism following a request for assistance through the ERCC, unless **in the case of domestic emergencies, force majeure or when** Member States are faced with an exceptional situation substantially affecting the discharge of national tasks. **The ultimate decision on their deployment shall be taken by the Member State which registered the response capacity concerned.**

Amendment 43**Proposal for a decision****Article 1 – paragraph 1 – point 6 – point c**

Decision No 1313/2013/EU

Article 11 – paragraph 8 – subparagraph 1

Text proposed by the Commission

In the event of deployment of such response they shall remain under the command and control of the Member States making them available and may be withdrawn **when** Member States are faced with **an exceptional situation substantially affecting the discharge of national tasks preventing them** from keeping those response capacities available. In such cases, the Commission shall be consulted.

Amendment

In the event of deployment of such response they shall remain under the command and control of the Member States making them available and may be withdrawn **if those** Member States are faced with **domestic emergencies, force majeure or if** an exceptional situation **prevents** them from keeping those response capacities available. In such cases, the Commission shall be consulted.

Amendment 44**Proposal for a decision****Article 1 – paragraph 1 – point 7**

Decision No 1313/2013/EU

Article 12 – paragraph 1

Text proposed by the Commission

1. rescEU shall be established to provide relief where existing capacities do not allow responding effectively to disasters.”

Amendment

1. rescEU shall be established to provide relief **in exceptional circumstances when capacities at national level are not available and** where existing capacities do not allow responding effectively to disasters. **RescEU capacities shall not be used to replace Member States’ own capacities and relevant responsibilities.**

Thursday 31 May 2018

Amendment 45**Proposal for a decision****Article 1 – paragraph 1 – point 7**

Decision No 1313/2013/EU

Article 12 – paragraph 2

Text proposed by the Commission

2. The composition of rescEU shall consist of the following capacities:

- (a) aerial forest firefighting;
- (b) high capacity pumping;
- (c) urban search and rescue;
- (d) field hospital and emergency medical teams.

Amendment

2. The composition of rescEU **shall consist of capacities additional to those that already exist in the Member States, with a view to supplementing and strengthening them, and shall seek to address current and future risks. The capacities are to be identified on the basis of any gaps in response capacities related to health emergencies, industrial, environmental, seismic or volcanic disasters, floods and fires including forest fires, as well as terrorist attacks and chemical, biological, radiological and nuclear threats.**

On the basis of the identified gaps, rescEU shall contain at least the following capacities:

- (a) aerial forest firefighting;
- (b) high capacity pumping;
- (c) urban search and rescue;
- (d) field hospital and emergency medical teams.

Amendment 46**Proposal for a decision****Article 1 – paragraph 1 – point 7**

Decision No 1313/2013/EU

Article 12 – paragraph 2 a (new)

*Text proposed by the Commission**Amendment*

2a. The nature of these capacities shall remain flexible and may change in order to address new developments and future challenges, such as the consequences of climate change.

Thursday 31 May 2018

Amendment 47**Proposal for a decision****Article 1 – paragraph 1 – point 7**

Decision No 1313/2013/EU

Article 12 – paragraph 4

Text proposed by the Commission

4. On the basis of identified risks and taking into account a multi-hazard approach, the Commission shall be empowered to adopt delegated acts in accordance with Article 30 to define the types of response capacities required in addition to those identified in paragraph 2 of this Article and revise the composition of rescEU accordingly. Consistency shall be ensured with other Union policies.

Where, in the case of a disaster or imminent disaster, imperative grounds of urgency so require, the procedure provided for in Article 31 shall apply to delegated acts adopted pursuant to this Article.

Amendment

4. On the basis of identified risks **and capacities and risk management planning according to Article 6** and taking into account an multi-hazard approach, the Commission shall be empowered to adopt delegated acts in accordance with Article 30 to define the types of response capacities required in addition to those identified in paragraph 2 of this Article and revise the composition of rescEU accordingly. Consistency shall be ensured with other Union policies.

Where, in the case of a disaster or imminent disaster, imperative grounds of urgency so require, the procedure provided for in Article 31 shall apply to delegated acts adopted pursuant to this Article.

Amendment 48**Proposal for a decision****Article 1 – paragraph 1 – point 7**

Decision No 1313/2013/EU

Article 12 – paragraph 5

Text proposed by the Commission

5. The Commission shall define quality requirements for the response capacities forming part of rescEU. The quality requirements shall be based on established international standards, where such standards already exist.

Amendment

5. The Commission, **in cooperation with the Member States**, shall define quality requirements for the response capacities forming part of rescEU. The quality requirements shall be based on established international standards, where such standards already exist.

Amendment 49**Proposal for a decision****Article 1 – paragraph 1 – point 7**

Decision No 1313/2013/EU

Article 12 – paragraph 7

Text proposed by the Commission

7. rescEU capacities shall be available for response operations under the Union Mechanism following a request for assistance through the ERCC. The decision on their deployment shall be taken by the Commission, **which** shall retain **command and control** of rescEU capacities.

Amendment

7. rescEU capacities shall be available for response operations under the Union Mechanism following a request for assistance through the ERCC. The decision on their deployment shall be taken by the Commission, which shall retain the **strategic coordination** of rescEU capacities **and be the authority over deployment whilst the operational command and control shall remain with the officials responsible in the recipient Member States.**

Thursday 31 May 2018

Amendment 50**Proposal for a decision****Article 1 – paragraph 1 – point 7**

Decision No 1313/2013/EU

Article 12 – paragraph 8

Text proposed by the Commission

8. In case of deployment, the Commission shall agree with the requesting Member State on the operational deployment of rescEU capacities. The requesting Member State shall facilitate operational co-ordination of its own capacities and rescEU activities during operations.

Amendment

8. In case of deployment, the Commission **through the ERCC** shall agree with the requesting Member State on the operational deployment of rescEU capacities. The requesting Member State shall facilitate operational co-ordination of its own capacities and rescEU activities during operations.

Amendment 51**Proposal for a decision****Article 1 – paragraph 1 – point 7**

Decision No 1313/2013/EU

Article 12 – paragraph 10

Text proposed by the Commission

10. Where the Commission procures equipment such as aerial forest firefighting equipment, by means of acquisition, leasing or rental, the following shall be ensured:

- (a) in case of acquisition of equipment, an agreement between the Commission and a Member State provides for the registration thereof in that Member State.
- (b) in case of leasing and rental, the registration of the equipment in a Member State.

Amendment

10. Where the Commission procures equipment such as aerial forest firefighting equipment, by means of acquisition, leasing or rental, the following shall be ensured:

- (a) in case of acquisition of equipment, an agreement between the Commission and a Member State provides for the registration thereof in that Member State.
- (b) in case of leasing and rental, the registration of the equipment in a Member State **shall not be compulsory**.
- (ba) **commercial aircraft management is assigned to EASA certified operators.**

Amendment 52**Proposal for a decision****Article 1 – paragraph 1 – point 8**

Decision No 1313/2013/EU

Article 12a – paragraph 1

Text proposed by the Commission

The Commission shall inform the European Parliament and the Council of operations and progress made under Articles 11 and 12 every **two years**.

Amendment

The Commission shall inform the European Parliament and the Council of operations and progress made under Articles 11 and 12 every **year**.

Thursday 31 May 2018

Amendment 53**Proposal for a decision****Article 1 – paragraph 1 – point 8**

Decision No 1313/2013/EU

Article 12a – paragraph 1 a (new)

*Text proposed by the Commission**Amendment*

This information shall include an overview of the budgetary and cost developments, with a detailed technical and financial assessment, precise information on cost increases and changes in the types of response capacities required and the quality requirements of those capacities, if any, as well as the reasons for any such increases or changes.

Amendment 54**Proposal for a decision****Article 1 – paragraph 1 – point 9**

Decision No 1313/2013/EU

Article 13 – paragraph 1 – subparagraph 1

*Text proposed by the Commission**Amendment*

The Commission shall establish a network of relevant civil protection and disaster management actors and institutions, forming together with the Commission a Union Civil Protection Knowledge Network.

The Commission shall establish a network of relevant civil protection and disaster management actors and institutions, **including centres of excellence, universities and researchers**, forming together with the Commission a Union Civil Protection Knowledge Network. **The Commission shall take due account of the expertise available in the Member States and the organisations active on the ground.**

Amendment 55**Proposal for a decision****Article 1 – paragraph 1 – point 9**

Decision No 1313/2013/EU

Article 13 – paragraph 1 – subparagraph 2 – introductory sentence

*Text proposed by the Commission**Amendment*

The Network shall carry out the following tasks in the field of training, exercises, lessons learnt and knowledge dissemination, in close coordination with relevant knowledge centres, where appropriate:

The Network shall, **while aiming for a gender balanced composition**, carry out the following tasks in the field of training, exercises, lessons learnt and knowledge dissemination, in close coordination with relevant knowledge centres, where appropriate:

Thursday 31 May 2018

Amendment 56

Proposal for a decision

Article 1 – paragraph 1 – point 9 a (new)

Decision No 1313/2013/EU

Article 13 – paragraph 1 – subparagraph 2 – point a

Present text

- (a) set up and manage a training programme for civil protection and emergency management personnel on prevention of, preparedness for and response to disasters. The programme shall include joint courses and a system for exchange of experts, whereby individuals may be seconded to other Member States.

The **training** programme shall aim to enhance the coordination, compatibility and complementarity between capacities referred to in Articles 9 **and** 11, and to improve the competence of experts referred to in points (d) and (f) of Article 8;

Amendment

(9a) In Article 13(1), point (a) is replaced by the following:

- ‘(a) set up and manage a training programme for civil protection and emergency management personnel on prevention of, preparedness for and response to disasters. The programme shall include joint courses and a system for exchange of experts, whereby individuals may be seconded to other Member States. **A new Erasmus civil protection programme shall be introduced, in keeping with the rules and principles of Regulation (EU) No 1288/2013 (*)**.

The **Erasmus civil protection** programme shall **also** aim to enhance the coordination, compatibility and complementarity between capacities referred to in Articles 9, 11 **and** 12, and to improve the competence of experts referred to in points (d) and (f) of Article 8.

The Erasmus civil protection programme shall include an international dimension aimed at supporting the Union’s external action, including its development goals, through cooperation between Member States and between partner countries.

- (*) **Regulation (EU) No 1288/2013 of the European Parliament and of the Council of 11 December 2013 establishing ‘Erasmus+’: the Union programme for education, training, youth and sport and repealing Decisions No 1719/2006/EC, No 1720/2006/EC and No 1298/2008/EC (OJ L 347, 20.12.2013, p. 50).**’

Amendment 57

Proposal for a decision

Article 1 – paragraph 1 – point 9 b (new)

Decision No 1313/2013/EU

Article 13 – paragraph 1 – subparagraph 2 – point f

Present text

- (f) stimulate and encourage the introduction and use of relevant new technologies for the purpose of the Union Mechanism.

Amendment

(9b) In Article 13(1), point (f) is replaced by the following:

- ‘(f) stimulate **research and innovation** and encourage the introduction and use of relevant new technologies for the purpose of the Union Mechanism.’

Thursday 31 May 2018

Amendment 58**Proposal for a decision****Article 1 – paragraph 1 – point 9c (new)**

Decision No 1313/2013/EU

Article 13 – paragraph 3 a (new)

*Text proposed by the Commission**Amendment***(9c) in Article 13, the following paragraph is added:**

‘3a. The Commission shall extend training capacities, and increase the sharing of knowledge and experience, between the Union Civil Protection Knowledge Network and international organisations and third countries, to contribute to meeting international commitments with regard to disaster risk reduction, particularly those in the Sendai Framework.’

Amendment 59**Proposal for a decision****Article 1 – paragraph 1 – point 11 a (new)**

Decision No 1313/2013/EU

Article 16 – paragraph 2

*Present text**Amendment*

2. Interventions under this Article may be conducted either as an autonomous assistance intervention or as a contribution to an intervention led by an international organisation. The Union coordination shall be fully integrated with the overall coordination provided by the United Nations Office for the Coordination of Humanitarian Affairs (OCHA), and shall respect its leading role.

(11a) in Article 16, paragraph 2 is replaced by the following:

‘2. Interventions under this Article may be conducted either as an autonomous assistance intervention or as a contribution to an intervention led by an international organisation. The Union coordination shall be fully integrated with the overall coordination provided by the United Nations Office for the Coordination of Humanitarian Affairs (OCHA), and shall respect its leading role. In the case of man-made disasters or complex emergencies, the Commission shall clearly define, in consultation with humanitarian actors, the scope of the intervention and its relationship with the parties involved in the wider humanitarian response, ensuring consistency with the European Consensus on Humanitarian Aid and respect for humanitarian principles.’

Thursday 31 May 2018

Amendment 60

Proposal for a decision

Article 1 – paragraph – point 12

Decision No 1313/2013/EU

Article 19 – paragraph 1 – subparagraph 2 a (new)

Text proposed by the Commission

Amendment

The necessary appropriations for the Union Mechanism shall be gradually authorised by the European Parliament and the Council in the framework of the annual budgetary procedure, taking due account of all means available under Council Regulation (EU, Euratom) No 1311/2013 (*), with particular recourse to the Flexibility Instrument, as set out in Annex I.

(*) ***Council Regulation (EU, Euratom) No 1311/2013 of 2 December 2013 laying down the multiannual financial framework for the years 2014-2020 (OJ L 347, 20.12.2013, p. 884).***

Amendment 61

Proposal for a decision

Article 1 – paragraph 1 – point 13

Decision No 1313/2013/EU

Article 20 a – paragraph 1

Text proposed by the Commission

Any assistance or funding provided under this Decision shall give appropriate visibility to the Union, including prominence to the Union emblem for those capacities referred to under Article 11, 12 and 21(2)(c).

Amendment

Any assistance or funding provided under this Decision shall give appropriate visibility to the Union, including prominence to the Union emblem for those capacities referred to under Article 11, 12 and 21(2)(c). ***A communication strategy shall be developed in order to make the tangible results of the actions taken under the Union Mechanism visible to citizens.***

Thursday 31 May 2018

Amendment 62**Proposal for a decision****Article 1 – paragraph 1 – point 15 – point b**

Decision No 1313/2013/EU

Article 23 – paragraph 2 a (new)

*Text proposed by the Commission**Amendment*

2a. For Member States' capacities that are not pre-committed to the European Civil Protection Pool, the amount of Union financial support for transport resources shall not exceed 55 % of the total eligible cost. To be eligible for such funding, Member States shall undertake to produce a register of all the capacities at their disposal, together with the relevant management structures, over and beyond those pre-committed to the European Civil Protection Pool, enabling them to respond to health, industrial, seismic or volcanic disasters, to floods and forest fires, to terrorist attacks and to chemical, biological, radiological and nuclear attacks.

Amendment 63**Proposal for a decision****Article 1 – paragraph 1 – point 16**

Decision No 1313/2013/EU

Article 26 – paragraph 2

*Text proposed by the Commission**Amendment*

2. Synergies and complementarity shall be sought with other instruments of the Union such as those supporting cohesion, rural development, research, health, as well as migration and security policies. In the case of a response to humanitarian crises in third countries the Commission shall ensure the complementarity and coherence of actions financed under this Decision and actions financed under Regulation (EC) No 1257/96.

2. Synergies, complementarity **and increased coordination** shall be **developed** with other instruments of the Union such as those supporting cohesion, **including the European Union Solidarity Fund**, rural development, research, health, as well as migration and security policies, **without entailing the reallocation of the funds from those areas**. In the case of a response to humanitarian crises in third countries the Commission shall ensure the complementarity and coherence of actions financed under this Decision and actions financed under Regulation (EC) No 1257/96, **whilst respecting the distinct and independent nature of those actions and their funding, and ensuring that they are in line with the European Consensus on Humanitarian Aid.**

Thursday 31 May 2018

Amendment 64**Proposal for a decision****Article 1 – paragraph 1 – point 18**

Decision No 1313/2013/EU

Article 32 – paragraph 1 – point g

Text proposed by the Commission

- (g) the establishment, management and maintaining of rescEU, as provided for in Article 12, including criteria for deployment decisions **and** operating procedures;

Amendment

- (g) the establishment, management and maintaining of rescEU, as provided for in Article 12, including criteria for deployment decisions, operating procedures **and the conditions for deployment of rescEU capacities at national level by a Member State and financial and other arrangements related thereto;**

Amendment 65**Proposal for a decision****Annex I (new)***Text proposed by the Commission**Amendment***ANNEX I****INDICATIVE ADDITIONAL FINANCIAL ALLOCATIONS FOR THE PERIOD 2018-2020**

| | | 2018 | 2019 | 2020 | TOTAL |
|---|----|--------|-------|---------|---------|
| Total additional appropriations under Heading 3 (*) | CA | 19,157 | 115,2 | 122,497 | 256,854 |
| | PA | 11 | 56,56 | 115,395 | 182,955 |
| Total additional appropriations under Heading 4 (*) | CA | 2 | 2 | 2,284 | 6,284 |
| | PA | 0,8 | 1,8 | 2,014 | 4,614 |
| Total additional appropriations under Headings 3 and 4 combined (*) | CA | 21,157 | 117,2 | 124,781 | 263,138 |
| | PA | 11,8 | 58,36 | 117,409 | 187,569 |

*(figures in EUR million)**(*) The full amounts are to be provided through the Flexibility Instrument.*