



COMMISSION OF THE EUROPEAN COMMUNITIES

Brussels, 22.01.2001  
COM(2000) 536 final

2000/0232 (ACC)

Proposal for a

**COUNCIL REGULATION**

**on procedures to facilitate the issue of movement certificates EUR.1, the making-out of invoice declarations and forms EUR.2 and the issue of certain approved exporter authorisations under the provisions governing preferential trade between the European Community and certain countries**

(presented by the Commission)

## **EXPLANATORY MEMORANDUM**

In Regulation (EEC) No 3351/83 of 14 November 1983, procedures were laid down to facilitate the issue of movement certificates EUR.1 and the making-out of forms EUR.2 under the provisions governing preferential trade between the Community and third countries.

The abovementioned facilitation is accomplished by establishing a system of supplier's declarations, verifiable by information certificates INF 4, for the purpose of proving the originating status upon the application for a movement certificate EUR.1 or the making-out of a form EUR.2.

Regulation (EEC) No 3351/83 has not been amended since its introduction, and therefore does not take into account developments in the customs field in general and in the preferential origin field in particular.

Especially the introduction of the invoice declaration for preferential origin purposes and the demand for a legal basis for a cross-border application of the authorisation for Approved Exporter made clear that Regulation (EEC) No 3351/83 had to be renewed.

This proposal intends the following:

- to allow for supplier's declarations serving the purpose of proving the originating status of goods upon the making-out of an invoice declaration; and
- to provide that a Community exporter who exports from one or more Member States other than the one in which he is established, and who wishes to act as an Approved Exporter within the meaning of the relevant autonomous preferential regimes and the preferential agreements, should need only a single authorisation.

That is the purpose of the annexed proposal for a Council Regulation. The Commission asks the Council to approve it.

Proposal for a

## **COUNCIL REGULATION**

**on procedures to facilitate the issue of movement certificates EUR.1, the making-out of invoice declarations and forms EUR.2 and the issue of certain approved exporter authorisations under the provisions governing preferential trade between the European Community and certain countries**

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty establishing the European Community, and in particular Article 133 thereof,

Having regard to the proposal from the Commission<sup>1</sup>,

Whereas:

- (1) Council Regulation (EEC) No 3351/83 of 14 November 1983 on the procedure to facilitate the issue of movement certificates EUR.1 and the making-out of forms EUR.2 under the provisions governing preferential trade between the European Economic Community and certain countries<sup>2</sup> provided for the correct application of the preferential origin rules in relation to exports from the Community to certain third countries.
- (2) Many changes have taken place in the customs field since Regulation (EEC) No 3351/83 was adopted.
- (3) In the context of the single market, it has been found that firms exporting goods from one or more Member States other than the one in which they are established and wishing to use simplified procedures for the issue of proof of origin, sometimes have to apply for a separate authorisation for each Member State of export; it is desirable to simplify this situation, while ensuring that the machinery of the preferential arrangements can continue to operate properly.
- (4) The authorities responsible for issuing or verifying proofs of origin should be in a position to fulfil the Community's commitments under the preferential agreements within the requisite deadlines.
- (5) In the interests of clarity, Regulation (EEC) No 3351/83 should be replaced,

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<sup>1</sup> OJ C

<sup>2</sup> OJ L 339, 5.12.1983, p. 19.

HAS ADOPTED THIS REGULATION:

*Article 1*  
*Scope*

This Regulation lays down rules intended to facilitate:

- (a) the issue of movement certificates EUR.1 by Member States authorities, the making-out of invoice declarations or forms EUR.2 by Community exporters;
- (b) the issue of approved-exporter authorisations valid in several Member States;
- (c) The functioning of the methods of administrative cooperation between the Member States.

*Article 2*  
*Supplier's declarations and their use*

- 1. Suppliers shall provide, by means of a declaration, information concerning the status of products with regard to the Community's preferential rules of origin.
- 2. Supplier's declarations shall be used by exporters as evidence, in particular in support of applications for the issue of movement certificates EUR.1 or as a basis for making out invoice declarations or forms EUR.2.

*Article 3*  
*Making of supplier's declarations*

Except in the cases provided for in Article 4, the supplier shall furnish a separate declaration for each consignment of goods.

The supplier shall include that declaration on the commercial invoice relating to that consignment or on a delivery note or any other commercial document which describes the goods concerned in sufficient detail to enable them to be identified.

The supplier may furnish the declaration at any time, even after the goods have been delivered.

*Article 4*  
*Long-term supplier's declarations*

- 1. When a supplier regularly supplies a particular customer with goods whose status in respect of the rules of preferential origin is expected to remain constant for considerable periods of time, he may provide a single declaration to cover subsequent shipments of those goods, hereinafter referred to as 'a long-term supplier's declaration'. A long-term supplier's declaration may be issued for a period of up to one year from the date of issue of the declaration.
- 2. A long-term supplier's declaration may be issued with retroactive effect. In such cases, its validity may not exceed the period of one year from the date on which it came into effect.

3. The supplier shall inform the buyer immediately when the long-term supplier's declaration is no longer valid in relation to the goods supplied.

#### *Article 5*

##### *Form and making-out of supplier's declarations*

1. For products having obtained preferential originating status, the supplier's declaration shall be given in the form prescribed in Annex I or, for long-term suppliers' declarations, Annex II.
2. For products which have undergone working or processing in the Community without having obtained preferential originating status, the supplier's declaration shall be given in the form prescribed in Annex III or, for long-term supplier's declarations, in Annex IV.
3. The supplier's declaration shall bear the original signature of the supplier in manuscript and may be made out on a pre-printed form. However, where the invoice and supplier's declaration are drawn up by computer, the declaration need not be signed in manuscript provided that the supplier gives the client a written undertaking accepting complete responsibility for every supplier's declaration which identifies him as if it had been signed in manuscript by him.

#### *Article 6*

##### *Information certificates INF 4*

1. To verify the accuracy or authenticity of a supplier's declaration, the customs authorities may call upon on the exporter to obtain from the supplier an information certificate INF 4, using the form shown in Annex V.
2. The information certificate INF 4 shall be issued by the customs authorities of the Member State in which the supplier is established. The said authorities shall have the right to call for any evidence and to carry out any inspection of the supplier's accounts or any other check that they consider necessary.
3. The customs authorities shall issue the information certificate INF 4 within three months of receipt of the application, indicating whether or not the declaration given by the supplier was correct.
4. The completed certificate shall be given to the supplier to forward to the exporter for transmission to the relevant customs authority.

#### *Article 7*

##### *Preservation of declarations and supporting documents*

1. A supplier who makes out a supplier's declaration shall keep all the documentary evidence proving the correctness of the declaration for at least three years.
2. A customs authority to which an application for the issue of an information certificate INF 4 has been made shall keep the application form for at least three years.

*Article 8*  
*Approved-exporter authorisation*

1. An exporter who frequently exports goods from a Member State other than the one in which he is established may obtain approved exporter status covering such exports.

For that purpose, he shall submit an application to the competent customs authorities of the Member State in which he is both established and keeps the records containing the evidence of origin.

2. When the authorities referred to in paragraph 1 are satisfied that the conditions set out in the origin protocols to the relevant Agreements or in the Community legislation concerning the autonomous preferential regimes are fulfilled, and issue the authorisation, they shall notify the Customs administrations of the Member States concerned.

*Article 9*  
*Mutual administrative assistance*

The Member States' customs authorities shall assist each other in checking the accuracy of the information given in suppliers' declarations and in ensuring that the system of approved exporter authorisations operates correctly.

*Article 10*  
*Checking supplier's declarations*

1. Where an exporter is unable to present an information certificate INF 4 within four months of the request of the customs authorities, the customs authorities of the Member State of export may directly ask the authorities of the Member State where the supplier is established to confirm the status of the products concerned in respect of the rules of preferential origin.
2. For the purposes of paragraph 1, the customs authorities of the Member State of export shall send the customs authorities of the Member State to whom the request is addressed all information available to them and give the reasons of form or substance for their enquiry.

In support of their request, they shall provide all documents or information they have obtained which suggest that the supplier's declaration is inaccurate.

3. The verification shall be carried out by the customs authorities of the Member State in which the supplier's declaration has been issued. The authorities in question may call for any evidence, carry out any inspection of the producer's accounts or conduct any other verification considered appropriate.
4. The customs authorities requesting the verification shall be informed of the results as soon as possible by means of the information certificate INF 4.

5. Where there is no reply within five months of the date of the verification request or where the reply does not contain sufficient information to demonstrate the real origin of the products, the customs authorities of the country of export shall declare invalid the movement certificates EUR.1 issued, the invoice declarations or the forms EUR.2 made out on the basis of the documents in question.

#### *Article 11*

##### *Repeal*

Regulation (EEC) No 3351/83 is hereby repealed.

References to the repealed Regulation shall be considered as references to this Regulation.

#### *Article 12*

##### *Transitional provisions*

1. Supplier's declarations, including long-term suppliers' declarations made before the date of entry into force of this Regulation shall remain valid.
2. Supplier's declarations conforming to the specimens in Regulation (EEC) No 3351/83 may continue to be issued for a period of twelve months from the entry into force of this Regulation.
3. Information certificate INF 4 forms of the type shown in Annex V to Regulation (EEC) No 3351/83 may continue to be used for a period of twelve months from the date of entry into force of this Regulation.

#### *Article 13*

##### *Entry into force*

This Directive shall enter into force on the twentieth day following that of its publication in the *Official Journal of the European Communities*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels,

*For the Council,  
The President*

## **ANNEX I**

### **Supplier's declaration for products having preferential origin status**

The supplier's declaration, the text of which is given below, must be made out in accordance with the footnotes. However, the footnotes do not have to be reproduced

#### **DECLARATION**

I, the undersigned, declare that the goods listed on this document<sup>1</sup> originate in<sup>2</sup> and satisfy the rules of origin governing preferential trade with<sup>3</sup>:

I undertake to make available to the customs authorities any further supporting documents they require:

.....<sup>4</sup>

.....<sup>5</sup>

.....<sup>6</sup>

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<sup>1</sup> If only some of the goods listed on the document are concerned, they should be clearly indicated or marked and this marking entered in the declaration as follows: "... listed on this invoice and marked ... were originating in ...".

<sup>2</sup> The Community, Member State or partner country.

<sup>3</sup> State partner country or countries concerned.

<sup>4</sup> Place and date.

<sup>5</sup> Name and function in the company.

<sup>6</sup> Signature.



## **ANNEX II**

### **Long-term declaration for products having preferential origin status**

The supplier's declaration, the text of which is given below, must be made out in accordance with the footnotes. However, the footnotes do not have to be reproduced.

#### **DECLARATION**

I, the undersigned, declare that the goods described below:

.....<sup>1</sup>

.....<sup>2</sup>

.....

.....

which are regularly supplied to .....<sup>3</sup>, originate in .....<sup>4</sup> and satisfy the rules of origin governing preferential trade with .....<sup>5</sup>

This declaration is valid for all further shipments of these products dispatched from:..... to .....<sup>6</sup>,

I undertake to inform ..... immediately if this declaration is no longer valid.

I undertake to make available to the customs authorities any further supporting documents they require.

.....<sup>7</sup>

.....<sup>8</sup>

.....<sup>9</sup>

- 
- <sup>1</sup> Description.  
<sup>2</sup> Commercial designation as used on the invoices, e.g. model No.  
<sup>3</sup> Name of company to which goods are supplied.  
<sup>4</sup> The Community, Member State or partner country.  
<sup>5</sup> State partner country or countries concerned.  
<sup>6</sup> Give the dates. The period should not exceed twelve months.  
<sup>7</sup> Place and date.  
<sup>8</sup> Name and function, name and address of company.  
<sup>9</sup> Signature.

### **ANNEX III**

#### **Supplier's declaration for products not having preferential origin status**

The supplier's declaration, the text of which is given below, must be made out in accordance with the footnotes. However, the footnotes do not have to be reproduced.

#### **DECLARATION**

I, the undersigned, supplier of the goods covered by the annexed document, declare that:

1. The following materials which do not originate in the Community have been used in the Community to produce these goods:

Description of goods supplied <sup>1</sup>	Description of non-originating materials used	HS heading of non-originating materials used <sup>2</sup>	Value of non-originating materials used <sup>3</sup>
			Total:

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<sup>1</sup> When the invoice, delivery note or other commercial document to which the declaration is annexed relates to a variety of goods, or goods not incorporating the same proportion of non-originating materials, the supplier must clearly differentiate them.

Example:

The document covers different models of electric motor of heading 8501 to be used in the manufacture of washing machines of heading 8450. The nature and value of the non-originating materials used in the manufacture of the motors vary from one model to another. The models must be listed separately in column 1 and the information in the other columns must be given for each, so that the manufacturer of the washing machines can correctly assess the originating status of each of his products depending on the type of motor it incorporates.

<sup>2</sup> To be completed only where relevant.

Example:

The rule for garments of ex Chapter 62 allows the use of non-originating yarn. Thus if a French garment manufacturer uses fabric woven in Portugal from non-originating yarn, the Portuguese supplier need only enter "yarn" as originating materials in column 2 of his declaration, - the HS heading and value of the yarn are irrelevant.

A firm manufacturing wire of HS heading 7217 from non-originating iron bars must enter "iron bars" in column 2. If the wire is to be incorporated in a machine for which the rule of origin sets a percentage limit on the value of non-originating materials used, the value of the bars must be entered in column 3.

<sup>3</sup> "Value" means the customs value of the materials at the time of import or, if this is not known and cannot be ascertained, the first ascertainable price paid for the materials in the Community.

For each type of non-originating material used, specify the exact value per unit of the goods shown in column 1.

2. All the other materials used in the Community to produce these goods originate in the Community;

I undertake to make available to the customs authorities any further supporting documents they require

.....<sup>4</sup>

.....<sup>5</sup>

.....<sup>6</sup>

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<sup>4</sup> Place and date.

<sup>5</sup> Name and function, name and address of company.

<sup>6</sup> Signature.

## **ANNEX IV**

### **Long-term supplier's declaration for products not having preferential origin status**

The supplier's declaration, the text of which is given below, must be made out in accordance with the footnotes. However, the footnotes do not have to be reproduced.

#### **DECLARATION**

I, the undersigned, supplier of the goods covered by this document, which are regularly sent to .....<sup>1</sup>, declare that:

1. The following materials which do not originate in the Community have been used in the Community to produce these goods:

Description of goods supplied <sup>2</sup>	Description of non-originating materials used	HS heading of non-originating materials used <sup>3</sup>	Value of non-originating materials used <sup>4</sup>
			Total:

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<sup>1</sup> Customer's name and address.

<sup>2</sup> When the invoice, delivery note or other commercial document to which the declaration is annexed relates to a variety of goods, or goods not incorporating the same proportion of non-originating materials, the supplier must clearly differentiate them.

Example:

The document covers different models of electric motor of heading 8501 to be used in the manufacture of washing machines of heading 8450. The nature and value of the non-originating materials used in the manufacture of the motors vary from one model to another. The models must be listed separately in column 1 and the information in the other columns must be given for each, so that the manufacturer of the washing machines can correctly assess the originating status of each of his products depending on the type of motor it incorporates.

<sup>3</sup> To be completed only where relevant.

Example:

The rule for garments of ex Chapter 62 allows the use of non-originating yarn. Thus if a French garment manufacturer uses fabric woven in Portugal from non-originating yarn, the Portuguese supplier need only enter "yarn" as originating materials in column 2 of his declaration, - the HS heading and value of the yarn are irrelevant.

A firm manufacturing wire of HS heading 7217 from non-originating iron bars must enter "iron bars" in column 2. If the wire is to be incorporated in a machine for which the rule of origin sets a percentage limit on the value of non-originating materials used, the value of the bars must be entered in column 3.

<sup>4</sup> "Value" means the customs value of the materials at the time of import or, if this is not known and cannot be ascertained, the first ascertainable price paid for the materials in the Community.

For each type of non-originating material used, specify the exact value per unit of the goods shown in column 1.

2. All the other materials used in the Community to produce these goods originate in the Community.

This declaration is valid for all further shipments of these products dispatched from ..... to .....<sup>5</sup>.

I undertake to inform ..... immediately if this declaration is no longer valid.

I undertake to make available to the customs authorities any further supporting documents they require.

.....<sup>6</sup>

.....<sup>7</sup>

.....<sup>8</sup>

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<sup>5</sup> Give the dates. The period should not exceed twelve months.

<sup>6</sup> Place and date.

<sup>7</sup> Name and function, name and address of company.

<sup>8</sup> Signature.

## **ANNEX V**

### **INFORMATION CERTIFICATE INF 4 AND APPLICATION FOR AN INFORMATION CERTIFICATE INF 4**

#### **1. PRINTING INSTRUCTIONS**

1. The form on which the information certificate INF 4 is issued shall be printed on white paper not containing mechanical pulp, sized for writing and weighing between 40 and 65 grams per square metre.
2. The form shall measure 210 x 297 mm.
3. Printing of the forms is the responsibility of the Member States; forms shall bear a serial number by which it can be identified. The form shall be printed in one of the official languages of the Community

<b>1. Supplier</b> (name, full address, country)	<b>INF 4 Information certificate</b>  <b>No A 000.000</b>	
	See notes overleaf before completing this form	
<b>2. Consignee</b> (name, full address, country)	<b>Information certificate to facilitate the issue of movement certificates EUR.1 and the making-out of invoice declarations and forms EUR.2</b>	
<b>3. Invoice(s) No(s)</b> <sup>1 2</sup>	<b>4. Observations</b>	
<b>5. Item number - Marks and numbers – Number and kind of packages – Description of goods</b> <sup>3</sup>		<b>6. Gross weight (kg) or other measure (l, m<sup>3</sup>, etc.)</b>
<b>7. CUSTOMS ENDORSEMENT</b>  Declaration certified: <input type="checkbox"/> ..... <b>correct</b> <input type="checkbox"/> ..... <b>not correct</b> (see box 5)  Issuing country..... ....., (Place and date)  .....  <div style="text-align: center;">(Signature)</div>  <div style="text-align: center;">Stamp</div>	<b>8. DECLARATION BY THE SUPPLIER</b>  I, the undersigned, declare that the declaration(s) concerning the originating status of the goods described in box 5 <b>and</b> : <sup>4</sup>  <input type="checkbox"/> on the invoice(s) shown in box 3 and attached to this certificate  <input type="checkbox"/> on my long-term declaration of .....(date)  is/are correct  <div style="text-align: center;">(Place and date)</div>  <div style="text-align: center;">.....</div> <div style="text-align: center;">(Signature)       </div>	

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- <sup>1</sup> The term “invoice” also includes delivery notes or other commercial documents relating to the shipment or shipments concerned on which the declaration(s) are entered.
- <sup>2</sup> This box need not be completed in the case of long-term declarations.
- <sup>3</sup> Describe the goods entered in box 5 in accordance with commercial practice and in sufficient detail to enable them to be identified.
- <sup>4</sup> Place a cross in the appropriate box.

## **Notes**

1. Certificates must not contain erasures or overwriting. Any alterations must be made by deleting the incorrect particulars and adding any necessary corrections. Any such alteration must be initialled by the person who completed the certificate and endorsed by the customs authorities of the issuing country or territory.
2. No spaces must be left between the items entered on the certificate and each item must be preceded by an item number. A horizontal line must be drawn immediately below the last item. Any unused space must be struck through in such a manner as to make any later additions impossible.
3. Goods must be described in accordance with commercial practice and in sufficient detail to enable them to be identified.
4. The form shall be completed in one of the official languages of the Community. The Customs authorities of the Member State which must provide the information or which requires it may request a translation of the information set out in the documents presented to them into the official language or languages of that Member State.



<b>1. Supplier</b> (name, full address, country)	<b>INF 4 Information certificate</b>  <b>No A      000.000</b>			
	See notes overleaf before completing this form			
<b>2. Consignee</b> (name, full address, country)	<b>Information certificate to facilitate the issue of movement certificates EUR.1 and the making-out of invoice declarations and forms EUR.2</b>			
<b>3. Invoice(s) No(s)</b> <sup>1 2</sup>	<b>4. Observations</b>			
<b>5. Item number - Marks and numbers – Number and kind of packages – Description of goods</b> <sup>3</sup>		<b>6. Gross weight (kg) or other measure</b> (l, m <sup>3</sup> , etc.)		
<table border="1" style="width: 100%;"> <tr> <td style="width: 35%;"></td> <td> <b>8. DECLARATION BY THE SUPPLIER</b>             I, the undersigned, declare that the declaration(s) concerning the originating status of the goods described in box 5 <b>and</b>:<sup>4</sup>   <input type="checkbox"/> on the invoice(s) shown in box 3 and attached to this certificate   <input type="checkbox"/> on my long-term declaration of .....(date)is/are correct             (Place and date)             .....             (Signature)         </td> </tr> </table>				<b>8. DECLARATION BY THE SUPPLIER</b>  I, the undersigned, declare that the declaration(s) concerning the originating status of the goods described in box 5 <b>and</b> : <sup>4</sup>  <input type="checkbox"/> on the invoice(s) shown in box 3 and attached to this certificate  <input type="checkbox"/> on my long-term declaration of .....(date)is/are correct  (Place and date)  .....  (Signature)
	<b>8. DECLARATION BY THE SUPPLIER</b>  I, the undersigned, declare that the declaration(s) concerning the originating status of the goods described in box 5 <b>and</b> : <sup>4</sup>  <input type="checkbox"/> on the invoice(s) shown in box 3 and attached to this certificate  <input type="checkbox"/> on my long-term declaration of .....(date)is/are correct  (Place and date)  .....  (Signature)			

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- <sup>1</sup> The term “invoice” also includes delivery notes or other commercial documents relating to the shipment or shipments concerned on which the declaration(s) are entered.
- <sup>2</sup> This box need not be completed in the case of long-term declarations.
- <sup>3</sup> Describe the goods entered in box 6 in accordance with commercial practice and in sufficient detail to enable them to be identified.
- <sup>4</sup> Place a cross in the appropriate box.

## DECLARATION BY THE SUPPLIER

I, the undersigned, supplier of the goods described overleaf,

DECLARE that the goods meet the conditions required for the issue of the attached certificate;

SPECIFY as follows the circumstances which have enabled these goods to meet the above conditions:

SUBMIT the following supporting documents<sup>5</sup>:

UNDERTAKE to submit, at the request of the appropriate authorities, any supporting evidence which these authorities may require for the purpose of issuing the attached certificate, and undertake, if required, to agree to any inspection of my accounts and any check on the processes of manufacture of the above goods carried out by the said authorities;

REQUEST the issue of the attached certificate for these goods.

(Place and date)

(signature)

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<sup>5</sup> E.g. import documents, movement certificates, invoices, manufacturers' declarations etc. referring to the processed products or goods re-exported in the unaltered state.

## **FINANCIAL STATEMENT**

### **1. TITLE OF OPERATION**

Proposal for a Council Regulation on procedures to facilitate the issue of movement certificates EUR.1, and Forms EUR.2 and the issue of certain approved exporter authorisations under the provisions governing preferential trade between the European Community and certain countries.

### **2. BUDGET HEADING(S) INVOLVED**

None.

### **3. LEGAL BASIS**

Article 133 of the Treaty.

### **4. DESCRIPTION OF OPERATION**

The Regulation is intended to

- allow the supplier's declaration as evidence for the **making-out** of an invoice declaration concerning the preferential origin, and
- provide a legal basis for a cross-border application of the Approved Exporter authorisation.

### **5. FINANCIAL IMPACT**

None.