COMMISSION REGULATION (EC) No 10/2008

of 8 January 2008

implementing Regulation (EC) No 458/2007 of the European Parliament and of the Council on the European system of integrated social protection statistics (ESSPROS) as regards the definitions, detailed classifications and updating of the rules for dissemination for the ESSPROS core system and the module on pension beneficiaries

(Text with EEA relevance)

THE COMMISSION OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Community,

Having regard to Regulation (EC) No 458/2007 of the European Parliament and of the Council of 25 April 2007 on the European system of integrated social protection statistics (ESSPROS) (¹), and in particular Article 7(1) and 7(3) thereof,

Whereas:

(1) Regulation (EC) No 458/2007 established a methodological framework to be used for compiling statistics on a comparable basis for the benefits of the community and time limits for the transmission and dissemination of statistics compiled in accordance with ESSPROS.

(2) Pursuant to Article 7(3) of Regulation (EC) No 458/2007, implementing measures relating to the detailed classification of data covered, the definitions to be used and the updating of the rules for dissemination for the ESSPROS

core system and the module on pension beneficiaries should be adopted.

(3) The measures provided for in this Regulation are in accordance with the opinion of the Statistical Programme Committee,

HAS ADOPTED THIS REGULATION:

Article 1

The implementing measures required by Article 7(3) of Regulation (EC) No 458/2007 as regards to the ESSPROS core system (for quantitative data as well for qualitative information by schemes and detailed benefits) and as regards to the module on pension beneficiaries shall be as laid down in Annexes 1 to 3.

Article 2

This Regulation shall enter into force on the 20th day following that of its publication in the *Official Journal of the European Union.*

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels, 8 January 2008.

For the Commission
Joaquín ALMUNIA
Member of the Commission

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(¹) OJ L 113, 30.4.2007, p. 3.

ANNEX 1

DEFINITIONS

1. **DEFINITIONS OF THE CORE SYSTEM OF ESSPROS**

1.1. GROUPING OF SCHEMES: CRITERIA BY WHICH TO CLASSIFY SOCIAL PROTECTION SCHEMES

1.1.1. **Decision-making**

Decision making refers to the unit that takes the most important decisions: the level of benefits, the terms on which they are paid and the ways in which the scheme is financed. Schemes may be government-controlled or not government-controlled.

1.1.2. **Legal enforcement**

Legal enforcement refers to the rules laid down by legislation concerning the membership of the protected people. The Membership of a social protection scheme may be compulsory or non-compulsory.

1.1.3. **Establishment of entitlements**

Establishment of entitlements refers to the basis on which the person protected is eligible for benefits: conditional or not conditional on payment of contributions.

1.1.4. **Scope of the scheme**

Scope of the scheme refers to the part of the population which is protected (the whole population, all or the majority of workers or specific sections of the population).

1.1.5. **Level of protection**

Level of protection refers to whether social protection schemes offer a basic or a supplementary level of protection.

1.2. RECEIPTS OF SOCIAL PROTECTION SCHEMES

1.2.1. 'Social contributions' are the costs incurred by employers on behalf of their employees or by protected persons to secure entitlement to social benefits.

1.2.2. 'General government contributions' means the cost to general government of running public non-contributory schemes and financial support provided by general government to other resident social protection schemes.

1.2.3. 'Transfers from other schemes' means unrequited payments received from other social protection schemes. They include social contributions re-routed from other schemes.

1.2.4. 'Other receipts' means miscellaneous current receipts of social protection schemes.

1.3. EXPENDITURE OF SOCIAL PROTECTION SCHEMES

1.3.1. **Functions**

The function of a social protection benefit means the primary purpose for which social protection is provided, irrespective of legislative or institutional provisions.

1.3.1.1. Sickness/health care

Income maintenance and support in cash in connection with physical or mental illness, excluding disability. Health care intended to maintain, restore or improve the health of the people protected irrespective of the origin of the disorder.

1.3.1.2. Disability

Income maintenance and support in cash or kind (except health care) in connection with the inability of physically or mentally disabled people to engage in economic and social activities.

1.3.1.3. Old-age

Income maintenance and support in cash or kind (except health care) in connection with old age.

1.3.1.4. Survivors'

Income maintenance and support in cash or kind in connection with the death of a family member.

1.3.1.5. Family/children

Support in cash or kind (except health care) in connection with the costs of pregnancy, childbirth and adoption, bringing up children and caring for other family members.

1.3.1.6. Unemployment

Income maintenance and support in cash or kind in connection with unemployment.

1.3.1.7. Housing

Help towards the cost of housing.

1.3.1.8. Social exclusion (n.e.c.)

Benefits in cash or kind (except health care) specifically intended to combat social exclusion where they are not covered by one of the other functions.

1.3.2. **Social protection benefits**

1.3.2.1. Cash benefit means a benefit paid in cash and that does not require evidence of actual expenditure by the recipients.

1.3.2.2. Benefits in *kind* means benefits granted in the form of goods and services. They may be provided by way of reimbursement or directly.

1.3.2.3. Means-tested social benefits means social benefits which are explicitly or implicitly conditional on the beneficiary's income and/or wealth falling below a specified level.

1.3.3. 'Administration costs' means the costs charged to the scheme for management and administration thereof.

1.3.4. 'Transfers to other schemes' means unrequited payments made to other social protection schemes. They include social contributions re-routed to other schemes.

1.3.5. 'Other expenditure' means miscellaneous expenditure by social protection schemes (payment of property income and other expenditure).

2. **DEFINITIONS FOR THE MODULE ON PENSION BENEFICIARIES**

2.1. PENSION BENEFICIARIES

The number of beneficiaries at each stage can be defined as the number of persons receiving at least one pension from the seven categories in ESSPROS:

— disability pensions,

— early retirement benefits due to reduced capacity to work,

— old-age pensions,

— anticipated old-age pensions,

— partial pensions,

— survivors' pensions, and

— early retirement due to labour market reasons.

Any person who receives more than one pension is counted only once (number of beneficiaries without double counting).

2.1.1.   'Disability pensions' means periodic payments intended to maintain or support the income of someone below the legal/standard retirement age, as established in the reference scheme, and who suffers from a disability which impairs his or her ability to work or earn beyond a minimum level laid down by legislation.

2.1.2.   'Early retirement benefits due to reduced capacity to work' means periodic payments to older workers who retire before reaching the legal/standard retirement age, as established in the reference scheme, as a result of reduced ability to work.

2.1.3.   'Old-age pensions' means periodic payments intended to (i) maintain the income of the beneficiary after retirement from gainful employment at the legal/standard age or (ii) support the income of elderly persons (excluding support of limited duration).

2.1.4.   'Anticipated old-age pensions' means periodic payments intended to maintain the income of beneficiaries who retire before the legal/standard age as established in the relevant scheme.

2.1.5.   'Partial pensions' means periodic payment of a portion of the full retirement pension to older workers who continue to work but reduce their working hours or whose income from a professional activity is below a set ceiling.

2.1.6.   'Survivors' pensions' means periodic payments to people whose entitlement derives from their relationship with a deceased person protected by the scheme (widows, widowers, orphans and similar).

2.1.7.   'Early retirement due to labour market reasons' means periodic payments to older workers who retire before reaching the legal/standard retirement age due to unemployment or to job reduction caused by economic measures such as restructuring of an industrial sector or of a business.

2.2.   LEGAL/STANDARD RETIREMENT AGE FOR OLD-AGE BENEFITS

The legal retirement age for old-age benefits means the age at which old-age benefits become payable, if laid down by legislation or by contract. This age can vary both between countries and within Member States, depending on the sector of activity, occupation, gender and so on.

When no legal retirement age exists, a standard retirement age is to be used which means the retirement age offered by the scheme that paid the pension to the beneficiary.

3.   **REFERENCE MANUAL**

The detailed definitions to be used for applying this Regulation are laid down in the ESSPROS Manual produced by the European Commission in cooperation with Member States.

ANNEX 2

DETAILED CLASSIFICATIONS

1. **CLASSIFICATION OF SCHEMES AND OF QUANTITATIVE DATA (INCLUDING RECEIPTS, EXPENDITURE AND BENEFITS BY FUNCTION) COVERED BY THE ESSPROS CORE SYSTEM**

1.1. CLASSIFICATION OF SCHEMES (Qualitative information)

Criterion: Decision-making

Government-controlled schemes

Non government-controlled schemes

Criterion: Legal enforcement

Compulsory schemes

Non-compulsory schemes

Criterion: Establishment of entitlements

Contributory schemes

Non-contributory schemes

Criterion: Scope

Universal schemes

General schemes

Special schemes

Criterion: Level of protection

Basic schemes

Supplementary schemes

1.2. CLASSIFICATION OF QUANTITATIVE DATA

The full detailed classifications to be used for compulsory data to be transmitted to Eurostat are laid down in the ESSPROS Manual produced by the European Commission in cooperation with Member States. These detailed classifications are aggregated into the first-level classification set out below.

1.2.1. **Receipts**

The ESSPROS core system classifies the receipts of social protection schemes by type and origin. The *type* indicates the nature of, or reason for, a payment: social contributions, general government contributions, transfers from other schemes and other receipts.

1.2.1.1. *Receipts by type*

Total receipts
Social contributions
Employers' social contributions
Social contributions by the protected persons
General government contributions
Earmarked taxes
General revenue
Transfers from other schemes
Social contributions re-routed from other schemes
Other transfers from other resident schemes
Other receipts
Property income
Other receipts

1.2.1.2. *Receipts by origin*

The *origin* specifies the institutional sector from which the payment is received.

The classifications of the institutional sectors from which the receipts of social protection schemes originate are those used in the national accounts (ESA 95).

Corporations
Central government
State and local government
Social security funds
Households
Non-profit institutions serving households
Rest of the world

1.2.2. **Expenditure**

The expenditure of social protection schemes is classified by type, indicating the nature of, or reason for, the expenditure: social protection benefits, administration costs, transfers to other schemes and other expenditure.

Social protection benefits are broken down into means-tested and non means-tested benefits. The classification of social protection benefits gives further details depending on whether the benefit is provided in cash (as a periodic payment or lump sum) or in kind. Furthermore, a more detailed classification is used in which the items are relevant to only one or only a limited number of the functions listed in Section 1.2.3. This further classification is defined in the ESSPROS Manual.

Total expenditure
Social protection benefits
Social protection benefits, non means-tested
Cash benefits, non means-tested
Periodic cash benefits, non means-tested
Lump sum cash benefits, non means-tested
Benefits in kind, non means-tested
Social protection benefits, means-tested
Cash benefits, means-tested
Periodic cash benefits, means-tested
Lump sum cash benefits, means-tested
Benefits in kind, means-tested
Administration costs
Transfers to other schemes
Social contributions re-routed to other schemes
Other transfers to other resident schemes
Other expenditure

1.2.3. **Benefits by function**

The classification by function is as follows:

Sickness/Health care
Disability
Old-age
Survivors'
Family/Children
Unemployment
Housing
Social exclusion (n.e.c.)

2.   **DETAILED CLASSIFICATION OF PENSION BENEFICIARIES**

2.1.   DATA

Total number of pension beneficiaries without double counting

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Total number of pension beneficiaries* (disability function) *without double counting

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Total number of *disability pension* beneficiaries without double counting

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Total number of beneficiaries receiving *early retirement benefits due to reduced capacity to work* without double counting

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Total number of *disability (non means-tested) pension* beneficiaries without double counting

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Total number of beneficiaries receiving *early retirement benefits due to reduced capacity to work (non means-tested)* without double counting

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Total number of *disability (means-tested) pension* beneficiaries without double counting

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Total number of beneficiaries receiving *early retirement benefits due to reduced capacity to work (means-tested)* without double counting

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Total number of pension beneficiaries *(old-age and survivors' pension functions)* without double counting

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Total number of pension beneficiaries* (old-age function) *without double counting

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Total number of *old-age pension* beneficiaries without double counting

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Total number of anticipated *old-age pension* beneficiaries without double counting

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Total number of *partial pension* beneficiaries without double counting

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Total number of *old-age (non means-tested) pension* beneficiaries without double counting

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Total number of anticipated *old-age (non means-tested) pension* beneficiaries without double counting

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Total number of *partial (non means-tested) pension* beneficiaries without double counting

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Total number of *old-age (means-tested) pension* beneficiaries without double counting

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Total number of anticipated *old-age (means-tested) pension* beneficiaries without double counting

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Total number of *partial (means-tested) pension* beneficiaries without double counting

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Total number of pension beneficiaries* (survivors' function) *without double counting

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Total number of *survivors' (non means-tested) pension* beneficiaries without double counting

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Total number of *survivors' (means-tested) pension* beneficiaries without double counting

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Total number of pension beneficiaries* (unemployment function) *without double counting

Total number of beneficiaries receiving early *retirement benefits for labour market reasons (non means-tested)* without double counting

Total number of beneficiaries receiving early retirement benefits for labour market reasons *(means-tested)* without double counting

2.2. SUPPLEMENTARY INFORMATION

Legal or standard retirement age by gender and by scheme

Reference date/method of calculation by scheme

ANNEX 3

UPDATING OF THE RULES FOR DISSEMINATION

1. **UPDATING OF THE RULES FOR DISSEMINATION FOR THE ESSPROS CORE SYSTEM**

1.1. UPDATING OF THE RULES FOR DISSEMINATION OF QUANTITATIVE DATA BY GROUPING OF SCHEMES

1.1.1. **Grouping of schemes by criteria**

Specific users will be allowed to publish data by grouping schemes in accordance with the ESSPROS classification of schemes defined by the criteria in Annex 1, Section 1.1 (Grouping of schemes).

1.1.2. **Data by schemes**

Specific users will be allowed to publish data by schemes or by groups of schemes for those countries not giving explicit assent to full dissemination for confidentiality reasons. The groups of schemes will have to comply with the dissemination rules laid down by each Member State concerned.

1.2. UPDATING OF THE RULES FOR DISSEMINATION OF QUALITITATIVE INFORMATION BY SCHEME AND DETAILED BENEFITS

Eurostat will be allowed to publish qualitative information by scheme and detailed benefits with adequate support.

2. **UPDATING OF THE RULES FOR DISSEMINATION OF PENSION BENEFICIARIES DATA**

2.1. AGGREGATES OF CATEGORIES IN ACCORDANCE WITH THE ESSPROS CLASSIFICATION OF PENSION BENEFICIARIES

Specific users will be allowed to publish data for the seven pension categories and for aggregates of categories in accordance with the ESSPROS classification of pension beneficiaries in Annex 2, Section 2 (Detailed classification of pension beneficiaries).

Specific users will also be allowed to publish the breakdown between the beneficiaries of means-tested and non-means-tested benefits, in accordance with the ESSPROS classification of pension beneficiaries in Annex 2, Section 2 (Detailed classification of pension beneficiaries).

2.2. DATA BY SCHEMES

Specific users will be allowed to publish data by schemes or by groups of scheme for those countries not giving explicit assent to full dissemination for confidentiality reasons. The groups of schemes will have to comply with the dissemination rules laid down by each Member State concerned.