

Reports of Cases

Judgment of the Court (Sixth Chamber) of 25 March 2021 – Commission v Hungary (Excise duty on cigarettes)

(Case C-856/19)1

(Failure of a Member State to fulfil obligations — Article 258 TFEU — Directive 2011/64/EU — Article 10(2) and (3) — Excise duty applied to manufactured tobacco — Rate of the overall excise duty on cigarettes lower than the prescribed minimum rate — Internal difficulties — Threat of serious disruption to public order — Duty of sincere cooperation)

1. Member States – Obligations resulting from Union law – Failure to fulfil obligations – National system pleaded as justification – Not permissible

(Art. 258 TFEU)

(see paras 48, 49)

2. Tax provisions – Harmonisation of laws – Taxes other than turnover taxes which affect the consumption of manufactured tobacco – Directive 2011/64 – Application and collection, after the expiry of a transitional period, of a lower excise duty than that provided for in that directive – Not permissible – Justifications – None

(Council Directive 2011/64, Art. 11(2))

(see paras 51, 54, 64, 65, operative part 1)

3. Acts of the institutions – Directives – Periods for implementation – Extension of time limit which has proven insufficient – Procedure

(Art. 288 TFEU)

(see para. 55)

4. Member States – Obligations – Failure to fulfil obligations – Justification – Principle of sincere cooperation – Invocation by a Member State to preclude a finding of failure to fulfil obligations – Not permissible

(Art. 258 TFEU)

¹ OJ C 19, 20.1.2020.



ECLI:EU:C:2021:253

(see paras 57, 59)

Operative part

The Court:

- 1. Declares that, by applying to cigarettes an overall excise duty of less than 60% of the weighted average retail selling price of cigarettes released for consumption and levying an excise duty of less than EUR 115 per 1 000 cigarettes, after the expiry of the transitional period granted until 31 December 2017, Hungary has failed to fulfil its obligations under Article 10(2) and (3) of Council Directive 2011/64/EU of 21 June 2011 on the structure and rates of excise duty applied to manufactured tobacco;
- 2. Orders Hungary to pay the costs.

2 ECLI:EU:C:2021:253