



2025/2606

19.12.2025

COMMISSION IMPLEMENTING REGULATION (EU) 2025/2606

of 18 December 2025

setting out the format of Member State reports on the implementation of Directive 2009/33/EC of the European Parliament and of the Council

THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Directive 2009/33/EC of the European Parliament and of the Council of 23 April 2009 on the promotion of clean road transport vehicles in support of low-emission mobility ⁽¹⁾, in particular Article 10(6) thereof,

After consulting the Committee on alternative fuels infrastructure,

Whereas:

- (1) Article 10(2) of Directive 2009/33/EC on the promotion of clean road transport vehicles requires Member States to submit reports about their implementation of that Directive. These reports should provide information on: i) the number and the categories of vehicles covered by the public procurement contracts within the scope of the Directive; ii) the measures taken to implement the Directive; and iii) future implementation activities. They should also provide any other information that the Member State considers relevant. The first report of this kind should be submitted by 18 April 2026 and should cover information related to the first reference period, from 2 August 2021 to 31 December 2025.
- (2) In accordance with Article 10(6) of Directive 2009/33/EC, the Commission should adopt implementing acts setting out the format of these reports to be submitted by the Member States.
- (3) In accordance with Article 10(3) of Directive 2009/33/EC, the Commission should help Member States fulfil their reporting obligations by extracting the relevant data from contract notices published in the Tenders Electronic Daily database, collating and publishing the relevant information about the public procurement contracts within the scope of the Directive.
- (4) As of February 2024, a new system for encoding public procurement contracts through eForms has replaced the previous system of notices under the Tenders Electronic Daily database. The new system enables the dedicated encoding and automatic extraction of data relevant to implementing Directive 2009/33/EC. The Commission has extracted from the Tenders Electronic Daily database all information from the relevant notices under the previous system of notices. The Commission has shared this information with the Member States through the Committee on alternative fuels infrastructure.
- (5) The measures provided for in this Regulation are in accordance with the opinion of the Committee on alternative fuels infrastructure,

HAS ADOPTED THIS REGULATION:

Article 1

This Regulation establishes the template for the reports on the implementation of Directive 2009/33/EC, to be submitted by Member States in accordance with Article 10(2) of that Directive.

The template is set out in the Annex.

⁽¹⁾ OJ L 120, 15.5.2009, p. 5, ELI: <http://data.europa.eu/eli/dir/2009/33/oj>.

Article 2

This Regulation shall enter into force on the twentieth day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels, 18 December 2025.

For the Commission
The President
Ursula VON DER LEYEN

ANNEX

TEMPLATE FOR REPORTING ON THE IMPLEMENTATION OF DIRECTIVE 2009/33/EC

1. Institutional Setup And Transposition

This section must provide an overview of the role and competences of different public bodies as regards the transposition and implementation of Directive 2009/33/EC, and explain how the effort has been shared within the Member State.

1.1. Authority responsible for transposing and implementing the Directive

The main public authorities in charge of ensuring the Directive is implemented at national level (e.g. transport ministry, economic ministry) must be listed in this section. If competences are shared between the national, regional and local levels, this can be explained here.

1.2. Minimum procurement targets and effort sharing within the Member State

This section must present how the minimum procurement targets set in Article 5 and Annex I of Directive 2009/33/EC are implemented within the Member State. In particular, Member States must indicate whether the minimum procurement targets have been applied by means of: i) using the same level of ambition for all contracting authorities and contracting entities within the scope of the Directive; or ii) setting different levels of ambition for various contracting authorities and contracting entities. In the latter case, a brief explanation of how the different targets have been set should be provided.

1.3. National exemptions

This section will indicate whether the Member State has used national exemptions for any of the vehicle categories listed in Article 2 of Directive 2009/33/EC.

2. Quantitative data from the Tender Electronic Daily (TED) database and eForms

Data on the number and categories of vehicles covered by the contracts referred to in points (a) and (c) of Article 3(1) of Directive 2009/33/EC – collated and published by the Commission by extracting the relevant data from contract award notices published on TED – must be presented by the Member States in this section if they use any of that data for this report. Member States that exclusively rely on national monitoring and reporting systems, without integrating data from the TED database, may leave this section empty.

For the first reference period, the Commission extracts and publishes data separately for the notices encoded in TED until 31 December 2023 using the previous reporting format, and for those encoded from 1 January 2024 using the current eForms. That data must be included separately in Tables 1a and 1b, respectively; in Table 1b (notices encoded between 1 January 2024 and 31 December 2025), Member States may either encode data extracted by the Commission or use data they extract directly from the database. However, the data included in this table should come from the TED database and eForms, and not from separate national monitoring and reporting systems. Table 1 must contain the total numbers for the whole period, obtained by adding the numbers in the corresponding cells in Table 1a and 1b.

For subsequent reference periods, only Table 1 must be used. The Commission will collate data for the whole period in the same format (eForms), and that data must be directly included in Table 1.

In the third column of Tables 1, 1a and 1b, Member States must indicate what share of the notices included in the respective table provide the full information needed for the monitoring and reporting requirements of Directive 2009/33, namely the type of vehicles, their category, and whether these are clean vehicles in accordance with Article 4(4) of the Directive, provided such information is available ⁽¹⁾.

⁽¹⁾ This information may have been provided in the notices by indicating whether the vehicles being procured are clean, or by including sufficient information about the vehicles involved to assess this.

Table 1

Aggregated data from the TED database and eForms, covering the entire reference period

Vehicle type	N. of notices	Share of notices providing full information (if available)	Total number of vehicles	Number of clean vehicles	Share of clean vehicles	(for buses only) Number of zero-emission vehicles	(for buses only) Share of zero-emission vehicles
Light-duty vehicles						n.a.	n.a.
Trucks						n.a.	n.a.
Buses							
Additional information	<i>Member States may use this text box to provide any comment or other information that they consider relevant to the data extracted and published by the Commission.</i>						

Table 1a

Data extracted from the TED database (period from 2 August 2021 to 31 December 2023)

Vehicle type	N. of notices	Share of notices providing full information (if available)	Total number of vehicles	Number of clean vehicles	Share of clean vehicles	(for buses only) Number of zero-emission vehicles	(for buses only) Share of zero-emission vehicles
Light-duty vehicles						n.a.	n.a.
Trucks						n.a.	n.a.
Buses							
Additional information	<i>Member States may use this text box to provide any comment or other information that they consider relevant to the data extracted and published by the Commission.</i>						

Table 1b

Data extracted from eForms (period from 1 January 2024 to 31 December 2025)

Vehicle type	N. of notices	Share of notices providing full information (if available)	Total number of vehicles	Number of clean vehicles	Share of clean vehicles	(for buses only) Number of zero-emission vehicles	(for buses only) Share of zero-emission vehicles
Light-duty vehicles						n.a.	n.a.
Trucks						n.a.	n.a.
Buses							
Additional information	<i>Member States may use this text box to provide any comment or other information that they consider relevant to the data extracted and published by the Commission.</i>						

3. Quantitative data from national sources

Member States that have set up national monitoring and reporting schemes which do not rely directly on the TED database must use this section to provide the quantitative information produced through such schemes. This information can either replace or complement information extracted from the TED database and eForms as provided in Section 2.

This section may also be used to provide any additional quantitative data that the Member State collects to fill identified gaps in the data extracted from the TED database and presented in Section 2. If Member States use both data extracted from TED database and/or eForms, and data collected through national sources, the complete data should be aggregated and presented in Table 2, including both data already presented in Section 2 and Table 1, and additional data collected by the Member State. Table 2 should also contain an explanation about the relation between the data provided in Section 2 and in this section.

In addition to the number of vehicles and the number and share of clean vehicles and zero-emission buses, Member States may provide information about the overall size of the procurement involved. They could do this by including in the second column the number of contracts involved, their total monetary value, or any other measure that allows the overall volume involved to be estimated.

Member States that have not set up a dedicated monitoring and reporting scheme and do not have additional sources of quantitative information they intend to share may leave this section blank.

Table 2

National monitoring – aggregated data covering the entire reference period

Vehicle type	Number of contracts, monetary value, or other measure of the procurement size (if available)	Total number of vehicles	Number of clean vehicles ^(?)	Share of clean vehicles	(for buses only) Number of zero-emission vehicles	(for buses only) Percentage of zero-emission vehicles
Light-duty vehicles					n.a.	n.a.
Trucks					n.a.	n.a.
Buses						
Description of the data collection approach	<i>Member States must use this text box to provide a brief overview of the monitoring and reporting scheme they set up, including in particular its scope, temporal coverage, any possible difference with the scope of Directive 2009/33/EC, and the completeness of the reporting in terms of share of notices providing full information about the number and type of vehicles procured. If the data provided in this table builds on and integrates the data provided in Section 2 (e.g. by filling identified gaps), the interrelation between the two datasets must be explained here.</i>					
Additional information	<i>Member States may use this text box to provide any comment or other information that they consider relevant to the data extracted and published by the Commission.</i>					

4. Qualitative information on the implementation of the Directive

This section must provide information on the measures taken to implement Directive 2009/33/EC, on future implementation activities, as well as any other information that the Member State considers relevant. Where relevant, Member States may also include relevant regional or local information in this section, particularly those Member States where the competences for implementing the Directive are shared across the different administrative levels.

^(?) This is the total number of clean vehicles (including zero-emission vehicles).

4.1. *Additional information on quantitative data*

Member States may use this section to provide any additional information they consider relevant in order to integrate and complement the quantitative data presented in Section 2 and Section 3. In particular, Member States may provide additional information related to any notice, contract, or procurement procedure for which quantitative data were not made available in the previous sections.

4.2. *Measures taken to implement the Directive during the current reference period*

Member States may use this section to present any measure they have taken to implement the Directive in addition to transposing the minimum procurement targets. This may include e.g. coordination activities, publication of guidance, training courses, financial support schemes, or other measures taken to help ensure that the minimum procurement targets were met during the reference period covered by this report.

4.3. *Identified barriers*

Member States may use this section to present any barrier they have encountered when trying to implement the Directive and achieving the targets. They may also present any measure taken to address those barriers in this section.

4.4. *Future implementation activities*

Member States may use this section to: i) provide information about the expected evolution of the share of clean vehicles in the following reference period, in terms of timing as well as geographical distribution within the Member State; and ii) present any measure or action they have planned to ensure they meet the minimum procurement targets during that reference period.

4.5. *Additional information*

Member States may use this section to provide any other information that they consider relevant.
