



2025/2414

3.12.2025

**COMMISSION IMPLEMENTING DECISION (EU) 2025/2414**

**of 2 December 2025**

**setting up the European Digital Infrastructure Consortium for Innovative Massive Public  
Administration interConnected Transformation Services (IMPACTS-EDIC)**

THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Decision (EU) 2022/2481 of the European Parliament and of the Council of 14 December 2022 establishing the Digital Decade Policy Programme 2030 <sup>(1)</sup> and in particular Article 14(3), point (a) thereof,

Whereas:

- (1) Decision (EU) 2022/2481 empowers the Commission to set up European digital infrastructure consortia (EDICs).
- (2) On 4 December 2024, Greece, Croatia, Hungary and Poland submitted to the Commission an application in accordance with Article 14(1) of Decision (EU) 2022/2481 to set up the European Digital Infrastructure Consortium for Innovative Massive Public Administration interConnected Transformation Services (IMPACTS-EDIC). On 21 October 2025, the Netherlands and Ukraine joined as founding members of the IMPACTS-EDIC.
- (3) As the host Member State, Greece has provided a declaration in accordance with Article 14(1), point (d) of Decision (EU) 2022/2481 recognising IMPACTS-EDIC as an international body within the meaning of Article 143(1), point (g) and Article 151(1), point (b) of Council Directive 2006/112/EC <sup>(2)</sup> and as an international organisation within the meaning of Article 11(1), point (b) of Council Directive (EU) 2020/262 <sup>(3)</sup>.
- (4) The Commission has assessed the application pursuant to Article 14(2) of Decision (EU) 2022/2481. It has concluded that the application contains all elements required in accordance with Article 14(1) of Decision (EU) 2022/2481. Taking into account the general objectives of the Digital Decade Policy Programme, in particular the contribution of the proposed EDIC to developing a comprehensive and sustainable ecosystem of interoperable digital infrastructures, and practical considerations related to the implementation of the multi-country project, in particular the proposed EDIC's technical, financial and administrative capacity, the Commission concluded that the EDIC meets all the specific requirements laid down in Articles 13 to 21 of Decision (EU) 2022/2481.
- (5) In accordance with the statutes, the role of IMPACTS-EDIC is to implement multi-country projects (MCPs) in the area of connected public administration and the relevant European common data infrastructure and services as set out in the Annex to Decision (EU) 2022/2481. IMPACTS-EDIC serves to support coordination and collaboration among Member States and European agencies and institutions, aligning efforts towards common objectives that will facilitate the development and deployment of new solutions for better public services. It also supports appropriate operations for interoperability testing among existing national systems.
- (6) In accordance with Article 14(3) of Decision (EU) 2022/2481, the committee set up under Article 23(1) of that Decision has been consulted for its opinion on the setting-up of IMPACTS-EDIC and has delivered a favourable opinion.
- (7) In order to allow for the prompt application of the measures provided for in this Decision, namely the start of the operation of IMPACTS-EDIC, which is urgently needed for the orderly implementation of the proposed actions, this Decision should enter into force on the day following that of its publication in the *Official Journal of the European Union*,

<sup>(1)</sup> OJ L 323, 19.12.2022, p. 4, ELI: <http://data.europa.eu/eli/dec/2022/2481/oj>.

<sup>(2)</sup> Council Directive 2006/112/EC of 28 November 2006 on the common system of value added tax (OJ L 347, 11.12.2006, p. 1, ELI: <http://data.europa.eu/eli/dir/2006/112/oj>).

<sup>(3)</sup> Council Directive (EU) 2020/262 of 19 December 2019 laying down the general arrangements for excise duty (OJ L 58, 27.2.2020, p. 4, ELI: <http://data.europa.eu/eli/dir/2020/262/oj>).

HAS ADOPTED THIS DECISION:

*Article 1*

**Establishment of IMPACTS-EDIC**

1. The European Digital Infrastructure Consortium for Innovative Massive Public Administration interConnected Transformation Services (IMPACTS-EDIC) is hereby set up.
2. IMPACTS-EDIC shall have legal personality and shall enjoy, in each of the Member States, the most extensive legal capacity accorded to legal entities under the law of that Member State. It may, in particular, acquire, own and dispose of movable, immovable and intellectual property, conclude contracts and be a party to legal proceedings.
3. The essential elements of the statutes of IMPACTS-EDIC, as agreed between its members, are set out in the Annex to this Decision.

*Article 2*

**Entry into force**

This Decision shall enter into force on the day following that of its publication in the *Official Journal of the European Union*.

Done at Brussels, 2 December 2025.

*For the Commission*  
*The President*  
Ursula VON DER LEYEN

---

## ANNEX

## ESSENTIAL ELEMENTS OF THE STATUTES OF IMPACTS-EDIC

1. Corresponding to Article 17(1), point (c) of Decision (EU) 2022/2481:

*Article 2***Name, seat, location and working language**

[...]

2. The name of the EDIC referred to in paragraph (1) shall be 'the Innovative Massive Public Administration interConnected Transformation Services – EDIC', hereinafter referred to as IMPACTS-EDIC.
  3. IMPACTS-EDIC shall have its statutory seat in Athens, Greece.
2. Corresponding to Article 17(1), point (d) of Decision (EU) 2022/2481:

*Article 30***Duration**

IMPACTS-EDIC shall exist until it is terminated in accordance with Article 31.

*Article 31***Termination of the IMPACTS-EDIC**

1. The termination of IMPACTS-EDIC shall be decided by the Assembly of members in accordance with Article 11(12)(c).
  2. Without undue delay and in any event within 10 days after adoption of the decision to terminate the IMPACTS-EDIC, IMPACTS-EDIC shall notify the Commission about the decision.
  3. Assets remaining after payment of IMPACTS-EDIC debts shall be either transferred to another legal entity to the extent that this entity continues IMPACTS-EDIC's activities or apportioned among the members in proportion to their accumulated annual contribution that has been paid to IMPACTS-EDIC as specified in Article 10, to the extent that members are liable in accordance with Article 21.
  4. Without undue delay and in any event within 10 days of the closure of the termination procedure, IMPACTS-EDIC shall notify the Commission thereof.
  5. IMPACTS-EDIC shall cease to exist on the day on which the Commission publishes the appropriate notice in the Official Journal of the European Union.
3. Corresponding to Article 17(1), point (e) of Decision (EU) 2022/2481:

*Article 21***Liability and insurance**

1. IMPACTS-EDIC shall be liable for its debts.
2. The financial liability of the members for the debts of the EDIC shall be limited to their respective contributions provided to the EDIC, as specified in the Annex III.

3. The Union shall not be liable for IMPACTS- EDIC's debts.
4. IMPACTS-EDIC shall take appropriate insurance to cover the risks specific to its activities.
4. Corresponding to Article 17(1), point (i) of Decision (EU) 2022/2481:

#### *Article 20*

#### **Tax and excise duty exemptions**

1. VAT exemptions based on Articles 143(1)(g) and 151(1)(b) of Council Directive 2006/112/EC, and in accordance with Article 50 of Council Implementing Regulation (EU) No 282/2011 shall be limited to purchases by IMPACTS-EDIC and by members of IMPACTS-EDIC which are for the official and exclusive use by IMPACTS-EDIC provided that such purchase is made solely for the non-economic activities of IMPACTS-EDIC in line with its activities. The conditions to qualify for recognition for having the benefits as an international body for the application of Article 143(1)(g) and Article 151(1)(b) of Directive 2006/112/EC laid down in Article 50 of Implementing Regulation (EU) No 282/2011 shall be complied with *mutatis mutandis* by IMPACTS-EDIC.
2. VAT exemptions shall be limited to purchases exceeding the value of EUR 300.
3. Excise Duty exemptions based on Article 11 of Council Directive (EU) 2020/262, shall be limited to purchases by IMPACTS-EDIC which are for the official and exclusive use by IMPACTS-EDIC provided that such purchase is made solely for the non-economic activities of IMPACTS-EDIC in line with its activities and that the purchase exceeds the value of EUR 300.
4. The procedure at national level necessary to register IMPACTS-EDIC as an organization that has the benefits of an international organisation will be launched on the day IMPACTS-EDIC is set up.