

COMMISSION IMPLEMENTING DECISION (EU) 2018/2021**of 17 December 2018****amending Implementing Decision (EU) 2015/348 as regards the consistency of the revised targets in the key performance area of cost-efficiency included in the amended national or functional airspace block plans submitted by Portugal and Romania***(notified under document C(2018) 8489)***(Text with EEA relevance)**

THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EC) No 549/2004 of the European Parliament and the Council of 10 March 2004 laying down the framework for the creation of the single European sky (the framework Regulation) ⁽¹⁾, and in particular point (c) of Article 11(3) thereof,

Having regard to Commission Implementing Regulation (EU) No 390/2013 of 3 May 2013 laying down a performance scheme for air navigation services and network functions ⁽²⁾, and in particular Article 14(2) thereof,

Whereas:

- (1) In accordance with Regulation (EC) No 549/2004, the Member States are to adopt national or functional airspace block ('FAB') plans, including binding national targets or targets at the level of FABs, ensuring consistency with the Union-wide performance targets. Regulation (EC) No 549/2004 also provides that the Commission is to assess the consistency of those targets on the basis of the assessment criteria referred to in point (d) of Article 11(6) of that Regulation. Detailed rules in this regard have been set out in Commission Implementing Regulation (EU) No 390/2013.
- (2) Following the assessment of the performance plans, the Commission adopted Implementing Decision (EU) 2015/348 ⁽³⁾ which established, inter alia, that the local targets in the key performance area of cost-efficiency of Portugal and Romania included in the performance plan of South-West FAB and Danube FAB, respectively, were consistent with the Union-wide performance targets for the second reference period (2015-2019).
- (3) The Commission subsequently adopted Implementing Decision (EU) 2018/1782 ⁽⁴⁾, allowing targets in the key performance area of cost-efficiency for the years 2018 and 2019 for air navigation services of Portugal and Romania to be revised in accordance with Article 17(1) of Implementing Regulation (EU) No 390/2013.
- (4) On that basis, Portugal and Romania each revised those targets and amended their performance plans accordingly.
- (5) The documentation submitted by Portugal and Romania was assessed by the Performance Review Body ('PRB'), which assists the Commission in the implementation of the performance scheme pursuant to Article 3 of Implementing Regulation (EU) No 390/2013. The report from the PRB on the assessment of the revised targets for Portugal was submitted to the Commission on 20 September 2018 and updated on 12 October 2018.
- (6) The report from the PRB on the assessment of the revised targets for Romania was submitted to the Commission on 16 October 2018.

⁽¹⁾ OJ L 96, 31.3.2004, p. 1.

⁽²⁾ OJ L 128, 9.5.2013, p. 1.

⁽³⁾ Commission Implementing Decision (EU) 2015/348 of 2 March 2015 concerning the consistency of certain targets included in the national or functional airspace block plans submitted pursuant to Regulation (EC) No 549/2004 of the European Parliament and of the Council with the Union-wide performance targets for the second reference period (OJ L 60, 4.3.2015, p. 55).

⁽⁴⁾ Commission Implementing Decision (EU) 2018/1782 of 15 November 2018 allowing targets in the key performance area of cost-efficiency for the years 2018 and 2019 for air navigation services of Romania and Portugal to be revised in accordance with Article 17(1) of Implementing Regulation (EU) No 390/2013 (OJ L 292, 19.11.2018, p. 4).

- (7) The Commission assessed those amended plans and in particular the revised targets, in accordance with Article 14 of Implementing Regulation (EU) No 390/2013, taking into account the documentation received and the reports from the PRB. The consistency of the targets in the key performance area of cost-efficiency, expressed in *en route* and terminal determined unit costs, with the Union-wide targets has been assessed in accordance with the principles laid down in point 5, in conjunction with point 1, of Annex IV to Implementing Regulation (EU) No 390/2013. The Commission took account of, in particular, the trend of *en route* determined unit costs over the second reference period in relation to the targeted reduction of 3,3 % per year on average and over the combined period of the first and the second reference period (2012-2019) in relation to the targeted reduction of 1,7 % per year on average. It also took into account the level of *en route* determined unit costs in comparison to Member States having a similar operational and economic environment.
- (8) As regards Portugal, the assessment showed that the revised targets are based on a planned reduction of its *en route* determined unit costs over the second reference period by 2 % per year on average. This is below the targeted reduction of the average Union-wide *en route* determined unit costs over that period. However, Portugal's revised target for 2019 is based on planned *en route* determined unit costs that are significantly lower (– 30 %) than the average *en route* determined unit costs of Member States having a similar operational and economic environment to the one of Portugal. Over the combined period of the first and the second reference period the planned *en route* determined unit costs decrease at a significantly higher rate (– 4 %) than the Union-wide target. The Commission therefore considers that the revised targets of Portugal for the years 2018 and 2019 are consistent with the Union-wide targets in the key performance area of cost-efficiency for the second reference period.
- (9) As regards Romania, the assessment showed that the revised targets are based on a planned reduction of its *en route* determined unit costs over the second reference period by 3,2 % per year on average. This is marginally below the targeted reduction of the average Union-wide *en route* determined unit costs over that period. Romania's revised target for 2019 is based on planned *en route* determined unit costs that are lower (– 1,5 %) than the average *en route* determined unit costs of Member States having a similar operational and economic environment to the one of Romania. Over the combined period of the first and the second reference period the planned *en route* determined unit costs decrease at the same rate (– 1,7 %) than the Union-wide target. The Commission therefore considers that the revised targets of Romania for the years 2018 and 2019 are consistent with the Union-wide targets in the key performance area of cost-efficiency for the second reference period.
- (10) Implementing Decision (EU) 2015/348 should therefore be amended, so as to take account of the revised targets of Portugal and Romania.

HAS ADOPTED THIS DECISION:

Article 1

The Annex to Implementing Decision (EU) 2015/348 is replaced by the text in the Annex to this Decision.

Article 2

This Decision is addressed to the Member States.

Done at Brussels, 17 December 2018.

For the Commission
Violeta BULC
Member of the Commission

ANNEX

'ANNEX

Performance targets in the key performance areas of safety, environment, capacity and cost-efficiency included in the national or functional airspace block plans submitted pursuant to Regulation (EC) No 549/2004 found to be consistent with the Union-wide performance targets for the second reference period

KEY PERFORMANCE AREA OF SAFETY

Effectiveness of Safety Management (EOSM) and the application of the severity classification based on the Risk Analysis Tool (RAT) methodology

MEMBER STATE	FAB	EOSM			ATM Ground Level % (RAT)						ATM overall Level % (RAT)					
		STATE Level	ANSP Level		2017			2019			2017			2019		
			SC	Other MO	SMI	RI's	ATM-S	SMI	RI's	ATM-S	SMI	RI's	ATM-S	SMI	RI's	ATM-S
Austria	FAB CE	C	D	D	94,17	93,33	80	100	100	100	80	80	80	80	80	100
Croatia																
Czechia																
Hungary																
Slovakia																
Slovenia																
Ireland	UK — IR	C	C	D	80	80	80	100	100	100	80	80	80	80	80	100
United Kingdom																
Belgium/Lux	FAB EC	C	C	D	≥ 80	≥ 80	≥ 80	100	100	100	≥ 80	≥ 80	≥ 80	≥ 80	≥ 80	100
France																
Germany																
The Netherlands																
<i>[Switzerland]</i>																
Poland	Baltic	C	C	D	≥ 80	≥ 80	≥ 80	100	100	100	≥ 80	≥ 80	≥ 80	90	90	100
Lithuania																
Cyprus	Blue Med	C	C	D	80	80	80	100	100	100	80	80	80	95	95	100
Greece																
Italy																
Malta																

MEMBER STATE	FAB	EOSM			ATM Ground Level % (RAT)						ATM overall Level % (RAT)					
		STATE Level	ANSP Level		2017			2019			2017			2019		
			SC	Other MO	SMI	RI's	ATM-S	SMI	RI's	ATM-S	SMI	RI's	ATM-S	SMI	RI's	ATM-S
Bulgaria	Danube	C	C	D	90	90	80	100	100	100	80	85	80	90	90	100
Romania																
Denmark	DK — SE	C	C	D	80	80	80	100	100	100	80	80	80	80	80	100
Sweden																
Estonia	NEFAB	C	C	D	95	95	85	100	100	100	90	90	85	100	100	100
Finland																
Latvia																
[Norway]																
Portugal	SW	C	D	D	90	90	90	100	100	100	80	80	90	80	80	100
Spain																

Abbreviations:

‘SC’: Management objective ‘safety culture’ as referred to in point 1.1.(a) of section 2 of Annex I to Implementing Regulation (EU) No 390/2013

‘other MO’: Management objectives as listed in point 1.1.(a) of section 2 of Annex I to Implementing Regulation (EU) No 390/2013 other than ‘safety culture’

‘RIs’: Runway incursions

‘SMI’: Separation minima infringements

‘ATM-S’: ATM-specific occurrences

KEY PERFORMANCE AREA OF ENVIRONMENT

Horizontal *en route* flight efficiency of the actual trajectory

MEMBER STATE	FAB	FAB TARGET ENVIRONMENT (%)
		2019
Austria	FAB CE	1,81
Croatia		
Czechia		
Hungary		
Slovakia		
Slovenia		

MEMBER STATE	FAB	FAB TARGET ENVIRONMENT (%)
		2019
Ireland	UK — IR	2,99
United Kingdom		
Belgium/Lux	FAB EC	2,96
France		
Germany		
The Netherlands		
[Switzerland]		
Poland		
Lithuania	Baltic	1,36
Cyprus		
Greece	Blue Med	2,45
Italy		
Malta		
Bulgaria		
Romania	Danube	1,37
Denmark		
Sweden	DK — SE	1,19
Estonia		
Finland	NEFAB	1,22
Latvia		
[Norway]		
Portugal		
Spain	SW	3,28

KEY PERFORMANCE AREA OF CAPACITY

En route Air Traffic Flow Management (ATFM) delay in min/flight

MEMBER STATE	FAB	FAB TARGET EN-ROUTE CAPACITY				
		2015	2016	2017	2018	2019
Ireland	UK — IR	0,25	0,26	0,26	0,26	0,26
United Kingdom						
Poland	Baltic	0,21	0,21	0,21	0,22	0,22
Lithuania						

MEMBER STATE	FAB	FAB TARGET EN-ROUTE CAPACITY				
		2015	2016	2017	2018	2019
Denmark	DK — SE	0,10	0,10	0,10	0,09	0,09
Sweden						
Estonia	NEFAB	0,12	0,12	0,13	0,13	0,13
Finland						
Latvia						
[Norway]						

KEY PERFORMANCE AREA OF COST-EFFICIENCY

Legend:

Key	Item	Units
(A)	Total en-route Determined Costs	(in nominal terms and in national currency)
(B)	Inflation rate	(%)
(C)	Inflation index	(100 = 2009)
(D)	Total en-route Determined Costs	(in real 2009 prices and in national currency)
(E)	Total en-route Services Units	(TSUs)
(F)	En-route Determined Unit Cost (DUC)	(in real 2009 prices and in national currency)

BALTIC FAB

Charging Zone: Lithuania – Currency: EUR

	2015	2016	2017	2018	2019
(A)	23 316 993	23 342 321	24 186 978	25 093 574	25 748 766
(B)	1,7 %	2,2 %	2,5 %	2,2 %	2,2 %
(C)	112,9	115,4	118,4	121,0	123,7
(D)	20 652 919	20 223 855	20 434 886	20 737 566	20 814 037
(E)	490 928	508 601	524 877	541 672	559 548
(F)	42,07	39,76	38,93	38,28	37,20

Charging Zone: Poland – Currency: PLN

	2015	2016	2017	2018	2019
(A)	658 592 342	687 375 337	807 874 605	840 660 505	795 098 157
(B)	2,4 %	2,5 %	1,1 %	1,9 %	2,4 %
(C)	115,9	118,7	111,3	113,4	116,1

	2015	2016	2017	2018	2019
(D)	568 474 758	578 848 069	725 678 008	741 339 221	685 060 982
(E)	4 362 840	4 544 000	4 299 929	4 419 000	4 560 000
(F)	130,30	127,39	168,77	167,76	150,23

BLUE MED FAB

Charging Zone: Cyprus – Currency: EUR

	2015	2016	2017	2018	2019
(A)	52 708 045	53 598 493	55 916 691	57 610 277	59 360 816
(B)	1,6 %	1,7 %	1,7 %	1,8 %	2,0 %
(C)	112,9	114,8	116,8	118,9	121,3
(D)	46 681 639	46 676 772	47 881 610	48 459 560	48 952 987
(E)	1 395 081	1 425 773	1 457 140	1 489 197	1 521 959
(F)	33,46	32,74	32,86	32,54	32,16

Charging Zone: Greece – Currency: EUR

	2015	2016	2017	2018	2019
(A)	147 841 464	151 226 557	155 317 991	156 939 780	164 629 376
(B)	0,3 %	1,1 %	1,2 %	1,3 %	1,6 %
(C)	107,9	109,1	110,4	111,8	113,6
(D)	136 958 572	138 630 543	140 635 901	140 350 008	144 936 752
(E)	4 231 888	4 318 281	4 404 929	4 492 622	4 599 834
(F)	32,36	32,10	31,93	31,24	31,51

Charging Zone: Malta – Currency: EUR

	2015	2016	2017	2018	2019
(A)	17 736 060	19 082 057	20 694 940	21 720 523	22 752 314
(B)	1,7 %	1,8 %	1,7 %	1,7 %	1,7 %
(C)	111,9	114,0	115,9	117,9	119,9
(D)	15 844 908	16 745 957	17 857 802	18 429 483	18 982 242
(E)	609 000	621 000	880 000	933 000	990 000
(F)	26,02	26,97	20,29	19,75	19,17

DANUBE FAB

Charging Zone: Bulgaria – Currency: BGN

	2015	2016	2017	2018	2019
(A)	166 771 377	172 805 739	219 350 068	228 283 095	232 773 544
(B)	0,9 %	1,8 %	1,1 %	1,2 %	1,4 %
(C)	110,1	112,1	106,9	108,1	109,7
(D)	151 495 007	154 219 178	205 254 233	211 080 244	212 260 655
(E)	2 627 000	2 667 000	3 439 000	3 611 824	3 745 039
(F)	57,67	57,82	59,68	58,44	56,68

Charging Zone: Romania – Currency: RON

	2015	2016	2017	2018	2019
(A)	690 507 397	704 650 329	718 659 958	848 257 273	859 757 273
(B)	3,1 %	3,0 %	2,8 %	4,7 %	3,1 %
(C)	126,9	130,7	134,4	126,6	130,5
(D)	543 963 841	538 937 162	534 681 066	670 078 574	658 908 133
(E)	4 012 887	4 117 019	4 219 063	5 075 000	5 222 000
(F)	135,55	130,90	126,73	132,04	126,18

DENMARK-SWEDEN FAB

Charging Zone: Denmark – Currency: DKK

	2015	2016	2017	2018	2019
(A)	726 872 134	724 495 393	735 983 926	749 032 040	750 157 741
(B)	1,8 %	2,2 %	2,2 %	2,2 %	2,2 %
(C)	111,6	114,1	116,6	119,1	121,8
(D)	651 263 654	635 160 606	631 342 985	628 704 443	616 095 213
(E)	1 553 000	1 571 000	1 589 000	1 608 000	1 628 000
(F)	419,36	404,30	397,32	390,99	378,44

Charging Zone: Sweden – Currency: SEK

	2015	2016	2017	2018	2019
(A)	1 951 544 485	1 974 263 091	1 970 314 688	1 964 628 986	1 958 887 595
(B)	1,6 %	2,4 %	2,1 %	2,0 %	2,0 %
(C)	106,1	108,6	110,9	113,1	115,4
(D)	1 840 204 091	1 817 994 673	1 777 040 937	1 737 169 570	1 698 130 296
(E)	3 257 000	3 303 000	3 341 000	3 383 000	3 425 000
(F)	565,00	550,41	531,89	513,50	495,80

FAB CE

Charging Zone: Croatia – Currency: HRK

	2015	2016	2017	2018	2019
(A)	670 066 531	687 516 987	691 440 691	687 394 177	674 346 800
(B)	0,2 %	1,0 %	1,5 %	2,5 %	2,5 %
(C)	109,2	110,4	112,0	114,8	117,7
(D)	613 414 184	622 991 131	617 287 272	598 707 050	573 017 597
(E)	1 763 000	1 783 000	1 808 000	1 863 185	1 926 787
(F)	347,94	349,41	341,42	321,34	297,40

Charging Zone: Czechia– Currency: CZK

	2015	2016	2017	2018	2019
(A)	3 022 287 900	3 087 882 700	3 126 037 100	3 149 817 800	3 102 014 900
(B)	1,9 %	2,0 %	2,0 %	2,0 %	2,0 %
(C)	111,5	113,7	116,0	118,3	120,7
(D)	2 710 775 667	2 715 303 433	2 694 955 079	2 662 212 166	2 570 401 338
(E)	2 548 000	2 637 000	2 717 000	2 795 000	2 881 000
(F)	1 063,88	1 029,69	991,89	952,49	892,19

Charging Zone: Hungary – Currency: HUF

	2015	2016	2017	2018	2019
(A)	28 133 097 383	29 114 984 951	29 632 945 277	30 406 204 408	31 345 254 629
(B)	1,8 %	3,0 %	3,0 %	3,0 %	3,0 %
(C)	119,3	122,8	126,5	130,3	134,2
(D)	23 587 547 923	23 699 795 100	23 418 852 735	23 330 056 076	23 350 067 982
(E)	2 457 201	2 364 165	2 413 812	2 453 639	2 512 526
(F)	9 599,36	10 024,60	9 702,02	9 508,35	9 293,46

Charging Zone: Slovenia – Currency: EUR

	2015	2016	2017	2018	2019
(A)	32 094 283	33 168 798	33 870 218	34 392 801	35 029 005
(B)	1,6 %	2,1 %	1,9 %	2,0 %	2,0 %
(C)	111,9	114,3	116,5	118,8	121,2
(D)	28 675 840	29 018 678	29 079 819	28 949 500	28 906 876
(E)	481 500	499 637	514 217	529 770	546 470
(F)	59,56	58,08	56,55	54,65	52,90

NEFAB

Charging Zone: Estonia – Currency: EUR

	2015	2016	2017	2018	2019
(A)	23 098 175	24 757 151	25 985 553	27 073 003	28 182 980
(B)	3,0 %	3,1 %	3,0 %	3,0 %	3,0 %
(C)	123,3	127,1	130,9	134,8	138,9
(D)	18 739 585	19 481 586	19 852 645	20 081 013	20 295 459
(E)	774 641	801 575	827 117	855 350	885 643
(F)	24,19	24,30	24,00	23,48	22,92

Charging Zone: Finland – Currency: EUR

	2015	2016	2017	2018	2019
(A)	45 050 000	45 596 000	46 064 000	46 321 000	46 468 000
(B)	1,5 %	1,7 %	1,9 %	2,0 %	2,0 %
(C)	114,4	116,4	118,6	121,0	123,4
(D)	39 368 663	39 179 750	38 843 860	38 294 684	37 662 953
(E)	792 600	812 000	827 000	843 000	861 000
(F)	49,67	48,25	46,97	45,43	43,74

Charging Zone: Latvia – Currency: EUR

	2015	2016	2017	2018	2019
(A)	22 680 662	23 118 000	23 902 000	24 692 818	25 534 000
(B)	2,5 %	2,3 %	2,3 %	2,3 %	2,3 %
(C)	109,7	112,2	114,8	117,4	120,1
(D)	20 683 885	20 603 685	20 823 477	21 028 777	21 256 247
(E)	802 000	824 000	844 000	867 000	890 000
(F)	25,79	25,00	24,67	24,25	23,88

SW FAB

Charging Zone: Portugal – Currency: EUR

	2015	2016	2017	2018	2019
(A)	111 331 252	117 112 878	121 117 127	133 551 913	137 314 735
(B)	1,2 %	1,5 %	1,5 %	1,6 %	1,6 %
(C)	110,5	112,2	113,8	112,9	114,7
(D)	100 758 704	104 424 905	106 399 345	118 261 552	119 678 710
(E)	3 095 250	3 104 536	3 122 232	3 895 148	4 077 832
(F)	32,55	33,64	34,08	30,36	29,35

SPAIN

Charging Zone: Spain Continental – Currency: EUR

	2015	2016	2017	2018	2019
(A)	620 443 569	622 072 583	622 240 962	625 580 952	627 777 294
(B)	0,8 %	0,9 %	1,0 %	1,0 %	1,1 %
(C)	110,6	111,6	112,7	113,9	115,1
(D)	561 172 369	557 638 172	552 025 959	549 379 889	545 563 910
(E)	8 880 000	8 936 000	9 018 000	9 128 000	9 238 000
(F)	63,20	62,40	61,21	60,19	59,06

Charging Zone: Spain Canarias – Currency: EUR

	2015	2016	2017	2018	2019
(A)	98 528 223	98 750 683	99 003 882	98 495 359	98 326 935
(B)	0,8 %	0,9 %	1,0 %	1,0 %	1,1 %
(C)	110,6	111,6	112,7	113,9	115,1
(D)	89 115 786	88 522 066	87 832 072	86 497 790	85 450 091
(E)	1 531 000	1 528 000	1 531 000	1 537 000	1 543 000
(F)	58,21	57,93	57,37	56,28	55,38

UK-IR FAB

Charging Zone: Ireland – Currency: EUR

	2015	2016	2017	2018	2019
(A)	118 046 200	121 386 700	125 595 100	129 364 400	130 778 800
(B)	1,1 %	1,2 %	1,4 %	1,7 %	1,7 %
(C)	103,7	105,0	106,4	108,2	110,1
(D)	113 811 728	115 644 664	118 001 964	119 511 684	118 798 780
(E)	4 000 000	4 049 624	4 113 288	4 184 878	4 262 135
(F)	28,45	28,56	28,69	28,56	27,87

Charging Zone: United Kingdom – Currency: GBP

	2015	2016	2017	2018	2019
(A)	686 348 218	687 119 724	690 004 230	682 569 359	673 089 111
(B)	1,9 %	1,9 %	2,0 %	2,0 %	2,0 %
(C)	118,2	120,5	122,9	125,3	127,8
(D)	580 582 809	570 397 867	561 561 156	544 617 914	526 523 219
(E)	10 244 000	10 435 000	10 583 000	10 758 000	10 940 000
(F)	56,68	54,66	53,06	50,62	48,13'