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**COMMISSION STAFF WORKING DOCUMENT**  
*Accompanying the document*

**REPORT FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT, THE  
COUNCIL AND THE COURT OF AUDITORS**

**ON THE MANAGEMENT OF THE GUARANTEE FUND OF THE EUROPEAN  
FUND FOR STRATEGIC INVESTMENTS IN 2019**

{COM(2020) 385 final}

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## **1. INTRODUCTION**

This Staff Working Document (SWD) accompanies the Report on the Management of the European Fund for Strategic Investments Guarantee Fund (EFSI GF) in 2019. The SWD provides further information and tables on (2) operations under the IIW and SMEW (signatures and disbursed amounts, breakdown by sector and country), (3) financial statements, (4) provisioning of the EFSI GF and (5) asset management.

## **2. EFSI OPERATIONS SUPPORTED BY THE EU GUARANTEE**

This section provides a breakdown of the EFSI operations supported by the EU Guarantee in terms of number of operations, investment volume (signature and investment mobilised) as well sector and country breakdown.

### **2.1 IIW OPERATIONS**

As at 31 December 2019, 532 operations in 28 Member States were signed under the IIW. The total signatures amount to EUR 49.2 billion which is expected to mobilise investments of EUR 244.4 billion. Half of the signed operations in terms of volume were in the energy (26%) and research sector (21%), followed by the provision of financial support to SMEs and small Mid-Cap companies (18%) and transport (15%).

### **2.2 SMEW OPERATIONS**

As at 31 December 2019, 630 operations in 28 Member States were signed under the SMEW. The total financing of EUR 19.5 billion is expected to mobilise investments of EUR 156.3 billion. The most important sectors in terms of volume were research and development (69%) and digital (17%).

## 2.3 BREAKDOWN OF EFSI OPERATIONS BY SECTOR AND COUNTRY

Table 1: Distribution of signed EFSI IIW and SMEW operations by sector as at 31 December 2019 (EUR million).

Objective and subcategory	Signed operations		
	IIW	SMEW	Total
EFSI: research, development and innovation	10.374,14	13.410,85	23.784,98
EFSI: development of the energy sector in accordance with the Energy Union priorities	12.710,98	-	12.710,98
EFSI: development of transport infrastructures, and equipment and innovative technologies for transport	7.143,06	-	7.143,06
EFSI: financial support through the EIF and the EIB to entities having up to 3 000 employees	8.944,88	1.424,46	10.369,34
EFSI: development and deployment of information and communication technologies	3.410,13	3.317,66	6.727,79
EFSI: environment and resource efficiency	3.805,30	-	3.805,30
EFSI: human capital, culture and health	1.847,27	1.297,61	3.144,88
EFSI: Less-developed regions and transition regions	444,65	-	444,65
EFSI: sustainable agriculture, forestry, fishery, aquaculture and other elements of the wider bioeconomy	498,50	98,77	597,27
<b>Total</b>	<b>49.178,90</b>	<b>19.549,36</b>	<b>68.728,26</b>

Source: EFSI Operational Report provided by the EIB

Note: Objective and subcategory as defined in Art.9 of EFSI Regulation. Totals may not always add up exactly due to rounding.

Table 2: Distribution of signed EFSI IIW and SMEW operations by country as at 31 December 2019 (EUR million)

Country	Signed operations		
	IIW	SMEW	Total
Austria	784,45	233,57	1.018,02
Belgium	1.352,43	217,35	1.569,78
Bulgaria	310,18	151,44	461,62
Croatia	114,02	145,52	259,54
Cyprus	35,34	10,00	45,34
Czech Republic	150,91	583,37	734,28
Denmark	516,46	266,79	783,25
Estonia	69,99	26,64	96,63
Finland	1.462,73	316,35	1.779,08
France	9.210,08	2.691,22	11.901,30
Germany	5.226,39	972,22	6.198,61
Greece	2.167,10	384,41	2.551,51
Hungary	410,20	182,30	592,50
Ireland	663,22	246,24	909,46
Italy	7.304,25	2.828,71	10.132,96
Latvia	94,36	22,05	116,41
Lithuania	231,03	19,57	250,60
Luxembourg	25,52	93,00	118,52
Malta	33,00	6,00	39,00
Netherlands	2.211,19	363,65	2.574,84
Poland	2.719,59	166,47	2.886,06
Portugal	945,56	1.171,26	2.116,81
Romania	546,39	200,64	747,03
Slovakia	466,57	86,42	552,99
Slovenia	63,25	34,12	97,37
Spain	7.163,53	1.504,66	8.668,18
Sweden	2.365,89	309,91	2.675,80
United Kingdom	1.466,82	466,33	1.933,15
Regional - EU countries	963,47	-	963,47
Multi-country (SMEW)	-	5.731,10	5.731,10
<b>Total EU-Countries</b>	<b>49.073,90</b>	<b>19.431,30</b>	<b>68.505,21</b>
<b>No. of Countries</b>	<b>28</b>	<b>28</b>	<b>28</b>
Non-EU/non-EFSI-IFE Operations (SMEW)	-	118,05	118,05
Non-EU (IIW)	105,00	-	105,00
<b>Total</b>	<b>49.178,90</b>	<b>19.549,36</b>	<b>68.728,26</b>

Source: EFSI Operational Report provided by the EIB

Note: Totals may not always add up exactly due to rounding.

### 3. EFSI GF FINANCIAL STATEMENTS

#### STATEMENT OF FINANCIAL POSITION AS AT 31 DECEMBER 2019

##### ASSETS

	31 December 2019	31 December 2018
	EUR	EUR
<b>NON-CURRENT ASSETS</b>	<b>5 151 007 135</b>	<b>4 233 866 211</b>
Available for sale financial assets	5 151 007 135	4 233 866 211
<b>CURRENT ASSETS</b>	<b>1 536 875 909</b>	<b>1 217 907 446</b>
Available for sale financial assets	1 502 587 447	765 897 485
Financial assets at fair value through surplus or deficit	2 708 066	1 923 458
Short-term deposits (>3 months and ≤ 1 year) incl. accrued negative interest	-	-
Receivables (i.e. bond lending fees)	39 578	160 147
<b>Cash and cash equivalents</b>	<b>31 540 818</b>	<b>449 926 356</b>
<i>Current accounts</i>	<i>5 083 651</i>	<i>418 899 111</i>
<i>Cash equivalents</i>	<i>26 462 735</i>	<i>31,139,540</i>
<i>Accrued interest on cash and cash equivalents</i>	<i>(5 568)</i>	<i>(112 295)</i>
<b>TOTAL ASSETS</b>	<b>6 687 883 044</b>	<b>5 451 773 656</b>

##### NET ASSETS AND LIABILITIES

	31 December 2019	31 December 2018
	EUR	EUR
<b>NET ASSETS</b>	<b>6 687 770 451</b>	<b>5 451 673 202</b>
Contribution from EU Budget	6 626 955 272	5 460 743 179
Fair value reserve	49 616 101	1 442 436
Retained earnings	(10 512 413)	3 364 100
Economic result of the year	21 711 491	(13 876 513)
<b>CURRENT LIABILITIES</b>	<b>112 593</b>	<b>100 455</b>
Financial liabilities at fair value through surplus or deficit	-	-
Other payables	112 593	100 455
Accrued charges	-	-
<b>TOTAL NET ASSETS AND LIABILITIES</b>	<b>6 687 883 044</b>	<b>5 451 773 656</b>

**STATEMENT OF FINANCIAL PERFORMANCE FOR THE YEAR ENDED 31 DECEMBER 2019**

	<b>2019</b>	<b>2018</b>
	<b>EUR</b>	<b>EUR</b>
<b>Revenue from operating activities</b>	<b>47 488 284</b>	<b>103 725 359</b>
Foreign exchange gains	47 488 284	103 679 180
Other revenue from operating activities	-	46 179
<b>Expenses from operating activities</b>	<b>(65 064 399)</b>	<b>(86 684 186)</b>
Foreign exchange losses	(65 049 399)	(86 669 186)
Other expenses from operating activities	(15 000)	(15 000)
<i>Audit fees</i>	<i>(15 000)</i>	<i>(15 000)</i>
<b>RESULT FROM OPERATING ACTIVITIES</b>	<b>(17 576 115)</b>	<b>17 041 173</b>
<b>Financial revenue</b>	<b>54 280 642</b>	<b>50 409 147</b>
Interest revenue on:	18 842 645	17 548 278
<i>Cash and cash equivalents</i>	<i>66 473</i>	<i>134 210</i>
<i>Available for sale assets</i>	<i>18 776 172</i>	<i>17 412 590</i>
<i>Other interest revenue</i>	<i>-</i>	<i>1 478</i>
Realised gains on sale of AFS assets	18 506 857	4 275 489
Other financial income - fair value changes of derivatives	16 447 915	28 389 730
Security lending income	483 225	195 651
<b>Financial expenses</b>	<b>(14 993 036)</b>	<b>(81 326 833)</b>
Interest expenses on cash and cash equivalents	(527 706)	(247 367)
Realised losses on sale of AFS assets	(1 390 733)	(17 550 692)
Other financial expenses - fair value changes of derivatives	(12 008 473)	(62 913 181)
Custody fees and other financial expenses	(1 066 124)	(615 593)
<b>FINANCIAL RESULT</b>	<b>39 287 606</b>	<b>(30 917 686)</b>
<b>ECONOMIC RESULT OF THE YEAR</b>	<b>21 711 491</b>	<b>(13 876 513)</b>

## 4. PROVISIONING OF THE EFSI GF

The Guarantee Fund is provisioned through:

- Contributions from the general budget of the Union; the budget allocated for the EFSI contributions amounts to EUR 8 425 million;
- Revenues and any other payments received by the Union in accordance with the EFSI Agreement (i.e. projects benefitting from EFSI support); these assigned revenues to the EFSI GF amount to EUR 675 million.
- Returns (interests) on guarantee fund resources invested in the financial markets;
- Amounts recovered from projects for which the EU Guarantee was called (i.e. defaulting debtors);

The Guarantee Fund is provisioned progressively up to the target amount of EUR 9 100 million by 2022.

Table 3: Provisioning of the EFSI GF for the period 2015-2022 (EUR million)

	2015	2016	2017	2018	2019	2020	2021	2022
<b>Commitments</b>	1350	2110	2680	2069	357	153		
<b>Payments (*)</b>		1018	2490	2014	1166	1088	525	392

Note: From 2020 and onward data are provisional and do not include the expected assigned revenues.

(\*) Including assigned revenues: EUR 6.3 million in 2016, EUR 39.2 million in 2017, EUR 59.0 million in 2018 and 163.1 million in 2019.

## 5. ASSET MANAGEMENT

The following sections provide some further details on (a) the composition of the portfolio and (b) the key risk characteristics of the portfolio.

### 5.1 COMPOSITION OF THE PORTFOLIO

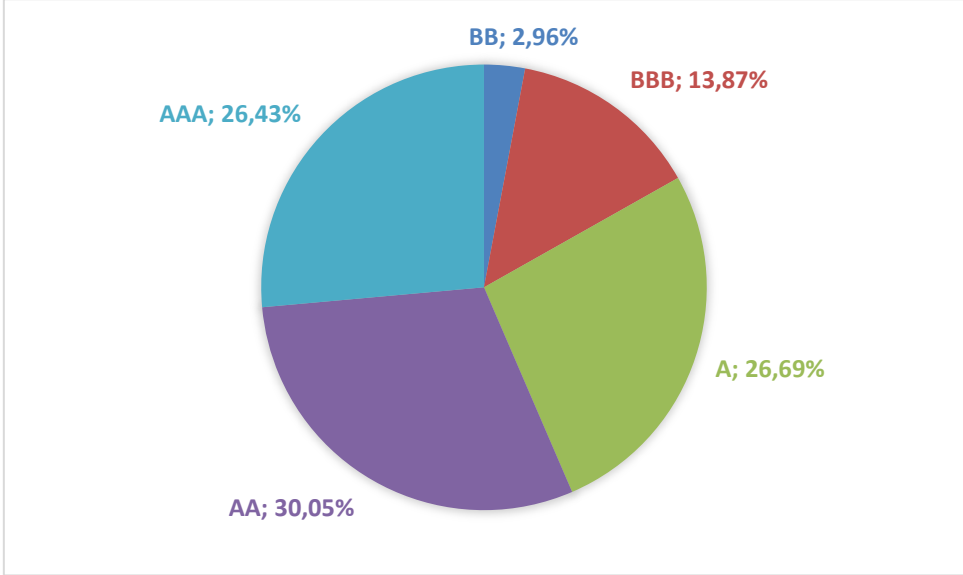
The EFSI GF portfolio at the year-end is well diversified in terms of asset classes and rating categories. In addition, it is diversified in non-euro denominated securities (USD) in the form of an allocation to US Treasuries and other issuers (e.g. Supranational, other Sovereigns or Agencies) for about 6% of the portfolio. The currency risk is hedged. The exposure of the portfolio to bonds complying with environmental, social and governance criteria was more than 5 times higher when compared to its benchmark (6,93% for the portfolio vs 1,24% for the benchmark).

As shown in Figure 1, over 26% of the market value of the portfolio is invested in AAA securities and the rest is well distributed across the whole spectrum of the investment-grade scale. The AAA category includes for example securities issued by the US Government and covered bonds issued by financial institutions.



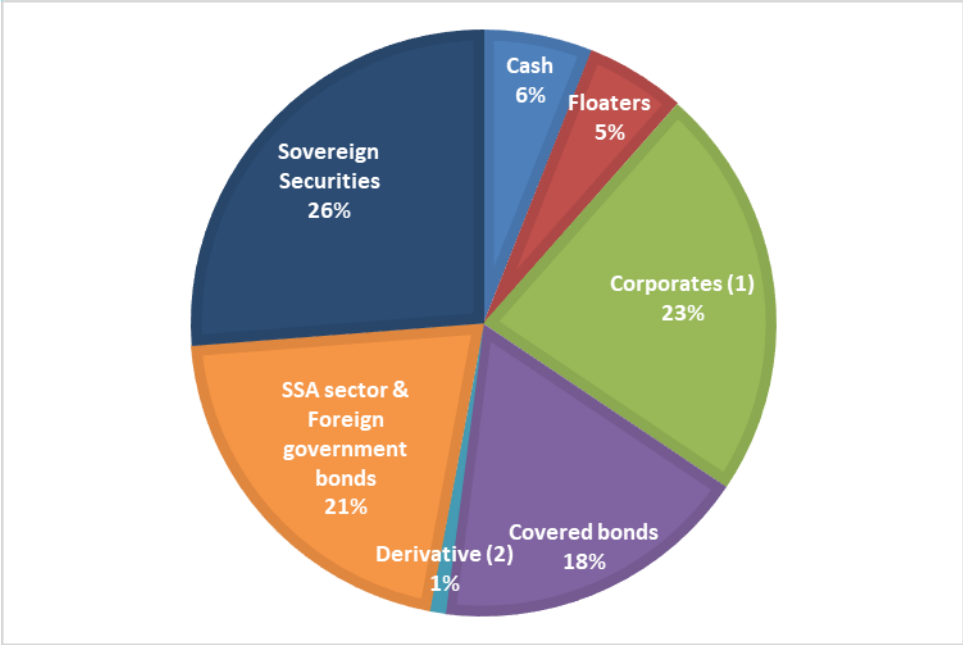
In terms of main asset classes, 47% of the portfolio is invested in Sovereign securities, sub-sovereigns, supra-nationals and agencies (SSA) and foreign Governments and 18% in covered bonds while 23% in bonds issued by corporates and financial institutions (other than covered bonds).

**FIGURE 1: PORTFOLIO EXPOSURE BY RATING AS AT 31 DECEMBER 2019**



Source: European Commission services

**FIGURE 2: PORTFOLIO EXPOSURE BY ASSET CLASS AS AT 31 DECEMBER 2019**



Source: European Commission services

(1) Corporate: unsecured bonds issued by financial and non-financial corporations.  
 (2) Derivative: inflation-linked bonds.

## 5.2 KEY RISK CHARACTERISTICS OF THE PORTFOLIO

### *Market Risk*

Market risk is, inter alia, assessed by way of calculating the duration<sup>1</sup> of the portfolio. As at 31 December 2019, the portfolio had a duration of 3.07 years.

### *Currency risk and hedging activities*

USD investments represented 6% of the portfolio market value as at 31 December 2019. The currency risk of USD-denominated investments was hedged via forward contracts.

### *Credit Risk*

The credit quality of the EFSI GF portfolio is high with an average rating<sup>2</sup> of BBB+, suggesting a low default probability (0.11% at 1-year).

### *Liquidity characteristics of the portfolio*

About 21% of the portfolio consists of bonds with a maturity below 1-year, floating rate notes and short-term money market instruments which provide a further liquidity buffer for the portfolio.

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<sup>1</sup> The duration figure refers to 'modified duration' which measures the price sensitivity of a bond to interest rate movements.

<sup>2</sup> The average rating is calculated on the basis of portfolio's average 1-year default probability.