COMMON POSITION (EC) No 30/2005
adopted by the Council on 18 July 2005

(Text with EEA relevance)

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty establishing the European Community, and in particular Article 175(1) thereof and Article 95(1) thereof in relation to Articles 4, 5 and 18 of this Directive,

Having regard to the proposal from the Commission (1),

Having regard to the opinion of the European Economic and Social Committee (2),

Having regard to the opinion of the Committee of Regions (3),

Acting in accordance with the procedure laid down in Article 251 of the Treaty (4),

Whereas:

(1) It is desirable to harmonise national measures concerning batteries and accumulators and waste batteries and accumulators. The primary objective of this Directive is to minimise the negative impact of batteries and accumulators and waste batteries and accumulators on the environment, thus contributing to the protection, preservation and improvement of the quality of the environment. The legal base is therefore Article 175(1) of the Treaty. However, it is also appropriate to take measures at Community level on the basis of Article 95(1) of the Treaty to harmonise requirements concerning the heavy metal content and labelling of batteries and accumulators and so to ensure the smooth functioning of the internal market and avoid distortion of competition within the Community.

(2) The Commission Communication of 30 July 1996 on the Review of the Community Strategy for Waste Management established guidelines for future Community waste policy. That Communication stresses the need to reduce the quantities of hazardous substances in waste and points out the potential benefits of Community-wide rules limiting the presence of such substances in products and in production processes. It further states that, where the generation of waste cannot be avoided, that waste should be reused or recovered for its material or energy.


(2) OJ C 117, 30.4.2004, p. 5.
(3) OJ C 121, 30.4.2004, p. 35.


(5) In order to prevent waste batteries and accumulators from being discarded in such a way as to pollute the environment, and to avoid end-user confusion about the different waste management requirements for different batteries and accumulators, this Directive should apply to all batteries and accumulators placed on the market within the Community. Such a wide scope should also ensure economies of scale in collection and recycling, as well as optimal resource saving.

(6) Reliable batteries and accumulators are fundamental for the safety of many products, appliances and services, and are an essential energy source in our society.

(7) It is appropriate to distinguish between portable batteries and accumulators on the one hand and industrial and automotive batteries and accumulators on the other. The disposal of industrial and automotive batteries and accumulators in landfill sites or by incineration should be prohibited.

(8) Examples of industrial batteries and accumulators include batteries and accumulators used for emergency or back-up power supply in hospitals, airports or offices, batteries and accumulators used in trains or aircraft and batteries and accumulators used on offshore oil rigs or in lighthouses. Examples also include batteries and accumulators designed exclusively for hand-held payment terminals in shops and restaurants, bar code readers in shops, professional video equipment for TV channels and professional studios, miners' lamps and diving lamps attached to mining and diving helmets for professionals, back-up batteries and accumulators for electric doors to prevent them from blocking or crushing people, batteries and accumulators used for instrumentation or in various types of measurement and instrumentation equipment and batteries and accumulators used in connection with solar panel, photo-voltaic, and other renewable energy applications. Industrial batteries and accumulators also include batteries and accumulators used in electrical vehicles, such as electric cars, wheelchairs, bicycles, airport vehicles and automatic transport vehicles. In addition to this non exhaustive list of examples, any battery or accumulator that is not sealed and not automotive should be considered industrial.

(9) Examples of portable batteries and accumulators, which are all-sealed batteries and accumulators that an average person could carry by hand without difficulty and that are neither automotive batteries or accumulators nor industrial batteries or accumulators, include single cell batteries (such as AA and AAA batteries) and batteries and accumulators used by consumers or professionals in mobile telephones, portable computers, cordless power tools, toys and household appliances such as electric toothbrushes, razors and hand-held vacuum cleaners (including similar equipment used in schools, shops, restaurants, airports, offices or hospitals) and any battery that consumers may use for normal household applications.

(10) The Commission should evaluate the need for adaptation of this Directive, taking account of available technical and scientific evidence. In particular, the Commission should carry out a review of the exemption from the cadmium ban provided for portable batteries and accumulators intended for use in cordless power tools. Examples of cordless power tools are tools that consumers and professionals use for turning, milling, sanding, grinding, sawing, cutting, shearing, drilling, making holes, punching, hammering, riveting, screwing, polishing or similar processing of wood, metal and other materials, as well as for mowing, cutting and other gardening activities.

(11) The Commission should also monitor, and Member States should encourage, technological developments that improve the environmental performance of batteries and accumulators throughout their entire life cycle, including through participation in a Community eco-management and audit scheme (EMAS).

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In order to protect the environment, waste batteries and accumulators should be collected. For portable batteries and accumulators, collection schemes achieving a high collection rate should be established. This means setting up collection schemes so that end-users can discard all waste portable batteries and accumulators conveniently and free of charge. Different collection schemes and financing arrangements are appropriate for the different battery and accumulator types.

It is desirable for Member States to achieve a high collection and recycling rate for waste batteries and accumulators so as to achieve a high level of environmental protection and material recovery throughout the Community. This Directive should therefore set minimum collection and recycling targets for Member States. It is appropriate to calculate the collection rate on the basis of average annual sales in preceding years, so as to have comparable targets for all Member States that are proportionate to the national level of battery consumption.

Specific recycling requirements should be established for cadmium and lead batteries and accumulators in order to attain a high level of material recovery throughout the Community and to prevent disparities between Member States.

All interested parties should be able to participate in collection, treatment and recycling schemes. Those schemes should be designed to avoid discrimination against imported products, barriers to trade or distortions of competition.

Collection and recycling schemes should be optimised, in particular in order to minimise costs and the negative environmental impact of transport. Treatment and recycling schemes should use best available techniques, as defined in Article 2(11) of Council Directive 96/61/EC of 24 September 1996 concerning integrated pollution prevention and control (1).

Basic principles for financing the management of waste batteries and accumulators should be set at Community level. Financing schemes should help to achieve high collection and recycling rates and to give effect to the principle of producer responsibility. Producers should therefore finance the costs of collecting, treating and recycling all collected batteries and accumulators minus the profit made by selling the materials recovered. However, under certain circumstances, the application of de minimis rules to small producers could be justified.

The provision of information to end-users on the desirability of separate collection, the collection schemes available and end-users’ role in the management of waste batteries and accumulators is necessary for successful collection. Detailed arrangements should be made for a labelling system, which should provide end-users with transparent, reliable and clear information on batteries and accumulators and any heavy metals they contain.

If, in order to achieve the objectives of this Directive, and, in particular, to achieve high separate collection and recycling rates, Member States use economic instruments, such as differential tax rates, they should inform the Commission accordingly.

Reliable and comparable data on the quantities of batteries and accumulators placed on the market collected and recycled are necessary for monitoring whether the objectives of this Directive have been achieved.

Member States should lay down rules on the penalties applicable to infringements of the provisions of this Directive and ensure that they are implemented. Those penalties should be effective, proportionate and dissuasive.

The Council, in accordance with paragraph 34 of the Interinstitutional Agreement on better law-making (2), should encourage Member States to draw up, for themselves and in the interests of the Community, their own tables, which will, as far as possible, illustrate the correlation between this Directive and the transposition measures and to make them public.

The measures necessary for the implementation of this Directive should be adopted in accordance with Council Decision 1999/468/EC of 28 June 1999 laying down the procedures for the exercise of implementing powers conferred on the Commission (3).

Since the objectives of this Directive, namely, protecting the environment and ensuring the proper functioning of the internal market, cannot be sufficiently achieved by the Member States and can therefore, by reason of the scale or effects of the action, be better achieved at Community level, the Community may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty. In accordance with the principle of proportionality, as set out in that Article, this Directive does not go beyond what is necessary in order to achieve those objectives.


As regards producer responsibility, producers of batteries and accumulators and producers of other products incorporating a battery or accumulator are responsible for the waste management of batteries and accumulators that they place on the market. A flexible approach is appropriate to enable financing schemes to reflect differing national circumstances and to take account of existing schemes, particularly those set up to comply with Directives 2000/53/EC and 2002/96/EC, while avoiding double charging.


Automotive and industrial batteries and accumulators used in vehicles should meet the requirements of Directive 2000/53/EC, in particular Article 4 thereof. Therefore the use of cadmium in industrial batteries and accumulators for electrical vehicles should be prohibited, unless they can benefit from an exemption on the basis of Annex II to that Directive.

HAVE ADOPTED THIS DIRECTIVE:

Article 1

Subject matter

This Directive establishes:

1. rules regarding the placing on the market of batteries and accumulators; and

2. specific rules for the collection, treatment, recycling and disposal of waste batteries and accumulators to supplement relevant Community legislation on waste.

Article 2

Scope

1. This Directive shall apply to all types of batteries and accumulators, regardless of their shape, volume, weight, material composition or use. It shall apply without prejudice to Directives 2000/53/EC and 2002/96/EC.

2. This Directive shall not apply to batteries and accumulators used in:

   (a) equipment connected with the protection of Member States' essential security interests, arms, munitions and war material, with the exclusion of products that are not intended for specifically military purposes;

   (b) equipment designed to be sent into space.

Article 3

Definitions

For the purposes of this Directive, the following definitions shall apply:

1. ‘battery’ or ‘accumulator’ means any source of electrical energy generated by direct conversion of chemical energy and consisting of one or more primary battery cells (non-rechargeable) or consisting of one or more secondary battery cells (rechargeable);

2. ‘battery pack’ means any set of batteries or accumulators that are connected together and/or encapsulated within an outer casing so as to form a complete unit that the end-user is not intended to split up or open;

3. ‘portable battery or accumulator’ means any battery or accumulator that:

   (a) is sealed, and

   (b) can be hand-carried, and

   (c) is neither an industrial battery or accumulator nor an automotive battery or accumulator;

4. ‘button cell’ means any small round portable battery or accumulator whose diameter is greater than its height and which is used for special purposes such as hearing aids, watches, small portable equipment and back-up power;

5. ‘automotive battery or accumulator’ means any battery or accumulator used for automotive starter, lighting or ignition power.

6. ‘industrial battery or accumulator’ means any battery or accumulator designed for exclusively industrial or professional uses or used in any type of electric vehicle;

7. ‘waste battery or accumulator’ means any battery or accumulator which is waste within the meaning of Article 1(a) of Directive 75/442/EEC;

8. ‘recycling’ means the reprocessing in a production process of waste materials for their original purpose or for other purposes, but excluding energy recovery;

9. ‘disposal’ means any of the applicable operations provided for in Annex IIA to Directive 75/442/EEC;

10. ‘treatment’ means any activity carried out on waste batteries and accumulators after they have been handed over to a facility for sorting, preparation for recycling or preparation for disposal;

11. ‘appliance’ means any electrical or electronic equipment, as defined by Directive 2002/96/EC, which is fully or partly powered by batteries or accumulators or is capable of being so;

12. ‘producer’ means any person in a Member State that, irrespective of the selling technique used, including by means of distance communication as defined in Directive 97/7/EC of the European Parliament and of the Council of 20 May 1997 on the protection of consumers in respect of distance contracts (1), places batteries or accumulators, including those incorporated into appliances or vehicles, on the market for the first time within the territory of that Member State on a professional basis;

13. ‘distributor’ means any person that provides batteries and accumulators on a professional basis to an end-user;

14. ‘placing on the market’ means supplying or making available, whether in return for payment or free of charge, to a third party within the Community and includes import into the customs territory of the Community;

15. ‘economic operators’ means any producer, distributor, collector, recycler or other treatment operator;

16. ‘cordless power tool’ means any hand held appliance powered by a battery or accumulator and intended for maintenance, construction or gardening activities.

(a) all batteries or accumulators, whether or not incorporated into appliances, that contain more than 0.0003 % of mercury by weight; and

(b) portable batteries or accumulators, including those incorporated into appliances, that contain more than 0.002 % of cadmium by weight.

2. The prohibition set out in paragraph 1(a) shall not apply to button cells with a mercury content of no more than 2 % by weight.

3. The prohibition set out in paragraph 1(b) shall not apply to portable batteries and accumulators intended for use in:

(a) emergency and alarm systems, including emergency lighting;

(b) medical equipment; or

(c) cordless power tools.

4. The Commission shall review the exemption referred to in paragraph 3(c) and submit a report to the European Parliament and to the Council by … (*) , together, if appropriate, with relevant proposals, with a view to the prohibition of cadmium in batteries and accumulators.

**Article 5**

**Placing on the market**

1. Member States shall not, on the grounds dealt with in this Directive, impede, prohibit, or restrict the placing on the market in their territory of batteries and accumulators that meet the requirements of this Directive.

2. Member States shall take the necessary measures to ensure that batteries or accumulators that do not meet the requirements of this Directive are not placed on the market or are withdrawn from it.

**Article 6**

**Overarching objective**

Member States shall endeavour to maximise the separate collection of waste batteries and accumulators, having regard to the environmental impact of transport, and to minimise the disposal of batteries and accumulators as unsorted municipal waste.

(*) Four years after entry into force of this Directive.

Article 7

Collection schemes

1. Member States shall ensure that appropriate collection schemes are in place for waste portable batteries and accumulators. Such schemes:

(a) shall enable end-users to discard waste portable batteries or accumulators at an accessible collection point in their vicinity, having regard to population density;

(b) shall not involve any charge to end-users when discarding waste portable batteries or accumulators, nor any obligation to buy a new battery or accumulator;

(c) may be run in conjunction with the schemes referred to in Article 5(2) of Directive 2002/96/EC.

Article 10 of Directive 75/442/EEC shall not apply to collection points set up to comply with point (a) of this paragraph.

2. Provided that the schemes meet the criteria listed in paragraph 1, Member States may:

(a) require producers to set up such schemes;

(b) require other economic operators to participate in such schemes;

(c) maintain existing schemes.

3. Member States shall ensure that producers of industrial batteries and accumulators, or third parties acting on their behalf, shall not refuse to take back waste industrial batteries and accumulators from end-users, regardless of chemical composition and origin. Independent third parties may also collect industrial batteries and accumulators.

4. Member States shall ensure that producers of automotive batteries and accumulators, or third parties, set up schemes for the collection of waste automotive batteries and accumulators from end-users or from an accessible collection point in their vicinity, where collection is not carried out under the schemes referred to in Article 5(1) of Directive 2000/53/EC. In the case of automotive batteries and accumulators from private, non-commercial vehicles, such schemes shall not involve any charge to end-users when discarding waste batteries or accumulators, nor any obligation to buy a new battery or accumulator.

Article 8

Economic instruments

Member States may use economic instruments to promote the collection of waste batteries and accumulators or to promote the use of batteries and accumulators containing less polluting substances, for instance by adopting differential tax rates or deposit systems. If they do so, they shall notify the measures relating to the implementation of those instruments to the Commission.

Article 9

Collection targets

1. For the purposes of this Article, the ‘collection rate’ for a given Member State in a given calendar year shall mean the percentage obtained by dividing the weight of waste portable batteries and accumulators collected in accordance with Article 7(1) in that calendar year by the average annual sales of portable batteries and accumulators to the end-user by weight in that Member State during that calendar year and the preceding two calendar years. Member States shall calculate the collection rate for the first time in respect of the sixth full calendar year following the entry into force of this Directive.

Without prejudice to Directive 2002/96/EC, annual collection and sales figures shall include batteries and accumulators incorporated into appliances.

2. Member States shall achieve the following minimum collection rates:

(a) 25 % by … (*)

(b) 45 % by … (**) .

3. Member States shall monitor collection rates on a yearly basis according to the scheme set out in Annex I. Without prejudice to Regulation (EC) No 2150/2002 of the European Parliament and of the Council of 25 November 2002 on waste statistics (1), Member States shall transmit reports to the Commission within six months of the end of the calendar year concerned. Reports shall indicate how they obtained the data necessary to calculate the collection rate.

4. In accordance with the procedure referred to in Article 21(2):

(a) transitional arrangements may be laid down to address difficulties faced by a Member State in satisfying the requirements of paragraph 2 as a result of specific national circumstances;

(*) Six years after entry into force of this Directive.

(**) Ten years after entry into force of this Directive.

(b) a common methodology shall be established for the calculation of annual sales of portable batteries and accumulators to end-users by ... (*).

Article 10

Treatment and recycling

1. Member States shall ensure that, no later than ... (**):

(a) producers or third parties set up schemes using best available techniques to provide for the treatment and recycling of waste batteries and accumulators; and

(b) all identifiable batteries and accumulators collected in accordance with Article 7 undergo treatment and recycling through such schemes.

However, Member States may, in accordance with the Treaty, dispose of collected portable batteries or accumulators containing cadmium, mercury or lead in landfills or by underground storage as part of a strategy to phase out heavy metals or when no viable end market is available. Member States shall notify draft measures to the Commission in accordance with Directive 98/34/EC of the European Parliament and of the Council of 22 June 1998 laying down a procedure for the provision of information in the field of technical standards and regulations (**).

2. Treatment shall meet the minimum requirements set out in Annex III, part A.

3. Recycling processes shall, no later than ... (***) meet the recycling targets and associated provisions set out in Annex III, part B.

4. Member States shall report on the levels of recycling achieved in each calendar year concerned and whether the targets referred to in Annex III, part B have been met. They shall submit the information to the Commission within six months of the end of the calendar year concerned.

5. Annex III may be adapted or supplemented to take account of technical or scientific progress in accordance with the procedure referred to in Article 21(2). In particular:

(a) detailed rules regarding the calculation of recycling targets shall be added no later than ... (****); and

(b) the minimum recycling targets shall be evaluated regularly and adapted to best available techniques and in the light of the developments referred to in paragraph 1, second subparagraph.

(*) One year after entry into force of this Directive.
(**) Three years after entry into force of this Directive.
(***) Five years after entry into force of this Directive.
(****) 42 months after entry into force of this Directive.

6. Before proposing any amendment to Annex III the Commission shall consult relevant stakeholders, in particular producers, collectors, recyclers, treatment operators, environmental organisations, consumer organisations and employee associations. It shall inform the committee referred to in Article 21(1) of the outcome of this consultation.

Article 11

Disposal

Member States shall prohibit the disposal in landfills or by incineration of waste industrial and automotive batteries and accumulators. However, residues of any batteries and accumulators that have undergone both treatment and recycling in accordance with Article 10(1) may be disposed of in landfills or by incineration.

Article 12

Exports

1. Treatment and recycling may be undertaken outside the Member State concerned or outside the Community, provided that the shipment of waste batteries and accumulators is in compliance with Council Regulation (EEC) No 259/93 of 1 February 1993 on the supervision and control of shipments of waste within, into and out of the European Community (1).

2. Waste batteries and accumulators exported out of the Community in accordance with Regulation (EEC) No 259/93, Council Regulation (EC) No 1420/1999 of 29 April 1999 establishing common rules and procedures to apply to shipments to certain non-OECD countries of certain types of waste (2) and Commission Regulation (EC) No 1547/1999 of 12 July 1999 determining the control procedures under Council Regulation (EEC) No 259/93 to apply to shipments of certain types of waste to certain countries, to which OECD Decision C(92) 39 final does not apply (3), shall count towards the fulfilment of the obligations and targets laid down in Annex III to this Directive only if there is sound evidence that the recycling operation took place under conditions broadly equivalent to the requirements of this Directive.

3. Detailed rules for the implementation of this Article shall be laid down in accordance with the procedure referred to in Article 21(2).

Article 13

Financing

1. Member States shall ensure that producers, or third parties acting on their behalf, finance any net costs arising from:

(a) the collection, treatment and recycling of all waste portable batteries and accumulators collected in accordance with Article 7(1) and (2); and

(b) the collection, treatment and recycling of all waste industrial and automotive batteries and accumulators collected in accordance with Articles 7(3) and (4).

2. Member States shall ensure that the implementation of paragraph 1 avoids any double charging of producers in the case of batteries or accumulators collected under schemes set up in accordance with Directive 2000/53/EC or Directive 2002/96/EC.

3. The costs of collection, treatment and recycling shall not be shown separately to end-users at the time of sale of new portable batteries and accumulators.

4. Producers and users of industrial and automotive batteries and accumulators may conclude agreements stipulating financing arrangements other than the ones referred to in paragraph 1.

Article 14

Registration

Member States shall ensure that each producer is registered.

Article 15

Small producers

De minimis rules for the application of Articles 13(1) and 14 shall, if appropriate, be established in accordance with the procedure referred to in Article 21(2) no later than ... (*)

Article 16

Participation

1. Member States shall ensure that all economic operators and all competent public authorities may participate in the collection, treatment and recycling schemes referred to in Articles 7 and 10.

2. These schemes shall also apply to products imported from third countries under non-discriminatory conditions and shall be designed to avoid barriers to trade or distortions of competition.

Article 17

Information for end-users

1. Member States shall ensure, in particular through information campaigns, that end-users are fully informed of:

(a) the potential effects on the environment and human health of the substances used in batteries and accumulators;

(b) the desirability of not disposing of waste batteries and accumulators as unsorted municipal waste and of participating in their separate collection so as to facilitate treatment and recycling;

(c) the collection and recycling schemes available to them;

(d) their role in contributing to the recycling of waste batteries and accumulators;

(e) the meaning of the symbol of the crossed-out wheeled bin shown in Annex II and the chemical symbols Hg, Cd and Pb.

2. Member States may require economic operators to provide some or all of the information referred to in paragraph 1.

Article 18

Labelling

1. Member States shall ensure that all batteries, accumulators and battery packs are appropriately marked with the symbol shown in Annex II.

2. Batteries, accumulators and button cells containing more than 0,0005 % mercury, more than 0,002 % cadmium or more than 0,004 % lead, shall be marked with the chemical symbol for the metal concerned: Hg, Cd or Pb. The symbol indicating the heavy metal content shall be printed beneath the symbol shown in Annex II and shall cover an area of at least one quarter the size of that symbol.

(*) 42 months after entry into force of this Directive.
3. The symbol shown in Annex II shall cover at least 3% of the area of the largest side of the battery, accumulator or battery pack, up to a maximum size of $5 \times 5$ cm. In the case of cylindrical cells, the symbol shall cover at least 1.5% of the surface area of the battery or accumulator and shall have a maximum size of $5 \times 5$ cm.

4. Where the size of the battery, accumulator or battery pack is such that the symbol would be smaller than $0.5 \times 0.5$ cm, the battery, accumulator or battery pack need not be marked but a symbol measuring at least $1 \times 1$ cm shall be printed on the packaging.

5. Symbols shall be printed visibly, legibly and indelibly.

6. Exemptions from the labelling requirements of this Article may be granted in accordance with the procedure referred to in Article 21(2).

Article 19

National implementation reports

1. Member States shall send the Commission a report on the implementation of this Directive every three years. However, the first report shall cover the period until ... (*)

2. Reports shall be drawn up on the basis of a questionnaire or outline established in accordance with the procedure referred to in Article 21(2). The questionnaire or outline shall be sent to Member States six months before the beginning of the first period that the report is to cover.

3. Member States shall also report on any measures that they take to encourage developments affecting the impact of batteries and accumulators on the environment, in particular:
   
   (a) developments, including voluntary steps taken by producers, reducing quantities of heavy metals and other hazardous substances contained in batteries and accumulators;
   
   (b) new recycling and treatment techniques;
   
   (c) economic operators’ participation in environmental management schemes;
   
   (d) research in those fields; and
   
   (e) measures taken to promote waste prevention.

4. The report shall be made available to the Commission no later than nine months after the end of the three-year period concerned or, in the case of the first report, no later than ... (**) .

(*) Six years after entry into force of this Directive.

(**) 81 months after entry into force of this Directive.

5. The Commission shall publish a report on the implementation of this Directive and on the impact of this Directive on the environment and on the functioning of the internal market no later than nine months after receiving the reports from Member States in accordance with paragraph 4.

Article 20

Review

1. The Commission shall review the implementation of this Directive and the impact of this Directive on the environment and the functioning of the internal market after receiving reports from Member States in accordance with Article 19(4) for the second time.

2. The second report that the Commission publishes in accordance with Article 19(5) shall include an evaluation on the following aspects of this Directive:

   (a) the appropriateness of further risk management measures for batteries and accumulators containing heavy metals;

   (b) the appropriateness of the minimum collection targets for all waste portable batteries and accumulators set out in Article 9(2), and the possibility of introducing further targets for later years, taking account of technical progress and practical experience gained in Member States;

   (c) the appropriateness of the minimum recycling requirements set out in Annex III, Part B, taking account of information that Member States provide, technical progress and practical experience gained in Member States.

3. If necessary, proposals for revision of the related provisions of this Directive shall accompany the report.

Article 21

Committee procedure

1. The Commission shall be assisted by the Committee set up according to Article 18 of Directive 75/442/EEC.

2. Where reference is made to this Article, Articles 5 and 7 of Decision 1999/468/EC shall apply, having regard to the provisions of Article 8 thereof.

The period laid down in Article 5(6) of Decision 1999/468/EC shall be set at three months.

3. The Committee shall adopt its Rules of procedure.
Article 22

Penalties

Member States shall lay down rules on penalties applicable to infringements of national provisions adopted pursuant to this Directive and shall take all necessary measures to ensure that they are implemented. The penalties provided for must be effective, proportionate and dissuasive. Member States shall notify those measures to the Commission by … (*) at the latest and shall inform it without delay of any subsequent amendment to them.

Article 23

Transposition

1. Member States shall bring into force the laws, regulations and administrative provisions necessary to comply with this Directive by … (*) at the latest.

When Member States adopt these measures, they shall contain a reference to this Directive or be accompanied by such a reference on the occasion of their official publication. The methods of making such reference shall be laid down by the Member States.

2. Member States shall communicate to the Commission the text of all existing laws, regulations and administrative provisions adopted in the field covered by this Directive.

Article 24

Voluntary agreements

1. Provided that the objectives set out in this Directive are achieved, Member States may transpose the provisions set out in Articles 7, 12 and 17 by means of agreements between the competent authorities and economic operators concerned. Such agreements shall meet the following requirements:

(a) they shall be enforceable;
(b) they must specify objectives with the corresponding deadlines;
(c) they must be published in the national official journal or an official document equally accessible to the public and transmitted to the Commission.

2. The results achieved must be monitored regularly, and reported to the competent authorities and the Commission, and made available to the public under the conditions set out in the agreement.

3. The competent authorities shall ensure that the progress made under such agreements is examined.

4. In cases of non-compliance with the agreements, Member States shall implement the relevant provisions of this Directive by legislative, regulatory or administrative measures.

Article 25

Repeal

Directive 91/157/EEC is repealed with effect from … (*). References to Directive 91/157/EEC shall be construed as references to this Directive.

Article 26

Entry into force

This Directive shall enter into force on the day of its publication in the Official Journal of the European Union.

Article 27

Addressees

This Directive is addressed to the Member States.

Done at Brussels,

For the European Parliament
The President
…

For the Council
The President
…

(*) 24 months after entry into force of this Directive.
**ANNEX I**

**MONITORING OF COMPLIANCE WITH THE ARTICLE 9 COLLECTION TARGETS**

<table>
<thead>
<tr>
<th>Year</th>
<th>Data collection</th>
<th>Calculation</th>
<th>Reporting requirement</th>
</tr>
</thead>
<tbody>
<tr>
<td>X (*) +1</td>
<td>-</td>
<td></td>
<td></td>
</tr>
<tr>
<td>X + 2</td>
<td>Sales in year 2 (S2)</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>X + 3</td>
<td>Sales in year 3 (S3)</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>X + 4</td>
<td>Sales in year 4 (S4)</td>
<td>Collection in year 4 (C4)</td>
<td>Collection rate (CR4) = 3*C4/ (S2 + S3 + S4)</td>
</tr>
<tr>
<td></td>
<td></td>
<td>(Target set at 25 %.)</td>
<td></td>
</tr>
<tr>
<td>X + 5</td>
<td>Sales in year 5 (S5)</td>
<td>Collection in year 5 (C5)</td>
<td>Collection rate (CR5) = 3*C5/ (S3 + S4 + S5)</td>
</tr>
<tr>
<td>X + 6</td>
<td>Sales in year 6 (S6)</td>
<td>Collection in year 6 (C6)</td>
<td>Collection rate (CR6) = 3*C6/ (S4 + S5 + S6)</td>
</tr>
<tr>
<td>X + 7</td>
<td>Sales in year 7 (S7)</td>
<td>Collection in year 7 (C7)</td>
<td>Collection rate (CR7) = 3*C7/ (S5 + S6 + S7)</td>
</tr>
<tr>
<td>X + 8</td>
<td>Sales in year 8 (S8)</td>
<td>Collection in year 8 (C8)</td>
<td>Collection rate (CR8) = 3*C8/ (S6 + S7 + S8)</td>
</tr>
<tr>
<td></td>
<td></td>
<td>(Target set at 45 %.)</td>
<td></td>
</tr>
<tr>
<td>X + 9</td>
<td>Sales in year 9 (S9)</td>
<td>Collection in year 9 (C9)</td>
<td>Collection rate (CR9) = 3*C9/ (S7 + S8 + S9)</td>
</tr>
<tr>
<td>X + 10</td>
<td>Sales in year 10 (S10)</td>
<td>Collection in year 10 (C10)</td>
<td>Collection rate (CR10) = 3*C10/ (S8 + S9 + S10)</td>
</tr>
<tr>
<td>X + 11</td>
<td>Etc.</td>
<td>Etc.</td>
<td>Etc.</td>
</tr>
</tbody>
</table>

(*) Year X is the year including the date mentioned in Article 23.
ANNEX II

SYMBOLS FOR BATTERIES, ACCUMULATORS AND BATTERY PACKS FOR SEPARATE COLLECTION

The symbol indicating ‘separate collection’ for all batteries and accumulators shall be the crossed-out wheeled bin shown below:
ANNEX III

DETAILED TREATMENT AND RECYCLING REQUIREMENTS

PART A: TREATMENT

1. Treatment shall, as a minimum, include removal of all fluids and acids.

2. Treatment and any storage, including temporary storage, at treatment facilities shall take place in sites with impermeable surfaces and suitable weatherproof covering or in suitable containers.

PART B: RECYCLING

3. Recycling processes shall achieve the following minimum recycling targets:
   (a) recycling of 65 % by average weight of lead-acid batteries and accumulators, including recycling of the lead content to the highest degree that is technically feasible while avoiding excessive costs;
   (b) recycling of 75 % by average weight of nickel-cadmium batteries and accumulators, including recycling of the cadmium content to the highest degree that is technically feasible while avoiding excessive costs; and
   (c) recycling of 50 % by average weight of other waste batteries and accumulators.
STATEMENT OF THE COUNCIL’S REASONS

I. INTRODUCTION

The Commission adopted its proposal (1) for a new directive on batteries and accumulators in November 2003.


The Committee of the Regions adopted its opinion in April 2004 (2). The Economic and Social Committee adopted its opinion in May 2004 (3).


II. OBJECTIVE

In accordance with Article 8 of Decision No 1600/2002/EC of the European Parliament and of the Council of 22 July 2002 laying down the Sixth Community Environment Action Programme (4), the objective of the proposed Directive is:

— to restrict the disposal of waste batteries and accumulators,
— to reduce the volumes of hazardous batteries and accumulators produced, and
— to increase the level of collection and recycling of waste batteries and accumulators.

III. ANALYSIS OF THE COMMON POSITION

1. General

The common position incorporates the majority of the European Parliament’s first-reading amendments, either verbatim, in part or in spirit. In particular, it includes modifications to the Commission’s original proposal that would tighten current restrictions on the use of heavy metals in batteries and accumulators, provide for a review of the need to extend these restrictions, remove the requirement for monitoring of municipal solid waste and base collection targets on past sales figures.

However, it does not reflect a number of amendments because the Council agreed with the Commission that they were unnecessary and/or undesirable. In particular, the Council agrees with the Commission that:

— amendment 9 is unacceptable as it would conflict with Directive 2002/96/EC on waste electrical and electronic equipment (the WEEE Directive),
— amendments 2, 6, 18, 19, 41, 54, 63 and 65 are unnecessary and potentially confusing or difficult to implement,
— amendments 39, 45, 77, 92 and 101 are impracticable,
— amendments 32 and 55 deal with issues (deposit systems and the financing of information campaigns) that it is not appropriate to regulate at Community level,
— amendments 25, 67 and 68 are not acceptable as it is not appropriate to seek to regulate fuel cells through the proposed Directive.

The common position also includes a number of changes other than those envisaged in the European Parliament’s first-reading opinion. The following sections describe the changes of substance. In addition, there are drafting changes to clarify the text or to ensure the overall coherence of the Directive.

(2) OJ C 121, 30.4.2004, p. 35.
2. Subject matter, scope and definitions (Articles 1, 2 and 3)

The common position is partly consistent with European Parliament amendments 7 and 8, in that a similar statement of the objectives of the Directive appears in recital 4.

Article 2 is broadly consistent with amendment 10, in that it clarifies the proposed exemption for military batteries and accumulators and would exclude batteries and accumulators used in equipment designed to be sent into space from the scope of the Directive. The wording of the exemption for military batteries and accumulators is consistent with Article 296(1)(b) of the Treaty.

Article 2 also states that the Directive would apply without prejudice to Directive 2000/53/EC on end-of life vehicles (the ELV Directive) and the WEEE Directive.

The definitions set out in Article 3 are fully consistent with amendments 11, 12, 14, 16 and 21.

Like amendment 85, the definitions in the common position seek to avoid overlap between the definitions of the three types of batteries and accumulators (portable, industrial and automotive). They also aim at ensuring that the definitions collectively cover all batteries and accumulators. However, in the common position the ‘portable’ rather than the ‘industrial’ category is the default one. The common position also simplifies the definitions by removing the examples of portable and industrial batteries and accumulators. Extended lists of examples appear instead in recitals 8 and 9. The common position also clarifies that portable batteries and accumulators must be sealed.

The definition of ‘producer’ is partly consistent with amendment 20, in that it covers all batteries and accumulators incorporated into appliances. The Council has simplified the definition so as to ensure that, for each battery placed on the market within a Member State, there is an easily identifiable producer in that State. This is necessary in order to make the principle of producer responsibility effective.

The common position is not consistent with amendment 22. It no longer contains a definition of ‘closed loop system’, since the Directive no longer uses this concept. However, other provisions in the common position take on board the concern underlying the amendment by clarifying that independent third parties may also collect batteries and accumulators for recycling.

The common position includes three new definitions compared to the Commission’s original proposal, to clarify the meaning of the terms ‘placing on the market’, ‘economic operators’ and ‘cordless power tool’.

3. Heavy metals (Article 4)

The common position is partly consistent with European Parliament amendments 23 and 82, in that it provides for a cadmium ban, subject to exemptions, and for a review, the aim of which is to consider the extension of the ban. However, the cadmium ban would not apply initially to cordless power tools. There would be no restrictions on the use of lead. Moreover, the specific review provided for in Article 4 would apply only to cordless power tools (although Article 20(2)(a) provides for a further review of the desirability of further restrictions on the use of heavy metals in general terms).

As a consequence, the common position contains no monitoring requirements for Member States in relation to municipal solid waste. This is consistent with amendments 1 and 26.

4. Collection (Articles 6 to 9 and Annex I)

Article 6 of the common position states an overarching principle (to maximise the separate collection of batteries and accumulators and to minimise their disposal). This replaces the concept of a closed loop system envisaged in the Commission’s original proposal. The common position is therefore not consistent with European Parliament amendment 27.
Article 7 seeks to clarify the minimum requirements for collection schemes for batteries and accumulators and the flexibility for Member States to take account of national circumstances and existing arrangements. It would exclude collection points from permitting requirements. It is consistent with the aims of amendments 28, 108 and 30, 51 and 109, but not with amendments 29 and 47 (since a requirement for end-users to use collection facilities would be unenforceable).

Article 9 sets collection targets and provides a general power to lay down transitional arrangements through comitology. (This replaces the rather complex rules on derogations from, and adaptations to, the collection targets provided for in Article 14 of the Commission’s original proposal.) It is partly consistent with amendments 34 to 37, and consistent with the aims of amendment 66 and 69 to 76, in that it sets collection targets based on sales figures, there is no specific collection target for nickel-cadmium batteries and the procedure for derogations is more transparent.

Member States would have to ensure the achievement of a collection rate equivalent to 25 % of sales within 4 years of transposition of the Directive. The collection target would rise to 45 % 8 years after transposition. To ensure a level playing field, a common methodology for the calculation of sales figures would have to be established through comitology. The table in Annex I clarifies what Member States need to calculate, when and how.

5. Treatment, recycling and disposal (Articles 10 to 12 and Annex III)

The common position repackages the provisions on treatment, recycling and disposal, in particular by moving detailed requirements and recycling targets to a new Annex III. This is appropriate since it would be possible to amend the detailed requirements and targets through comitology in the light of scientific and technical developments.

The scope, terminology and comitology provisions of Article 10 are broadly consistent with European Parliament amendments 43, 99 and 100. The common position is also partly consistent with amendments 38 and 120, 40 and 95, in that the recitals clarify the meaning of best available technology, there are common provisions for treatment and recycling and Annex III requires the removal of cadmium and lead during recycling to the highest degree that is technically feasible while avoiding excessive costs.

In addition, the common position clarifies that the ban on the disposal of automotive and industrial batteries and accumulators in landfill applies to whole batteries only and not to residues. Under certain circumstances it would permit the disposal of collected portable batteries containing heavy metals as part of a strategy to phase out heavy metals or when no viable end market is available, which is partly consistent with amendment 33. It lowers the recycling target for batteries and accumulators other than nickel-cadmium and lead-acid batteries from 55 to 50 %.

6. Financing (Articles 13 to 15)

The common position seeks to clarify the extent of battery producers’ financial responsibilities. It states, in particular, that there should be no double charging of producers that also contribute to schemes set up under the ELV and WEEE Directives. By providing seeking to avoid overlap between the different schemes it is consistent with the aim of European Parliament amendment 46. It is also consistent with amendments 44 and 112 since in that it explicitly provides for producers to finance the costs of collection and prohibits visible fees for end-users.

The common position contains only minimum requirements, so as to leave flexibility for national schemes. There are no explicit provisions on historic waste. It is therefore not consistent with amendments 48, 49, 50 and 103. However, Article 13 would apply to all batteries that become waste after transposition of the Directive, whenever they were placed on the market.
To provide additional flexibility, Article 15 would enable de minimis rules for small producers to be established through comitology if the application of the rules on producer responsibility created practical problems in the case of producers handling very small numbers of batteries or accumulators.

7. Information for end-users (Articles 17 and 18 and Annex II)

The common position incorporates no major changes to the provisions on information for end-users other than those necessary to give effect, in full or in part, to European Parliament amendments 4, 52, 53, 56, 57, 59 to 62, 64 and 78 to 81. It does not incorporate amendments 5 or 58 because the Council does not believe that it is appropriate to require labelling to indicate the capacity of batteries and accumulators.

8. Report and review (Articles 19 and 20)

The common position separates the requirements on reporting and review. Consequently, while there would be regular reports on the implementation of the Directive, only one general review would be specified in the Directive.

9. Other

In addition the common position:

— contains, in place of the general and unenforceable exhortations to promote improved environmental performance contained in Articles 5 and 17 of the Commission’s original proposal, concrete reporting requirements in Article 19(3) and general encouragement in the preamble (which is partially consistent with European Parliament amendment 24),
— slightly defers the transposition date (Article 23), and
— limits the scope of voluntary agreements to collection schemes, exports and information for end-users (Article 24).

IV. CONCLUSION

The Council believes that the common position represents a balanced package of measures that would contribute to the protection of the environment without creating unjustified social or economic costs. It looks forward to constructive discussions with the European Parliament with a view to the early adoption of the Directive.