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REGULATION (EC) No 1927/2006 of the EUROPEAN PARLIAMENT AND OF THE COUNCIL

of 20 December 2006

on establishing the European Globalisation Adjustment Fund


Amended by:

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<td>L 167</td>
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| C1               | Corrigendum, OJ L 48, 22.2.2008, p. 82 (1927/2006) |
REGULATION (EC) No 1927/2006 of the EUROPEAN PARLIAMENT AND OF THE COUNCIL  
of 20 December 2006  
on establishing the European Globalisation Adjustment Fund

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty establishing the European Community, and in particular the third paragraph of Article 159 thereof,

Having regard to the proposal from the Commission,

Having regard to the opinion of the European Economic and Social Committee (1),

Having regard to the opinion of the Committee of the Regions (2),

Acting in accordance with the procedure laid down in Article 251 of the Treaty (3),

Whereas:

(1) Notwithstanding the positive effects of globalisation on growth, jobs and prosperity and the need to enhance European competitiveness further through structural change, globalisation may also have negative consequences for the most vulnerable and least qualified workers in some sectors. It is therefore opportune to establish a European Globalisation Adjustment Fund (the EGF), accessible to all Member States, through which the Community could show its solidarity towards workers affected by redundancies resulting from changes in world trade patterns.

(2) It is necessary to preserve European values and to promote the development of fair external trade. The negative effects of globalisation should be tackled in the first instance by a long term, sustainable Community strategy for trade policy aimed at high social and ecological standards. The assistance provided by the EGF should be dynamic and capable of adapting to circumstances in the market that are constantly changing and often unforeseen.

(3) The EGF should provide specific, one-off support to facilitate the re-integration into employment of workers in areas, sectors, territories, or labour market regions suffering the shock of serious economic disruption. The EGF should promote entrepreneurship, for example through micro-credits or by setting up cooperative projects.

(4) Actions under this Regulation should be defined according to strict intervention criteria relating to the scale of economic dislocation and its impact on a given sector or geographical area, to ensure that the financial contribution from the EGF is concentrated on workers in the most seriously affected regions and economic sectors of the Community. Such dislocation is not necessarily concentrated within a single Member State. In such exceptional circumstances, Member States may therefore submit joint requests for assistance from the EGF.

The activities of the EGF should be coherent and compatible with the other Community policies and comply with its acquis, especially the interventions of the Structural Funds, while making a genuine contribution to the Community's social policies.

Point 28 of the Interinstitutional Agreement between the European Parliament, the Council and the Commission of 17 May 2006 on budgetary discipline and sound financial management (1) (Interinstitutional Agreement) determines the budgetary framework of the EGF.

A specific action funded under this Regulation should not receive financial assistance from other Community financial instruments. Coordination with existing or planned modernisation and restructuring measures in the framework of regional development is necessary however, although such coordination should not result in the creation of parallel or additional management structures for actions funded by the EGF.

To facilitate the implementation of this Regulation, expenditure should be eligible from the date on which a Member State begins to provide personalised services to the affected workers. Reflecting the need for a concentrated response aiming specifically at reintegration into employment, a deadline should be set for the use of the financial contribution from the EGF.

The Member States should remain responsible for the implementation of the financial contribution and for the management and control of the actions supported by Community financing, in accordance with Council Regulation (EC, Euratom) No 1605/2002 of 25 June 2002 on the Financial Regulation applicable to the general budget of the European Communities (2) (the Financial Regulation). The Member States should justify the use made of the financial contribution received from the EGF.

The European Monitoring Centre on Change may assist the Commission and the Member State concerned with qualitative and quantitative analyses in order to help in the evaluation of an application for EGF funds.

Since the objectives of this Regulation cannot be sufficiently achieved by the Member States and can therefore, by reason of their scale and effects, be better achieved at Community level, the Community may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty. In accordance with the principle of proportionality, as set out in that Article, this Regulation does not go beyond what is necessary in order to achieve those objectives.

As the period of implementation of the EGF is linked to the duration of the financial framework from 1 January 2007 to 31 December 2013, support should be available to workers affected by trade-related redundancies from 1 January 2007,

HAVE ADOPTED THIS REGULATION:

Article 1

Subject-matter and scope

1. With the aim of stimulating economic growth and creating more jobs in the European Union, this Regulation establishes the EGF to enable the Community to provide support for workers made redundant as a result of major structural changes in world trade

1. By way of derogation from paragraph 1, the EGF shall also provide support to workers made redundant as a direct result of the global financial and economic crisis, provided applications comply with the criteria set out in Article 2(a), (b) or (c). Member States applying for an EGF contribution under this derogation shall establish a direct and demonstrable link between the redundancies and the financial and economic crisis.

This derogation shall apply to all applications submitted before 31 December 2011.

2. This Regulation lays down rules regarding the operation of the EGF in order to facilitate re-integration into employment of workers affected by trade-related redundancies.

Article 2

Intervention criteria

A financial contribution from the EGF shall be provided where major structural changes in world trade patterns lead to serious economic disruption, in particular a substantial increase of imports into the European Union, the rapid decline of the EU market share in a given sector or a delocalisation to third countries, which results in:

(a) at least 500 redundancies over a period of four months in an enterprise in a Member State, including workers made redundant in its suppliers or downstream producers, or

(b) at least 500 redundancies over a period of nine months, particularly in small or medium-sized enterprises, in a NACE 2 division in one region or two contiguous regions at NUTS II level.

(c) In small labour markets or in exceptional circumstances, where duly substantiated by the Member State concerned, an application for a contribution from the EGF may be considered admissible even if the intervention criteria laid down in points (a) or (b) are not entirely met, when redundancies have a serious impact on employment and the local economy. The Member State shall specify that its application does not entirely meet the intervention criteria set out in points (a) or (b). The aggregated amount of contributions in exceptional circumstances may not exceed 15 % of the annual maximum amount of the EGF.

For the purposes of calculating the number of redundancies provided for in points (a), (b) and (c) above, a redundancy shall be counted from:

— the date of the employer's individual notice to lay off or to terminate the contract of employment of the worker,

— the date of the de facto termination of the contract of employment before its expiry, or,

— the date on which the employer, in conformity with the provisions of Article 3(1), of Council Directive 98/59/EC of 20 July 1998 on the approximation of the laws of the Member States relating to collective redundancies (1), notifies the competent public authority in writing of the projected collective redundancies; in this case, the applicant Member State(s) shall provide the Commission with addi-

tional information on the actual number of redundancies effected
according to points (a), (b) or (c) above, and the estimated costs
of the coordinated package of personalised services, prior to the
completion of the assessment provided for in Article 10 of this
Regulation.

For each enterprise in question the Member State(s) shall specify in the
application how the redundancies are being counted.

Article 3

Eligible actions

A financial contribution from the EGF may be made for active labour
market measures that form part of a coordinated package of personalised
services designed to re-integrate redundant workers into the labour
market, including:

(a) for job-search assistance, occupational guidance, tailor-made
training and re-training, including information and communication
technology skills and certification of acquired experience, as well as
for outplacement assistance and entrepreneurship promotion or aid
for self-employment;

(b) for special time-limited measures, such as job-search allowances,
mobility allowances or allowances to individuals participating in
lifelong learning and training activities; and

(c) for measures to stimulate in particular disadvantaged or older
workers, to remain in or return to the labour market.

The EGF shall not finance passive social protection measures.

On the initiative of the Member State concerned, the EGF may finance
the preparatory, management, information and publicity, and control
activities for its implementation.

Article 3a

Eligible persons

Member States can provide personalised services co-financed by the
EGF to affected workers, who may include:

(a) workers made redundant within the period provided for in
Article 2(a), 2(b) or 2(c), and

(b) workers made redundant before or after the period provided for in
Articles 2(a) or 2(c), in cases where an application under the latter
derogates from the criteria set out in Article 2(a), provided that the
redundancies occurred after the general announcement of the
projected redundancies and a clear causal link can be established
with the event which triggered the redundancies during the
reference period.

Article 4

Type of financial contribution

The Commission shall award a financial contribution in the form of a
single instalment, which shall be implemented within the framework of
shared management between the Member States and the Commission, in
accordance with Article 53(1)(b) and Article 53(5) and (6) of the
Financial Regulation.
**Article 5**

**Applications**

1. The Member State(s) shall submit an application for a contribution from EGF to the Commission within a period of 10 weeks from the date on which the conditions set out in Article 2 for mobilising the EGF are met. The application may be supplemented subsequently by the Member State(s) concerned.

2. The application shall include the following information:

   - (a) a reasoned analysis of the link between the redundancies and major structural changes in world trade patterns or the financial and economic crisis, a demonstration of the number of redundancies, and an explanation of the unforeseen nature of those redundancies;

   - (b) the identification of the dismissing enterprises (national or multi-national), suppliers or downstream producers, sectors, and the categories of workers to be targeted;

   - (c) a description of the territory concerned and its authorities and other stakeholders, and the expected impact of the redundancies as regards local, regional or national employment;

   - (d) the coordinated package of personalised services to be funded and a breakdown of its estimated cost, including its complementarity with actions financed by the Structural Funds as well as information on actions that are mandatory by virtue of national law or pursuant to collective agreements;

   - (e) the date(s) on which personalised services to the affected workers were started or are planned to be started;

   - (f) the procedures followed for consulting the social partners; and

   - (g) the authority responsible for management and financial control in accordance with Article 18.

3. Having regard to the actions implemented by the Member State(s), the region, the social partners and the enterprises concerned by virtue of national law or collective agreements, and paying particular attention to actions funded by the European Social Fund (the ESF), the information provided under paragraph 2 shall include a summary description of the actions taken and planned by the national authority and enterprises concerned, including an estimate of their cost.

4. The Member State(s) concerned shall also provide statistical and other information, at the most appropriate territorial level, which the Commission requires to assess the fulfilment of the intervention criteria.

5. On the basis of the information provided under paragraph 2 and any additional information submitted by the Member State(s) concerned, the Commission shall assess, in consultation with those Member State(s), whether the conditions for making a financial contribution under this Regulation are met.

**Article 6**

**Complementarity, compliance and coordination**

1. A contribution from the EGF shall not replace actions which are the responsibility of companies by virtue of national law or collective agreements.

2. A contribution from the EGF shall complement actions of the Member State(s) at national, regional and local level, including those co-financed by the Structural Funds.
A contribution from the EGF shall provide solidarity and support for individual workers made redundant as a result of structural changes in world trade patterns. The EGF shall not finance the restructuring of companies or sectors.

4. In accordance with their respective responsibilities, the Commission and the Member State(s) shall ensure the coordination of the assistance from Community funds.

5. The Member State(s) shall ensure that the specific actions receiving a contribution from the EGF shall not also receive assistance from other Community financial instruments.

Article 7

Equality between men and women and non-discrimination

The Commission and the Member States shall ensure that equality between men and women and the integration of the gender perspective are promoted during the various stages of implementation of the EGF. The Commission and the Member States shall take appropriate steps to prevent any discrimination based on sex, racial or ethnic origin, religion or belief, disability, age or sexual orientation during the various stages of the implementation of and, in particular, in access to, the EGF.

Article 8

Technical assistance at the initiative of the Commission

1. At the initiative of the Commission, subject to a ceiling of 0.35% of the annual maximum amount of the EGF, the EGF may be used to finance the preparation, monitoring, information and creation of a knowledge base relevant to the implementation of the EGF. It may also be used to finance administrative and technical support, as well as audit, control and evaluation activities necessary to implement this Regulation.

2. Subject to the ceiling set out in paragraph 1, the budgetary authority shall make available an amount for technical assistance at the start of each year on the basis of a proposal by the Commission.

3. The tasks set out in paragraph 1 shall be executed in accordance with the Financial Regulation, as well as the implementing rules applicable to this form of implementation of the budget.

4. The Commission's technical assistance shall include the provision of information and guidance for the Member States in using, monitoring and evaluating the EGF. The Commission can also provide information on using the EGF to the European and national social partners.

Article 9

Information and publicity

1. The Member State(s) concerned shall provide information on and publicise the funded actions. The information shall be addressed to the workers concerned, local and regional authorities, social partners, the media and the general public. It shall highlight the role of the Community and ensure that the contribution from the EGF is visible.

2. The Commission shall set up an Internet site, available in all Community languages, to provide information on the EGF, guidance on the submission of applications, as well as updated information on
accepted and refused applications, highlighting the role of the budgetary authority.

Article 10
Determination of financial contribution

1. The Commission shall, on the basis of the assessment carried out in accordance with Article 5(5), particularly taking into account the number of workers to be supported, the proposed actions and the estimated costs, evaluate and propose as quickly as possible the amount of financial contribution, if any, that may be made within the limits of the resources available. The amount may not exceed 50% of the total of the estimated cost referred to in Article 5(2)(d). For applications submitted before the date mentioned in Article 1(1a), the amount may not exceed 65%.

2. Where on the basis of the assessment carried out in accordance with Article 5(5) the Commission has concluded that the conditions for a financial contribution under this Regulation are met, it shall immediately initiate the procedure set out in Article 12.

3. Where on the basis of the assessment carried out in accordance with Article 5(5) the Commission has concluded that the conditions for a financial contribution under this Regulation are not met, it shall notify the Member State(s) concerned as soon as possible.

Article 11
Eligibility of expenditure

Expenditure shall be eligible for a contribution from the EGF from the date(s) on which the Member State(s) concerned starts to provide personalised services to the affected workers, as set out in Article 5(2)(e).

In the case of grants, indirect costs, declared on a flat-rate basis, shall be expenditure eligible for a contribution from the EGF of up to 20% of the direct costs of an operation, provided that the indirect costs are incurred in accordance with national rules, including accountancy rules.

Article 12
Budget procedure

1. The arrangements for the EGF shall comply with the provisions of point 28 of the Interinstitutional Agreement.

2. Appropriations concerning the EGF shall be entered in the general budget of the European Union as a provision through the normal budgetary procedure as soon as the Commission has identified sufficient margins and/or cancelled commitments.

3. Where the Commission has concluded that a financial contribution should be made from the EGF, it shall submit to the budgetary authority a proposal to authorise appropriations corresponding to the amount determined in accordance with Article 10 and a request for the transfer of the amount to the EGF budget line. Proposals may be grouped into batches.

Transfers concerning the EGF shall be carried out pursuant to Article 24(4) of the Financial Regulation.
4. A proposal pursuant to paragraph 3 shall include the following:

(a) the assessment carried out in accordance with Article 5(5), together with a summary of the information on which that assessment is based;

(b) evidence that the criteria laid down in Articles 2 and 6 are met; and

(c) the reasons justifying the amounts proposed.

5. At the same time as it presents its proposal, the Commission shall initiate a trilogue procedure, possibly in simplified form, to seek the agreement of both arms of the budgetary authority on the need to use the EGF and the amount required.

6. On 1 September each year, at least one quarter of the annual maximum amount of the EGF shall remain available in order to cover needs arising until the end of the year.

7. Once the appropriations are made available by the budgetary authority, the Commission shall adopt a decision on a financial contribution.

Article 13

Payment and use of the financial contribution

1. Following adoption of the decision in accordance with Article 12(7), the Commission shall pay the financial contribution to the Member State(s) concerned in a single instalment, in principle within 15 days.

2. The Member State(s) shall carry out all eligible actions included in the coordinated package of personalised services as soon as possible, but not later than 24 months after the date of application pursuant to Article 5, or after the date of commencement of these measures provided that the latter date falls no later than three months after the date of application.

Article 14

Use of the euro

Applications, decisions on financial contributions and reports under this Regulation, as well as any other related documents, shall express all amounts in euro.

Article 15

Final report and closure

1. No later than six months after the expiry of the period specified in Article 13(2), the Member State(s) concerned shall present a report to the Commission on the execution of the financial contribution, including information on the type of actions and main outcomes, together with a statement justifying the expenditure and indicating, whenever appropriate, the complementarity of actions with those funded by the ESF.

2. No later than six months after the Commission has received all the information required under paragraph 1, it shall wind up the financial contribution from the EGF.
Article 16

Annual report

1. By 1 July of each year, and for the first time in 2008, the Commission shall present to the European Parliament and to the Council a quantitative and qualitative report on the activities under this Regulation in the previous year. The report shall focus mainly on the results achieved by the EGF and shall in particular contain information relating to applications submitted, decisions adopted, actions funded, including their complementarity with actions funded by the Structural Funds, notably the ESF, and the winding-up of financial contribution made. It shall also document those requests that have been refused owing to a lack of sufficient appropriations or to non-eligibility.

2. The report shall be transmitted, for information, to the European Economic and Social Committee, the Committee of the Regions and the social partners.

Article 17

Evaluation

1. The Commission shall carry out at its own initiative and in close cooperation with the Member States:

(a) by 31 December 2011, a mid-term evaluation of the effectiveness and sustainability of results obtained; and

(b) by 31 December 2014, an ex-post evaluation with the assistance of external experts, to measure the impact of the EGF and its added value.

2. The results of the evaluation shall be transmitted, for information, to the European Parliament, the Council, the European Economic and Social Committee, the Committee of the Regions and to the social partners.

Article 18

Management and financial control

1. Without prejudice to the Commission’s responsibility for implementing the general budget of the European Communities, the Member States shall take responsibility in the first instance for the management of actions supported by the EGF and the financial control of the actions. To that end, the measures they take shall include:

(a) verifying that management and control arrangements have been set up and are being implemented in such a way as to ensure that Community funds are being used efficiently and correctly, in accordance with the principles of sound financial management;

(b) verifying that the financed actions have been properly carried out;

(c) ensuring that expenditure funded is based on verifiable supporting documents, are correct and regular; and

(d) preventing, detecting and correcting irregularities as defined in Article 70 of Council Regulation (EC) No 1083/2006 of 11 July 2006 laying down general provisions on the European Regional Development Fund, the European Social Fund and the Cohesion Fund (1) and recovering amounts unduly paid together with interest on late payments in accordance with the same Article.

The Member State(s) shall notify any such irregularities to the Commission in due time and keep the Commission informed of the progress of administrative and legal proceedings.

2. The Member State(s) shall make the financial corrections required where an irregularity is ascertained. The corrections made by the Member State(s) shall consist in cancelling all or part of the Community contribution. The Member State(s) shall recover any amount lost as a result of an irregularity detected, repay it to the Commission and, where the amount is not repaid in the time allowed by the Member State(s) concerned, default interest shall be due.

3. The Commission, in its responsibility for the implementation of the general budget of the European Communities, shall take every step necessary to verify that the actions financed are carried out in accordance with the principles of sound and efficient financial management, in compliance with the Financial Regulation. It is the responsibility of the Member State(s) concerned to ensure that it has smoothly functioning management and control systems. The Commission shall satisfy itself that such systems are in place.

To that end, without prejudice to the powers of the Court of Auditors or the checks carried out by the Member State(s) in accordance with national laws, regulations and administrative provisions, Commission officials or servants may carry out on-the-spot checks, including sample checks, on the actions financed by the EGF with a minimum of one working day's notice. The Commission shall give notice to the Member State concerned with a view to obtaining all the assistance necessary. Officials or servants of the Member State concerned may take part in such checks.

4. The Member State shall ensure that all supporting documents regarding expenditure incurred are kept available for the Commission and the Court of Auditors for a period of three years following the winding-up of the financial contribution received from the EGF.

**Article 19**

**Reimbursement of financial contribution**

1. In cases where the amount of the actual cost of an action is less than the estimated amount quoted pursuant to Article 12, the Commission shall require the Member State(s) to reimburse a corresponding amount of the financial contribution received.

2. Where the Member State(s) fails to comply with the obligations stated in the decision on a financial contribution, the Commission shall take the necessary steps to require the Member State(s) to reimburse all or part of the financial contribution received.

3. Prior to the adoption of a decision under paragraphs 1 or 2, the Commission shall conduct a suitable examination of the case and shall, in particular, allow the Member State(s) a specified period of time in which to submit its comments.

4. If, after completing the necessary verifications, the Commission concludes that the Member State(s) is or are not complying with its obligations under Article 18(1), it shall, if no agreement has been reached and the Member State has not made the corrections in a period set by the Commission, and taking account of any comments made by the Member State, decide within three months from the end of the period referred above to make the financial corrections required by cancelling all or part of the contribution from the EGF to the action in question. Any amount lost as a result of an irregularity detected shall be recovered and, where the amount is not repaid in the time allowed by the Member State(s) concerned, default interest shall be due.
Article 20

Review clause

On the basis of the first annual report provided for in Article 16, the European Parliament and the Council may review this Regulation, on the basis of a proposal by the Commission, to ensure that the solidarity objective of the EGF is met and that its provisions adequately take into account the economic, social and territorial characteristics of all Member States.

On the basis of a proposal from the Commission, the European Parliament and the Council may review this Regulation, including the temporary derogation provided for in Article 1(1a).

The European Parliament and the Council shall in any case review this Regulation by 31 December 2013.

Article 21

Entry into force

This Regulation shall enter into force on the day following its publication in the Official Journal of the European Union.

It shall apply from 1 January 2007.

This Regulation shall be binding in its entirety and directly applicable in all Member States.