Proposal for a

REGULATION (EU) No …/… OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

of […]

amending Regulation (EC) No 1905/2006 establishing a financing instrument for development cooperation
EXPLANATORY MEMORANDUM

The Common Market Organisation (CMO) for bananas in the European Union (EU) has traditionally provided a preferential trade regime in favour of African, Caribbean and Pacific (ACP) banana-exporting countries. For several ACP states, banana production for export to the EU forms an important economic activity with multiplier effects for the rest of the economy.

The EU's banana CMO has been challenged since 1995 through the World Trade Organisation's (WTO) Dispute Settlement Mechanism, whose Appellate Body decisions have repeatedly ruled against it. Consequently, the EU has negotiated a trade agreement on bananas within the framework of the WTO. This supports the completion of the Doha Development Agenda's (DDA) agricultural modalities and the full Doha Round. Implementation of this agreement will lead to the reduction of the ACPs' preference margin.

In order to support sustainable development, poverty reduction and to promote the gradual integration of banana-exporting ACP countries into the global economy, the EU has provided assistance to the banana sectors of a number of countries through the Special System of Assistance (SSA, 1994-1999) and the Special Framework of Assistance (SFA, 1999-2008). The SFA operated in twelve banana-exporting ACP countries and expired in December 2008. The external evaluation of the SFA highlights positive results, as stated in the draft Communication on the Biennial Report on the Special Framework of Assistance for traditional ACP suppliers of bananas. Certain countries managed to enhance competitiveness, reflected in ACP bananas' stable export volumes and EU market share. However, production costs in ACP countries generally remain higher than in Most Favoured Nation (MFN) countries. The results of measures to support diversification are less visible and will require more efforts.

A reduction in tariff preferences for ACP banana-supplying countries will lead to additional adjustment requirements, building on the adaptation and restructuring processes underway. In view of these challenges, the European Commission proposes to create an ACP Banana Accompanying Measures (BAM) programme for the main ACP banana-supplying countries.

The measures to be adopted under this programme aim to support the adjustment of areas dependent upon banana exports through budget support or specific interventions. The measures will support the adaptation to broader impacts (e.g. social and environmental), economic diversification policies, or investments in improving competitiveness, where this is a viable strategy. They will take into account the results of and experiences gained through the Special System of Assistance and the Special Framework of Assistance.

The Banana Accompanying Measures are proposed as a temporary programme with a maximum duration of four years (2010-2013). They would have a budget of €190 million and be governed by an Amending Regulation to the Development Cooperation Instrument.

---

3 Belize, Cameroon, Cape Verde, Côte d'Ivoire, Dominica, Grenada, Jamaica, Madagascar, St. Lucia, St. Vincent and the Grenadines, Somalia and Suriname.
Proposal for a

REGULATION (EU) No …/… OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

amending Regulation (EC) No 1905/2006 establishing a financing instrument for development cooperation

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 209(1) thereof,

Having regard to the proposal from the European Commission,

Having regard to the opinion of the European Economic and Social Committee\(^4\),

Having regard to the opinion of the Committee of the Regions\(^5\),

After transmission of the proposal to the national Parliaments,

Acting in accordance with the ordinary legislative procedure,

Whereas:

(1) The European Union (EU), as a contracting party of the World Trade Organisation (WTO), is committed to mainstreaming trade in development strategies and to promoting international trade in order to advance development and poverty reduction worldwide.

(2) The EU supports the African, Caribbean and Pacific (ACP) Group of States on their path to poverty reduction and to sustainable economic and social development, and recognises the importance of their commodity sectors.

(3) The EU is committed to supporting the smooth and gradual integration of developing countries into the world economy with a view to sustainable development. The main ACP banana-exporting countries may face challenges in the context of changing trade arrangements, notably as a consequence of Most Favoured Nation (MFN) liberalisation in the framework of the WTO. Hence an ACP Banana Accompanying Measures programme should be added to the existing Regulation (EC) No 1905/2006

\(^4\) OJ C […], […], p. […].

\(^5\) OJ C […], […], p. […].
The financial assistance measures to be adopted under this programme should aim at supporting the adaptation and/or restructuring of areas dependent upon banana exports through sector-specific budget support or project-specific interventions. The measures should aim to provide for social resilience policies, economic diversification or investment to improve competitiveness, where this is a viable strategy, taking into account the results of and experiences gained through the Special System of Assistance to traditional ACP suppliers of bananas and the Special Framework of Assistance to traditional ACP suppliers of bananas.

The programme should accompany the adaptation process in ACP countries which have exported significant volumes of bananas to the EC in recent years and which will be affected by liberalisation in the framework of the WTO. The programme builds on the Special Framework of Assistance (SFA) for traditional ACP suppliers of bananas. It is in conformity with the EU's international obligations in the framework of the WTO and has a clear restructuring and hence temporary nature, with a maximum duration of four years (2010-2013).

**HAVE ADOPTED THIS REGULATION:**

**Article 1**

Regulation (EC) No 1905/2006 is amended as follows:

(1) Article 4 is replaced by the following:

"**Article 4**

**Implementation of Union assistance**

Consistent with the overall purpose and scope, objectives and general principles of this Regulation, Union assistance shall be implemented through geographic and thematic programmes set out in Articles 5 to 16 and the programmes set out in Articles 17 and 17a."

(2) The following Article 17a is inserted:

"**Article 17a**

**Main ACP banana supplying countries**

1. ACP banana supplying countries listed in Annex IIIa shall benefit from banana accompanying measures. Union assistance to these countries shall aim at supporting their adjustment process following from liberalisation of the EU market for bananas in the framework of the World Trade Organisation. Union assistance measures shall aim at providing for social resilience policies, economic diversification or investment to improve competitiveness, where this is a viable strategy, taking into account the results of and experiences gained through the Special System of Assistance to traditional ACP suppliers of bananas and the Special Framework of Assistance to traditional ACP suppliers of bananas.

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9 [Insert reference to Signature Agreement on Trade Negotiations]
assistance shall take into account the countries' policies and adaptation strategies and shall pay specific attention to the following areas of cooperation:

(a) enhancing the competitiveness of the banana export sector, where this is sustainable, taking into account the situation of different stakeholders in the chain;

(b) promoting the economic diversification of banana-dependent areas;

(c) addressing broader impacts generated by the adaptation process, possibly related but not restricted to employment and social services, land use and environmental restoration, and macroeconomic stability.

2. Within the amount referred to in Annex IV, the Commission shall fix the maximum amount available to each eligible ACP banana-supplying country for financing the actions referred to in paragraph 1 on the basis of a set of objective indicators. The indicators shall include trade in bananas with the EU; the importance of banana exports to the economy in the ACP country concerned; and country's level of development. The measurement of the allocation criteria shall be based on data from years preceding 2009.

3. The Commission shall adopt multi-annual support strategies by analogy to Article 19, and in accordance with Article 21. It shall ensure that such strategies complement the geographic strategy papers of the countries concerned, and the temporary nature of these banana accompanying measures. The support strategies may be reviewed ad hoc, if necessary, but shall not be submitted to a mid-term review."

(3) Article 21 is replaced by the following:

"Article 21

Adoption of strategy papers and multiannual indicative programmes

Strategy papers and multi-annual indicative programmes referred to in Articles 19 and 20, and any reviews thereof referred to in Article 19(2) and Article 20(1), as well as accompanying measures referred to in Articles 17 and 17a respectively, shall be adopted by the Commission in accordance with the procedure referred to in Article 35(2)."

(4) In Article 29, paragraph (1) is replaced by the following:

1. Budget commitments shall be made on the basis of decisions taken by the Commission in accordance with Articles 17a (3), 22(1), 23(1) and 26(1)."

(5) In Article 31(1), the third subparagraph is replaced by the following:

"Participation in the award of procurement or grant contracts financed under a thematic programme as defined in Articles 11 to 16, and the programmes set out in Articles 17 and 17a, shall be open to all natural persons who are nationals of, or legal persons who are established in, a developing country, as specified by the OECD/DAC and in Annex II, in addition to natural or legal persons eligible by virtue of the thematic programme or the programmes set out in Articles 17 and 17a. The Commission shall publish and update Annex II in accordance
with regular reviews of the list of aid recipients of the OECD/DAC, and inform the Council thereof."

(6) In Article 38, paragraphs (1) and (2) are replaced by the following:

1. The financial reference amount for the implementation of this Regulation over the period 2007-2013 is EUR 17,087 million.

2. The indicative amounts allocated to each programme referred to in Articles 5 to 10, 11 to 16 and 17 to 17a are laid down in Annex IV. These amounts are established for the period 2007-2013."

(7) Annex IIIa, as contained in Annex I to the present Regulation, is inserted.

(8) Annex IV is replaced by the contents of Annex II to the present Regulation.

Article 2

This Regulation shall enter into force on the [...] day following that of its publication in the Official Journal of the European Union.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels,

For the European Parliament
The President

For the Council
The President
ANNEX I

"ANNEX IIIa

MAIN ACP BANANA SUPPLYING COUNTRIES

1. Belize
2. Cameroon
3. Côte d'Ivoire
4. Dominica
5. Dominican Republic
6. Ghana
7. Jamaica
8. Saint Lucia
9. Saint Vincent and the Grenadines
10. Suriname"
ANNEX II

"ANNEX IV

INDICATIVE FINANCIAL ALLOCATIONS FOR THE PERIOD 2007-2013 (IN EUR MILLION)

<table>
<thead>
<tr>
<th>Category</th>
<th>Allocation (in EUR million)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total</td>
<td>17 087</td>
</tr>
<tr>
<td>Geographic programmes:</td>
<td>10 057</td>
</tr>
<tr>
<td>Latin America</td>
<td>2 690</td>
</tr>
<tr>
<td>Asia</td>
<td>5 187</td>
</tr>
<tr>
<td>Central Asia</td>
<td>719</td>
</tr>
<tr>
<td>Middle East</td>
<td>481</td>
</tr>
<tr>
<td>South Africa</td>
<td>980</td>
</tr>
<tr>
<td>Thematic programmes:</td>
<td>5 596</td>
</tr>
<tr>
<td>Investing in people</td>
<td>1 060</td>
</tr>
<tr>
<td>Environment and sustainable management of natural resources</td>
<td>804</td>
</tr>
<tr>
<td>Non-State actors and local authorities in development</td>
<td>1 639</td>
</tr>
<tr>
<td>Food security</td>
<td>1 709</td>
</tr>
<tr>
<td>Migration and asylum</td>
<td>384</td>
</tr>
<tr>
<td>ACP Sugar Protocol countries</td>
<td>1 244</td>
</tr>
<tr>
<td>Main ACP banana-supplying countries</td>
<td>190&quot;</td>
</tr>
</tbody>
</table>
LEGISLATIVE FINANCIAL STATEMENT

1. NAME OF THE PROPOSAL:

Accompanying measures for the main African, Caribbean and Pacific (ACP) banana-supplying countries

2. ABM / ABB FRAMEWORK

Policy Area(s) concerned and associated Activity/Activities:

21 (Development)

3. BUDGET LINES

3.1. Budget lines (operational lines and related technical and administrative assistance lines (ex- B.A lines)) including headings:

Proposed lines:

21.06.07 (Banana Accompanying Measures)
21.01.04.01 (Development Cooperation Instrument – Expenditure on administrative management)

The measures proposed will be financed by use of the margin of heading 4 and by redeployment within heading 4.

3.2. Duration of the action and of the financial impact:

Duration will be budgetary years 2010-2013; amount foreseen is €190 million.

In a letter of 15 December 2009 to the ACP banana coordinator Minister Luc Magloire Mbarga from Cameroon, Commissioners Benita Ferrero-Waldner and Karel De Gucht referred to a programme amounting to a maximum of €200 million to assist the main ACP banana suppliers in their adaptation and restructuring process as a result of changing tariff rates. They indicated that in addition to €190 million, the Commission would be willing to examine -together with the budgetary authorities- the possibility of topping up this amount by €10 million in case the corresponding credits should become available in the course of the annual budget procedures.

3.3. Budgetary characteristics:

<table>
<thead>
<tr>
<th>Budget line</th>
<th>Type of expenditure</th>
<th>New</th>
<th>EFTA contribution</th>
<th>Contributions from applicant countries</th>
<th>Heading in financial perspective</th>
</tr>
</thead>
<tbody>
<tr>
<td>Date</td>
<td>Comp/Non-comp</td>
<td>Diff(^{10})</td>
<td>YES</td>
<td>NO</td>
<td>NO</td>
</tr>
<tr>
<td>-----------</td>
<td>---------------</td>
<td>----------------</td>
<td>-----</td>
<td>-----</td>
<td>-----</td>
</tr>
<tr>
<td>21.06.07</td>
<td>Comp/</td>
<td>Diff(^{10})</td>
<td>YES</td>
<td>NO</td>
<td>NO</td>
</tr>
<tr>
<td></td>
<td>Non-comp</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>21.01.04.01</td>
<td>Comp/</td>
<td>Non-diff(^{11})</td>
<td>NO</td>
<td>NO</td>
<td>NO</td>
</tr>
<tr>
<td></td>
<td>Non-comp</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

\(^{10}\) Differentiated appropriations
\(^{11}\) Non-differentiated appropriations hereafter referred to as NDA
4. SUMMARY OF RESOURCES

4.1. Financial Resources

4.1.1. Summary of commitment appropriations (CA) and payment appropriations (PA)

EUR million (to 3 decimal places)

<table>
<thead>
<tr>
<th>Expenditure type</th>
<th>Section no.</th>
<th>Year</th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
<th>2013</th>
<th>n + 4*</th>
<th>n + 5 and later*</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Operational expenditure(^\text{12})</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Commitment Appropriations (CA)</td>
<td>8.1.</td>
<td>a</td>
<td>75</td>
<td>43</td>
<td>41</td>
<td>31</td>
<td></td>
<td></td>
<td>190</td>
</tr>
<tr>
<td>Payment Appropriations (PA)</td>
<td></td>
<td>b</td>
<td>30</td>
<td>30</td>
<td>40</td>
<td>*</td>
<td>*</td>
<td></td>
<td>100*</td>
</tr>
<tr>
<td>Administrative expenditure within reference amount(^\text{13})</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Technical &amp; administrative assistance (NDA)</td>
<td>8.2.4.</td>
<td>c</td>
<td>0.217</td>
<td>0.750</td>
<td>0.950</td>
<td>0.700</td>
<td>*</td>
<td>*</td>
<td>2.617*</td>
</tr>
<tr>
<td>TOTAL REFERENCE AMOUNT</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Commitment Appropriations</td>
<td>a+c</td>
<td>75.21</td>
<td>43.75</td>
<td>41.95</td>
<td>31.70</td>
<td>*</td>
<td>*</td>
<td></td>
<td>192.617*</td>
</tr>
<tr>
<td>Payment Appropriations</td>
<td>b+c</td>
<td>0.217</td>
<td>30.75</td>
<td>30.95</td>
<td>40.70</td>
<td>*</td>
<td>*</td>
<td></td>
<td>102.617*</td>
</tr>
<tr>
<td>Administrative expenditure not included in reference amount(^\text{14})</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Human resources and associated expenditure (NDA)</td>
<td>8.2.5.</td>
<td>d</td>
<td>0.043</td>
<td>0.128</td>
<td>0.128</td>
<td>0.128</td>
<td>*</td>
<td>*</td>
<td>0.427*</td>
</tr>
<tr>
<td>Administrative costs, other than human resources and associated costs, not included in reference amount (NDA)</td>
<td>8.2.6.</td>
<td>e</td>
<td>0.02</td>
<td>0.02</td>
<td>0.02</td>
<td></td>
<td></td>
<td></td>
<td>0.06*</td>
</tr>
<tr>
<td>Total indicative financial cost of intervention</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>TOTAL CA including cost of Human Resources</td>
<td>a+c+d+e</td>
<td>75.26</td>
<td>43.89</td>
<td>42.09</td>
<td>31.84</td>
<td>*</td>
<td>*</td>
<td></td>
<td>193.04*</td>
</tr>
<tr>
<td>TOTAL PA including cost of Human Resources</td>
<td>b+c+d+e</td>
<td>0.26</td>
<td>30.89</td>
<td>31.09</td>
<td>40.84</td>
<td>*</td>
<td>*</td>
<td></td>
<td>103.104*</td>
</tr>
</tbody>
</table>

\(^{12}\) Expenditure that does not fall under Chapter xx 01 of the Title xx concerned.

\(^{13}\) Expenditure within article xx 01 04 of Title xx.

\(^{14}\) Expenditure within chapter xx 01 other than articles xx 01 04 or xx 01 05.
In order to carry out the action programme as well as related payments beyond 2013, proposals for allocation of appropriations of administrative support expenditure will be done within the framework of the next financial perspectives, starting in 2014.

Co-financing details

If the proposal involves co-financing by Member States, or other bodies (please specify which), an estimate of the level of this co-financing should be indicated in the table below (additional lines may be added if different bodies are foreseen for the provision of the co-financing):

<table>
<thead>
<tr>
<th>Co-financing body</th>
<th>Year</th>
<th>n</th>
<th>n + 1</th>
<th>n + 2</th>
<th>n + 3</th>
<th>n + 4</th>
<th>n + 5 and later</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>…………………….</td>
<td>f</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>TOTAL CA including co-financing</td>
<td>a+c</td>
<td>+d+</td>
<td>e+f</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

4.1.2. Compatibility with Financial Programming

☐ Proposal is compatible with existing financial programming.

☑ Proposal will entail reprogramming of the relevant heading in the financial perspective.

☑ Proposal may require application of the provisions of the Interinstitutional Agreement (i.e. flexibility instrument or revision of the financial perspective).

4.1.3. Financial impact on Revenue

☑ Proposal has no financial implications on revenue

☐ Proposal has financial impact – the effect on revenue is as follows:

NB: All details and observations relating to the method of calculating the effect on revenue should be shown in a separate annex.

<table>
<thead>
<tr>
<th>Situation following action</th>
</tr>
</thead>
<tbody>
<tr>
<td>Prior to action [Year n-1]</td>
</tr>
<tr>
<td>Budget line</td>
</tr>
<tr>
<td>a) Revenue in absolute terms</td>
</tr>
</tbody>
</table>

---

15 See points 19 and 24 of the Interinstitutional agreement.
16 Additional columns should be added if necessary i.e. if the duration of the action exceeds 6 years.
4.2. **Human Resources FTE (including officials, temporary and external staff)** – see detail under point 8.2.1.

<table>
<thead>
<tr>
<th>Annual requirements</th>
<th>Year n</th>
<th>n + 1</th>
<th>n + 2</th>
<th>n + 3</th>
<th>n + 4*</th>
<th>n + 5 and later*</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total number of human resources</td>
<td>2.3</td>
<td>7</td>
<td>7</td>
<td>7</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

* In order to complete the action programme as well as the related payments beyond 2013.

4.3. **Financing of the Measures**

The programme will be financed through appropriations under the expenditure of Heading 4 ("The EU as a Global Player"). It is proposed to use part of the available margin under this heading for €75.9 million. Commission services have assessed the availability of funds over the period 2010-2013 in order to ascertain redeployment possibilities because of potential underutilisation, absorption constraints and/or political circumstances. The analysis leads to a proposed redeployment of €95.8 million under Heading 4. For the remaining gap (€18.3 million) the Commission proposes the mobilisation of the Flexibility Instrument.

5. **CHARACTERISTICS AND OBJECTIVES**

5.1. **Need to be met in the short or long term**

Short-term: These measures address the needs of populations in banana-dependent areas of the African, Caribbean and Pacific group of states that have exported more than 10,000 tonnes of bananas on average to the European Union over the past decade and will be adversely affected by the change in EU banana tariff rates.

5.2. **Value-added of Community involvement and coherence of the proposal with other financial instruments and possible synergy**

The proposal establishes time-bound measures to face the reduction in tariff rates. The measures will complement existing external cooperation instruments at the disposal of the Union, and will build on the EU and partners' common experience of support measures funded through the Special Framework of Assistance for traditional ACP banana-supplying countries. Synergies will be obtained by ensuring that measures implemented are in line with EU country assistance strategies.
5.3. Objectives, expected results and related indicators of the proposal in the context of the ABM framework

The objectives will be to maintain or improve the living standards of people living in banana-dependent areas in ACP banana-supplying countries, which will be affected by the change in EU banana tariff rates. Measures will aim at tackling broader (social, economic and environmental) impacts of adaptation, at economic diversification or at supporting investments in competitiveness improvement of the banana industry where this is a viable strategy.

Expected results are:

- In countries where the objective includes economic diversification: a stabilisation or increase of the household income and/or a reduction in the poverty rates of (former) banana workers and their families (which will be a reflection of the fact that a reduction in banana exports to the EU would not negatively affect the country's economy and/or the most affected population)

- In countries where the objectives will be tackled through investments in boosting competitiveness: a stabilisation or increase of banana exports (in volume) to the EU and/or to other countries

Indicators to be used in monitoring and evaluation are:

- Household income in banana-dependent areas (data source: national statistical offices)
- GDP per capita (data source: national statistical offices or World Bank; baseline year: 2008)
- Poverty rates in (former) banana-producing areas (data source: national statistical offices, poverty measurement need to be standardised and comparable across time; where the national statistical offices do not provide data for banana-dependent areas, alternative and comparable indicators shall be used; in the absence of any comparable indicator, the UN Human Development Index shall be used)
- Banana exports to the EU market (in volume and value, measured as EU imports; data source: Eurostat, Comext)
- Banana exports to other countries (other than the EU; data source: to be established, in the absence of harmonised comparable data, national statistical offices shall be used)

5.4. Method of Implementation (indicative)

Show below the method(s)\textsuperscript{17} chosen for the implementation of the action.

\textsuperscript{17} If more than one method is indicated please provide additional details in the "Relevant comments" section of this point
☑ **Centralised Management**

☑ directly by the Commission

☐ indirectly by delegation to:

☐ executive Agencies

☐ bodies set up by the Communities as referred to in art. 185 of the Financial Regulation

☐ national public-sector bodies/bodies with public-service mission

☑ **Shared or decentralised management**

☐ with Member states

☑ with Third countries

☑ **Joint management with international organisations (please specify)**

Relevant comments:

Implementation modalities will be country-specific and determined in connection with the chosen response strategy.
6. MONITORING AND EVALUATION

6.1. Monitoring system

Monitoring will be done by the Commission, making use of information collected by EU Delegations and from national statistical offices and relevant line ministries. This will depend on the type of delivery mechanism of support in each country (budget or programme support).

6.2. Evaluation

6.2.1. Ex-ante evaluation

The likely impact of the changes in banana tariff schedules on ACP banana-supplying countries reliant on the EU market has been analysed by Commission services. In addition, the preceding support programme, Special Framework of Assistance (SFA) for traditional ACP suppliers of bananas has undergone an external evaluation. Whilst the reduction in banana tariff rates are unlikely to have major impacts in countries at the macroeconomic level, at the local level, the implications of Most Favoured Nation (MFN) tariff changes could be very important, depending on the specific cost structure of the banana sector and the room for possible cost saving measures. All countries will need to adjust to lower MFN tariffs and such adjustments may have important social implications.

The situation across ACP countries varies heavily: a reduction in tariffs could lead some of the less competitive banana-supplying countries to stop their banana exports to the EU, whilst in other countries the banana sector could adjust with additional restructuring efforts.

The total annual loss of export revenues of the less competitive banana-supplying countries could be significant and the potential consequences of adjustment on the socio-economic and land use situation of the countries could be important.

The assistance of €190 million is expected to allow ACP countries, which have exported significant volumes of bananas to the EU in the recent past, to continue and/or launch immediate investments and adjustment programmes, in order to counter and mitigate the impacts of the tariff reduction.

6.2.2. Measures taken following an intermediate/ex-post evaluation (lessons learned from similar experiences in the past)

The Special Framework for Assistance (1999-2008) provided support to twelve ACP banana-exporting countries. The final evaluation of this programme indicated that in general banana competitiveness improvement programmes have been successful, but that diversification programmes should be better integrated. Lessons are also drawn from the 2009 review of the Accompanying Measures for Sugar Protocol countries (AMSP), a comparable programme in terms of set-up and types of measures. Lessons from this programme relate to the need to include budget support as a possible implementation modality and for the need for appropriate stakeholder consultation during programming and implementation.
6.2.3. **Terms and frequency of future evaluation**

The assistance scheme should be monitored throughout and assessed in 2012. An impact evaluation should be conducted in 2015/2016, i.e. following a period of implementation of at least four years.

7. **ANTI-FRAUD MEASURES**

The usual anti-fraud measures applicable in development cooperation assistance apply.
### 8. DETAILS OF RESOURCES

#### 8.1. Objectives of the proposal in terms of their financial cost

Commitment appropriations in EUR million (to 3 decimal places)

<table>
<thead>
<tr>
<th>(Headings of Objectives, actions and outputs should be provided)</th>
<th>Type of output</th>
<th>Av. cost</th>
<th>Year n</th>
<th>Year n+1</th>
<th>Year n+2</th>
<th>Year n+3</th>
<th>Year n+4*</th>
<th>Year n+5 and later*</th>
<th>TOTAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>OPERATIONAL OBJECTIVE No.1</td>
<td>10 ACP</td>
<td></td>
<td>75</td>
<td>43</td>
<td>41</td>
<td>31</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Action</td>
<td>1…………………</td>
<td>75</td>
<td>43</td>
<td>41</td>
<td>31</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>- Output 1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>- Output 2</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>TOTAL COST</td>
<td>75</td>
<td>43</td>
<td>41</td>
<td>31</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

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18 As described under Section 5.3
* In order to carry out the action programme as well as related payments beyond 2013, proposals for allocation of appropriations of administrative support expenditure will be done within the framework of the next financial perspectives, starting in 2014.
8.2. Administrative Expenditure

8.2.1. Number and type of human resources

<table>
<thead>
<tr>
<th>Types of post</th>
<th>Staff to be assigned to management of the action using existing and/or additional resources (number of posts/FTEs)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Year 2010</td>
</tr>
<tr>
<td>Officials or temporary staff(^{19}) (XX 01 01)</td>
<td>A*/AD</td>
</tr>
<tr>
<td></td>
<td>B*, C*/AST</td>
</tr>
<tr>
<td>Staff financed(^{20}) by art. XX 01 02</td>
<td>0.67</td>
</tr>
<tr>
<td>Other staff(^{21}) financed by art. XX 01 04/05</td>
<td>1.67</td>
</tr>
<tr>
<td>TOTAL</td>
<td>2.3</td>
</tr>
</tbody>
</table>

\(^*\) In order to carry out the action programme as well as related payments beyond 2013, proposals for allocation of appropriations of administrative support expenditure will be done within the framework of the next financial perspectives, starting in 2014.

8.2.2. Description of tasks deriving from the action

Coordination with main stakeholders (in countries); coordination with Member States, Council and Parliament; preparation of decisions, preparation of contracts, preparation of payments, organisation of studies, audits and evaluation, reporting.

8.2.3. Sources of human resources (statutory)

When more than one source is stated, please indicate the number of posts originating from each of the sources

- Posts currently allocated to the management of the programme to be replaced or extended
- Posts pre-allocated within the APS/PDB exercise for year n
- Posts to be requested in the next APS/PDB procedure
- Posts to be redeployed using existing resources within the managing service (internal redeployment)
- Posts required for year n although not foreseen in the APS/PDB exercise of the year in question

\(^{19}\) Cost of which is NOT covered by the reference amount

\(^{20}\) Cost of which is NOT covered by the reference amount

\(^{21}\) Cost of which is included within the reference amount
The needs for human and administrative resources shall be covered within the allocation that can be granted to the managing DG in the framework of the annual allocation procedure in light of budgetary constraints.

In order to carry out the action programme as well as related payments beyond 2013, proposals for allocation of appropriations of administrative support expenditure will be done within the framework of the next financial perspectives, starting in 2014.
### 8.2.4. Other Administrative expenditure included in reference amount (XX 01 04/05 – Expenditure on administrative management)

**EUR million (to 3 decimal places)**

<table>
<thead>
<tr>
<th>Budget line (number and heading)</th>
<th>Year n</th>
<th>Year n+1</th>
<th>Year n+2</th>
<th>Year n+3</th>
<th>Year n+4*</th>
<th>Year n+5 and later*</th>
<th>TOTAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 Technical and administrative assistance (including related staff costs)</td>
<td>0.217</td>
<td>0.750</td>
<td>0.950</td>
<td>0.700</td>
<td></td>
<td></td>
<td>2.617*</td>
</tr>
</tbody>
</table>

Executive agencies

Other technical and administrative assistance

- *intra muros*
- *extra muros*

Total Technical and administrative assistance | 0.217  | 0.750    | 0.950    | 0.700    |          |                    | 2.617* |

* In order to carry out the action programme as well as related payments beyond 2013, proposals for allocation of appropriations of administrative support expenditure will be done within the framework of the next financial perspectives, starting in 2014.

### 8.2.5. Financial cost of human resources and associated costs not included in the reference amount

**EUR million (to 3 decimal places)**

<table>
<thead>
<tr>
<th>Type of human resources</th>
<th>Year n</th>
<th>Year n+1</th>
<th>Year n+2</th>
<th>Year n+3</th>
<th>Year n+4*</th>
<th>Year n+5 and later*</th>
</tr>
</thead>
<tbody>
<tr>
<td>Officials and temporary staff (XX 01 01)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Staff financed by Art XX 01 02 (auxiliary, END, contract staff, etc.) (specify budget line)</td>
<td>0.043</td>
<td>0.128</td>
<td>0.128</td>
<td></td>
<td>0.128</td>
<td></td>
</tr>
</tbody>
</table>

Total cost of Human Resources and associated costs (NOT in reference amount) | 0.043  | 0.128    | 0.128    |          | 0.128     |                    |

Reference should be made to the specific legislative financial statement for the Executive Agency(ies) concerned.

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22 Reference should be made to the specific legislative financial statement for the Executive Agency(ies) concerned.
In order to carry out the action programme as well as related payments beyond 2013, proposals for allocation of appropriations of administrative support expenditure will be done within the framework of the next financial perspectives, starting in 2014.

Calculation—**Officials and Temporary agents**

Calculation—**Staff financed under art. XX 01 02**

As set out in Point 8.2.1:

One contract agent Group 4 for DG DEV €64,000 per annum covering 4 months in 2010 and the years 2011-2013.*

One contract agent Group 4 for DG AIDCO €64,000 per annum covering 4 months in 2010 and the years 2011-2013.*

Five contract agents Group 4 for ACP delegations €130,000 per annum (including related infrastructure and operational expenditure) covering 4 months in 2010 and the years 2011-2013.*

<table>
<thead>
<tr>
<th>XX 01 02 11 01 – Missions</th>
<th>Year n</th>
<th>Year n+1</th>
<th>Year n+2</th>
<th>Year n+3</th>
<th>Year n+4*</th>
<th>Year n+5 and later*</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

| XX 01 02 11 02 – Meetings & Conferences |
| XX 01 02 11 03 – Committees |
| XX 01 02 11 04 – Studies & consultations |
| XX 01 02 11 05 - Information systems |

2 Total Other Management Expenditure (XX 01 02 11)

3 Other expenditure of an administrative nature (specify including reference to budget line)

**23** Specify the type of committee and the group to which it belongs.
Total Administrative expenditure, other than human resources and associated costs (NOT included in reference amount) | 0.02 | 0.02 | 0.02

* In order to carry out the action programme as well as related payments beyond 2013, proposals for allocation of appropriations of administrative support expenditure will be done within the framework of the next financial perspectives, starting in 2014.

Calculation - *Other administrative expenditure not included in reference amount*