KOMMISSIONEN FOR DE EUROPÆISKE FÆLLESSKABER

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KOMMISSIONENS ARBEJDSPROGRAM FOR 2005

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I INDLEDNING

I 2005 står meget på spil for Den Europæiske Union. EU skal skabe kraftigere vækst og større beskæftigelse ved at puste nyt liv i Lissabon-strategien; det skal tilvejebringe midler til støtte for velstand, solidaritet og sikkerhed ved at nå til enighed om de finansielle overslag; og det skal sikre frihed, sikkerhed og retfærdighed for borgerne på EU-plan ved implementering af Haag-programmet. Der skal træffes centrale afgørelser, som øver direkte indflydelse på det udvidede EU's fremtid. Samtidig minder forfatningen EU om, hvad det er her for, og i hvilken retning det skal bevæge sig. Europa-Kommissionen spiller en central rolle ved gennemførelsen af denne agenda og vil **energisk og beslutsomt søge at føre disse mål ud i livet.**

Følgende særtræk ved det politiske klima i 2005 er af særlig betydning:

- **Den økonomiske vækst** i EU er gået i stå på lidt over 2 %. Dette er ikke nok til at tackle arbejdsløsheden og skyldes generelle svagheder ved EU's evne til at klare sig i konkurrencen og lade de mest vækstfremmende elementer komme til udfoldelse.

- **Ratifikationen af forfatningen** vil give anledning til en intens politisk drøftelse overalt i EU's medlemsstater. Denne drøftelse vil - som det er tilfældet for enhver drøftelse af EU's fremtid - givetvis give anledning til modstridende synspunkter, men den vil også gøre det muligt at styrke den almindelige forståelse for EU.

- Forhandlingerne om **de finansielle overslag** gør det muligt for EU at sørge for, at et af dets vigtigste redskaber, EU-budgettet, indrettes således, at det sikrer en så effektiv produktion i Unionen som overhovedet muligt i overensstemmelse med dens mål.

- 2005 vil være et afgørende år i bestræbelserne for at sikre, at det **nyligt udvidede EU** kommer til at fungere hensigtsmæssigt.

Nærværende lovgivnings- og arbejdsprogram (i det følgende benævnt arbejdsprogrammet) koncentrerer sig om Kommissionens bidrag, fordi det er den, der har ansvaret for klarlæggelsen af den fælleseuropæiske interesse og den politiske målretning af EU's arbejde. Lige fra det europæiske projekts begyndelse har Kommissionens initiativret været det faste grundlag for EU's fremdrift hen imod virkeliggørelsen af fælles mål.

Med arbejdsprogrammet følger forslaget til strategiske mål for 2005-2009. Det er den første mulighed, den nye Kommission har for at bistå med at lægge en linje for EU's arbejde i de kommende fem år. Det slås deri fast, **hvordan og hvor Kommissionen i det kommende år vil bestræbe sig på at gennemføre den strategiske prioritering**, både hvad angår nye og igangværende foranstaltninger. Til selve teksten er knyttet en liste over vigtige nye foranstaltninger.

Kommissionen har i år lagt sig fast på en ny approach for sit arbejdsprogram:

- Arbejdsprogrammet har en kraftigere **politisk fokusering**.

- Der lægges særlig stor vægt på **implementeringen**. Kommissionen har et meget stærkt ønske om at føre de prioriteringsforslag, der findes i bilag I, ud i livet i løbet af året.

- Der bør finde en reel opprioritering sted af en gennemførelse, som foregår ved hjælp af de højeste **gennemførelsesstandarder** og **bedre lovarbejde**. I afsnit III i arbejdsprogrammet gøres der mere detaljeret rede for Kommissionens hensigter.

Desuden tjener arbejdsprogrammet det formål at bistå alle EU's institutioner med at planlægge deres arbejde effektivt. Da det kun omfatter de højest prioriterede af Kommissionens nye foranstaltninger, **vil der desuden blive tilstillet de øvrige institutioner en fuldstændig liste over alle andre dokumenter, som i det kommende år efter planen vil blive omfattet af den interinstitutionelle proces.** Dette betegner en velkommen udvikling hen imod øget koordination af institutionernes arbejde - hvilket er et spørgsmål, som Europa-Parlamentet fremhævede, da det godkendte den nye Kommission. Forfatningen vil være det næste logiske skridt ved at fastlægge et flerårigt interinstitutionelt program, som tilfører EU en fælles strategisk vision. De strategiske mål 2005-2009, som Kommissionen forelægger Europa-Parlamentet og Rådet sideløbende med dette arbejdsprogram som et fælles grundlag for institutionernes arbejde, er inspireret af forfatningens bestemmelser.

II KOMMISSIONENS PRIORITERING FOR 2005

I februar 2004 fastsattes i den **årlige politikstrategi for 2005** prioriteringen af det kommende års foranstaltninger samt de vigtigste initiativer, der var nødvendige for at føre dem ud i livet.

Vedtagelsen af den årlige politikstrategi gør det muligt at sikre en **interinstitutionel dialog** om prioriteringen for det kommende år. Europa-Parlamentet og Rådet foretager en tilbundsgående undersøgelse af Kommissionens forslag og fremsætter ændringsforslag. Disse reaktioner samles til en helhed, som gør det muligt at foretage eventuelle ændringer i prioriteringen og de vigtigste initiativer og indarbejde disse i arbejdsprogrammet.

Som følge af de institutionelle forandringer i 2004 blev der fastsat en lettere procedure end den sædvanlige for dialogen med Europa-Parlamentet. I april opnåede den af Kommissionen foretagne prioritering almindelig støtte med en forstærket fokusering på sikkerhed efter terrorangrebene i Madrid. I Rådets konklusioner blev prioriteringen hilst velkommen, ligesom man anmodede om, at der blev taget fuldt hensyn til konklusionerne fra Det Europæiske Råds forårsmøde.

I takt med arbejdsprogrammets udarbejdelse er der taget fuldt hensyn til institutionernes synspunkter. Navnlig er Kommission helt enig i det overordnede mål om sikring af velstand og bæredygtig udvikling. Den har noteret sig:

- en kraftig understregning af målet om en reel implementering af Lissabon-strategien

- en særlig fokusering på sikkerhed, hvor det er nødvendigt at forvalte det udvidede EU's ydre grænser, at sikre en fælles approach for migrationsstrømme og at styrke indsatsen til bekæmpelse af terrorisme

- en stærk opbakning bag en ambitiøs naboskabspolitik og en virkningsfuld udviklingsagenda.

Resultatet af denne dialog og udvekslingerne med de øvrige institutioner siden den nye Kommissions tiltrædelse retter sammen med udarbejdelsen af de strategiske mål søgelyset mod de vigtigste prioriterede opgaver for 2005:

– Det centrale mål er at øge **velstanden** via nye impulser til vækst og beskæftigelse baseret på en forbedret konkurrenceevne.

– De særskilte mål om **solidaritet** og **sikkerhed** vil blive søgt virkeliggjort som vigtige supplementer til velstanden.

– EU's nye kontinentale legitimitet gør det muligt for EU at udbrede de interne mål til omverdenen via et udvidet **eksternt** ansvar.

De europæiske borgere forventer med rette, at Den Europæiske Union spiller den rolle, der tilkommer den med hensyn til at forbedre deres livskvalitet.

En central faktor, når det drejer sig om at føre dette perspektiv ud i livet, er det gennemgående mål **bæredygtig udvikling.** Den europæiske model er baseret på princippet om, at foranstaltninger, som fremmer konkurreenceevne, vækst og beskæftigelse, økonomisk og social samhørighed og et sundt miljø, gensidigt styrker hinanden. Eksempelvis er en tackling af klimaændringen en forhåndsbetingelse for bæredygtig vækst.

Frihed, sikkerhed og retfærdighed står i centrum for borgernes ønsker. Det Europæiske Råd vedtog på sit møde i november 2004 Haag-programmet, som åbner for en ny etape af opbygningen af et område med frihed, sikkerhed og retfærdighed og udgør et detaljeret handlingsprogram.

Endelig skal Den Europæiske Union, dersom den ønsker at komme tættere på sine borgere, også sørge for at kommunikere på en effektiv måde. Dette blev anerkendt af Det Europæiske Råd på mødet i november 2004, hvor det hilste Kommissionens ønske om at fremlægge en omfattende **kommunikationsstrategi** velkommen.

Vigtigste igangværende tværgående foranstaltninger

- Forhandlinger om de bidrag, som de kommende finansielle overslag og deres underliggende politikker skal yde til virkeliggørelsen af EU's mål for 2007-2013.
- Sikring af et velfungerende udvidet EU og en fuldstændig anvendelse af politikkerne og bestemmelserne i samtlige medlemsstater.

I følgende afsnit gives:

- en beskrivelse af de vigtigste delmål under hvert mål
- et resumé af de foranstaltninger, der efter planen skal vedtages under hver prioriteret opgave
- et resumé af andre centrale igangværende aktiviteter i Kommissionen, som vil bidrage til de prioriterede opgaver i 2005.

II.1 Velstand

Kommissionens centrale politiske mål er at forøge den økonomiske vækst, hvilket forudsætter øget støtte til de mest vækstfremmende elementer som f.eks. forskning og innovation og imødekommelse af behovene i de enkelte sektorer med hovedvægten lagt på tjenesteydelser. Der vil blive tilført konkurrenceevnens europæiske dimension nye impulser via **midtvejsrevisionen af Lissabon-strategien**. På Det Europæiske Råds forårsmøde i marts vil EU og medlemsstaterne få mulighed for at gøre reelle fremskridt hen imod en forbedring af den europæiske models konkurrenceevne som middel til velstand, beskæftigelse, samhørighed og miljøbeskyttelse. Men uden at resultaterne af denne revision skal foregribes, kan Kommissionens arbejde med at bane vej for en fornyet Lissabon-strategi gøres konkret via en række præcise foranstaltninger, som berører nogle af de vigtigste faktorer til sikring af en vellykket vækstpolitik.

- En sund makroøkonomisk ramme er vigtig for en økonomis sundhedstilstand. En omlægning af **stabilitets- og vækstpagten** vil bidrage til at sikre, at der opnås stabilitet via en fornyet aftale om pagtens regler.

- Omkostningerne ved en ringe **infrastruktur** er enorme for den europæiske økonomi. Det transeuropæiske net skal bygge på vækstinitiativet ved at sikre, at de betydelige ekstra midler modsvares af nye foranstaltninger, som gør nettene mere operationelle og bedre koordinerede. En større gennemsigtighed på energimarkedet bør også bidrage til at gøre energiforsyningen mere sikker.

- En ny generation **forskningsprogrammer** vil sikre et veritabelt løft, som kan indsnævre kløften mellem EU's og dets vigtigste konkurrenters forskningsindsats. EU-budgettet bør yde et langt større bidrag til det aftalte mål om, at 3 % af BNI afsættes til forskning. Forskningsprogrammerne bør fokusere på områder, hvor EU kan tilbyde en reel nytteværdi: fremme af viden og samarbejde på et europæisk grundlag, sikring af, at EU's samlede forskningspotentiale udnyttes, og sikring af stordriftsfordele, effektivitet og forenkling. Skabelsen af en videnøkonomi i EU er også ensbetydende med at føre EU's mål om **livslang læring** ud i livet.

- **Innovation og iværksætterlyst** er også afgørende for vækst og jobskabelse. Unionen skal stimulere disse mål ved at føre politikker, som fremmer innovation og iværksætterlyst, og ved at supplere medlemsstaternes indsats. Der skal skabes et innovationsorienteret klima, som strækker sig længere end til teknologisk innovation og omfatter nye veje fremad på områder såsom distribution, marketing og design. EU kan udnytte sin førerstilling på områder som f.eks. økoinnovation til at sikre reelle impulser til fremme af vækst og konkurrenceevne.

- Det **europæiske erhvervsmiljø** skal i højere grad virke ansporende på virksomheder, der ønsker at udforske nye muligheder. Et velfungerende indre marked er en vigtig forhåndsbetingelse for vækst og konkurrenceevne. Hvis de reelle fordele ved det indre marked skal udnyttes fuldt ud, skal der nedbrydes barrierer i centrale sektorer som f.eks. finansielle tjenesteydelser og energi. Effektive markeder og incitamenter til investering og innovation er helt afgørende, når det drejer sig om vækst og jobskabelse: en effektiv konkurrence er i den henseende et af de mest stimulerende elementer. Miljøteknologier kan puste nyt liv i det europæiske erhvervslivs produktivitet og konkurrenceevne. En mere udbredt anvendelse af **informations- og kommunikationsteknologier** vil fremme væksten

ved at øge produktiviteten, åbne nye markeder og forbedre den offentlige service. Der vil blive fremlagt en ny omfattende strategi for det europæiske informationssamfund indtil 2010. Skattepolitikken skal gøre livet lettere for virksomhederne, og risikoen for dobbeltbeskatning skal bortvejres. Men en sådan indsats vil kun være effektiv, hvis den ledsages af en forbedret implementering af indre marked-lovgivningen og en formindskelse af de forskriftsmæssige byrder. Det er nødvendigt med egnede procedurer og retsmidler til sikring af, at reglerne om offentlige indkøb, ophavsret og industrielle ejendomsrettigheder overholdes.

Vigtigste igangværende foranstaltninger

- Omsættelse af vækstinitiativet i konkrete foranstaltninger, navnlig på infrastrukturområdet.
- Fremskyndelse af forberedelserne til det internationale initiativ på området fusionsenergi (ITER).
- Det afsluttende år for handlingsplanen for finansielle tjenesteydelser 2000-05.
- Udvikling af en europæisk rumpolitik.
- Videreudbygning af politikken på centrale indre marked-områder som f.eks. offentlige indkøb (forsvar og offentligt/private partnerskaber), intellektuelle ejendomsrettigheder og finansielle tjenesteydelser (clearing og afvikling).
- Forbedring af den økonomiske styring og udbygning af overvågningskapaciteten vedrørende den makroøkonomiske og statsfinansielle situation.

II.2 Solidaritet

Solidaritet er en af EU-borgerskabets hjørnesten**:**

- Den **sociale dimension** ved målet om at skabe flere og bedre job skal fremmes via en ny social- og arbejdsmarkedspolitisk agenda for de kommende fem år. Det er også nødvendigt med en specifik indsats for at bekæmpe forskelsbehandling, fremme lighed mellem kønnene, anspore til øget arbejdskraftmobilitet, foregribe de problemer, der knytter sig til omstrukturering, og tage initiativ til en drøftelse af, hvorledes problemet med EU's aldrende befolkning skal tackles.

- De fordele, som væksten fører med sig, skal komme alle dele af Unionen til gode, hvis de skal være effektive. Dette er ensbetydende med, at **samhørighedspolitikken** skal nyorienteres og omlægges for at sikre, at midlerne ikke kun går til de regioner, der har det største behov, men også til de sektorer, som kan tilbyde det bedste vækstpotentiale til fremme af konkurrenceevnen på regionalt plan. Samtidig kan politikkerne på områder som f.eks. informationsteknologi bidrage til at forhindre udelukkelse ved at sikre øget adgang.

- At være EU-borger er det samme som at deltage i et partnerskab. Borgerskabet forudsætter foranstaltninger til fremme af **interkulturel diversitet** i og uden for EU og ansporing til aktiv medvirken fra borgernes side inden for Unionen. En særlig fokusering på **ungdommen** vil afspejle denne gruppes forskelligartede interesser. Desuden er det ifølge den seneste høring nødvendigt at ajourføre reglerne for den **audiovisuelle sektor**.

Vort miljøs og vore naturressourcers **bæredygtighed** har længe været anerkendt som en prioriteret opgave for EU og er en del af solidariteten mellem generationerne:

- De **miljømæssige udfordringer, som EU står over for,** kræver en koordineret reaktion fra hele EU's side. Tematiske strategier er en ny approach for miljøpolitikken, som har til formål at gøre sammenkædningerne både inden for og mellem miljøpolitikken og andre sektorpolitikker så omfattende som muligt. Formålet dermed er at sikre, at der tages hensyn til alle aspekter ved politikkerne, og at der kan benyttes en bred vifte af reaktioner på områderne ressourceanvendelse, affald, pesticider, luft, jord samt by- og havmiljø. EU skal også påse, at de miljømæssige og sociale omkostninger ved forskellige valg af transportformer gøres mere gennemsigtige, og anspore yderligere til brug af vedvarende energi. Men det skal også se fremad: vi bør allerede nu overveje, hvilke strategier der vil være nødvendige for at tackle klimaændringen i det kommende årti. En planlægning nu for at sikre en tilpasning til klimaændringen, herunder nye initiativer til fremme af energieffektiviteten, vil bistå erhvervsliv og borgere med at tilpasse sig og gøre fremtidige farer mindre.

- Reformerne af den fælles landbrugspolitik og den fælles fiskeripolitik har allerede banet vej for en mere bæredygtig **forvaltning af naturressourcer,** forbedret konkurrenceevne via mere udtalt markedsorientering i overensstemmelse med Lissabon-strategien og mere støtte til udsatte lokalsamfund. Dette arbejde skal udvides til nye områder såsom en ny etape af sukkerreformen og en tilpasning af lovgivningen om bananer. En ny strategi vil sikre en sammenhængende udvikling af landdistrikter i hele EU og fremme vækst og velstand i landdistrikterne. Den forenklede og forbedrede styring af fiskeripolitikken bør foregå via en samling af indsatsen på ét instrument.

Vigtigste igangværende foranstaltninger

- Iværksættelse af den nye ordning for handel med udledninger og implementering af Kyoto-aftalen.
- Første års implementering af reformen af den fælles landbrugspolitik med indførelse af enkeltbetalingen pr. bedrift.
- Forberedelse af en maritim politik for Unionen.
- Implementering af EU's plan til sikring af biodiversitet.

II.3 De europæiske borgeres sikkerhed

Sikkerhed er et af de områder, hvor EU's borgere har de største forventninger. Foranstaltningerne på området frihed, sikkerhed og retfærdighed kræver udtalt konsensus. Risiciene for sundheds- eller miljømæssige kriser forudsætter i stadig højere grad en paneuropæisk dimension. Foranstaltningerne vil blive fordelt over de forskellige politikområder:

- **Den frie bevægelighed for personer i EU forudsætter en fælles approach for grænsekontrol, asyl og indvandring**. Fælles procedureregler for lovlig indvandring og tilbagesendelse vil sikre lige vilkår for potentielle indvandrere; og det er nødvendigt at tilvejebringe de data, der er nødvendige til en effektiv målretning af politikken. Men grænsekontrol er udgiftskrævende, og byrderne for de medlemsstater, der kan imødese urimeligt store forpligtelser, bør lempes ved hjælp af et system for omkostningsdeling.

- **Truslerne mod sikkerheden i et EU uden indre grænser skal imødegås på koordineret vis**. Et operationelt samarbejde mod terrorisme og organiseret kriminalitet og en forbedret brug af efterretningsvirksomhed vil antagelig udfylde nogle af lakunerne. Kommunikationen bør også forbedres ved oprettelse af bedre net mellem nationale myndigheder og ved sikring af fælles adgang til strafferegistre. Et samarbejde mellem politimyndigheder på transportområdet følger også logisk af det forhold, at der kun er ét fælles transportnet. Unionen har også på visse områder såsom effektiv toldkontrol og kontrol med varer med dobbelt anvendelse et sikkerhedsmæssigt ansvar med virkninger ud over EU's grænser.

- **Adgangen til retsvæsenet bør forbedres**. Dette spørgsmål kan tackles ved hjælp af et samarbejde mellem retsmyndigheder og ved at udvide retsområdet til at omfatte spørgsmål som f.eks. skilsmisse, underholdspligt, arv og testamente. Samtidig skal de personlige rettigheder beskyttes, og Unionen bør træffe forberedelser til den foreslåede optagelse af charteret om grundlæggende rettigheder i forfatningen.

- EU har brug for mekanismer, som kan sikre en hurtig reaktion på kriser og forbedre dets borgeres sikkerhed. S**ikkerheden til søs, på landevej og i fly** kræver en reaktion på EU-plan. **Radioaktivt affald** skal forvaltes hensigtsmæssigt. **Sundhed** er også et område, hvor koordination og udveksling af bedste praksis direkte kan komme borgeren til gode. De fleste regler på området **fødevaresikkerhed** er allerede vedtaget, men anvendelsen deraf skal forbedres ved hjælp af uddannelse og bedre kontrol, ligesom de skal ajourføres på grundlag af den videnskabelige udvikling og forbrugernes behov. **Forbrugerne** har både behov for passende beskyttelse på områder som f.eks. tilsætningsstoffer og passende information om velfærdsstandarder i forbindelse med produktion af fødevarer. Reglerne om **dyresundhed og -velfærd** skal også ajourføres for at afspejle ny videnskabelig viden og øge beskyttelsen af velfærd og sundhed.

- **Sikkerheden i energiforsyningen** bør fremmes ved på lang sigt at nedbringe afhængigheden af importeret olie og gas.

Vigtigste igangværende foranstaltninger

- Sikring af fødevaresikkerhed, plantesundhedskontrol, harmoniseret sundhedskontrol af importerede dyr og importerede fødevarers og foderstoffers sikkerhed.
- Forberedelse af et nyt initiativ på området sikkerhedsforskning.
- Forberedelse af det fælles asylsystems anden fase (inkl. implementeringen af Den Europæiske Flygtningefond II).
- Styrkelse af den fælles visumpolitik og af rejsedokumenters sikkerhed.
- Styrkelse af terrorbekæmpelsen ved udbygning af EU's net og kapaciteter.

II.4 Eksterne prioriterede opgaver

Som følge af **Unionens nye dimension efter udvidelsen** synes der at være et presserende behov for sammen med nabolandene mod syd og øst at oprette en stabil omfattende politisk ramme: virkeliggørelsen af dette andet samarbejdsområde kendetegnet af velstand og stabilitet er den centrale eksterne prioriterede opgave. Dette kræver fuldstændig implementering af Unionens nye naboskabspolitik. Samtidig bør stabiliserings- og

associeringsprocessen vedblivende være den politiske hjørnesten i forholdet til landene på Vestbalkan, og tiltrædelsesprocessen vil blive videreført med førtiltrædelsesstrategien for og indledningen af forhandlinger med Tyrkiet og en fase med aktive forhandlinger med Kroatien.

Desuden kan og skal den udvidede Union **påtage sig et større globalt ansvar**. Kommissionen skal nødvendigvis spille en større rolle med hensyn til fremme af bæredygtig udvikling på verdensplan, navnlig via millennium-udviklingsmålene, og indtage en førerstilling på områderne multilateral styring og reform af FN. EU's integrerede handelspolitik og dets store betydning, når det drejer sig om at fremme udvikling, vil føre til, at det påtager sig et større ansvar i multilaterale institutioner såsom Verdenshandelsorganisationen. Et sammenhængende sæt instrumenter og en forbedret koordination deraf vil styrke EU's muligheder for at reagere effektivt på civile kriser eller efterkonfliktsituationer. Den hurtige ydelse af humanitær bistand efter tsunami-katastrofen viste, i hvor høj grad en effektiv og hurtig ydelse af humanitær bistand fra EU og andre donorer kan bidrage til, at EU lever op til sit globale ansvar. En anden metode til opnåelse af maksimal gennemslagskraft for EU's indsats på verdensplan er at gøre størst mulig brug af dets interne politikkers eksterne dimension.

I tilknytning til de mere langsigtede delmål, der er fastsat i de strategiske mål, agter Kommissionen i 2005 at lægge særlig vægt på indsatsen på følgende to områder: forbindelserne med EU's umiddelbare **naboer** og det bydende nødvendige i en udvikling eksemplificeret ved **Afrika**.

- Via den **europæiske naboskabspolitik** vil de fordele, der er forbundet med EU's udvidelse, også komme nabolandene til gode i form af øget stabilitet, sikkerhed og velstand. I 2005 vil Kommissionen udvide de skræddersyede handlingsplaner, i hvilke der fastsættes mål for hele viften af politiske, økonomiske og sociale spørgsmål, til de nye nabolande, og vil dermed optræde som katalysator for økonomisk og politisk reform. For Middelhavsområdets vedkommende vil Barcelona-processen blive revideret og omarbejdet med henblik på at sikre, at den vedblivende er det mest effektive instrument for partnerskab og dialog og tilbyder et regionalt perspektiv inden for den overordnede approach for naboskab.

- **Udvidelsesprocessen** vil blive videreført med den almindelige strategi til sikring af fremskridt i udvidelsesprocessen (overvågningsrapporter for Bulgarien og Rumænien, situationsrapporter for Kroatien og Tyrkiet). Der vil også blive aflagt rapport om fremskridtet i stabiliserings- og associeringsprocessen for Vestbalkan. Endelig vil det blive vurderet, om det skal anbefales, at der indledes tiltrædelsesforhandlinger med Den Tidligere Jugoslaviske Republik Makedonien.

- EU vil afgive en ny udviklingspolitisk erklæring for at forberede en effektivisering af sin udviklingsindsats og vil forberede FN's **globale revision af millennium-udviklingsmålene** i september 2005 ved at foretage sin egen evaluering og udarbejde forslag til, hvorledes processen videre bør forløbe. Dette vil antagelig omfatte en særlig fokusering på bæredygtig udviklingsfinansiering og effektiv multilateralisme. Desuden bør EU gøre effektiv brug af sine **bilaterale forbindelser**, f.eks. ved udnyttelse af de transatlantiske forbindelsers fulde potentiale.

- EU vil også videreføre sin indsats for at sikre et godt resultat af **Doha-udviklingsrunden,** navnlig ved at arbejde for et mærkbart fremskridt på ministermødet i Hongkong og ved at føre politikker, som fremmer virkeliggørelsen af udviklingsmål.

- Den nye udviklingspolitiske erklæring og den generelle revision af Unionens fremskridt hen imod virkeliggørelsen af millennium-udviklingsmålene bør suppleres med en **særlig strategi for Afrika**. De særlige problemer i Afrika, navnlig Afrika syd for Sahara, skal anerkendes ved iværksættelse af en særlig foranstaltning. En målrettet strategi vil bidrage til, at EU kan sikre et veritabelt kvantitativt og kvalitativt løft i bistanden til Afrika. Den skal tage sigte på et reelt partnerskab på grundlag af veludviklede handelsforbindelser og politiske forbindelser.

Vigtigste igangværende foranstaltninger

- Implementering af en ny EU-naboskabspolitik i henhold til allerede vedtagne handlingsplaner.
- Stabilisering og associering på det vestlige Balkan.
- Forberedelse af Rumæniens og Bulgariens tiltrædelse.
- Implementering af førtiltrædelsesstrategien og tiltrædelsesforhandlinger med Tyrkiet og Kroatien.
- Forhandlinger om en moderniseret pakke instrumenter for eksterne forbindelser inden for rammerne af de samlede finansielle overslag.
- Samarbejde med USA om fredsprocessen i Mellemøsten.
- Videreførelse af igangværende regionale eller bilaterale forhandlinger (Mercosur, Samarbejdsrådet for Golfstaterne) og andre initiativer, som kan udbygge handelsforbindelserne (De Forenede Stater, Canada, ASEAN).
- Implementering af den europæiske sikkerhedsstrategi og videreudbygning af den europæiske sikkerheds- og forsvarspolitik.
- Bistand til AVS-partnerne med at absorbere konsekvenserne af EU's sukkerreform.
- De igangværende forhandlinger om multilaterale miljøaftaler, bl.a. vedrørende klimaændringer.

III. GENNEMFØRELSE OG BEDRE LOVARBEJDE

Høje standarder for EU's styring og lovarbejde er vigtige forudsætninger for troværdigheden og legitimititeten af EU's gennemførelse af politikkerne. Navnlig bidrager bedre lovarbejde og forbedret lovgivningskvalitet direkte til at stimulere vækst, konkurrenceevne og beskæftigelse, samtidig med at der sikres borgerne og miljøet en passende beskyttelse. I erkendelse af betydningen af et bedre lovarbejde vil Kommissionen i første kvartal 2005 på ny iværksætte sin strategi til forenkling og forbedring af de lovgivningsmæssige rammer.

- **Subsidiaritet og proportionalitet.** Kommissionens arbejde vil blive vurderet på grundlag af subsidiaritets- og proportionalitetskravene: EU bør kun træffe foranstaltninger, når det er nødvendigt, og da i den lettest mulige form. Kommissionen noterer sig den særlige rolle, som forfatningen tillægger de nationale parlamenter med hensyn til subsidiaritet.

- **Udbytte af midlerne og ansvarlighed.** EU-budgettet bør kun tages i anvendelse, når det kan give et større udbytte af midlerne end budgetudgifter på nationalt plan. Der skal også

være en klar ansvarlighed for udgifterne med effektive interinstitutionelle mekanismer for dette arbejde. Der skal indføres passende revisions- og kontrolsystemer med en køreplan til sikring af en positiv revisionserklæring fra Den Europæiske Revisionsret. For at beskytte EU's finansielle interesser bør bekæmpelse af svig fremmes ved hjælp af større gennemsigtighed og mere samarbejde.

- **Høring.** Det skal bemærkes, at adskillige af de forslag, der skal vedtages i år, giver anledning til høringer. Kommissionen er overbevist om, at civilsamfundets og andre interesserede parters fulde medvirken ved politikkernes forberedelse øver reel indflydelse på politikkernes kvalitet og effektivitet. Ved høringen af interesserede parter vil Kommissionen i videst mulig udstrækning anvende minimumsstandarderne for høring[1].

- **Konsekvensanalyse.** Efter Kommissionens opfattelse er konsekvensanalyse et vitalt hjælpemiddel, når det drejer sig om at sikre, at politikkerne føres med fuld viden om de faktiske forhold, og den vedbliver med at udbygge sin praksis i dette øjemed[2]. Processen med konsekvensanalyser udstikker retningslinjer for politikkerne via en åben analyse af mulighederne og lægger grunden til en disciplin, som sikrer, at der tages fuldt hensyn til de økonomiske, sociale og miljømæssige faktorer. Desuden giver den en klar og tilgængelig offentlig forklaring på, hvorfor et givet forslag fremsættes. Konsekvensanalyse er derfor gjort til en fast bestanddel af alle forslag i arbejdsprogrammet. I den sammenhæng vil Kommissionen påse, at der i konsekvensanalyserne tages behørigt hensyn til konkurrenceevnen. De eneste tilfælde, hvor det ikke er nødvendigt med en konsekvensanalyse, er grønbøger og høringer af arbejdsmarkedets parter. I disse tilfælde vil en konsekvensanalyse blive foretaget senere, dersom initiativet følges op.

- **Gennemførelse og implementering.** Kommissionen vil beskytte lovarbejdet som helhed. Den vil forstærke sin indsats for at følge den nye approach for gennemførelse af fællesskabsretten[3], navnlig ved hjælp af forebyggende foranstaltninger og streng behandling af overtrædelser, når dette er nødvendigt.

- **Forenkling.** I sammenhæng med sin handlingsplan fra juni 2002 om "bedre og enklere lovgivningsmæssige rammer"[4] foreslog Kommissionen i februar 2003 en rammeforanstaltning for "ajourføring og forenkling af fællesskabsretten"[5] med det formål at sikre en klar, forståelig, ajourført og brugervenlig afledt EF-ret til gavn for borgere, økonomiske beslutningstagere og offentlige forvaltninger. I begyndelsen af 2005 vil Kommissionen gøre udførligt rede for implementeringen af 2003-forenklingsrammen og for sine planer for det fremtidige arbejde med forenkling af gældende lovgivning og ajourføre sit rullende forenklingsprogram. Rådet bifaldt i november 2004 en liste over prioriterede forenklingsopgaver baseret på forslag fra medlemsstaterne og opfordrede Kommissionen til at træffe alle egnede foranstaltninger[6]. Kommissionen har afgivet tilsagn

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1 KOM(2002) 704.

2 Arbejdsdokument fra Kommissions tjenestegrene, Konsekvensanalyse: Kommende skridt – Til støtte for konkurrenceevne og bæredygtig udvikling - SEK(2004) 1377 af 21.10.2004.

3 KOM(2002) 725 af 20.12.2002.

4 KOM(2002) 278 af 6.6.2002.

5 KOM(2003) 71 af 11.2.2003. Rammen har seks indsatsplaner: forenkling, konsolidering, kodifikation, ophævelse, overflødighedserklæring og fællesskabsrettens opstilling og præsentation.

6 Listen over forslag indeholder følgende prioriterede opgaver: plantebeskyttelsesmidler, årsregnskaber, tolvte selskabsdirektiv, olieaffald, affaldsdirektiv, farligt affald, affaldsforbrænding, mærkning af

om senest i marts 2005 at svare på den af Rådet foreslåede prioritering, men nærværende arbejdsprogram for 2005 indeholder allerede Kommissionens svar vedrørende nogle af Rådets prioriterede opgaver[7].

Implementeringen af Kommissionens kodifikationsprogram blev i 2004 forsinket af flaskehalse i oversættelsen i de nye medlemsstater, men der vil efter planen i løbet af 2005 blive tale om en kraftig forøgelse af antallet af nye lovgivningsforslag til kodifikation.

I bilag 3 er angivet en række planlagte forslag med betydelige forenklingsmæssige virkninger.

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levnedsmidler, internationale versus EU-regler for motorkøretøjer, byggevarer, medicinsk udstyr, trykbeholdere, sundhed og sikkerhed på arbejdsstedet, statistikker over erhvervsstrukturer.

7 Det skal bemærkes, at Rådets forenklingsprioriteter ikke altid kræver lovinitiativer fra Kommissionens side.

BILAG I FORSLAG, DER SKAL VEDTAGES I ARBEJDSPROGRAMMETS REGI

BILAG II FORSLAG, HVOR LOVGIVNINGSMYNDIGHEDENS TILTAG AFVENTES

BILAG III FORENKLING

ANNEX I

PROPOSALS TO BE ADOPTED UNDER THE WORK PROGRAMME

I PROSPERITY

Title	Description of scope and objectives	Type of proposal or act
Commission Communication on the future of State aid policy	Consultation document on the future State aid policy. The document will present reflexions for the future State aid policy and will ask for comments from all interested parties. In light of these comments, the Commission will modify the existing rules. These modifications will take place between 2005 and 2008.	Non-legislative action / Other
Proposition d'un règlement du conseil révoquant le Règlement 4056/86	Proposal to repeal the currently applicable provisions of Council Regulation 4056/86, applying the EC competition rules to the maritime transport sector	Legislative Proposal / Regulation
Livre vert sur les demandes de dommages et intérêts pour les violations du droit européen de concurrence (Articles 81 et 82 du Traité).	Private enforcement of the EU competition rules is lagging far behind public enforcement. The lack of a clear set of rules for claims of damages in the EU Member States has as a consequence that there is presently virtually no successful private litigation for damages resulting from infringements of the EU competition rules.	Non-legislative action / Green Paper

	The Green Paper will be used as the springboard for launching a general policy review and to consult stakeholders, a prerequisite to the launching of any formal proposal in this area. Any formal proposal would have as its main objective a higher level of compliance with the EU competition rules.	
Communication on the strengthening of economic governance	This communication will provide elements to strengthen the EU framework in order to 1) better combine discipline with economic growth considerations 2) focus more on the sustainability of the member State's public finances, 3) improve implementation.	Non-legislative action / Commission Communication
Proposition de modification du règlement 1467/97 et/ou 1466/97 sur le Pacte de Stabilité et de Croissance	In its June 2004 Communication and its September 2004 Communication, the Commission considered several elements for strengthening the SGP: (i) placing more focus on debt and sustainability in the surveillance of budgetary positions; (ii) allowing for more country-specific circumstances in defining the medium-term objectives of "close to balance or in surplus"; (iii) considering economic circumstances and developments in the implementation of the Excessive Deficit Procedure; (iv) ensuring earlier actions to correct inadequate budgetary developments. The exercise of revisiting the SGP is meant to adjust the existing framework, strengthening and clarifying it following the adoption of a new Communication on the strengthening of economic governance (2005/ECFIN/21).	Legislative Proposal
Proposition de Règlement du Parlement européen et du Conseil établissant des procédures pour l'autorisation, la supervision et la vigilance concernant les produits d'ingénierie tissulaires humains.	The proposal will establish specific procedures and requirements for the authorisation, supervision and vigilance of human tissue engineered products. Objective is to ensure the free movement of these products, while guaranteeing a high level of safety for patients and medical practitioners	Legislative Proposal / Regulation
Innover pour la compétitivité de l'Europe' - plan d'action pour l'innovation	Suite à la Communication COM(2003)112 final sur la Politique de l'Innovation et aux conclusions du Conseil Compétitivité du 13 mai 2003, un plan d'action en faveur de l'innovation sera établi afin d'accroître la performance compétitive des entreprises européennes en s'appuyant sur des actions communautaires, nationales, locales ainsi que sur la mobilisation transnationale des acteurs privés.	Non-legislative action / Commission Communication
Modification de la directive sur les	The objective is mainly - as announced in the Commission's Communication on Medical Devices of	Legislative

instruments médicaux.	July 2, 2003 COM 2003/0386 - to ensure, through regulatory clarification, a better implementation of the current directives, particularly in the field of conformity assessment and clinical evaluation, to provide more legal certainty by creating a mechanism to take decisions on the qualification of products under the directive, and to provide, and increase transparency of device approval by Notified Bodies .	Proposal / Decision
Programme-cadre pour la Compétitivité et l'Innovation	The framework will include elements focussing on: improving the business environment and entrepreneurship; SMEs access to investment capital; ICT mastery and use; innovation including eco-innovation and the sustainable use of resources.	Legislative Proposal / Decision
Communication reporting on the public consultation on the scope of universal service	This Communication constitutes the Commission's Report to the European Parliament and the Council on its review of the scope of Universal service, required by Art 15(2) of the Universal Service Directive 2002/22/EC.	Non-legislative action / Commission Communication
Communication on i2010 (European Information Society 2010)	The eEurope initiative has made a major contribution to advancing the information society in Europe. This initiative runs to the end of 2005, and there is a need now to plan follow-on activities. The form and content of a future eEurope initiative requires extensive discussion over the coming months in the context of the mid-term review of the Lisbon strategy and on the basis of consultations with a wide range of stakeholders. This Communication will reflect the results of these consultations.	Non-legislative action / Commission Communication
Proposition de Directive sur les Services de Paiement dans le Marché Intérieur	Today the legal framework is fragmented and mostly based on national rules. This Legal Framework for Payments is necessary in order to complement the initiatives launched by industry (e.g. European Payment Council) on the payments infrastructures. It will guarantee an adequate level of customer protection, and ensure legal certainty for all parties. It will provide a passport to payment institutions. It is part of the simplification exercise since it will repeal previous EU texts (Directive 97/5/EC and Recommendation 97/489/EC) and harmonise in a codified way core pieces of legislation on payments in the Internal Market.	Legislative Proposal / Directive

Proposition de directive du Parlement européen et du Conseil modifiant les directives 89/665/CEE et 92/13/CEE portant coordination des dispositions législatives, réglementaires et administratives relatives à l'application des procédures de recours en matière de passation des marchés publics	L'objectif est d'encourager davantage les entreprises communautaires à soumissionner dans n'importe quel Etat membre de l'Union, en leur donnant la certitude qu'elles pourront, si nécessaire, engager des recours efficaces dans le cas où leurs intérêts auraient été lésés lors de procédures de passation de marchés de travaux, de fournitures ou de services.	Legislative Proposal / Directive
Livre Vert sur les obstacles à l'intégration du marché du Crédit Hypothécaire dans l'Union Européenne.	The Green Paper will examine the obstacles to integration and propose policy solutions. It will be of a consultative nature.	Non-legislative action / Green Paper
Proposition de Décision du Conseil instituant un panel en charge des recours contre de décisions de l'OHMI auprès du Tribunal de Première Instance	According to Article 225A of the Treaty, judicial panels may be created to hear and determine at first instance certain classes of action or proceeding brought in specific areas. The appeals lodged against decisions of the Boards of Appeal of the Office for Harmonization in the Internal Market (Trade Marks and Designs) represent almost 30% of the cases to be dealt with by the Court of First Instance. The consequence of this is the congestion of the Court of First Instance, which entails that proceedings are slowed down.	Legislative Proposal / Decision
Proposition de directive concernant la gestion collective des droits d'auteur et droits voisins dans le marché intérieur	The proposal will focus on the management of collecting societies in order to set up a level playing field which will enhance the trust into collecting societies from rightholders and commercial users. Rightholders should therefore see their rights protected in a better way and commercial users should be granted licenses on a more transparent basis, within the Internal Market. The purpose is not to harmonise all the rules governing collecting societies but to impose obligations necessary to the smooth functioning of the Internal Market without prejudging the legal mechanisms to be used by Member States in order to implement them. A Directive seems the most appropriate way to reach that target.	Legislative Proposal / Directive

Livre Vert sur l'Intégration des Services Financiers: Horizon 2005-2010	Following the finalisation of the Financial Services Action Plan 2000-2005 (FSAP), this Green Paper will open a wide-ranging public consultation on the future strategy and policy direction in the area of financial services in order to continuously ensure the benefits of an integrated capital market in the EU. This will be followed up by a Communication later in the year.	Non-legislative action/Green Paper
Communication de la Commission sur les résultats de la consultation lancée par le Livre Vert sur les Marchés Publics de la défense	The Green paper on defence procurement of September 2004 [COM (2004)608] consulted stakeholders on the need to take a Community initiative in order to improve cross-border competition in certain types of defence procurement. The Commission shall communicate to the Council, to the EP and to stakeholders the outcome of this consultation, and publicly announce the concrete action(s) that it intends to take as a follow-up (if any).	Non-legislative action / Commission Communication

Proposition de directive concernant l'exercice de droit de vote des actionnaires dans les entreprises cotées	Creation of an integrated legal framework to facilitate efficient shareholder communication and decision-making (participation to meetings, exercise of voting rights, cross-border voting)	Legislative Proposal / Directive
CE: Proposition de Décision du Parlement européen et du Conseil relative au septième Programme-cadre pluriannuel de la Communauté européenne pour la recherche, le développement technologique et les activités de démonstration, visant à contribuer à la création de l'Espace Européen de la Recherche (2007-2013) Euratom: Proposition de Décision du Conseil relative au septième Programme-cadre pluriannuel de la Communauté européenne de l'énergie atomique (EURATOM) pour des activités de	These proposals concern the EU Framework Programmes for research funding for the period 2007-2013. The research programmes will be designed and intended to reinforce the momentum towards the realisation of a knowledge-based society, building on the European Research Area. The proposals, containing the main orientations will be further detailed in a set of proposals for specific programmes and rules for participation. The overall aim is to maintain and reinforce momentum in creating an effective knowledge-based economy	Legislative Proposal / Decision

recherche etc		
Communication de la Commission au Parlement européen et au Conseil: mieux légiférer pour la compétitivité	The document will take stock of the progress already accomplished in the Better Regulation area, set targets that need to be followed both at the Community and Member States levels to enhance regulatory management practices and launch a series of new actions that will contribute to further established the leadership role of the Commission in pursuing the Community's Better Regulation strategy.	Non-legislative action / Commission Communication
Communication/Recommendation de la Commission concernant l'application expérimentale de la "taxation au pays de résidence" pour les petites et moyennes entreprises dans l'Union européenne	The concept of "Home State Taxation" provides in simple terms that the profits of a group of companies active in more than one Member State should be computed according to the rules of one company tax system only, the system of the Home State of the parent company of the group. Each participating Member State would continue, however, to tax at its own corporate tax rate its share of the profits of the group's business activities in that State. This approach addresses precisely the tax issues which hamper SMEs most in their cross-border activities: disproportionately high tax compliance costs resulting from the administrative tax formalities, bookkeeping requirements etc.; current difficulties with the cross-border offsetting of losses.	Non-legislative action / Commission Communication

Communication on the new generation of tax and customs programmes	The programmes Fiscalis 2003-2007 and Customs 2007 expire at the end of 2007, while EMCS will expire at the end of 2008. New programmes are going to be proposed to improve security, increase the fight against fraud through financing informatics networks to exchange information between tax and customs authorities. The new programmes will extend the existing programmes to the new financial perspectives period, and will also cover security at the external frontier.	Non-legislative action / Commission Communication
Proposition de règlement du Parlement européen et du Conseil modifiant le règlement (CEE) n° 2913/92 du Conseil établissant le code des douanes communautaire	Simplification des procédures douanières dans un environnement informatisé. L'objectif est de revoir les procédures douanières en vue de leur simplification radicale au moyen d'outils modernes y compris l'outil informatique.	Legislative Proposal / Regulation
Council Directive to restructure the tax bases of the annual circulation and registration taxes in order to make passenger car taxation more CO2 efficient and more consistent with the internal market and introduce a registration tax refund scheme	Ensure the smooth functioning of the Internal Market and avoid double payment of Registration Tax.	Legislative Proposal / Directive
Communication au Parlement européen et au Conseil sur un cadre commun de tarification des infrastructures des transports avec propositions relatives aux charges aéroportuaires et pour l'usage des ports maritimes	Document stratégique relative à la tarification des infrastructures et aux conditions de prise en compte des coûts réellement occasionnés par l'usage des infrastructures. Basée sur la connaissance accumulée aux niveaux européen et nationaux, ce document répond au souci d'une tarification plus juste, plus efficace, permettant de contribuer à une compétition plus équilibrée entre les modes ainsi qu'au financement des dépenses d'infrastructures. La Communication inclura les dispositions modales correspondant aux initiatives rendues nécessaires à court terme. Les études d'impact seront à prévoir seulement pour les textes législatifs qui accompagneront la communication de la Commission.	Non-legislative action / Other

Proposition concernant la structure de gestion du projet industriel SESAME (entreprise commune) pour la réalisation technique du Ciel unique.	The Single European Sky legislation seeks to consolidate air traffic service provision to be more efficient at the European level and to accelerate the development and implementation of the future European ATM system. The programme (SESAME – Single European Sky Implementation Programme) to develop the future system will require significant involvement at the European level and is currently estimated in the region of 200M□/year from 2007 to 2017 and subsequent implementation investments could amount to 5bn□. A programme of such magnitude, needing to be driven at the European level, requires a robust and effective governance structure, able to mobilise and direct the necessary resources in an efficient and transparent way. The initiative seeks to make proposals to put in place the necessary governance structures to ensure that the SESAME (Single Sky implementation programme) can be properly funded and managed.	Legislative Proposal / Directive

Bilan global à mi-parcours de la mise en oeuvre des mesures préconisées dans le Livre blanc "La politique européenne des transports à l'horizon 2010: l'heure des choix"	The Commission's White Paper established a mid-term review in 2005 to check whether its objectives and precise targets were being attained or whether adjustment need making. As the original instrument used was a Communication from the Commission, the mid-term review has to be same kind of instrument.	Non-legislative action / Commission Communication
Communication de la Commission relative à l'application des articles 87 et 88 due Traité CE sur les aides d'état dans le domaine ferroviaire	L'objectif poursuivi par cette communication (lignes directrices) est d'établir un cadre pour le financement étatique du secteur ferroviaire fournissant aux Etats membres et aux tiers les clarifications et la transparence nécessaires afin de faciliter l'application correcte des règles relatives aux aides d'Etat dans un environnement concurrentiel cohérent à l'échelon européen et en conformité avec le droit communautaire.	Non-legislative action / Commission Communication
Communication au Parlement Européen et au Conseil sur la mise en place d'un marché intérieur de l'électricité et du gaz naturel et le besoin (eventuel) d'un paquet de mesures pour améliorer son fonctionnement.	Providing a detailed analysis of the current situation with respect to the functioning of the electricity and gas market, identifying improvements and persisting obstacles, assessing the need for further measures.	Non-legislative action / Commission Communication

II SOLIDARITY

Title	Description of scope and objectives	Type of proposal or act

-Règlement du Conseil portant organisation commune des marchés dans le secteur sucre. -Règlement du Conseil (CE) modifiant le règlement (CE) n° 1782/2003 du Conseil du 29 septembre 2003 établissant des règles communes pour les régimes de soutien direct dans le cadre de la politique agricole	The aim of the reform of the sugar CMO is to accomplish a sustainable agricultural model in the sugar sector in line with the principles and objectives of CAP reform (improved competitiveness, greater market orientation and sustainable market balance) through a combination of the elements of price and quota reduction and restructuring instruments as well as by integrating the compensation for income losses due to price cuts into the single farm payment.	Legislative Proposal / Regulation
Décision du Conseil sur les orientations stratégiques de la Communauté pour le développement rural pour la période de programmation 2007-2013	The strategy document will set the EU priorities in the main policy fields of competitiveness of agriculture and forestry, land management, environment, quality of life and economic diversification in rural areas.	Legislative Proposal / Decision
Règlement du Conseil modifiant le règlement 404/93 portant sur l'organisation commune des marchés dans le secteur de la banane	Adaptation of the Common Market Organisation for bananas, Council Regulation nº 404/93, taking into account accession and in view of the "tariff only" system to enter into force by January 2006 at the latest. The Council regulation will be followed by a Commission regulation for application.	Legislative Proposal / Regulation
Communication de la Commission sur les politiques à l'égard de la jeunesse	Youth policy needs to be developed in an integrated and holistic direction, encompassing each young person's life from school to active citizenship and working life, and enabling all young people to have access to the full range of tools and facilities with which to make a success of their lives. It would bring together in a coherent whole the main policy initiatives (social, education, citizenship, mobility, health, immigration, entrepreneurship...), rebalancing policies giving greater priority to issues affecting youth, addressing the cross-cutting issues, and grounded in an approach based on knowledge-based policymaking. One proposed approach on these lines would be a European Pact for Youth.	Non-legislative action / Commission Communication

Proposition de décision du Parlement européen et du Conseil établissant l'Année européenne du Dialogue interculturel 2008	The Year will seek to raise the visibility and importance of intercultural dialogue as a useful tool for addressing both internal and external challenges. More specifically, the Year will focus on raising awareness of the European citizens on the importance of intercultural dialogue, identifying and disseminating best practices in the field of intercultural dialogue, strengthening co-operation, reflection and dialogue between the actors (at all levels) of intercultural dialogue and contributing to the European Neighbourhood policy.	Legislative Proposal / Decision
Proposition de décision du Conseil établissant un programme d'action communautaire pour la promotion de la citoyenneté active	Cette proposition introduit un nouveau programme d'action pour faciliter la participation active des citoyens au devenir de l'Europe. Elle prend le relais d'un acte de base légale dont l'objectif est de fonder, jusqu'en 2006, l'octroi de subventions pour la promotion de la citoyenneté européenne. Concrètement, le programme accordera un soutien tant à des initiatives connues comme l'organisation de jumelages de villes, qu'à des actions nouvelles comme le développement de projets de recherche-action, de panels des citoyens et de mise en réseau entre associations, instituts, fondations, communautés locales et villes ou encore à de grands évènements qui accorderaient une visibilité accrue à la citoyenneté européenne active et au dialogue interculturel.	Legislative Proposal / Decision
Proposition pour une décision du Conseil établissant une Année européenne de la mobilité des travailleurs 2006 – Vers un marché européen du travail	The decision will designate 2006 as the European Year of Mobility for workers as a means of promoting geographical mobility within and between Member States as a contribution to improving the efficiency of European labour markets, economic performance, the professional prospects of workers and the quality of living and working conditions.	Legislative Proposal / Decision
Livre vert sur la gestion de l'évolution démographique dans l'Union européenne	The objective of this Green Paper will be, on the one hand, to identify the consequences of the ageing of the EU population on employment, social protection, migration. It will, on the other hand look for mechanisms aimed at ensuring intergenerational solidarity necessary to guarantee EU internal social cohesion. The Green Paper will launch a broad debate and will allow to gather information and opinions from national and EU institutions as well as from the civil society (involved NGO for example).	Non-legislative action / Green Paper

Communication établissant un nouvel Agenda Social (2006-2010)	A programming document outlining key initiatives to be deployed over next 5 years to work towards meeting employment and social goals in the context of the Lisbon Strategy.	Non-legislative action / Commission Communication
Communication sur les restructurations et l'emploi	La Commission présentera au cours du premier semestre 2005 une Communication couvrant d'une façon cohérente les différents aspects et les politiques communautaires susceptibles de contribuer à une gestion plus positive et plus anticipative des restructurations. This Communication will also include the second stage consultation of social partners on corporate restructuring and European works councils. As a result of the first consultations held in 2002 regarding corporate restructuring and in 2004 regarding European works councils, the social partners have worked on case studies in order to identify best practices and guidelines. Taking into account these results, the objective of the Commission's initiative is to stimulate social dialogue and propose ways in order to provide the best conditions for anticipation and managing change, in particular through effective transnational information and consultation of employees.	Non-legislative action / Commission Communication
Intégration des personnes exclues du marché de l'emploi - 2ème phase de consultation aux partenaires sociaux	Fin 2004, une première communication aura lancé la première phase des consultations des partenaires sociaux et autres acteurs institutionnels et de la société civile portant sur des orientations pour les actions possibles de l'Union. Les propositions de cette deuxième étape de la procédure de consultation prendront en compte les résultats de cette première consultation.	Non-legislative action / Commission Communication
Communication sur "la lutte contre la discrimination – approche politique"	As a follow-up to the 2004 Green Paper public consultation document on "Equality and non-discrimination in an enlarged European Union", the new Commission will present its policy approach in the field of non-discrimination for the coming years.	Non-legislative action / Commission Communication
Proposition de règlement du Parlement européen et du Conseil relatif aux mesures à prendre contre la pollution de	To lay down the technical requirements for the approval and free circulation of vehicles in the internal market; to set emission limits for light duty vehicles (“EURO V”); to define technical	Legislative Proposal / Regulation

l'air par les émissions des véhicules à moteur et abrogeant la directive 70/220/CEE (y compris l'introduction d'exigences d'émissions EURO V)	requirements concerning hybrid vehicles and regenerating filters.	
Stratégie thématique relative à la pollution de l'air	The Thematic Strategy on Air Pollution will outline the environmental objectives for air quality and measures to be taken to achieve the meet these objectives. The Thematic Strategy will be based on a long-term, strategic and integrated policy advice to protect against significant negative effects of air pollution on human health and the environment. In respect of the simplification of existing legislation, one of the measures that is envisaged for inclusion in the strategy is the recasting/merging of the air quality framework directive (96/62/EC) and the first three daughter directives (1999/30/EC, 2000/69/EC, 2002/3/EC) and possible the Decision on the exchange of air quality monitoring data (97/101/EC).	Legislative Proposal / Directive
Stratégie thématique pour la prévention et le recyclage des déchets	This Communication follows the consultation paper COM(2003)301 "Towards a thematic strategy on the prevention and recycling of waste". It will identify means to further develop waste management policy and will focus on the means to promote more sustainable waste management, by minimising the environmental impacts of waste while also taking into account economic and social considerations. A legislative proposal amending waste framework legislation on substantive aspects will be part of the Strategy package. This will also be an opportunity to simplify this legislation by amending redundant and obsolete provisions.	Non-legislative action / Commission Communication
Stratégie thématique pour l'utilisation durable des ressources naturelles	Following on from the Communication (COM 2003 572) Towards a thematic strategy on the sustainable use of natural resources, the Strategy will set out the Community policy on the use of natural resources through the development of a framework and measures that allow resources to be used in a sustainable way without further harming the environment, whilst achieving the objectives of the Lisbon strategy. Reduction of environmental impacts taking into account a life cycle approach is among the strategic goals. Both institutions and stakeholders have given input to the development of the strategy.	Non-legislative action / Commission Communication

Stratégie thématique pour la conservation et la protection du milieu marin	The strategy will be designed to achieve a good biological, chemical and physical status in the marine environment. Rather than develop policies for the different uses and users of the marine environment- fishing sector, shipping, oil and gas etc, the strategy will look at a number of policy areas from the marine environment perspective to ensure that the different policies and legislative measures deliver high levels of environmental protection. Communication + possible Framework Directive	Legislative Proposal / Directive
Communication visant à maîtriser l'impact du transport aérien sur le changement climatique	The Communication will suggest an approach and set out options for economic instruments to reduce the climate change impact of aviation.	Non-legislative action / Commission Communication
Stratégie Thématique concernant l'Utilisation Durable des Pesticides	The Strategy will propose a number of measures and initiatives with the objective of a reduction of the impacts of pesticides on human health and the environment in order to achieve a more sustainable use of pesticides as well as a significant overall reduction in risks and of the use of pesticides consistent with the necessary crop protection. Communication with proposal for Framework Directive (Communication - option consultation ESC/CoR; Framework mandatory)	Legislative Proposal / Directive

Communication – Mettre un terme a l'appauvrissement de la biodiversité d'ici 2010	The Communication will lay down a road map on priority objectives and actions to meet the EU and global objectives, set by heads of state and government, relating to halting (EU) and significantly reducing (global) the decline of biodiversity by 2010. The European Council 2003 and 2004 has called for accelerated action in this regard. ENV Council (28 June 2004) called for a report to Council and Parliament as early as possible in 2004, taking account of the ongoing biodiversity policy review process and in particular the 'Message from Malahide' (which comprises stakeholder consensus on objectives and targets towards achieving the overall 2010 objective).	Non-legislative action / Commission Communication
Stratégie thématique pour les sols	The Soil Strategy will address the issue of how to protect and improve the quality of European soils and how to use them in a sustainable manner. Building on the analysis of the causes identified in COM(2002)179, it will present a cost-effective approach for soil protection in the short, medium and long term. It will include the most suitable combinations of measures at the most appropriate level of intervention. The Directive (framework) will address the various soil issues described in the Communication COM(2002) 179. Justification for rescheduling: Given that the strategy covers new area of policy development it was thought more appropriate to submit to the new Commission for decision. Impact assessment ongoing but was not completed in time for adoption in 2004.	Legislative Proposal / Directive
Stratégie thématique pour l'environnement urbain	The Thematic Strategy seeks to improve the environmental performance of Europe's towns and cities, and secure a healthy living environment for Europe's urban citizens. It will do this by seeking to provide a coordinated and coherent policy framework with mechanisms and solutions for addressing the environmental problems in Europe's urban areas. It will focus on 4 priority areas – environmental management in urban areas, sustainable urban transport, sustainable construction and sustainable urban design.	Non-legislative action / Commission Communication
Communication sur les stratégies de changement climatiques	Reply to the Spring European Council 25/26 March 2004 who invited the Commission to come up with an analysis of benefits and costs of mid and long-term climate strategies, incl. targets as input for his consideration in Spring 2005.	Non-legislative action / Commission Communication

	Justification rescheduling: Communication originally foreseen for 2004 but was rescheduled to allow time for circumstances to change to facilitate entry into force of Kyoto Protocol.	
Proposition de règlement du Conseil portant sur le financement Communautaire pour la mise en oeuvre de la Politique Commune de la Pêche	DG FISH proposal for a Council Regulation on Community support measures for the implementation of the CFP will be the second fisheries-specific proposal in the context of the financial perspectives 2007-2013 following the adoption by the Commission in July 2004 of the proposal on the future European Fisheries Fund (See COM(2004)497). The proposal will cover the following domains: external policy actions, scientific advice, data collection, governance, contribution to Member States' control expenditure. The proposal will make a significant contribution to simplification, since it will re-group into one single instrument different legal instruments that now deal with some of the domains that will be covered (such as data collection, governance, contribution to Member States' control expenditure).	Legislative Proposal / Regulation
Communication on eAccessibility	This communication addresses the barriers created by the applications of technology, in particular for elderly people and people with disabilities. It will outline European policies and actions to promote accessibility, focusing on public procurement, certification and legislation.	Non-legislative action / Commission Communication
Directive du Parlement et du Conseil modifiant la directive 89/552/CEE du Conseil et la directive 97/36/CE du Parlement européen et du Conseil (TV sans frontières)	Establish a level playing field for all services providing audiovisual content by electronic means in a technologically neutral way.	Legislative Proposal / Directive
Stratégie de la Communication	This document will aim at: - providing a tool for improved coordination of Communication strategies of the main EU institutional players. - objective: contribute to a better image and communication of the EU toward the EU citizen.	Non-legislative action / Commission Communication

Communication de la Commission pour un Instrument de Solidarité et de Réaction Rapide, pouvant aboutir (selon les résultats de la Task-Force présidé par la DG. REGIO et selon les décisions qui seront prises par le collège) à une Proposition pour une/un Décision/Règlement du Conseil sur un Instrument de Solidarité et de Réaction Rapide	Extract from COM(2004)487 final, heading 3: citizenship: "Action at European level will also make possible a common approach to emergency situations. A solidarity and rapid reaction instrument will provide citizens with a European response in the event of major disasters. The scope of the foreseen instrument will include both immediate response (co-ordination and deployment of resources to combat a disaster as the event unfolds) and financial assistance to cope with emergency situations in the aftermath of an unforeseen crisis. It could also address the need to cover preparedness measures. The instrument will provide funding to give support to victims of terrorism; address civil protection requirements; and react to public health crises, as well as the effects of other natural disasters."	Non-legislative action / Commission Communication
Proposition pour un règlement du Conseil instituant l'Instrument européen de Solidarité et de Réaction Rapide	Extract from COM (2004)487 final, heading 3: citizenship: "Action at European level will also make possible a common approach to emergency situations. A solidarity and rapid reaction instrument will provide citizens with a European response in the event of major disasters. The scope of the foreseen instrument will include both immediate response (co-ordination and deployment of resources to combat a disaster as the event unfolds) and financial assistance to cope with emergency situations in the aftermath of an unforeseen crisis. It could also address the need to cover preparedness measures. The instrument will provide funding to give support to victims of terrorism; address civil protection requirements; and react to public health crises, as well as the effects of other natural disasters."	Legislative Proposal / Regulation
Proposition de décision du Conseil portant Orientations stratégiques de la Communauté sur la Cohésion	Définition des priorités de la Communauté en matière de cohésion économique, sociale et territoriale.	Legislative Proposal / Decision
Green Paper on a European Energy Efficiency Initiative	The Green Paper on energy efficiency will set forth policy options and possible measures to be carried out in the next five years and their expected results. It will identify market barriers which prevent capturing the existing 20% cost-effective savings potential. Delivering this savings will contribute significantly to meeting our Kyoto commitment, as well as to improving security of supply, competitiveness and employment in the EU. The Green paper will also explain what we have done until now and where we are as regards energy efficiency. It will cover the areas of heat,	Non-legislative action / Green Paper

	electricity and transport and all the end-use sectors.	
Communication concernant un plan d'action pour la Biomass	To increase the contribution of the biomass sector to the EU-25 renewable energy objective of 12% by 2010 in the gross domestic energy consumption and future objectives for 2020.	Non-legislative action / Commission Communication
Communication au PE et le Conseil sur les énergies renouvelables	Rapport complet sur la directive 2001/77, art.4 basé sur l'obligation de la Commission de bien documenté sur le régime de soutien des énergies renouvelables	Non-legislative action / Commission Communication

III SECURITY

Title	Description of scope and objectives	Type of proposal or act
Programme cadre Droits fondamentaux et la Justice	To support the development and implementation of judicial cooperation in civil and criminal matters aiming at creating a true area of justice, provide financial support to accompany the inclusion of the charter of fundamental rights in the Constitution, including promotion of the charter, support for democratic participation and for the fight against violence and the fight against drugs as well as the fight against racism and anti-semitism.	Legislative Proposal / Framework decision (JHA)
Programme cadre Sécurité et garantie des libertés	To ensure an effective operational cooperation in the fight against terrorism, including its consequences, organised crime and general crime, to support the provision of intelligence on a European scale and to strengthen the prevention of crime and terrorism, in order to promote secure societies based on the rule of law.	Legislative Proposal / Framework decision (JHA)

Programme cadre Solidarité et gestion des mouvements migratoires	To support the principle of solidarity in managing people flows by ensuring a fair share of responsibilities between Member States as concerns the financial burden arising from the introduction of an integrated management of the Union's external borders and from the implementation of common policies on asylum and immigration.	Legislative Proposal / Framework decision (JHA)

Communication de la Commission au Conseil et au Parlement Européen concernant le Plan d'action de lutte contre la drogue (2005-2008)	The Action Plan should have as a general aim to address the drugs problem in the EU. It should provide a guide to all actors in setting priorities in the drugs policies area and ensure that they are implemented.	Non-legislative action / Other
Proposition de directive du Conseil relatives à des normes minimales en matière de procédures de retour et de reconnaissance mutuelle de procédures d'expulsion	Proposal to promote the establishment of common standards relating to all phases of return. Basic requirements for the ending of legal and illegal residence in particular with regard to expulsion; minimum standards for detention and removal.	Legislative Proposal / Directive
Livre Vert sur les successions et testaments	The objective is to launch a wide consultation of interested subjects on legal and practical issues arising in international situations in the area of successions and wills.	Non-legislative action / Green Paper
Livre vert sur le droit applicable aux divorces	There are currently no Community rules in the field of applicable law to divorces; this, put together with the current jurisdiction rules of the "Brussels II" Regulation, lead to unsatisfactory situations. The Green Paper launches a wide-range consultation on the problems that may arise in this field and proposes possible remedies.	Non-legislative action / Green Paper
Fundamental Rights Agency	To enlarge the mandate of the European Monitoring Centre on Racism and Xenophobia in order to create an agency with a mandate covering the fundamental rights. Its main task will certainly be to collect and to treat data with a view of helping its stakeholders (namely the EU institutions and the MS). The Agency will be created by a Regulation proposed by the commission.	Legislative Proposal / Regulation

The Hague Programme "Strengthening Freedom, Security and Justice in the European Union": an Action Plan	The European Council of 4-5 November 2004 endorsed in its Conclusions the "Hague Programme: strengthening freedom, security and justice". This Programme sets the priorities in this policy area for the next five years. In the light of this Programme, the European Council invited the Commission to present an Action Plan in 2005 with proposals for concrete actions and a timetable for their adoption and implementation.	Non-legislative action / Other
Proposition de décision relative à la création d'un système informatisé d'échange d'information sur les condamnations pénales	La décision aura pour objectif de créer les bases nécessaires à la mise en place d'un mécanisme européen informatisé permettant d'échanger les informations contenues dans les registres nationaux.	Legislative Proposal / Decision (CFSP/JHA)
Council decision creating a European Law Enforcement Network in the fight against terrorism (LEN)	Pursuant to the Communication of the European Commission on Preparedness and the Consequence Management in the Fight against Terrorism the Commission proposes additional measures to strengthen the existing instruments on civil protection and consequence management. Terrorist attack responses require that the protection of public health and safety must also include traditional law enforcement besides the present civil protection systems. Law enforcement authorities in Member States should therefore have access to alerts produced by the different European alert systems managed by the Commission and should also be able to input relevant information thereto. The intention of the Commission is therefore to establish a law enforcement alert mechanism (the Law Enforcement Network, LEN) to be hosted by Europol and connected with other European rapid alert and rapid response systems managed by the Commission (notably ARGUS) whilst respecting national competences. Participation of Europol will take place within the limits of the Europol Convention.	Legislative Proposal / Decision
Communication de la Commission sur les obligations alimentaires dans le but d'améliorer l'exécution	The proposals intend to facilitate the recovery of maintenance obligations within the European Union. First of all, it is a matter of allowing a maintenance decision given in a Member State to be recognised and enforceable in any other Member State without any further procedure being	Legislative Proposal / Regulation

effective des décisions en matière alimentaire	required (abolition of exequatur) and improving cooperation between national authorities. Secondly, it is a matter of simplifying access of citizens to enforcement procedures of maintenance decisions in any Member State by establishing minimum common standards.	
Commission proposal for a Council Framework Decision on mutual recognition of non-custodial pre-trial supervision measures	To enable Member States to mutually recognise alternative measures to pre-trial detention with a view to reinforce the right to liberty and the principle of innocence in a common area of freedom, security and justice	Legislative Proposal / Framework decision (JHA)
Proposal for a council framework decision on information exchange under the principle of availability	The Framework Decision shall lay down common standards for the processing and protection of personal data in the course of activities under Title VI TEU.	Legislative Proposal / Framework decision (JHA)
Proposal for a Council framework decision on adequate standards for the transfer of personal data for the purpose of police and judicial co-operation in criminal matters	Personal data cannot be shared with the USA or any other third country unless there is an agreement in place. The agreement must ensure that the transmission of personal data to the entities and to the authorities of third States which are not subject to the Council of Europe Convention of 28.1.1981 may be effected only when an adequate level of data protection is ensured. The proposed decision would define exactly what is meant by "an adequate level of data protection".	Legislative Proposal / Framework decision (JHA)

Livre vert sur l'établissement d'un Centre européen sur les migrations	In 2002 a new budgetary line was inserted in the budget of the European Communities for a pilot/preparatory action to establish a European Migration Monitoring Centre. This action will be drawing to a close in 2005. The Green Paper will set out the European Commission's analysis of the progress made so far in establishing a European Migration Network (EMN) and will seek views on the best way forward including options for the form and structure.	Non-legislative action / Green Paper
Communication portant sur un programme d'action relatif à l'immigration légale	To list a series of proposals and measures to be put forward in the area of legal migration, as a follow up to the "Study on the links between legal and illegal migration" (COM(2004)412) and of the Green Paper on economic migration (to be published end 2004). Such measures could include : the revision of the 2001 proposal for a directive on the admission of economic migrants (COM(2001)386); proposals on a common approach to the issue of regularisations, and on the pooling of information on the legal migration channels for third country nationals; the establishment of recruitment and training centres (including cultural and language training)in the countries of origin for skills which are needed at EU level	Non-legislative action / Commission Communication
Proposition de directive du Parlement européen et du Conseil relative aux mesures pénales visant à assurer le respect des droits de propriété intellectuelle	Legislative initiative aiming at ensuring that in Member State all serious infringements of an intellectual property right, as well as attempts at, participation in and instigation of such infringements, are treated as a criminal offence.	Legislative Proposal / Directive
Proposition d'une Décision-cadre sur la lute contre la contrefaçon	L'objectif poursuivi est de rapprocher les législations pénales des Etats membres et d'améliorer la coopération judiciaire pour lutter plus efficacement contre la contrefaçon, en particulier lorsque celle-ci est liée à la criminalité organisée. La décision cadre a notamment pour objet d'harmoniser les seuils minimaux des sanctions pénales	Legislative Proposal / Framework decision (JHA)

Communication sur un nouveau programme sur la santé et politique des consommateurs et proposition pour une décision du Parlement européen et du Conseil	1. Financial Perspectives 2007-2013 (Commission Communication 2004 – 487, heading 3 "citizenship"): health and consumer policy programme to replace the existing instruments in this area. 2. Current consumer policy strategy runs out at the end of 2006, financial instrument expires 2007, combined instrument is to be launched by then. 3. Current Public Health Programme expires at the end of 2008. New political approach for consumer policy and health, streamlining of instruments. This is consistent with the new Commission Health strategy, which will take the form of a Commission Communication. If not done, this will leave consumer and public health policies without political and financial programme in the medium term.	Legislative Proposal / Decision
Proposition de directive du Conseil relative à des mesures communautaires de lutte contre la grippe aviaire	To update Community measures for the control of avian influenza to the current scientific knowledge. To improve the control of this very important disease in the Community. Current legislation (Council Directive 92/40/EC) is obsolete and must be replaced by a new Directive, which takes into account the most updated scientific knowledge on disease control.	Legislative Proposal / Directive
Communication et proposition de directive concernant la protection des poulets d'élevage	Establishing minimum standards for the protection on farm of all chickens kept for the production of meat in the EU	Legislative Proposal / Directive
Directive du Conseil sur les conditions de santé animale pour la mise sur le marché, l'importation et le transit des animaux d'aquaculture et de leurs produits, ainsi que sur les mesures minimales pour la prévention et le contrôle de certaines maladies	The EU rules for placing on the market of aquaculture animals and minimum Community measures for control of certain fish and mollusc diseases are laid down in Council Directives 91/67/EEC, 93/53/EEC and 95/70/EC respectively. These were drafted mainly to take into account the European aquaculture industry for salmonids and oysters. Since adoption, the aquaculture industry has developed significantly. New fish species, especially marine, are used, and enlargement has brought new farming practices and more new fish species. The importance of farming mussels, clams and abalones is continuously increasing. Commission Communication (2002)511 final on a strategy for the sustainable development of European Aquaculture: "There is a continuous need for the Commission to regularly review,	Legislative Proposal / Directive

	update and simplify the animal health Community legislation for aquatic animals and products with regard to ever changing developments, particularly in the diversity of aquaculture production and in international practical experience and scientific knowledge”.	
Communication de la Commission concernant un Programme européen sur la Nutrition et la Santé (Livre vert)	Tackling the rise of obesity particularly among young people.	Non-legislative action / Green Paper
Livre blanc sur "Une meilleure formation pour des denrées alimentaires plus sures"	The heart of the problem is a lack of a harmonised approach to the design and developments of national control systems. The WP on Food Safety placed particular emphasis on this and clearly indicates the need to address the issues with appropriate actions to achieve a high standard of consumer protection across the EU. The EP and the Council, on 29 April 2004, adopted Regulation No 882/2004 on official control which identifies training as a key issue. Article 51 of the Regulation empowers the Commission to develop training programmes for staff of competent authorities of the Member States, which may be open to participants of third countries, in particular developing countries. This action will develop a White Paper on a Community training strategy in the area covered by Regulation 882/2004.	Non-legislative action / White Paper
Proposition d'amendement de la Directive 91/414/CEE relative au classement sur le marché des produits de protection des plantes	Adaptation to technical progress and re-organisation of regulatory provisions concerning the placing of plant protection products on the market. Commitment of the Commission in its progress report to Council and European Parliament (COM 444(2001)final.	Legislative Proposal / Directive
Proposition de la Commission pour un règlement établissant un paquet de mesures sur les agents alimentaires "améliorants"	•To recast and simplify the existing food additives legislation and update the evaluation and authorisation procedures (EFSA, comitology) • To harmonise the area of food enzymes through the new proposed Community rules • To modernise and adapt the existing legislation on flavourings to technological and scientific developments and to establish clear evaluation and authorisation procedures (EFSA, comitology).	Legislative Proposal / Regulation

Règlement du Conseil modifiant et mettant à jour le règlement CE N° 1334/2000 instituant un régime communautaire de contrôles des exportations de biens et technologies à double usage.	Council Regulation (EC) No 1334/2000 should be amended in order to take account of the review of the operation of the Regulation and of its implementation by Member States, and to take account of UN Security Council Resolution 1540 of 2005.	Legislative Proposal / Regulation
3ième paquet pour la sécurité maritime (8 propositions législatives)	Les éléments du paquet sont les suivants : (1) - une proposition de règlement sur la responsabilité des Etats du pavillon, (2) - une proposition législative sur le contrôle par l'Etat du port, (3) - la modification de la directive sur le suivi du trafic, (4) - une proposition législative sur les enquêtes après accidents, (5) - la responsabilité et l'indemnisation des dommages aux passagers (6) la responsabilité et l'indemnisation des dommages de pollution et (7) réforme des sociétés de classification (8) l'extension des compétences de l'Agence européenne de sécurité maritime (4ième trimestre)	Legislative Proposal / Regulation
Communication au Parlement européen et au Conseil et proposition de règlement relatif à l'extension des compétences de l'Agence européenne de la sécurité aérienne	Ce paquet comprend une Communication et une proposition de règlement. La Communication présentera les étapes d'extension des tâches de l'Agence de sécurité aérienne d'ici 2010 pour couvrir l'ensemble du champ de la sécurité aérienne (opérations aériennes et licences des équipages de conduite, gestion du trafic aérien, aéroports). La Communication sera accompagnée par une proposition de règlement qui concerne la première étape de cette extension (opérations aériennes et licences des équipages de conduite). Voir aussi 2004/TREN/010 pour la proposition législative	Non-legislative action / Commission Communication
Communication au Parlement européen et au Conseil sur la transparence et le fonctionnement du marché européen des hydrocarbures	Déterminer les moyens par lesquels l'UE peut viser à assurer une plus grande stabilité des prix pétroliers. Evaluer les éventuelles réformes nécessaires du système européen de stocks de sécurité.	Non-legislative action / Commission Communication

Communication sur la mise en oeuvre du Livre Vert en matière de sécurité d'approvisionnement énergétique	Dans les quatre années qui ont suivi l'adoption du Livre Vert "Vers une stratégie européenne de sécurité d'approvisionnement énergétique"(COM(2000)769 final du 29.11.2000) la Commission a fait la proposition de la presque totalité des initiatives qui y étaient identifiées. L'élargissement, l'entrée en vigueur du protocole de Kyoto, le renforcement des relations avec les pays producteurs, notamment avec la Russie, la conjoncture du marché internationale et la situation économique mondiale rendent nécessaire une réévaluation de la sécurité d'approvisionnement énergétique de l'Union européenne.	Non-legislative action / Commission Communication
Communication concernant la sûreté dans les différents modes de transport, y compris la question du financement.	Les transports constituent une cible potentielle pour des attentats terroristes. Les attentats de New York et Washington en 2001, contre le pétrolier Limbourg en 2002, de Madrid en 2004 ont mis en évidence la nécessité de renforcer les mesures de protection de tous les modes de transport. Une gamme de mesures est nécessaire, au niveau européen, national et des entreprises de transport. L'objet de la Communication sera de présenter ces mesures en mettant en évidence l'articulation nécessaire entre les différents modes, aires géographiques et acteurs et de donner des orientations sur la question du financement des mesures de sûreté.	Non-legislative action / Commission Communication
Communication et proposition de directive pour une meilleure sécurité de transport et une plus grande sûreté par la création d'un espace de coopération policière et judiciaire dans les réseaux transeuropéens de transport	This is a package including a Communication and a proposal for a directive aiming at improved transport safety and increased security over Transeuropean Transport Networks through the application of best practice prevention and enforcement methods through inter-modal and international cooperation between police forces, inspectorates and judicial authorities responsible for different transport modes (namely road, water and rail). See also item 2005/TREN+/041.	Non-legislative action / Commission Communication
Proposition d'établissement d'une entreprise commune sur la base du traité EURATOM pour organiser la recherche dans le domaine de la gestion des déchets radioactifs	Proposal to set up a Joint Undertaking (i.e. company with special status) under the provisions laid down in the Euratom Treaty in order to co-ordinate and carry out RD&D on specific topics of importance for the advancement of radioactive waste management in the EU.	Legislative Proposal / Decision

IV EXTERNAL RESPONSIBILITY

Title	Description of scope and objectives	Type of proposal or act
Accelerating progress towards achieving the Millennium Development Goals - Proposals for EU contribution to the UN 2005 MDG High Level Event	To generate debate, commitments, agenda building in the area of finance for development, coherence for development and specific actions for Africa.	Non-legislative action / Commission Communication
Communication to the Council and the European Parliament "Towards Monterrey II - Reinforced commitments as the contribution of the enlarged EU to sustainable financing for development"	Define EU contribution into the international processes on Financing for Development leading into the stocktaking event on the Millennium Development Goals (UN Major Event September 2005): Proposals for new political commitments by the EU that will impact on the global process, as EU collectively is the largest provider of development assistance worldwide; most prominent themes: (1) further increased ODA levels towards achieving the internationally agreed 0.7% ODA/ GNI target over time, (2) improved aid effectiveness, (3) Innovative Sources on Financing, (4) debt relief within/ beyond the HIPC initiative for Heavily Indebt Poor Countries	Non-legislative action / Commission Communication
Communication sur une stratégie UE pour l'Afrique.	-Importance stratégique des relations UE-Afrique -Développement accru des relations institutionnelles entre l'UE et l'UA et notamment entre les deux Commissions -Engagement déliberé de l'UE à aider l'Afrique et soutenir les structures continentales (UE, NEPAD) -Engagement de l'UE à faire un effort particulier pour que l'Afrique puisse atteindre les MDGs, car les indicateurs et prévisions sont actuellement alarmants -Engagement de l'UE pour aider l'Afrique dans sa nouvelle politique de prévention et résolution des conflits (Facilité de Paix,… -Référence aux EPAs, EBA, et appui à l'intégration régionale africaine (9ème FED) et rôle entre	Non-legislative action / Commission Communication

	commerce et Développement	
Proposition pour une nouvelle déclaration sur la politique de développement de la CE	Revised policy statement on the EC Development Policy setting objectives and key principles underlying the Community approach to development co-operation. The development policy statement is by definition an overarching document setting the general direction and objectives of EC development policy. It provides political guidance and defines some key principles underlying the Community's approach to development co-operation. Development cooperation contributes to different degrees to the various objectives of EU's external action: from human rights and democracy, to security and world peace, to sustainable development, to a sound system of global governance. In this framework development cooperation has a specific mission: eradicating poverty. It is by focusing on its specific mission that it can maximise its contribution to the overall external action of the Union.	Non-legislative action / Commission Communication
Communication from the Commission to Council and Parliament on a Framework for accompanying measures for Sugar Protocol Countries affected by the reform of the EU sugar CMO	The reform of the sugar CMO will substantially reduce internal EU sugar prices. This will in turn affect ACP countries benefiting from preferential access to the EU market through the Sugar Protocol. The Communication on the reform of the sugar CMO states that the Commission will support the adaptation process of affected ACP countries and India. The proposal for accompanying measures aims at defining EC objectives, orientations and priorities for trade and development support for affected countries.	Non-legislative action / Commission Communication
Mandate for negotiations with Croatia - Commission communication for the opening of negotiations with Croatia	Mandate for negotiations with Croatia: Commission communication for the opening of negotiations with Croatia	Non-legislative action / Commission Communication
Strengthen political and cultural dialogue with Civil Society between EU Member States and Turkey	Strengthen political and cultural dialogue with Civil Society between EU Member States and Turkey The third pillar of the strategy on Turkey entails a substantial strengthening of political and cultural dialogue. The Commission will present proposals on how to support the political and cultural dialogue bringing people together from EU Member States and Turkey. Civil Society	Non-legislative action / Commission Communication

	should play the most important role in this dialogue, which should be facilitated by the EU.	
Mandate for negotiations with Turkey	This corresponds to the second pillar of the strategy on Turkey. Commission communication for the opening of negotiations with Turkey and the specific way of approaching accession negotiations with Turkey	Non-legislative action / Commission Communication
Opinion on the Former Yugoslav Republic of Macedonia	Opinion on the Former Yugoslav Republic of Macedonia. Assessment by the Commission whether to recommend that negotiations for accession to the European Union be opened with the Former Yugoslav Republic of Macedonia	Non-legislative action / Opinion
Revised Accession Partnership for Turkey	The Revised Accession Partnership is representing the first pillar of the strategy drawn up by the recommendation on Turkey. In order to guarantee the sustainability and irreversibility of Turkey's progress to the continued fulfilment of the Copenhagen political criteria the EU should continue to monitor progress of the political reforms closely. This will be done on the basis of a Revised Accession Partnership setting priorities for further reforms.	Legislative Proposal / Decision
Draft Council decision for a European Partnership for Croatia	European Partnership for Croatia in order to support effort to move closer to the European Union. Draft Council decision on principles, priorities for action and conditions contained in the European Partnership. To set the framework for assistance programming taking stock of the new status of Croatia as a candidate country.	Legislative Proposal / Decision
2005 Enlargement package: Strategy paper on progress in the enlargement process Comprehensive monitoring reports for Bulgaria and Romania	2005 Enlargement package: Strategy paper on progress in the enlargement process Comprehensive monitoring reports for Bulgaria and Romania Regular report on Croatia's progress towards accession Regular report on Turkey's progress towards accession / A general review of progress of the political reforms.	Non-legislative action / Other

Regular report on Croatia's progress towards accession Regular report on Turkey's progress towards accession / A general review of progress of the political reforms.		
Report for Western Balkans - SAP Annual reports on the Stabilisation and Association process (Albania, Bosnia and Herzegovina, FYROM, Serbia and Montenegro)	Report for Western Balkans - SAP report : Report on the state of advancement of the Stabilisation and Association Process for Western Balkans. It aims to take stock of the progress made by the individual countries and by the region as a whole with respect to a certain number of political and economic criteria. Annual reports on the stabilisation and association process (Albania, Bosnia and Herzegovina, FYROM, Serbia and Montenegro). These annual reports concern the state of implementation of the stabilisation and association process and will be presented together with the enlargement package. They aim to take stock of the progress made by the individual countries and by the region as a whole with respect to a certain number of political and economic criteria within the framework of the SAP.	Non-legislative action / Other
Communication regarding the opening of consultations on joint ENP Action Plans with Armenia, Azerbaijan and Georgia, accompanied by 3 Country Reports	On the basis of Country Reports drawn up by the services, and its appraisal of the overall situation, the Commission may issue a recommendation to the Council to decide on the opening of bilateral consultations with Armenia, Azerbaijan or Georgia on the establishment of joint ENP Action Plans.	Non-legislative action / Commission Communication
Communication on EU-US relations	Communication will focus on deepening of economic partnership and on ways to upgrade the framework of EU-US relations.	Non-legislative action / Commission Communication

Communication de la Commission sur le dixième anniversaire du Processus de Barcelone	To review the ten years of the Barcelona Process and make proposals for refocusing to be discussed at the Euro-Mediterranean Foreign Affairs Ministers' meeting in Luxembourg (29-30 May) and at the Ministerial meeting in Barcelona (29/30 November)	Non-legislative action / Commission Communication
Five European Neighbourhood Action Plans with Egypt and Lebanon; Armenia, Azerbaijan and Georgia, on the basis of Country Reports presented earlier	Action Plans are the key instruments in the process of bringing our neighbours closer to the Union. Action Plans contain a set of jointly defined key priorities in the following selected areas: Political dialogue and reform; trade and measures preparing partners for gradually obtaining a stake in the EU's Internal Market; justice and home affairs; energy, transport, information society, environment and research and innovation; and social policy and people-to-people contacts. Action Plans are tailored to reflect the specific state of relations with each country, its needs and capacities, as well as the interests of the EU and the partner country concerned. Their implementation will be monitored on a regular basis, and the Action Plans adapted accordingly.	Agreement with third countries / Council Decision for the conclusionsof an agreement.
A new approach to the relations between the European Union and Latin-America	It is necessary to update and to revisit our strategy towards Latin America. This should include new approaches to our relations in order to build an alliance on global governance, to promote and defend the EU economic interest in the region, to strengthen the economic growth and sustainable development including social cohesion and to enable the EU to have a strong partner in particular for reasons of global peace and security. The last strategic EC Communication regarding our relations with Latin America dates ten years ago.	Non-legislative action / Commission Communication
Proposition de décision du Conseil sur les directives de négociation pour des accords bilatéraux d'intégration économique sur les services et l'investissement entre la Communauté et ses Etats Membres d'une part et les partenaires méditerranéens d'autre part	The proposed Decision will allow the Commission to open negotiations with the countries of the Euromed process (except Turkey) on investment and trade in services and will give the Commission negotiating guidelines for these negotiations.	Legislative Proposal / Decision

ANNEX II

Legislative proposals awaiting action by the Legislator

Economic and Financial Affairs

- Proposal for renewal of the Interinstitutional Agreement on budgetary discipline and improvement of the budgetary procedure. COM(2004)498
- Proposal for a Council Decision on the systems of the European Communities' own resources and Proposal for a Council Regulation on the implementing measures for the correction of budgetary imbalances in accordance with Articles 4 and 5 of the Council Decision of (..) on the system of the European Communities' own resources. (2004/0170/CNS)
- Proposal for a Regulation of the European Parliament and of the Council on mutual administrative assistance for the protection of the financial interests of the Community against fraud and any other illegal activities (2004/0172/COD)
- Proposal for a Directive of the European Parliament and of the Council on the criminal-law protection of the community's financial interests COM(2001)272 - 2001/0115 (COD)
- Proposal for a Council Regulation amending Regulation (Euratom) No 1074/1999 concerning investigations conducted by the European Anti-Fraud Office (OLAF). (2004/0038/COD)
- Proposal for a Regulation of the European Parliament and of the Council amending Regulation (EC) No 1073/1999 concerning investigations conducted by the European Anti-Fraud Office (OLAF) (2004/0035/COD)
- Commission proposal for a Council Regulation laying down provisions on the European Regional Development Fund, the European Social Fund and the Cohesion Fund to replace Council Regulation 1260/1999 (2004/0163/AVC)
- Commission proposal for a Regulation of the European Parliament and Council on the European Regional Development Fund to replace Regulation 1783/1999. (2004/0167/COD)
- Commission proposal for a Council Regulation on the Cohesion Fund to replace Council Regulation 1264/1999 amending Regulation 1164/1994 establishing the Cohesion Fund (2004/0166/CNS)
- Commission proposal for a Regulation of the European Parliament and Council establishing a European Grouping on Cross-border cooperation (2004/0168/COD)

Taxation / Customs Union

- Proposal for a Council Directive amending Directive 2003/49/EC on a common system of taxation applicable to interest and royalty payments made between associated companies of different Member States (2003/0331/CNS)

- Proposal for a Council Directive amending Directive 90/434/EEC of 23 July 1990 on the common system of taxation applicable to mergers, divisions, transfers of assets and exchanges of shares concerning companies of different Member States (2003/0239/CNS)

- Proposal for a Council Directive amending Directive 77/388/EEC as regards reduced rates of value added tax (2003/0169/CNS)

- Proposal for a Council Directive amending Directive 77/388/EEC as regards the place of supply of services (2003/0329/CNS)

- Proposal for a Council Directive on the common system of value added tax (Recast) (2004/0079/CNS)

- Travel agents (2002/0041/CNS & 2003/0057/COD)

- Postal services (2003/0091/CNS)

- Proposal for a Council Directive amending Regulation (EC) No 1798/2003 as regards the introduction of administrative cooperation arrangements in the context of the one-stop scheme and the refund procedure for value added tax. Simplification of VAT obligations (one stop shop) (2004/0261/CNS & 2004/0262 /CNS)

- Proposal for a Council Directive amending Directive 92/12/EEC (Articles 7 to 10) on the general arrangements for products subject to excise duty and on the holding, movement and monitoring of such products (2004/0072 /CNS)

- Proposal for a Regulation of the European Parliament and of the Council amending Council Regulation (EEC) No 2913/92 establishing the Community Customs Code (2003/167/COD)

General Affairs and External Relations – Development

- Mandat de négociations en vue d'accords-cadres individuels de partenariat et de coopération avec la Thaïlande, Singapour, Indonésie, Philippines, Malaisie, Brunei SEC(2004) 1022

- Proposal for a Regulation of the European Parliament and of the Council concerning Community cooperation with Asian and Latin American countries and amending Council Regulation (EC) No 2258/96 (2002/0139/COD)

- Communication from the Commission to the Council concerning the conclusion of an agreement for R&D co-operation in the peaceful uses of nuclear energy between the European Atomic Energy Community (Euratom) and the government of the People's Republic of China COM(2004)755

- Proposal for a Regulation of the European Parliament and of the Council concerning Community cooperation with Asian and Latin American countries and amending Council Regulation (EC) No 2258/96 (2002/0139/COD)
- Proposal for a Council Regulation establishing an Instrument for Pre-Accession Assistance (IPA) (2004/0222/CNS)
- Proposal for a Regulation of the European Parliament and of the Council laying down general provisions establishing a European Neighbourhood and Partnership Instrument (2004/0219/COD)
- Proposal for a Regulation of the European Parliament and of the Council establishing a financing instrument for development cooperation and economic cooperation (2004/0220/COD)
- Proposal for a Regulation of the Council establishing an Instrument for Stability (2004/0223/CNS)
- Amended proposal for a Council Regulation concerning trade in certain equipment and products which could be used for capital punishment, torture or other cruel, inhuman or degrading treatment or punishment COM(2004)731
- Negotiating Directives for MRA on professional qualifications SEC(2004)133
- Proposal for a Council Decision on the application of certain guidelines in the field of officially supported export credits (2004/0101/ACC)
- Proposal for a Council Regulation concerning the establishment of a voluntary FLEGT licensing scheme for imports of timber into the European Community (2004/0173/ACC)
- Proposal for a Regulation of the European Parliament and of the Council on the access to Community External Assistance (2004/0099/COD)
- Proposal for a Council Decision fixing the deadline for the commitment of the funds of the 9th European Development Fund (EDF) COM(2004)838-2

Justice, Freedom and Security

- Amended proposal for a Council Directive on minimum standards on procedures in Member States for granting and withdrawing refugee status (2000/0238/CNS)
- Communication from the Commission to the European Parliament and the Council on the presentation of a proposal for a directive and two proposals for recommendations on the admission of third-country nationals to carry out scientific research in the European Community (2004/0061/CNS, 2004/0062/CNS & 2004/0063/COD)
- Proposal for a Council Decision establishing a secure web-based Information and Co-ordination Network for Member States' Migration Management Services (2003/0284/CNS)

- Proposal for a Council Regulation amending Regulation (EC) No 539/2001 as regards the reciprocity mechanism (2004/0141/CNS)
- Proposal for a Council Directive relating to the conditions in which third-country nationals shall have the freedom to travel in the territory of the Member States for periods not exceeding three months, introducing a specific travel authorisation and determining the conditions of entry and movement for periods not exceeding six months (2001/0155/CNS)
- Proposal for a Council Regulation establishing a Community Code on the rules governing the movement of persons across borders (2004/0127/CNS)
- Proposal for a Regulation of the European Parliament and of the Council amending the Convention implementing the Schengen Agreement of 14 June 1985 on the gradual abolition of checks at common borders as regards access to the Schengen Information System by the services in the Member States responsible for issuing registration certificates for vehicles (2003/0198/COD)
- Proposal for a Regulation of the European Parliament and of the Council creating a European order for payment procedure (2004/0055/COD)
- Proposal for a Directive of the European Parliament and of the Council on certain aspects of mediation in civil and commercial matters (2004/0251/COD)
- Proposal for a Council Decision on the signing by the European Community of the Council of Europe Convention on contact concerning children COM(2002)520
- Proposal for a Council Framework Decision on the European Evidence Warrant for obtaining objects, documents and data for use in proceedings in criminal matters (2003/0270/CNS)
- Proposal for a Regulation of the European Parliament and the Council on the law applicable to Non-contractual obligations (2003/0168/COD)
- Proposal for a Council Decision on the exchange of information extracted from the criminal record (2004/0238/CNS)
- Proposal for a Council Decision on the signing, on behalf of the European Community, of the United Nations Convention against Corruption COM (2003) 751
- Proposal for a Council Framework Decision to strengthen the criminal law framework for the enforcement of the law against ship source pollution (2003/0088/CNS)
- Proposal for a Council Framework Decision on attacks against information systems (2002/0086/CNS)
- Report from the Commission to the Council Report from the Commission to the Council on controls on cross-border cash movements - Proposal for a Regulation of the European Parliament and of the Council on the prevention of money laundering by means of customs co-operation (2002/0132/COD)
- Proposal for a Council Decision On the information exchange, risk-assessment and the control on new narcotic drugs and new synthetic drugs (2003/0215/CNS)

- Proposal for a Council Decision establishing the European Police College (CEPOL) as a body of the European Union (2004/0215/CNS)

Employment, Social Policy, Health and Consumers

- Proposal for a Directive of the European Parliament and the Council on working conditions for temporary workers Amended proposal for a Directive of the European Parliament and the Council on working conditions for temporary workers (2002/0072/COD)

- Proposition de directive du PE et du Conseil concernant les prescriptions minimales de sécurité de santé relatives à l'exposition des travailleurs aux risques dus aux agents physiques (les rayonnements optiques) (1992/449/COD)

- Proposal for a Decision of the European Parliament and of the Council amending Council Decision 2001/51/EC establishing a Programme relating to the Community framework strategy on gender equality and Decision No 848/2004/EC of the European Parliament and of the Council establishing a Community action programme to promote organisations active at European level in the field of equality between men and women (2004/194/COD)

- Proposal for a Decision of the European Parliament and of the Council establishing a Community Programme for Employment and Social Solidarity – PROGRESS. (2004/0158/COD)

- Proposal for a Regulation of the European Parliament and of the Council on the European Social Fund (2004/0165/COD)

- Proposal for a Directive of the European Parliament and of the Council on the implementation of the principle of equal opportunities and equal treatment of men and women in matters of employment and occupation (recast version) (2004/0084/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Directive 2003/88/EC concerning certain aspects of the organisation of working time (2004/0209/COD)

- Proposal for a Directive of the European Parliament and of the Council concerning unfair business-to-consumer commercial practices in the Internal Market and amending directives 84/450/EEC, 97/7/EC and 98/27/EC (the Unfair Commercial Practices Directive (2003/0134/COD)

- Proposal for a Directive of the European Parliament and of the Council on the harmonisation of the laws, regulations and administrative provisions of the Member States concerning credit for consumers (2002/0222/COD)

- Proposal for a Regulation of the EP and Council on nutrition and health claims made on foods (2003/0165/COD)

- Proposal for a Regulation of the European Parliament and of the Council on the addition of vitamins and minerals and of certain other substances to foods (2003/0262/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Directive 95/2/EC on food additives other than colours and sweeteners and Directive 94/35/EC on sweeteners for use in foodstuffs (2004/0237/COD)

- Proposal for a Council Directive amending Directive 87/328/EEC as regards the storage of semen of bovine animals intended for intra-Community trade (2004/0188/CNS)

- Proposal for a Regulation of the European parliament and of the Council amending Regulation (EC) N° 999/2001 laying down rules for the prevention, control and eradication of certain transmissible spongiform encephalopathy's (2004/0270/COD)

- Proposal for a Council Decision approving the accession of the European Community to the International Convention for the Protection of New varieties of Plants, as revised at Geneva on 19 March 1991 (2004/0275/CNS)

Competitiveness (Internal Market, Industry and Research)

- Proposal for a Directive of the European Parliament and of the Council on the recognition of professional qualifications (2002/0061/COD)

- Proposal for a Directive of the European Parliament and of the Council on services in the internal market (2004/0001/COD)

- Proposal for a European Parliament and Council Regulation concerning sales promotions in the Internal Market (2001/0227/COD)

- Proposal for a Council Regulation on the Community Patent (2000/0177/CNS)

- Proposal for a Decision establishing the Community Patent Court (2003/0324/CNS)

- Proposal for a Directive of the European Parliament and of the Council on the patentability of computer-implemented inventions (2002/0047/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Directive 98/71/EC on the legal protection of designs (repairs clause) (2004/0203/COD)

- Proposal for a European Parliament and Council Regulation on compulsory licensing of patents relating to the manufacture of pharmaceutical products for export to countries with public health problems (004/0258/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Council Directives 72/166/EEC, 84/5/EEC, 88/357/EEC, 90/232/EEC and Directive 2000/26/EC on insurance against civil liability in respect of the use of motor vehicles Proposal (2002/0124/COD)

- Proposal for a Directive of the European Parliament and of the Council on reinsurance and amending Council Directives 73/239/EEC, 92/49/EEC and Directives 98/78/EC and 2002/83/EC (2004/0097/COD)

- Proposal for a Directive of the European Parliament and of the Council on the harmonisation of the laws, regulations and administrative provisions of the Member States concerning credit for consumers (2002/0222/COD)

- Proposal for a Directive of the European Parliament and of the Council on cross border mergers of companies with share capital (10th Company Law Directive) (2003/0277/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Council Directive 77/91/EEC, as regards the formation of public limited liability companies and the maintenance and alteration of their capital (2nd Company Law Directive) (2004/0256/COD)

- Proposal for a Directive of the European Parliament and of the Council relating to the taking up and pursuit of the business of credit institutions (recast) - Vol I 2004/0155/COD

- Proposal for a Directive of the European Parliament and of the Council on the prevention of the use of the financial system for the purpose of money laundering, including terrorist financing (2004/0137/COD)

- Proposal for a Directive of the European Parliament and of the Council on statutory audit of annual accounts and consolidated accounts and amending Council Directives 78/660/EEC and 83/349/EEC (8th Company Law Directive) (2004/0065/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Council Directives 78/660/EEC and 83/349/EEC concerning the annual accounts of certain types of companies and consolidated accounts (accounting directives - directors' responsibilities, disclosure of group structure and relations and corporate governance statement) (2004/0250/COD)

- Proposal for a Regulation of the European Parliament and of the Council concerning the Registration, Evaluation, Authorisation and Restriction of Chemicals (Reach), establishing a European Chemicals Agency and amending Directive 1999/45/EC and Regulation (EC) {on Persistent Organic Pollutants} (2003/256/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Council Directive 67/548/EEC in order to adapt it to Regulation (EC) of the European Parliament and of the Council concerning the registration, evaluation, authorisation and restriction of chemicals (2003/257/COD)

- Proposal for a Directive of the European Parliament and of the Council relating to restrictions on the marketing and use of certain polycyclic aromatic hydrocarbons in extender oils and tyres (twenty-seventh amendment of Council Directive 76/769/EEC)- (2004/36/COD)

- Proposal for a Directive of the European Parliament and of the Council relating to restrictions on the marketing and use of toluene and trichlorobenzene (twenty-eighth amendment of Council Directive 76/769/EEC (2004/111/COD)

- Proposal for a Directive of the European Parliament and of the Council amending, for the twenty-ninth time, Council Directive 76/769/EEC on the approximation of the laws, regulations and administrative provisions of the Member States relating to restrictions on the marketing and use of certain dangerous substances and preparations (substances classified as carcinogen, mutagen or toxic to reproduction – c/m/r) (2004/0225/COD)

- Proposal for a Directive of the European Parliament and of the Council relating to the use of frontal protection systems on motor vehicles and amending Council Directive 70/156/EEC (2003/226/COD)

- Proposal for a Directive of the European Parliament and of the Council on the type-approval of motor vehicles with regard to their re-usability, recyclability and recoverability and amending Council Directive 70/156/EEC (2004/53/COD)

- Paediatrics (Proposal for a Regulation of the European Parliament and of the Council on medicinal products for paediatric use and amending Council Regulation (EEC) n° 1786/92, Directive 2001/83/EC and Regulation (EC) n° 726/2004 (2004/217/COD)

- Draft Proposal for a Directive of the European Parliament and of the Council laying down rules on nominal quantities for pre-packed products, repealing Council Directives 75/106/EEC and 80/232/EEC, and amending Council Directive 76/211/EEC (2004/248/COD)

- Proposal for a Directive of the European Parliament and of the Council on the approval of motor vehicles and their trailers, and of systems, components and separate technical units intended for such vehicles (Recast version) (2003/153/COD)

- Proposal for a Directive of the European Parliament and of the Council On establishing a framework for the setting of Eco-design requirements for Energy-Using Products and amending Council Directive 92/42/EEC (2003/172/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Council Directive 77/541/EEC on the approximation of the laws of the Member States relating to safety belts and restraint systems of motor vehicles (2003/130/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Council Directive 76/115/EEC on the approximation of the laws of the Member States relating to anchorages for motor-vehicle safety belts (2003/136/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Council Directive 74/408/EEC relating to motor vehicles with regards to the seats, their anchorages and head restraints (2003/128/COD)

- Proposal for a Directive of the European Parliament and of the Council on machinery and amending Directive 95/16/EC (2001/0004/COD)

- Proposal for a Directive of the European Parliament and of the Council amending for the 22nd time Directive 76/769/EEC on the approximation of the laws, regulations and administrative provisions of the Member States relating to restrictions on the marketing and use of certain dangerous substances and preparations (phthalates) and amending Council Directive 88/378/EEC on the approximation of the laws of the Member States concerning the safety of toys (1999/0238/COD)

- Proposal for a Directive of the European Parliament and of the Council on the approximation of the laws of the Member States relating to the measures to be taken against the emission of gaseous and particulate pollutants from compression ignition engines for use in vehicles, and the emission of gaseous pollutants from positive-ignition engines fuelled with natural gas or liquefied petroleum gas for use in vehicles (Recast version) (2003/205/COD)

- Proposal for a Decision of the European Parliament and of the Council amending Council Decision2000/819/EC on a multiannual programme for enterprise and entrepreneurship,

and in particular for small and medium-sized enterprises (SMEs) (2001-2005) (2004/0272/COD)

Transport, telecommunications and energy

- Proposition de directive du Parlement européen et du Conseil modifiant la directive 1999/62/CE relative à la taxation des poids lourds pour l'utilisation de certaines infrastructures («Eurovignette»): la Commission demande au Conseil d'arriver très prochainement à une position commune (2003/0175/COD)

- Proposition de règlement du Parlement européen et du Conseil modifiant le règlement CEE no 3922/91 du Conseil relatif à l'harmonisation de règles techniques et de procédures administratives dans le domaine de l'aviation civile: la Commission demande au Conseil d'arriver très prochainement à une position commune (2000/0069/COD)

- Proposal for a Regulation of the European Parliament and of the Council determining the general rules for the granting of community financial aid in the field of the trans-european transport networks and energy and amending council regulation (ec) n° 2236/95 (2004/0154/COD)

- Proposal for a Regulation of the European Parliament and the Council on the implementation of the deployment and commercial operating phases of the European programme of satellite radio navigation (Galileo) (2004/0156/COD)

- Proposal for a Regulation of the European Parliament and of the Council establishing the second "Marco Polo" programme for the granting of Community financial assistance to improve the environmental performance of the freight transport system ("Marco Polo II") (2004/0157/COD)

- Proposal for a Council Regulation on the implementation of Protocol No 9 on the Bohunice V1 nuclear power plant in Slovakia, as annexed to the Act concerning the conditions of accession to the European Union of the Czech Republic, Estonia, Cyprus, Latvia, Lithuania, Hungary, Malta, Poland, Slovenia and Slovakia (Fonds de démantèlement) (2004/0221/CNS)

Nuclear safety:

- Proposition modifiée de directive (Euratom) du Conseil définissant les obligations de base et les principes généraux dans le domaine de la sûreté des installations nucléaires (2003/0021/CNS)

- Proposition modifiée de directive (Euratom) du Conseil sur la gestion du combustible nucléaire irradié et des déchets radioactifs (2003/0022/CNS)

3rd Railways package (4 items) :

- Proposition de directive du Parlement européen et du Conseil modifiant la directive 91/440/CEE du Conseil relative au développement de chemins de fer communautaires (2004/0047/COD)

- Proposition de directive du Parlement européen et du Conseil relative à la certification du personnel de bord assurant la conduite de locomotives et de trains sur le réseau ferroviaire de la Communauté (2004/0048/COD)

- Proposition de règlement du Parlement européen et du Conseil sur les droits et obligations des voyageurs ferroviaires internationaux (2004/0049/COD)

- Proposition de règlement du Parlement européen et du Conseil concernant les compensations en cas de non-respect des exigences de qualité contractuelles applicables aux services de fret ferroviaire (2004/050/COD)

- Proposal for a Decision of the European Parliament and of the Council establishing a multiannual Community programme to make digital content in Europe more accessible, usable and exploitable. (2004/0025/COD)

- Proposal for a Decision of the European Parliament and of the Council on establishing a multiannual Community programme on promoting safer use of Internet and new online technologies. (2004/0023/COD)

- Proposal for a Regulation of the European Parliament and of the Council amending Council Regulation (EC) No 2236/95/EC laying down general rules for the granting of Community financial aid in the field of trans-European networks (2003/0086/COD)

- Proposition de décision du PE et du Conseil portant sur la mise en œuvre d'un programme de soutien au secteur audiovisuel européen (MEDIA 2007) (2004/0151/COD)

- Proposition de recommandation du PE et du Conseil sur le patrimoine cinématographique et la compétitivité des activités industrielles connexes (2004/0066/COD)

- Proposition de recommandation du PE et du Conseil sur la protection des mineurs et de la dignité humaine et le droit de réponse en lien avec la compétitivité de l'industrie européenne des services audiovisuels et d'information (2004/0117/COD)

Agriculture and Fisheries

- Proposal for a Council Regulation on support for rural development by the European Agricultural Fund for Rural Development (EAFRD. (2004/0161/CNS)

- Proposal for a Council Regulation on the financing of the common agricultural policy (2004/0164/CNS)

- Proposal for a Council Regulation amending Regulation (EC) No 850/98 as regards the protection of deep-water coral reefs from the effects of trawling in certain areas of the Atlantic Ocean (2004/0020/CNS)

- Proposal for a Council Regulation establishing measures for the recovery of the sole stocks in the Western Channel and the Bay of Biscay (2003/0327/CNS)

- Proposal for a Council Regulation establishing measures for the recovery of the Southern hake and Norway lobster stocks in the Cantabrian Sea and Western Iberian peninsula and amending Regulation (EC) No 850/98 (2003/0318/CNS)

- Proposal for a Council Regulation concerning management measures for the sustainable exploitation of fishery resources in the Mediterranean Sea and amending Regulations (EC) No 2847/93 and (EC) No 973/2001 (2003/0229/CNS)

- Proposal for a Council Regulation establishing a Community Fisheries Control Agency and amending Regulation (EC) No 2847/93 establishing a control system applicable to the Common Fisheries Policy (2004/0108/CNS)
- Proposal for a Council Regulation on the European Fisheries Fund (2004/0169/CNS)
- Proposal for a Council Regulation establishing a rebuilding plan for Greenland halibut in the framework of the Northwest Atlantic Fisheries Organisation (2004/0229/CNS)
- Proposal for a Council Regulation concerning the electronic transmission of information on fishing activities and the use of vessel detection systems. (2004/0252/CNS)

Education, Youth and Culture

- Proposition de décision du PE et du Conseil établissant le programme Culture 2007 (2007-2013) (2004/150/COD)
- Proposition de décision du PE et du Conseil établissant le programme « Jeunesse en action » pour la période 2007-2013 (2004/0152/COD)
- Proposition de décision du PE et du Conseil établissant un programme d'action intégré dans le domaine de l'éducation et de la formation tout au long de la vie (2004/0153/COD)
- Proposition de recommandation du PE et du Conseil concernant la poursuite de la coopération européenne visant la garantie de la qualité dans l'enseignement supérieur (2004/0239/COD)
- Proposition de décision du Parlement européen et du Conseil modifiant la décision 1419/1999/CE instituant une action communautaire en faveur de la manifestation "Capitale européenne de la culture" pour les années 2005 à 2019 (2003/0274/COD)

Environment

- Proposal for a Directive of the European Parliament and of the Council on the Protection of the Environment through Criminal Law (COD/2001/76)
- Proposal for a Directive of the European Parliament and of the Council concerning the quality of bathing water (COD/2002/254)
- Proposal for a Directive of the European Parliament and of the Council amending Directive 1999/32/EC as regards the sulphur content of marine fuels - volume ii (COD/2002/259)
- Proposal for a Directive of the European Parliament and of the Council on the management of waste from the extractive industries (COD/2003/107)
- Proposal for a Regulation of the European Parliament and of the Council on shipments of Waste (COD/2003/139)

- Proposal for a Regulation of the European Parliament and of the Council on certain fluorinated greenhouse gases (COD/2003/189)

- Proposal for a Directive of the European Parliament and of the Council relating to arsenic, cadmium, mercury, nickel and polycyclic aromatic hydrocarbons in ambient air (COD/2003/164)

- Proposal for a Directive of the European Parliament and of the Council amending the Directive establishing a scheme for greenhouse gas emission allowance trading within the Community, in respect of the Kyoto Protocol's project mechanisms (COD/2003/173)

- Proposal for a Directive of the European Parliament and of the Council on the protection of groundwater against pollution (COD/2003/210)

- Proposal for a Regulation of the European Parliament and of the Council on the application of the provisions of the Århus Convention on Access to Information, Public Participation in Decision-making and Access to Justice in Environmental Matters to EC institutions and bodies (COD/2003/242)

- Proposal for a Directive of the European Parliament and of the Council on access to justice in environmental matters (COD/2003/246)

- Proposal for a Regulation of the European Parliament and of the Council concerning the Registration, Evaluation, Authorisation and Restriction of Chemicals (Reach), establishing a European Chemicals Agency and amending Directive 1999/45/EC and Regulation (EC) {on Persistent Organic Pollutants} (COD/2003/256)

- Proposal for a Directive of the European Parliament and of the Council amending Council Directive 67/548/EEC in order to adapt it to Regulation (EC) of the European Parliament and of the Council concerning the registration, evaluation, authorisation and restriction of chemicals (COD/2003/257)

- Proposal for a Regulation of the European Parliament and of the Council amending Regulation (EC) N° 1655/2000 concerning the Financial Instrument for the Environment (LIFE) (COD/2003/260)

- Proposal for a Directive of the European Parliament and of the Council on batteries and accumulators and spent batteries and accumulators (COD/2003/282)

- Proposal for a Directive of the European Parliament and of the Council introducing humane trapping standards for certain animal species (COD/2004/183)

- Proposal for a Directive of the European Parliament and of the Council establishing an infrastructure for spatial information in the Community (INSPIRE) (COD/2004/175)

- Proposal for a Regulation of the European Parliament and of the Council concerning the Financial Instrument for the Environment (LIFE +) (COD/2004/218)

- Proposal for a Regulation of the European Parliament and of the Council concerning the establishment of a European Pollutant Release and Transfer Register and amending Council Directives 91/689/EEC and 96/61/EC (COD/2004/231).

ANNEX III

SIMPLIFICATION[8]

The following items for adoption in the Work Programme would make a significant contribution to the programme of simplification:

Thematic Strategy on Air Pollution

Thematic Strategy on Prevention and Recycling of Waste

Proposal for a Council Regulation on Community financing for the implementation of the Common Fisheries Policy

Proposal for a directive on payments services in the Internal Market

Council regulation amending and updating the Community regime for the control of exports of dual-use items & technology

Plant protection product directive

Medical Devices directive

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8 In February 2003, the Commission presented an ambitious Simplification Programme (COM(2003) 71) designed to simplify and up-date the content of existing EU legislation, and reduce its volume. This initiative resulted in a rolling programme for simplification which has been updated by the Commission on regular basis. Some of the initiatives listed in the present annex implement this simplification programme. It should be recalled also that the Council endorsed in November 2004 a list of priorities for simplification based on suggestions from Member States and invited the Commission to take any appropriate action. The Council list of proposals include the following items: Plant protection products; Annual accounts; Twelfth company law directive; Waste oils; Waste directive; Hazardous waste; Incineration of waste; Food labelling; International vs. EU motor vehicles rules; Construction products; Medical devices; Pressure vessels; Health and safety at work; Structural business statistics. The present work programme for 2005 already contains the Commission's response on some of Council's priorities and it should be noted that the pursuit of Council's simplification priorities do not always require legislative initiatives from the Commission.