COMMISSIONE DELLE COMUNITÀ EUROPEE

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# PROGRAMMA DI LAVORO DELLA COMMISSIONE PER IL 2005

**Comunicazione del Presidente**
**d'intesa con la vicepresidente Wallström**

# I INTRODUZIONE

**Il 2005 rappresenta una data cruciale per l'Unione europea.** Nella necessità di stimolare la crescita e l'occupazione, l'Europa è chiamata a rilanciare la strategia di Lisbona; sarà necessario raggiungere un'intesa sulle prospettive finanziarie per dotarsi dei mezzi necessari a garantire la prosperità, la solidarietà e la sicurezza; bisognerà assicurare maggiore libertà, sicurezza e giustizia su scala europea tramite l'attuazione del programma dell'Aia. Occorrerà prendere decisioni fondamentali che avranno ripercussioni dirette sul futuro dell'Unione allargata. Allo stesso tempo, la costituzione è lì a ricordare le ragioni e il cammino dell'Unione. Investita di un ruolo centrale nell'attuazione di questo programma di lavoro, la Commissione europea intende **conseguire i suddetti obiettivi con energia e determinazione.**

I seguenti aspetti del panorama politico del 2005 rivestono una particolare importanza:

- la **crescita economica** europea è ferma a poco oltre il 2%; insufficiente a combattere la disoccupazione, questo risultato è inoltre rivelatore delle lacune europee in termini di capacità competitiva e di abilità a promuovere i fattori determinanti della crescita;

- la **ratifica della costituzione** susciterà un acceso dibattito politico negli Stati membri attraverso l'Unione, dibattito che, al pari di ogni confronto sul futuro dell'Unione, darà sì adito a posizioni contrastanti, ma favorirà allo stesso tempo una maggiore comprensione dell'Unione da parte dei cittadini;

- i negoziati sulle **prospettive finanziarie** sono l'occasione per l'Unione di fare in modo che il bilancio europeo, uno degli strumenti chiave di cui essa dispone, sia finalizzato alla massima efficacia delle realizzazioni comunitarie, alla luce degli obiettivi prefissati;

- il 2005 segnerà una tappa decisiva per garantire il corretto funzionamento della **nuova Unione allargata**.

Il presente programma legislativo e di lavoro (denominato di seguito 'programma di lavoro') è incentrato sul contributo della Commissione in qualità di organismo competente ad esprimere l'interesse comune europeo e a conferire un orientamento politico all'operato dell'Unione. Sin dagli albori del progetto europeo, la Commissione si è avvalsa del diritto di iniziativa che le è proprio per spronare l'Unione a perseguire obiettivi comuni.

Il presente documento accompagna la proposta sugli obiettivi strategici 2005-2009 e rappresenta la prima occasione per la nuova Commissione di contribuire a definire l'orientamento dell'Europa per il prossimo quinquennio. Esso illustra, **per il prossimo anno, le modalità e gli ambiti di azione della Commissione nel perseguire le priorità strategiche**, nel rispetto delle azioni presenti e future. In allegato al testo, è fornito un elenco delle nuove azioni chiave.

Il programma di lavoro della Commissione per l'anno in corso è caratterizzato da un nuovo approccio:

- il suo orientamento è più **marcatamente politico**;

- l'**attuazione** riveste una particolare attenzione. La Commissione si impegna incondizionatamente a dare seguito, nel corso dell'anno, alle proposte prioritarie elencate all'allegato I;

- tenuto conto della necessità di una **gestione efficiente e di una migliore regolamentazione**, la sezione III del presente programma espone più dettagliatamente i propositi della Commissione.

Il presente programma di lavoro intende inoltre essere di ausilio a tutte le istituzioni europee ai fini di una programmazione efficace. Dal momento che in questa sede vengono unicamente illustrate le priorità nell'ambito delle nuove azioni della Commissione, **le altre istituzioni riceveranno, nel corso del prossimo anno, anche un elenco completo di qualsiasi atto di rilievo ai fini del processo interistituzionale.** Questa iniziativa rispecchia un'evoluzione positiva verso il coordinamento del lavoro istituzionale, punto sollevato dal Parlamento europeo al momento dell'approvazione della nuova Commissione. Il prossimo passo logico è contemplato dalla costituzione: un programma pluriennale e interistituzionale che conferisca all'Unione una visione strategica comune. Gli obiettivi strategici 2005-2009 proposti, parallelamente al presente programma di lavoro, dalla Commissione al Parlamento europeo e al Consiglio quale base comune per l'operato delle istituzioni prendono ispirazione dal dettato costituzionale.

## II LE PRIORITÀ DELLA COMMISSIONE PER IL 2005

La **strategia politica annuale per il 2005**, elaborata lo scorso febbraio, indica le priorità da perseguire e le principali iniziative in vista della loro realizzazione.

Ogni anno, in occasione dell'adozione della strategia politica annuale, le priorità per l'anno successivo sono al centro di un **dialogo interistituzionale**. Il Parlamento europeo e il Consiglio sono chiamati a vagliare attentamente le proposte della Commissione e a proporre eventuali modifiche. Le loro reazioni sono valutate nell'ambito di un riesame della situazione in virtù del quale le priorità e le iniziative chiave vengono eventualmente ridefinite e inserite nel programma di lavoro.

Nel 2004, a causa dell'avvicendamento istituzionale, il dialogo con il Parlamento europeo ha seguito una procedura semplificata. In aprile, le priorità individuate dalla Commissione hanno ricevuto generale consenso ed è stato posto l'accento sul tema della sicurezza, all'indomani degli attentati terroristici di Madrid. Nelle sue conclusioni, il Consiglio approvava le priorità e chiedeva che venisse data piena considerazione alle conclusioni del Consiglio europeo di primavera.

Nell'elaborare il presente programma di lavoro, è stato tenuto pienamente conto della posizione delle istituzioni. Condividendo nello specifico i più vasti obiettivi della prosperità e dello sviluppo sostenibile, la Commissione constatava:

- la grande importanza data all'attuazione effettiva della strategia di Lisbona;

- la particolare attenzione accordata al tema della sicurezza, con la necessità di gestire i confini esterni dell'UE allargata, di mettere a punto un approccio comune in materia di flussi migratori e di intensificare gli sforzi mirati alla lotta al terrorismo;

- il sostegno forte dato ad una politica di vicinato ambiziosa e un programma risoluto a favore dello sviluppo.

Alla luce dell'esito del menzionato dialogo, degli scambi con le altre istituzioni dall'insediamento della nuova Commissione e della definizione degli obiettivi strategici, per il 2005 sono state individuate le seguenti priorità principali:

– l'obiettivo centrale consiste in un'accresciuta **prosperità** tramite un rilancio della crescita economica e dell'occupazione, facendo leva su una maggiore competitività;

– il perseguimento degli obiettivi distinti della **solidarietà** e della **sicurezza** rappresenta un complemento essenziale ai fini della prosperità;

– rafforzata in virtù di una nuova legittimità continentale, l'Unione proietterà all'**estero** i propri obiettivi interni assumendosi maggiori responsabilità.

I cittadini europei nutrono la legittima aspettativa che, per quanto riguarda il miglioramento delle loro condizioni di vita, l'Unione europea faccia la propria parte.

Il più vasto obiettivo dello **sviluppo sostenibile** costituisce un fattore chiave per la realizzazione di questa previsione. Il modello europeo si fonda sul principio secondo cui le azioni a favore della competitività, della crescita e dell'occupazione, nonché la coesione socioeconomica e la tutela dell'ambiente si rafforzano a vicenda. Si prendano i mutamenti climatici: non vi può essere crescita sostenibile se non si affronta il problema.

La libertà, la sicurezza e la giustizia sono al centro delle preoccupazioni del cittadino. Il programma dell'Aia, adottato dal Consiglio europeo del novembre 2004, avvia una nuova fase nella creazione in uno spazio di libertà, sicurezza e giustizia e presenta un piano d'azione dettagliato.

Infine, se l'Unione vuole essere vicina ai cittadini, la sua comunicazione deve essere efficace, come riconosciuto dal Consiglio europeo del novembre 2004 che ha accolto favorevolmente l'intenzione della Commissione di presentare una **strategia comunicativa** globale.

**Principali azioni a carattere orizzontale attualmente in corso**

- Negoziati sulla contribuzione delle prossime prospettive finanziarie e delle relative politiche agli obiettivi dell'UE per il periodo 2007-2013

- Provvedimenti che garantiscano il buon funzionamento dell'Europa allargata e la piena applicazione delle politiche e delle normative in tutti gli Stati membri

Le seguenti sezioni riassumono:

- gli scopi fondamentali di ciascun obiettivo;

- in funzione di ogni priorità, le azioni di cui è prevista l'adozione;

- le altre attività chiave della Commissione, attualmente in corso, che contribuiranno alle priorità per il 2005.

## II.1 Prosperità

Il rilancio della crescita economica costituisce l'obiettivo politico cardine della Commissione, il che implica un maggior sostegno ai fattori determinanti della crescita, quali la ricerca e l'innovazione, e l'individuazione delle esigenze settore per settore, con una particolare attenzione a quello dei servizi. La **valutazione intermedia della strategia di Lisbona** consentirà di rilanciare la competitività su scala europea. Il Consiglio europeo di primavera, programmato per marzo, offrirà all'UE e agli Stati membri l'opportunità di compiere passi avanti concreti in direzione del rilancio della competitività del modello europeo quale strada per la prosperità, l'occupazione, la coesione e la protezione ambientale. Pur senza anticipare i risultati della valutazione, la Commissione può agire concretamente preparando il terreno in vista di un rilancio della strategia di Lisbona tramite una serie di azioni specifiche volte ad individuare alcuni elementi di base di una politica di crescita vincente.

- La prosperità economica è imprescindibile da un contesto macroeconomico sano. La riforma del **patto di stabilità e di crescita** contribuirà a garantire stabilità tramite un rinnovato accordo sulle regole che governano il patto stesso.

- Lo scarso livello delle **infrastrutture** ha ripercussioni enormi in termini di costi per l'Europa. La rete transeuropea deve far perno sull'iniziativa di crescita affinché a ingenti risorse aggiuntive corrispondano nuove misure volte a raggiungere un'operatività e un coordinamento maggiori delle reti. Un mercato dell'energia più trasparente garantirebbe inoltre una maggiore sicurezza dell'approvvigionamento energetico.

- Un cambiamento fondamentale verrà proposto da una nuova generazione di programmi di **ricerca** volti a colmare il divario tra l'impegno dell'Europa e quello dei sui principali concorrenti. Gli stanziamenti del bilancio comunitario per la ricerca dovrebbero essere di molto superiori all'obiettivo stabilito del 3% del PNL. I programmi di ricerca dovrebbero far leva sui punti di forza reali dell'UE, promuovendo l'eccellenza e incentivando la collaborazione su scala europea, garantendo la realizzazione del potenziale di ricerca europeo nel suo insieme e offrendo economie di scala, efficacia e semplificazione. Creare un'economia della conoscenza a livello comunitario permette inoltre di perseguire l'obiettivo dell'**apprendimento permanente** su cui punta l'Unione.

- **L'innovazione e l'imprenditorialità** svolgono anch'esse un ruolo centrale ai fini della crescita e dell'occupazione. È necessario che l'Unione vi dia impulso tramite politiche volte ad attivare questi fattori e integrando l'operato degli Stati membri. È opportuno promuovere un clima innovativo che trascenda l'innovazione tecnologica e si spinga lungo nuovi sentieri in aree quali la distribuzione, il marketing e il design. L'Europa può far perno sulla sua posizione leader in settori quali l'ecoinnovazione per un reale rilancio della crescita e della competitività.

- Quanto al **mondo delle imprese europeo**, è opportuno incoraggiare le società alla ricerca di nuove opportunità. Il corretto funzionamento del mercato interno costituisce un prerequisito essenziale ai fini della crescita e della competitività. Per poter beneficiare appieno del potenziale del mercato unico, occorre rimuovere gli ostacoli in settori quali i servizi finanziari e l'energia. La crescita e l'occupazione necessitano mercati efficienti e incentivi agli investimenti e all'innovazione; una competizione efficace costituisce, a tal

fine, un fattore determinante. Le tecnologie ambientali possono dare impulso alla produttività e alla competitività delle imprese europee. Un più vasto ricorso **alle tecnologie dell'informazione e della comunicazione** rilancerà la crescita grazie ad una maggiore produttività, all'apertura di nuovi sbocchi e al miglioramento dei servizi pubblici. Per la società dell'informazione europea verrà proposta una nuova strategia globale fino al 2010. Semplificare la vita alle aziende e evitare il rischio di doppia imposizione sono gli imperativi della politica fiscale. L'efficacia di una tale azione è tuttavia condizionata da una migliore applicazione della normativa sul mercato interno e da una riduzione degli oneri amministrativi. Occorrono inoltre procedure e mezzi di ricorso adeguati a garantire l'applicazione della normativa in materia di appalti pubblici, diritto d'autore e proprietà industriale.

**Principali azioni in corso**

- Varo di azioni concrete nell'ambito dell'iniziativa per la crescita, con particolare riguardo alle infrastrutture
- Ulteriori preparativi per l'ITER (progetto internazionale sull'energia di fusione)
- Compimento dell'ultimo anno del piano di azione per i servizi finanziari per il periodo 2000-2005
- Sviluppo di una politica spaziale europea
- Ulteriore sviluppo delle politiche relative a settori chiave del mercato interno quali gli appalti pubblici (difesa e partenariati pubblico-privati), proprietà intellettuale e servizi finanziari (liquidazione e compensazione)
- Promozione di un miglior governo dell'economia e potenziamento della capacità di controllo della situazione macroeconomica e fiscale

## II.2 Solidarietà

La **solidarietà** è la pietra angolare della cittadinanza europea.

- Una nuova programmazione della politica sociale per il prossimo quinquennio è necessaria per promuovere la **dimensione sociale** inerente all'obiettivo di creare nuovi e migliori sbocchi occupazionali. Occorre inoltre un impegno precipuo per lottare contro la discriminazione e favorire l'uguaglianza tra i sessi, per promuovere la mobilità della manodopera, per prevenire le conseguenze della ristrutturazione e per lanciare un dibattito su come affrontare il problema dell'invecchiamento della popolazione europea.

- Per essere efficace, la crescita deve andare a beneficio di tutto il territorio dell'Unione, il che implica un riorientamento e una rielaborazione della **politica di coesione** affinché le risorse vengano indirizzate non solo verso le regioni più bisognose ma anche verso settori dotati del miglior potenziale di crescita in grado di promuovere la competitività a livello

regionale. Al contempo, le politiche in settori quali quello informatico possono aiutare a risolvere l'esclusione ampliando l'accesso.

- Essere cittadino europeo significa partecipare al partenariato. La cittadinanza europea presuppone misure volte a nutrire la **diversità interculturale** entro e oltre l'Europa e a stimolare la partecipazione attiva della società civile all'interno dell'Unione. Un approfondimento particolare sui **giovani** consentirebbe di rivelare i diversi interessi di questo gruppo. Inoltre, da quanto risulta da una recente consultazione, è necessario aggiornare la regolamentazione dell'**audiovisivo**.

La **preservazione** dell'ambiente e delle risorse naturali costituisce da tempo una priorità per l'UE e rientra nel concetto di solidarietà intergenerazionale.

- Le **sfide ambientali dell'Europa** necessitano una risposta concordata su scala comunitaria. Il nuovo approccio alla politica ambientale, inteso a massimizzare le interconnessioni al suo interno e tra l'ambiente e gli altri ambiti strategici settoriali, si fonda sulle strategie tematiche. Queste ultime sono state concepite in modo tale da tener conto dei diversi aspetti della politica e da mettere a disposizione una vasta gamma di misure per affrontare problematiche quali l'utilizzo delle risorse, i rifiuti, i pesticidi, l'aria, i suoli, nonché gli habitat marini e urbani. L'UE deve impegnarsi a favore di una maggiore trasparenza dei costi sociali e ambientali legati alle diverse scelte in materia di trasporti e promuovere ulteriormente le fonti di energia rinnovabili. Essa deve essere inoltre lungimirante, cominciando già da ora a prendere in considerazione le possibili strategie per far fronte ai mutamenti climatici nella prossima decade. Programmare ora le misure di adeguamento al cambiamento climatico, comprese nuove iniziative mirate ad una maggiore efficienza energetica, consente di facilitare l'adattamento della popolazione e del mondo imprenditoriale e di attenuare i pericoli futuri.

- La strada per una **gestione più durevole delle risorse naturali** è stata già spianata dalle riforme della politica agricola comune e della politica comune della pesca, che hanno rilanciato la competitività tramite un maggior orientamento al mercato, conformemente alla strategia di Lisbona, e hanno fornito un maggior sostegno alle comunità più esposte. L'impegno così profuso va ora esteso: occorrerà ad esempio avviare una nuova fase della riforma del settore dello zucchero e adeguare la normativa in quello delle banane. Un nuovo approccio strategico garantirà la coerenza dello sviluppo agricolo su scala comunitaria, promuovendo al contempo la crescita e la prosperità delle zone rurali. Per quanto riguarda la politica della pesca, il raggruppamento di tutte le azioni sotto un unico strumento dovrebbe garantire una gestione migliore e più semplice.

**Principali azioni in corso**

- Varo di un nuovo sistema per lo scambio dei diritti di emissione e applicazione del protocollo di Kyoto

- Primo anno di applicazione della riforma della politica agricola comune e introduzione del regime di pagamento unico

- Preparativi in vista di una politica marittima dell'Unione

- Attuazione del piano comunitario sulla biodiversità

## II.3 Sicurezza per i cittadini europei

La **sicurezza** è una delle attese principali dei cittadini europei. Gli interventi nell'ambito della libertà, della sicurezza e della giustizia esigono un forte consenso. I rischi derivanti da crisi sanitarie o ambientali assumono una dimensione paneuropea. L'azione verrà ripartita tra i vari elementi della strategia:

- **La libera circolazione delle persone all'interno dell'Unione richiede un'impostazione comune in materia di controlli alle frontiere, asilo e immigrazione**. Norme comuni sull'immigrazione legale e sulle procedure di rimpatrio offrirebbero condizioni paritarie ai potenziali immigranti; occorre inoltre raccogliere i dati necessari per finalizzare efficacemente la strategia. Tuttavia, controllare le frontiere costa, e gli oneri degli Stati membri su cui ricadono obblighi sproporzionati dovrebbero essere alleggeriti mediante un sistema di ripartizione.

- **I rischi per la sicurezza in un'Europa senza frontiere devono essere affrontati con un'azione coordinata**. La cooperazione operativa nella lotta al terrorismo e alla criminalità organizzata nonché un migliore uso dell'intelligence potrebbero colmare alcune lacune. La comunicazione risulterebbe rafforzata dal miglioramento delle reti tra autorità nazionali e dall'accesso comune ai casellari giudiziari. La cooperazione tra le forze di polizia competenti per i trasporti discende logicamente da una rete unificata di trasporti. Inoltre, l'Unione ha competenze in materia di sicurezza che si ripercuotono oltre le sue frontiere, come ad esempio efficaci controlli doganali e di altro tipo sulle merci a duplice uso.

- **Deve essere rafforzato l'accesso alla giustizia**. Ciò è possibile mediante la cooperazione tra autorità giudiziarie e l'estensione dello spazio di giustizia a questioni quali le procedure di divorzio, gli obblighi in materia di mantenimento, le successioni. Allo stesso tempo, devono essere garantiti i diritti dell'individuo e l'Unione dovrebbe adoperarsi a favore della prospettata inclusione della Carta dei diritti fondamentali nella Costituzione.

- All'Unione occorrono meccanismi per poter reagire rapidamente alle crisi e migliorare la sicurezza per i suoi cittadini. **La sicurezza marittima e stradale, nonché quella del trasporto aereo** richiedono una risposta a livello comunitario. È necessaria una corretta gestione delle **scorie radioattive**. La **sanità** è un altro settore in cui i cittadini possono trarre benefici diretti dal coordinamento e dallo scambio delle buone pratiche. La maggior parte delle norme in materia di **sicurezza alimentare** è già stabilita, ma si deve potenziarne l'applicazione mediante la formazione e controlli migliori; occorre inoltre aggiornare tali norme alla luce dei progressi scientifici e delle esigenze dei consumatori. I **consumatori** necessitano sia di adeguata tutela in ambiti quali gli additivi, sia di adeguate informazioni sulle norme relative al benessere degli animali applicabili alla produzione alimentare. È necessario inoltre aggiornare le norme di polizia sanitaria e quelle relative al benessere degli animali per rispecchiare le nuove conoscenze scientifiche e ai fini di maggiori garanzie in questo ambito.

- La **sicurezza dell'approvvigionamento energetico** deve essere promossa riducendo la dipendenza a lungo termine dalle importazioni di petrolio e di gas.

**Principali azioni in corso**

- Garantire la sicurezza alimentare e i controlli fitosanitari nonché la verifica armonizzata dello stato sanitario degli animali importati e della sicurezza dei prodotti alimentari e dei mangimi importati
- Preparazione di una nuova iniziativa sulla ricerca in materia di sicurezza
- Preparazione della seconda fase del regime comune di asilo (e attuazione del Fondo europeo per i rifugiati II)
- Rafforzamento della politica comune in materia di visti e della sicurezza dei documenti di viaggio

Intensificazione della lotta contro il terrorismo mediante rafforzamento delle capacità e delle reti UE

## II.4 PRIORITÀ ESTERNE

La **nuova dimensione dell'Unione dopo l'allargamento** rende urgente un quadro politico stabile e articolato con i paesi limitrofi meridionali e orientali; l'attuazione di questo secondo ambito di prosperità e stabilità costituisce la priorità esterna centrale. Ciò richiede la piena attuazione della nuova politica di vicinato dell'Unione. Al contempo, il processo di stabilizzazione e di associazione deve rimanere la pietra angolare delle politiche per i paesi dei Balcani occidentali; il processo di adesione proseguirà con la strategia di preadesione e l'avvio di negoziati con la Turchia nonché l'accelerazione dei negoziati con la Croazia.

Inoltre, l'Unione allargata può e deve **assumersi maggiori responsabilità globali**. Occorre che la Commissione svolga a livello mondiale un ruolo più incisivo nella promozione dello sviluppo sostenibile, in particolare mediante gli obiettivi di sviluppo del millennio, e che assuma un ruolo di primo piano nella governance multilaterale e nella riforma dell'ONU. La politica commerciale integrata dell'Unione e il suo ruolo basilare per la promozione dello sviluppo la condurranno a dover assumere maggiori responsabilità nell'ambito di istituzioni multilaterali, quali l'Organizzazione mondiale del commercio. Un insieme coerente di strumenti e il loro maggiore coordinamento rafforzeranno la capacità dell'Unione di reagire efficacemente a crisi di natura civile o a situazioni postbelliche. Il rapido spiegamento di aiuti umanitari dopo la tragedia dello tsunami ha dimostrato quale contributo possono dare all'adempimento delle responsabilità globali dell'UE la rapida ed efficace fornitura di aiuti umanitari ed altri interventi dell'UE. Un altro modo per massimizzare l'effetto leva dell'azione UE a livello mondiale è quello di sfruttare al massimo la dimensione esterna delle sue politiche interne.

Conformemente agli obiettivi a più lungo termine stabiliti dalla strategia, nel 2005 la Commissione intende rivolgere particolare attenzione a due ambiti di attività: le relazioni con **i paesi limitrofi** e l'imperativo di sviluppo rappresentato dall'**Africa.**

- La **politica europea di vicinato** porterà a condividere con i paesi limitrofi i benefici dell'allargamento dell'Unione in termini di rafforzamento della stabilità, della sicurezza e

della prosperità. Nel 2005 la Commissione estenderà ai nuovi paesi limitrofi piani d'azione su misura che stabiliscono obiettivi per l'intera gamma di questioni politiche, economiche e sociali e che fungono da catalizzatore per la riforma economica e politica. Per quanto riguarda il Mediterraneo, verrà rivisto e ridefinito il processo di Barcellona affinché rimanga lo strumento più efficace di partenariato e dialogo e offra una prospettiva regionale all'interno dell'approccio generale.

- Il processo di **allargamento** continuerà con il periodico documento di strategia sui progressi in questo ambito (relazione di controllo sulla Bulgaria e la Romania; relazioni sullo stato di avanzamento per quanto riguarda la Croazia e la Turchia). La Commissione riferirà inoltre sullo stato di avanzamento del processo di stabilizzazione e associazione con i Balcani occidentali. Infine, valuterà l'opportunità di raccomandare l'avvio di negoziati di adesione con l'ex Repubblica iugoslava di Macedonia.

- L'Unione farà una nuova dichiarazione sulla politica di sviluppo per aprire la strada ad un più efficace impegno dell'UE in materia e si preparerà per il **riesame globale degli obiettivi di sviluppo del millennio** previsto dall'ONU nel settembre 2005 facendo una propria rilevazione della situazione ed elaborando proposte per fare avanzare il processo, con un'attenzione specifica al finanziamento sostenibile dello sviluppo e a un multilateralismo effettivo. Inoltre, l'Unione deve utilizzare efficacemente le sue **relazioni bilaterali**, ad esempio sfruttando appieno il potenziale della relazione transatlantica.

- L'Unione proseguirà il suo impegno per garantire l'esito positivo del **Doha Development Round**, in particolare operando per compiere progressi significativi in occasione della riunione ministeriale di Hong Kong e portando avanti politiche che promuovano obiettivi di sviluppo.

- La nuova dichiarazione sulla politica di sviluppo e il riesame generale dei progressi compiuti dall'Unione verso la realizzazione degli obiettivi di sviluppo del millennio devono essere integrati da una **strategia specifica per l'Africa**. È necessario riconoscere con una risposta specifica i problemi propri dell'Africa, in particolare di quella subsahariana. Una strategia ad hoc aiuterà l'UE a modificare sostanzialmente il sostegno all'Africa, sia in termini di quantità che di qualità, con l'obiettivo di un vero partenariato fondato su relazioni politiche e commerciali mature.

**Principali azioni in corso**

- Attuazione di una nuova politica UE di vicinato mediante piani d'azione già adottati
- Stabilizzazione e associazione nei Balcani occidentali
- Preparazione all'adesione della Romania e della Bulgaria
- Attuazione della strategia di preadesione e negoziati di adesione con la Turchia e la Croazia
- Negoziazione di un pacchetto razionale di strumenti per le relazioni esterne nell'ambito delle prospettive finanziarie
- Collaborazione con gli Stati Uniti nell'ambito del processo di pace in Medio Oriente
- Prosecuzione degli attuali negoziati regionali o bilaterali (Mercosur, Consiglio di cooperazione del Golfo) e altre iniziative per rafforzare le relazioni commerciali (Stati Uniti, Canada, ASEAN)
- Attuazione della strategia europea per la sicurezza e ulteriori passi nel quadro della politica europea di sicurezza e di difesa
- Aiuto ai partner ACP affinché possano sostenere le conseguenze della riforma del settore UE dello zucchero

Negoziazione di accordi ambientali multilaterali, compresi negoziati sui mutamenti climatici

## III. GESTIONE EFFICIENTE E MIGLIORE REGOLAMENTAZIONE

Affinché le politiche dell'UE siano credibili e legittime sono essenziali elevati standard di governance e di regolamentazione. In particolare, il miglioramento della regolamentazione e la maggiore qualità della legislazione contribuiscono direttamente a incentivare la crescita, la competitività e l'occupazione, garantendo al contempo l'adeguata tutela dei cittadini e dell'ambiente. Riconoscendo l'importanza del miglioramento della regolamentazione, nel primo trimestre 2005 la Commissione rilancerà la sua strategia di semplificazione e di miglioramento del contesto normativo.

- **Sussidiarietà e proporzionalità.** L'attività della Commissione verrà verificata rispetto ai requisiti di sussidiarietà e proporzionalità: l'UE deve intervenire soltanto se necessario e nella forma più lieve possibile. La Commissione prende atto del ruolo speciale che la Costituzione attribuisce ai parlamenti nazionali per quanto riguarda la sussidiarietà.

- **Efficienza economica e dovere di rendere conto.** Il bilancio UE deve essere utilizzato soltanto qualora sia economicamente più efficiente della spesa a livello nazionale. Devono inoltre esistere una chiara responsabilità di spesa ed efficaci meccanismi interistituzionali a garanzia di tale principio. Devono essere istituiti adeguati sistemi di controllo e di audit, con una tabella di marcia finalizzata ad una dichiarazione di affidabilità positiva della Corte dei conti europea. Per tutelare gli interessi finanziari dell'Unione, occorre finanziare la lotta antifrode tramite una maggiore trasparenza e cooperazione.

- **Consultazione.** Si può rilevare che molte delle proposte da adottare quest'anno sono destinate ad avviare consultazioni. La Commissione è convinta che la piena partecipazione della società civile e delle altre parti alla preparazione della strategia incida realmente sulla

sua qualità ed efficacia. Nel corso della consultazione delle parti interessate la Commissione applicherà, per quanto possibile, i requisiti minimi per la consultazione[1].

- **Valutazione d'impatto.** Considerando la valutazione d'impatto uno strumento fondamentale per garantire che la strategia sia elaborata con cognizione di causa, la Commissione continua a mettere a punto delle prassi a tal fine[2]. Il processo di valutazione d'impatto guida quello decisionale tramite un'analisi aperta delle opzioni e fornisce una disciplina per garantire la piena considerazione dei fattori economici, sociali e ambientali. Inoltre, fornisce una spiegazione pubblica chiara e accessibile dei motivi per cui è stata elaborata una proposta. La valutazione d'impatto è prevista quindi sistematicamente per tutte le proposte del programma di lavoro. In questo ambito, la Commissione garantirà che le valutazioni d'impatto tengano adeguatamente conto della competitività. Gli unici casi in cui la valutazione d'impatto non è necessaria sono i libri verdi e le consultazioni con i partner sociali. In questi casi, la valutazione d'impatto viene effettuata in una fase successiva se si decide di proseguire l'iniziativa.

- **Recepimento e attuazione.** La Commissione salvaguarderà l'intero processo legislativo, intensificando l'impegno per attuare la nuova impostazione in materia di applicazione del diritto comunitario[3], in particolare tramite misure preventive e, qualora necessario, il rigoroso trattamento delle violazioni.

- **Semplificazione.** Nel contesto del suo piano d'azione del giugno 2002 "Semplificare e migliorare la regolamentazione"[4], nel febbraio 2003 la Commissione ha proposto un'azione quadro al fine di "Aggiornare e semplificare l'*acquis* comunitario"[5] per assicurare un corpus di norme del diritto comunitario derivato chiaro, comprensibile, aggiornato e accessibile, a beneficio dei cittadini, degli operatori economici e delle pubbliche amministrazioni. All'inizio del 2005 la Commissione riferirà esaurientemente sull'attuazione del quadro 2003 per la semplificazione ed esporrà i suoi ulteriori progetti di semplificazione della legislazione vigente, aggiornando il suo programma aperto per la semplificazione. Nel novembre 2004 il Consiglio ha approvato un elenco di priorità di semplificazione fondate sulle indicazioni degli Stati membri e ha invitato la Commissione a prendere le opportune iniziative[6]. La Commissione si impegna a dare risposta alle priorità proposte dal Consiglio entro marzo 2005 ma il presente programma di lavoro contiene già la risposta della Commissione ad alcune di esse[7].

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1 COM(2002) 704.

2 Documento di lavoro dei servizi della Commissione, Impact Assessment: Next Steps – In support of competitiveness and sustainable development (Valutazione d'impatto: Prossime tappe – A sostegno della competitività e dello sviluppo sostenibile) - SEC(2004)1377 del 21.10.2004.

3 COM(2002) 725 del 20.12.2002.

4 COM(2002) 278 del 6.6.2002.

5 COM(2003) 71 dell'11.2.2003. Il documento prevede sei linee d'azione: semplificazione, consolidamento, codificazione, abrogazione, dichiarazione di obsolescenza e presentazione dell'*acquis*.

6 Nell'elenco di proposte figurano le seguenti priorità: prodotti fitosanitari; conti annuali; 12a direttiva sul diritto societario; oli usati; direttiva sui rifiuti; rifiuti pericolosi; incenerimento dei rifiuti; etichettatura dei prodotti alimentari; norme internazionali e UE relative ai veicoli a motore; materiali da costruzione; apparecchiature mediche; recipienti semplici a pressione; salute e sicurezza sul luogo di lavoro; statistiche strutturali sulle imprese.

7 Occorre rilevare che la realizzazione delle priorità di semplificazione del Consiglio non sempre richiede l'iniziativa legislativa della Commissione.

L'attuazione del programma di codificazione della Commissione ha subito ritardi nel 2004 per problemi di traduzione nei nuovi Stati membri, ma è destinato a determinare un aumento considerevole delle nuove proposte legislative di codificazione nel corso del 2005.

All'allegato 3 figurano le proposte previste che hanno importanti implicazioni nell'ambito della semplificazione.

ALLEGATO I PROPOSTE DA ADOTTARE NELL'AMBITO DEL PROGRAMMA DI LAVORO

ALLEGATO II PROPOSTE IN ATTESA DI INIZIATIVE DELL'AUTORITÀ LEGISLATIVA

ALLEGATO III SEMPLIFICAZIONE

# ANNEX I

## PROPOSALS TO BE ADOPTED UNDER THE WORK PROGRAMME

## I PROSPERITY

| Title | Description of scope and objectives | Type of proposal or act |
|---|---|---|
| Commission Communication on the future of State aid policy | Consultation document on the future State aid policy. The document will present reflexions for the future State aid policy and will ask for comments from all interested parties. In light of these comments, the Commission will modify the existing rules. These modifications will take place between 2005 and 2008. | Non-legislative action / Other |
| Proposition d'un règlement du conseil révoquant le Règlement 4056/86 | Proposal to repeal the currently applicable provisions of Council Regulation 4056/86, applying the EC competition rules to the maritime transport sector | Legislative Proposal / Regulation |
| Livre vert sur les demandes de dommages et intérêts pour les violations du droit européen de concurrence (Articles 81 et 82 du Traité). | Private enforcement of the EU competition rules is lagging far behind public enforcement. The lack of a clear set of rules for claims of damages in the EU Member States has as a consequence that there is presently virtually no successful private litigation for damages resulting from infringements of the EU competition rules. | Non-legislative action / Green Paper |

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| | The Green Paper will be used as the springboard for launching a general policy review and to consult stakeholders, a prerequisite to the launching of any formal proposal in this area. Any formal proposal would have as its main objective a higher level of compliance with the EU competition rules. | |
| Communication on the strengthening of economic governance | This communication will provide elements to strengthen the EU framework in order to 1) better combine discipline with economic growth considerations 2) focus more on the sustainability of the member State's public finances, 3) improve implementation. | Non-legislative action / Commission Communication |
| Proposition de modification du règlement 1467/97 et/ou 1466/97 sur le Pacte de Stabilité et de Croissance | In its June 2004 Communication and its September 2004 Communication, the Commission considered several elements for strengthening the SGP: (i) placing more focus on debt and sustainability in the surveillance of budgetary positions; (ii) allowing for more country-specific circumstances in defining the medium-term objectives of "close to balance or in surplus"; (iii) considering economic circumstances and developments in the implementation of the Excessive Deficit Procedure; (iv) ensuring earlier actions to correct inadequate budgetary developments. The exercise of revisiting the SGP is meant to adjust the existing framework, strengthening and clarifying it following the adoption of a new Communication on the strengthening of economic governance (2005/ECFIN/21). | Legislative Proposal |
| Proposition de Règlement du Parlement européen et du Conseil établissant des procédures pour l'autorisation, la supervision et la vigilance concernant les produits d'ingénierie tissulaires humains. | The proposal will establish specific procedures and requirements for the authorisation, supervision and vigilance of human tissue engineered products. Objective is to ensure the free movement of these products, while guaranteeing a high level of safety for patients and medical practitioners | Legislative Proposal / Regulation |
| Innover pour la compétitivité de l'Europe' - plan d'action pour l'innovation | Suite à la Communication COM(2003)112 final sur la Politique de l'Innovation et aux conclusions du Conseil Compétitivité du 13 mai 2003, un plan d'action en faveur de l'innovation sera établi afin d'accroître la performance compétitive des entreprises européennes en s'appuyant sur des actions communautaires, nationales, locales ainsi que sur la mobilisation transnationale des acteurs privés. | Non-legislative action / Commission Communication |
| Modification de la directive sur les | The objective is mainly - as announced in the Commission's Communication on Medical Devices of | Legislative |

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| instruments médicaux. | July 2, 2003 COM 2003/0386 - to ensure, through regulatory clarification, a better implementation of the current directives, particularly in the field of conformity assessment and clinical evaluation, to provide more legal certainty by creating a mechanism to take decisions on the qualification of products under the directive, and to provide, and increase transparency of device approval by Notified Bodies<br><br>. | Proposal / Decision |
| Programme-cadre pour la Compétitivité et l'Innovation | The framework will include elements focussing on: improving the business environment and entrepreneurship; SMEs access to investment capital; ICT mastery and use; innovation including eco-innovation and the sustainable use of resources. | Legislative Proposal / Decision |
| Communication reporting on the public consultation on the scope of universal service | This Communication constitutes the Commission's Report to the European Parliament and the Council on its review of the scope of Universal service, required by Art 15(2) of the Universal Service Directive 2002/22/EC. | Non-legislative action / Commission Communication |
| Communication on i2010 (European Information Society 2010) | The eEurope initiative has made a major contribution to advancing the information society in Europe. This initiative runs to the end of 2005, and there is a need now to plan follow-on activities. The form and content of a future eEurope initiative requires extensive discussion over the coming months in the context of the mid-term review of the Lisbon strategy and on the basis of consultations with a wide range of stakeholders. This Communication will reflect the results of these consultations. | Non-legislative action / Commission Communication |
| Proposition de Directive sur les Services de Paiement dans le Marché Intérieur | Today the legal framework is fragmented and mostly based on national rules. This Legal Framework for Payments is necessary in order to complement the initiatives launched by industry (e.g. European Payment Council) on the payments infrastructures. It will guarantee an adequate level of customer protection, and ensure legal certainty for all parties. It will provide a passport to payment institutions. It is part of the simplification exercise since it will repeal previous EU texts (Directive 97/5/EC and Recommendation 97/489/EC) and harmonise in a codified way core pieces of legislation on payments in the Internal Market. | Legislative Proposal / Directive |

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| Proposition de directive du Parlement européen et du Conseil modifiant les directives 89/665/CEE et 92/13/CEE portant coordination des dispositions législatives, réglementaires et administratives relatives à l'application des procédures de recours en matière de passation des marchés publics | L'objectif est d'encourager davantage les entreprises communautaires à soumissionner dans n'importe quel Etat membre de l'Union, en leur donnant la certitude qu'elles pourront, si nécessaire, engager des recours efficaces dans le cas où leurs intérêts auraient été lésés lors de procédures de passation de marchés de travaux, de fournitures ou de services. | Legislative Proposal / Directive |
| Livre Vert sur les obstacles à l'intégration du marché du Crédit Hypothécaire dans l'Union Européenne. | The Green Paper will examine the obstacles to integration and propose policy solutions. It will be of a consultative nature. | Non-legislative action / Green Paper |
| Proposition de Décision du Conseil instituant un panel en charge des recours contre de décisions de l'OHMI auprès du Tribunal de Première Instance | According to Article 225A of the Treaty, judicial panels may be created to hear and determine at first instance certain classes of action or proceeding brought in specific areas. The appeals lodged against decisions of the Boards of Appeal of the Office for Harmonization in the Internal Market (Trade Marks and Designs) represent almost 30% of the cases to be dealt with by the Court of First Instance. The consequence of this is the congestion of the Court of First Instance, which entails that proceedings are slowed down. | Legislative Proposal / Decision |
| Proposition de directive concernant la gestion collective des droits d'auteur et droits voisins dans le marché intérieur | The proposal will focus on the management of collecting societies in order to set up a level playing field which will enhance the trust into collecting societies from rightholders and commercial users. Rightholders should therefore see their rights protected in a better way and commercial users should be granted licenses on a more transparent basis, within the Internal Market. The purpose is not to harmonise all the rules governing collecting societies but to impose obligations necessary to the smooth functioning of the Internal Market without prejudging the legal mechanisms to be used by Member States in order to implement them. A Directive seems the most appropriate way to reach that target. | Legislative Proposal / Directive |

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| Livre Vert sur l'Intégration des Services Financiers: Horizon 2005-2010 | Following the finalisation of the Financial Services Action Plan 2000-2005 (FSAP), this Green Paper will open a wide-ranging public consultation on the future strategy and policy direction in the area of financial services in order to continuously ensure the benefits of an integrated capital market in the EU. This will be followed up by a Communication later in the year. | Non-legislative action/Green Paper |
| Communication de la Commission sur les résultats de la consultation lancée par le Livre Vert sur les Marchés Publics de la défense | The Green paper on defence procurement of September 2004 [COM (2004)608] consulted stakeholders on the need to take a Community initiative in order to improve cross-border competition in certain types of defence procurement. The Commission shall communicate to the Council, to the EP and to stakeholders the outcome of this consultation, and publicly announce the concrete action(s) that it intends to take as a follow-up (if any). | Non-legislative action / Commission Communication |

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| Proposition de directive concernant l'exercice de droit de vote des actionnaires dans les entreprises cotées | Creation of an integrated legal framework to facilitate efficient shareholder communication and decision-making (participation to meetings, exercise of voting rights, cross-border voting) | Legislative Proposal / Directive |
| CE: Proposition de Décision du Parlement européen et du Conseil relative au septième Programme-cadre pluriannuel de la Communauté européenne pour la recherche, le développement technologique et les activités de démonstration, visant à contribuer à la création de l'Espace Européen de la Recherche (2007-2013)<br><br>Euratom: Proposition de Décision du Conseil relative au septième Programme-cadre pluriannuel de la Communauté européenne de l'énergie atomique (EURATOM) pour des activités de | These proposals concern the EU Framework Programmes for research funding for the period 2007-2013. The research programmes will be designed and intended to reinforce the momentum towards the realisation of a knowledge-based society, building on the European Research Area. The proposals, containing the main orientations will be further detailed in a set of proposals for specific programmes and rules for participation. The overall aim is to maintain and reinforce momentum in creating an effective knowledge-based economy | Legislative Proposal / Decision |

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| recherche etc | | |
| Communication de la Commission au Parlement européen et au Conseil: mieux légiférer pour la compétitivité | The document will take stock of the progress already accomplished in the Better Regulation area, set targets that need to be followed both at the Community and Member States levels to enhance regulatory management practices and launch a series of new actions that will contribute to further established the leadership role of the Commission in pursuing the Community's Better Regulation strategy. | Non-legislative action / Commission Communication |
| Communication/Recommendation de la Commission concernant l'application expérimentale de la "taxation au pays de résidence" pour les petites et moyennes entreprises dans l'Union européenne | The concept of "Home State Taxation" provides in simple terms that the profits of a group of companies active in more than one Member State should be computed according to the rules of one company tax system only, the system of the Home State of the parent company of the group. Each participating Member State would continue, however, to tax at its own corporate tax rate its share of the profits of the group's business activities in that State.<br><br>This approach addresses precisely the tax issues which hamper SMEs most in their cross-border activities: disproportionately high tax compliance costs resulting from the administrative tax formalities, bookkeeping requirements etc.; current difficulties with the cross-border offsetting of losses. | Non-legislative action / Commission Communication |

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| Communication on the new generation of tax and customs programmes | The programmes Fiscalis 2003-2007 and Customs 2007 expire at the end of 2007, while EMCS will expire at the end of 2008. New programmes are going to be proposed to improve security, increase the fight against fraud through financing informatics networks to exchange information between tax and customs authorities. The new programmes will extend the existing programmes to the new financial perspectives period, and will also cover security at the external frontier. | Non-legislative action / Commission Communication |
| Proposition de règlement du Parlement européen et du Conseil modifiant le règlement (CEE) n° 2913/92 du Conseil établissant le code des douanes communautaire | Simplification des procédures douanières dans un environnement informatisé. L'objectif est de revoir les procédures douanières en vue de leur simplification radicale au moyen d'outils modernes y compris l'outil informatique. | Legislative Proposal / Regulation |
| Council Directive to restructure the tax bases of the annual circulation and registration taxes in order to make passenger car taxation more CO2 efficient and more consistent with the internal market and introduce a registration tax refund scheme | Ensure the smooth functioning of the Internal Market and avoid double payment of Registration Tax. | Legislative Proposal / Directive |
| Communication au Parlement européen et au Conseil sur un cadre commun de tarification des infrastructures des transports avec propositions relatives aux charges aéroportuaires et pour l'usage des ports maritimes | Document stratégique relative à la tarification des infrastructures et aux conditions de prise en compte des coûts réellement occasionnés par l'usage des infrastructures. Basée sur la connaissance accumulée aux niveaux européen et nationaux, ce document répond au souci d'une tarification plus juste, plus efficace, permettant de contribuer à une compétition plus équilibrée entre les modes ainsi qu'au financement des dépenses d'infrastructures. La Communication inclura les dispositions modales correspondant aux initiatives rendues nécessaires à court terme. Les études d'impact seront à prévoir seulement pour les textes législatifs qui accompagneront la communication de la Commission. | Non-legislative action / Other |

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| Proposition concernant la structure de gestion du projet industriel SESAME (entreprise commune) pour la réalisation technique du Ciel unique. | The Single European Sky legislation seeks to consolidate air traffic service provision to be more efficient at the European level and to accelerate the development and implementation of the future European ATM system. The programme (SESAME – Single European Sky Implementation Programme) to develop the future system will require significant involvement at the European level and is currently estimated in the region of 200M□/year from 2007 to 2017 and subsequent implementation investments could amount to 5bn□. A programme of such magnitude, needing to be driven at the European level, requires a robust and effective governance structure, able to mobilise and direct the necessary resources in an efficient and transparent way. The initiative seeks to make proposals to put in place the necessary governance structures to ensure that the SESAME (Single Sky implementation programme) can be properly funded and managed. | Legislative Proposal / Directive |

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| Bilan global à mi-parcours de la mise en oeuvre des mesures préconisées dans le Livre blanc "La politique européenne des transports à l'horizon 2010: l'heure des choix" | The Commission's White Paper established a mid-term review in 2005 to check whether its objectives and precise targets were being attained or whether adjustment need making. As the original instrument used was a Communication from the Commission, the mid-term review has to be same kind of instrument. | Non-legislative action / Commission Communication |
| Communication de la Commission relative à l'application des articles 87 et 88 due Traité CE sur les aides d'état dans le domaine ferroviaire | L'objectif poursuivi par cette communication (lignes directrices) est d'établir un cadre pour le financement étatique du secteur ferroviaire fournissant aux Etats membres et aux tiers les clarifications et la transparence nécessaires afin de faciliter l'application correcte des règles relatives aux aides d'Etat dans un environnement concurrentiel cohérent à l'échelon européen et en conformité avec le droit communautaire. | Non-legislative action / Commission Communication |
| Communication au Parlement Européen et au Conseil sur la mise en place d'un marché intérieur de l'électricité et du gaz naturel et le besoin (eventuel) d'un paquet de mesures pour améliorer son fonctionnement. | Providing a detailed analysis of the current situation with respect to the functioning of the electricity and gas market, identifying improvements and persisting obstacles, assessing the need for further measures. | Non-legislative action / Commission Communication |

## II SOLIDARITY

| Title | Description of scope and objectives | Type of proposal or act |
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| -Règlement du Conseil portant organisation commune des marchés dans le secteur sucre.<br><br>-Règlement du Conseil (CE) modifiant le règlement (CE) n° 1782/2003 du Conseil du 29 septembre 2003 établissant des règles communes pour les régimes de soutien direct dans le cadre de la politique agricole | The aim of the reform of the sugar CMO is to accomplish a sustainable agricultural model in the sugar sector in line with the principles and objectives of CAP reform (improved competitiveness, greater market orientation and sustainable market balance) through a combination of the elements of price and quota reduction and restructuring instruments as well as by integrating the compensation for income losses due to price cuts into the single farm payment. | Legislative Proposal / Regulation |
| Décision du Conseil sur les orientations stratégiques de la Communauté pour le développement rural pour la période de programmation 2007-2013 | The strategy document will set the EU priorities in the main policy fields of competitiveness of agriculture and forestry, land management, environment, quality of life and economic diversification in rural areas. | Legislative Proposal / Decision |
| Règlement du Conseil modifiant le règlement 404/93 portant sur l'organisation commune des marchés dans le secteur de la banane | Adaptation of the Common Market Organisation for bananas, Council Regulation nº 404/93, taking into account accession and in view of the "tariff only" system to enter into force by January 2006 at the latest. The Council regulation will be followed by a Commission regulation for application. | Legislative Proposal / Regulation |
| Communication de la Commission sur les politiques à l'égard de la jeunesse | Youth policy needs to be developed in an integrated and holistic direction, encompassing each young person's life from school to active citizenship and working life, and enabling all young people to have access to the full range of tools and facilities with which to make a success of their lives. It would bring together in a coherent whole the main policy initiatives (social, education, citizenship, mobility, health, immigration, entrepreneurship...), rebalancing policies giving greater priority to issues affecting youth, addressing the cross-cutting issues, and grounded in an approach based on knowledge-based policymaking. One proposed approach on these lines would be a European Pact for Youth. | Non-legislative action / Commission Communication |

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| Proposition de décision du Parlement européen et du Conseil établissant l'Année européenne du Dialogue interculturel 2008 | The Year will seek to raise the visibility and importance of intercultural dialogue as a useful tool for addressing both internal and external challenges. More specifically, the Year will focus on raising awareness of the European citizens on the importance of intercultural dialogue, identifying and disseminating best practices in the field of intercultural dialogue, strengthening co-operation, reflection and dialogue between the actors (at all levels) of intercultural dialogue and contributing to the European Neighbourhood policy. | Legislative Proposal / Decision |
| Proposition de décision du Conseil établissant un programme d'action communautaire pour la promotion de la citoyenneté active | Cette proposition introduit un nouveau programme d'action pour faciliter la participation active des citoyens au devenir de l'Europe. Elle prend le relais d'un acte de base légale dont l'objectif est de fonder, jusqu'en 2006, l'octroi de subventions pour la promotion de la citoyenneté européenne.<br><br>Concrètement, le programme accordera un soutien tant à des initiatives connues comme l'organisation de jumelages de villes, qu'à des actions nouvelles comme le développement de projets de recherche-action, de panels des citoyens et de mise en réseau entre associations, instituts, fondations, communautés locales et villes ou encore à de grands évènements qui accorderaient une visibilité accrue à la citoyenneté européenne active et au dialogue interculturel. | Legislative Proposal / Decision |
| Proposition pour une décision du Conseil établissant une Année européenne de la mobilité des travailleurs 2006 – Vers un marché européen du travail | The decision will designate 2006 as the European Year of Mobility for workers as a means of promoting geographical mobility within and between Member States as a contribution to improving the efficiency of European labour markets, economic performance, the professional prospects of workers and the quality of living and working conditions. | Legislative Proposal / Decision |
| Livre vert sur la gestion de l'évolution démographique dans l'Union européenne | The objective of this Green Paper will be, on the one hand, to identify the consequences of the ageing of the EU population on employment, social protection, migration. It will, on the other hand look for mechanisms aimed at ensuring intergenerational solidarity necessary to guarantee EU internal social cohesion.<br><br>The Green Paper will launch a broad debate and will allow to gather information and opinions from national and EU institutions as well as from the civil society (involved NGO for example). | Non-legislative action / Green Paper |

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| Communication établissant un nouvel Agenda Social (2006-2010) | A programming document outlining key initiatives to be deployed over next 5 years to work towards meeting employment and social goals in the context of the Lisbon Strategy. | Non-legislative action / Commission Communication |
| Communication sur les restructurations et l'emploi | La Commission présentera au cours du premier semestre 2005 une Communication couvrant d'une façon cohérente les différents aspects et les politiques communautaires susceptibles de contribuer à une gestion plus positive et plus anticipative des restructurations. This Communication will also include the second stage consultation of social partners on corporate restructuring and European works councils.<br><br>As a result of the first consultations held in 2002 regarding corporate restructuring and in 2004 regarding European works councils, the social partners have worked on case studies in order to identify best practices and guidelines. Taking into account these results, the objective of the Commission's initiative is to stimulate social dialogue and propose ways in order to provide the best conditions for anticipation and managing change, in particular through effective transnational information and consultation of employees. | Non-legislative action / Commission Communication |
| Intégration des personnes exclues du marché de l'emploi - 2ème phase de consultation aux partenaires sociaux | Fin 2004, une première communication aura lancé la première phase des consultations des partenaires sociaux et autres acteurs institutionnels et de la société civile portant sur des orientations pour les actions possibles de l'Union. Les propositions de cette deuxième étape de la procédure de consultation prendront en compte les résultats de cette première consultation. | Non-legislative action / Commission Communication |
| Communication sur "la lutte contre la discrimination – approche politique" | As a follow-up to the 2004 Green Paper public consultation document on "Equality and non-discrimination in an enlarged European Union", the new Commission will present its policy approach in the field of non-discrimination for the coming years. | Non-legislative action / Commission Communication |
| Proposition de règlement du Parlement européen et du Conseil relatif aux mesures à prendre contre la pollution de | To lay down the technical requirements for the approval and free circulation of vehicles in the internal market; to set emission limits for light duty vehicles (“EURO V”); to define technical | Legislative Proposal / Regulation |

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| l'air par les émissions des véhicules à moteur et abrogeant la directive 70/220/CEE (y compris l'introduction d'exigences d'émissions EURO V) | requirements concerning hybrid vehicles and regenerating filters. | |
| Stratégie thématique relative à la pollution de l'air | The Thematic Strategy on Air Pollution will outline the environmental objectives for air quality and measures to be taken to achieve the meet these objectives. The Thematic Strategy will be based on a long-term, strategic and integrated policy advice to protect against significant negative effects of air pollution on human health and the environment.<br><br>In respect of the simplification of existing legislation, one of the measures that is envisaged for inclusion in the strategy is the recasting/merging of the air quality framework directive (96/62/EC) and the first three daughter directives (1999/30/EC, 2000/69/EC, 2002/3/EC) and possible the Decision on the exchange of air quality monitoring data (97/101/EC). | Legislative Proposal / Directive |
| Stratégie thématique pour la prévention et le recyclage des déchets | This Communication follows the consultation paper COM(2003)301 "Towards a thematic strategy on the prevention and recycling of waste". It will identify means to further develop waste management policy and will focus on the means to promote more sustainable waste management, by minimising the environmental impacts of waste while also taking into account economic and social considerations.<br><br>A legislative proposal amending waste framework legislation on substantive aspects will be part of the Strategy package. This will also be an opportunity to simplify this legislation by amending redundant and obsolete provisions. | Non-legislative action / Commission Communication |
| Stratégie thématique pour l'utilisation durable des ressources naturelles | Following on from the Communication (COM 2003 572) Towards a thematic strategy on the sustainable use of natural resources, the Strategy will set out the Community policy on the use of natural resources through the development of a framework and measures that allow resources to be used in a sustainable way without further harming the environment, whilst achieving the objectives of the Lisbon strategy. Reduction of environmental impacts taking into account a life cycle approach is among the strategic goals. Both institutions and stakeholders have given input to the development of the strategy. | Non-legislative action / Commission Communication |

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| Stratégie thématique pour la conservation et la protection du milieu marin | The strategy will be designed to achieve a good biological, chemical and physical status in the marine environment. Rather than develop policies for the different uses and users of the marine environment- fishing sector, shipping, oil and gas etc, the strategy will look at a number of policy areas from the marine environment perspective to ensure that the different policies and legislative measures deliver high levels of environmental protection.<br><br>Communication + possible Framework Directive | Legislative Proposal / Directive |
| Communication visant à maîtriser l'impact du transport aérien sur le changement climatique | The Communication will suggest an approach and set out options for economic instruments to reduce the climate change impact of aviation. | Non-legislative action / Commission Communication |
| Stratégie Thématique concernant l'Utilisation Durable des Pesticides | The Strategy will propose a number of measures and initiatives with the objective of a reduction of the impacts of pesticides on human health and the environment in order to achieve a more sustainable use of pesticides as well as a significant overall reduction in risks and of the use of pesticides consistent with the necessary crop protection. Communication with proposal for Framework Directive (Communication - option consultation ESC/CoR; Framework mandatory) | Legislative Proposal / Directive |

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| Communication – Mettre un terme a l'appauvrissement de la biodiversité d'ici 2010 | The Communication will lay down a road map on priority objectives and actions to meet the EU and global objectives, set by heads of state and government, relating to halting (EU) and significantly reducing (global) the decline of biodiversity by 2010. The European Council 2003 and 2004 has called for accelerated action in this regard. ENV Council (28 June 2004) called for a report to Council and Parliament as early as possible in 2004, taking account of the ongoing biodiversity policy review process and in particular the 'Message from Malahide' (which comprises stakeholder consensus on objectives and targets towards achieving the overall 2010 objective). | Non-legislative action / Commission Communication |
| Stratégie thématique pour les sols | The Soil Strategy will address the issue of how to protect and improve the quality of European soils and how to use them in a sustainable manner. Building on the analysis of the causes identified in COM(2002)179, it will present a cost-effective approach for soil protection in the short, medium and long term. It will include the most suitable combinations of measures at the most appropriate level of intervention. The Directive (framework) will address the various soil issues described in the Communication COM(2002) 179.<br><br>Justification for rescheduling: Given that the strategy covers new area of policy development it was thought more appropriate to submit to the new Commission for decision. Impact assessment ongoing but was not completed in time for adoption in 2004. | Legislative Proposal / Directive |
| Stratégie thématique pour l'environnement urbain | The Thematic Strategy seeks to improve the environmental performance of Europe's towns and cities, and secure a healthy living environment for Europe's urban citizens. It will do this by seeking to provide a coordinated and coherent policy framework with mechanisms and solutions for addressing the environmental problems in Europe's urban areas. It will focus on 4 priority areas – environmental management in urban areas, sustainable urban transport, sustainable construction and sustainable urban design. | Non-legislative action / Commission Communication |
| Communication sur les stratégies de changement climatiques | Reply to the Spring European Council 25/26 March 2004 who invited the Commission to come up with an analysis of benefits and costs of mid and long-term climate strategies, incl. targets as input for his consideration in Spring 2005. | Non-legislative action / Commission Communication |

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| | Justification rescheduling: Communication originally foreseen for 2004 but was rescheduled to allow time for circumstances to change to facilitate entry into force of Kyoto Protocol. | |
| Proposition de règlement du Conseil portant sur le financement Communautaire pour la mise en oeuvre de la Politique Commune de la Pêche | DG FISH proposal for a Council Regulation on Community support measures for the implementation of the CFP will be the second fisheries-specific proposal in the context of the financial perspectives 2007-2013 following the adoption by the Commission in July 2004 of the proposal on the future European Fisheries Fund (See COM(2004)497). The proposal will cover the following domains: external policy actions, scientific advice, data collection, governance, contribution to Member States' control expenditure. The proposal will make a significant contribution to simplification, since it will re-group into one single instrument different legal instruments that now deal with some of the domains that will be covered (such as data collection, governance, contribution to Member States' control expenditure). | Legislative Proposal / Regulation |
| Communication on eAccessibility | This communication addresses the barriers created by the applications of technology, in particular for elderly people and people with disabilities. It will outline European policies and actions to promote accessibility, focusing on public procurement, certification and legislation. | Non-legislative action / Commission Communication |
| Directive du Parlement et du Conseil modifiant la directive 89/552/CEE du Conseil et la directive 97/36/CE du Parlement européen et du Conseil (TV sans frontières) | Establish a level playing field for all services providing audiovisual content by electronic means in a technologically neutral way. | Legislative Proposal / Directive |
| Stratégie de la Communication | This document will aim at:<br>- providing a tool for improved coordination of Communication strategies of the main EU institutional players.<br>- objective: contribute to a better image and communication of the EU toward the EU citizen. | Non-legislative action / Commission Communication |

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| Communication de la Commission pour un Instrument de Solidarité et de Réaction Rapide, pouvant aboutir (selon les résultats de la Task-Force présidé par la DG. REGIO et selon les décisions qui seront prises par le collège) à une Proposition pour une/un<br><br>Décision/Règlement du Conseil sur un Instrument de Solidarité et de Réaction Rapide | Extract from COM(2004)487 final, heading 3: citizenship:<br><br>"Action at European level will also make possible a common approach to emergency situations. A solidarity and rapid reaction instrument will provide citizens with a European response in the event of major disasters. The scope of the foreseen instrument will include both immediate response (co-ordination and deployment of resources to combat a disaster as the event unfolds) and financial assistance to cope with emergency situations in the aftermath of an unforeseen crisis. It could also address the need to cover preparedness measures. The instrument will provide funding to give support to victims of terrorism; address civil protection requirements; and react to public health crises, as well as the effects of other natural disasters." | Non-legislative action / Commission Communication |
| Proposition pour un règlement du Conseil instituant l'Instrument européen de Solidarité et de Réaction Rapide | Extract from COM (2004)487 final, heading 3: citizenship:<br><br>"Action at European level will also make possible a common approach to emergency situations. A solidarity and rapid reaction instrument will provide citizens with a European response in the event of major disasters. The scope of the foreseen instrument will include both immediate response (co-ordination and deployment of resources to combat a disaster as the event unfolds) and financial assistance to cope with emergency situations in the aftermath of an unforeseen crisis. It could also address the need to cover preparedness measures. The instrument will provide funding to give support to victims of terrorism; address civil protection requirements; and react to public health crises, as well as the effects of other natural disasters." | Legislative Proposal / Regulation |
| Proposition de décision du Conseil portant Orientations stratégiques de la Communauté sur la Cohésion | Définition des priorités de la Communauté en matière de cohésion économique, sociale et territoriale. | Legislative Proposal / Decision |
| Green Paper on a European Energy Efficiency Initiative | The Green Paper on energy efficiency will set forth policy options and possible measures to be carried out in the next five years and their expected results. It will identify market barriers which prevent capturing the existing 20% cost-effective savings potential. Delivering this savings will contribute significantly to meeting our Kyoto commitment, as well as to improving security of supply, competitiveness and employment in the EU. The Green paper will also explain what we have done until now and where we are as regards energy efficiency. It will cover the areas of heat, | Non-legislative action / Green Paper |

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| | electricity and transport and all the end-use sectors. | |
| Communication concernant un plan d'action pour la Biomass | To increase the contribution of the biomass sector to the EU-25 renewable energy objective of 12% by 2010 in the gross domestic energy consumption and future objectives for 2020. | Non-legislative action / Commission Communication |
| Communication au PE et le Conseil sur les énergies renouvelables | Rapport complet sur la directive 2001/77, art.4 basé sur l'obligation de la Commission de bien documenté sur le régime de soutien des énergies renouvelables | Non-legislative action / Commission Communication |

## III SECURITY

| Title | Description of scope and objectives | Type of proposal or act |
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| Programme cadre Droits fondamentaux et la Justice | To support the development and implementation of judicial cooperation in civil and criminal matters aiming at creating a true area of justice, provide financial support to accompany the inclusion of the charter of fundamental rights in the Constitution, including promotion of the charter, support for democratic participation and for the fight against violence and the fight against drugs as well as the fight against racism and anti-semitism. | Legislative Proposal / Framework decision (JHA) |
| Programme cadre Sécurité et garantie des libertés | To ensure an effective operational cooperation in the fight against terrorism, including its consequences, organised crime and general crime, to support the provision of intelligence on a European scale and to strengthen the prevention of crime and terrorism, in order to promote secure societies based on the rule of law. | Legislative Proposal / Framework decision (JHA) |

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| Programme cadre Solidarité et gestion des mouvements migratoires | To support the principle of solidarity in managing people flows by ensuring a fair share of responsibilities between Member States as concerns the financial burden arising from the introduction of an integrated management of the Union's external borders and from the implementation of common policies on asylum and immigration. | Legislative Proposal / Framework decision (JHA) |

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| Communication de la Commission au Conseil et au Parlement Européen concernant le Plan d'action de lutte contre la drogue (2005-2008) | The Action Plan should have as a general aim to address the drugs problem in the EU. It should provide a guide to all actors in setting priorities in the drugs policies area and ensure that they are implemented. | Non-legislative action / Other |
| Proposition de directive du Conseil relatives à des normes minimales en matière de procédures de retour et de reconnaissance mutuelle de procédures d'expulsion | Proposal to promote the establishment of common standards relating to all phases of return. Basic requirements for the ending of legal and illegal residence in particular with regard to expulsion; minimum standards for detention and removal. | Legislative Proposal / Directive |
| Livre Vert sur les successions et testaments | The objective is to launch a wide consultation of interested subjects on legal and practical issues arising in international situations in the area of successions and wills. | Non-legislative action / Green Paper |
| Livre vert sur le droit applicable aux divorces | There are currently no Community rules in the field of applicable law to divorces; this, put together with the current jurisdiction rules of the "Brussels II" Regulation, lead to unsatisfactory situations. The Green Paper launches a wide-range consultation on the problems that may arise in this field and proposes possible remedies. | Non-legislative action / Green Paper |
| Fundamental Rights Agency | To enlarge the mandate of the European Monitoring Centre on Racism and Xenophobia in order to create an agency with a mandate covering the fundamental rights. Its main task will certainly be to collect and to treat data with a view of helping its stakeholders (namely the EU institutions and the MS).<br><br>The Agency will be created by a Regulation proposed by the commission. | Legislative Proposal / Regulation |

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| The Hague Programme "Strengthening Freedom, Security and Justice in the European Union": an Action Plan | The European Council of 4-5 November 2004 endorsed in its Conclusions the "Hague Programme: strengthening freedom, security and justice". This Programme sets the priorities in this policy area for the next five years.<br><br>In the light of this Programme, the European Council invited the Commission to present an Action Plan in 2005 with proposals for concrete actions and a timetable for their adoption and implementation. | Non-legislative action / Other |
| Proposition de décision relative à la création d'un système informatisé d'échange d'information sur les condamnations pénales | La décision aura pour objectif de créer les bases nécessaires à la mise en place d'un mécanisme européen informatisé permettant d'échanger les informations contenues dans les registres nationaux. | Legislative Proposal / Decision (CFSP/JHA) |
| Council decision creating a European Law Enforcement Network in the fight against terrorism (LEN) | Pursuant to the Communication of the European Commission on Preparedness and the Consequence Management in the Fight against Terrorism the Commission proposes additional measures to strengthen the existing instruments on civil protection and consequence management. Terrorist attack responses require that the protection of public health and safety must also include traditional law enforcement besides the present civil protection systems. Law enforcement authorities in Member States should therefore have access to alerts produced by the different European alert systems managed by the Commission and should also be able to input relevant information thereto.<br><br>The intention of the Commission is therefore to establish a law enforcement alert mechanism (the Law Enforcement Network, LEN) to be hosted by Europol and connected with other European rapid alert and rapid response systems managed by the Commission (notably ARGUS) whilst respecting national competences. Participation of Europol will take place within the limits of the Europol Convention. | Legislative Proposal / Decision |
| Communication de la Commission sur les obligations alimentaires dans le but d'améliorer l'exécution | The proposals intend to facilitate the recovery of maintenance obligations within the European Union. First of all, it is a matter of allowing a maintenance decision given in a Member State to be recognised and enforceable in any other Member State without any further procedure being | Legislative Proposal / Regulation |

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| effective des décisions en matière alimentaire | required (abolition of exequatur) and improving cooperation between national authorities. Secondly, it is a matter of simplifying access of citizens to enforcement procedures of maintenance decisions in any Member State by establishing minimum common standards. | |
| Commission proposal for a Council Framework Decision on mutual recognition of non-custodial pre-trial supervision measures | To enable Member States to mutually recognise alternative measures to pre-trial detention with a view to reinforce the right to liberty and the principle of innocence in a common area of freedom, security and justice | Legislative Proposal / Framework decision (JHA) |
| Proposal for a council framework decision on information exchange under the principle of availability | The Framework Decision shall lay down common standards for the processing and protection of personal data in the course of activities under Title VI TEU. | Legislative Proposal / Framework decision (JHA) |
| Proposal for a Council framework decision on adequate standards for the transfer of personal data for the purpose of police and judicial co-operation in criminal matters | Personal data cannot be shared with the USA or any other third country unless there is an agreement in place. The agreement must ensure that the transmission of personal data to the entities and to the authorities of third States which are not subject to the Council of Europe Convention of 28.1.1981 may be effected only when an adequate level of data protection is ensured. The proposed decision would define exactly what is meant by "an adequate level of data protection". | Legislative Proposal / Framework decision (JHA) |

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| Livre vert sur l'établissement d'un Centre européen sur les migrations | In 2002 a new budgetary line was inserted in the budget of the European Communities for a pilot/preparatory action to establish a European Migration Monitoring Centre. This action will be drawing to a close in 2005. The Green Paper will set out the European Commission's analysis of the progress made so far in establishing a European Migration Network (EMN) and will seek views on the best way forward including options for the form and structure. | Non-legislative action / Green Paper |
| Communication portant sur un programme d'action relatif à l'immigration légale | To list a series of proposals and measures to be put forward in the area of legal migration, as a follow up to the "Study on the links between legal and illegal migration" (COM(2004)412) and of the Green Paper on economic migration (to be published end 2004).<br><br>Such measures could include : the revision of the 2001 proposal for a directive on the admission of economic migrants (COM(2001)386); proposals on a common approach to the issue of regularisations, and on the pooling of information on the legal migration channels for third country nationals; the establishment of recruitment and training centres (including cultural and language training)in the countries of origin for skills which are needed at EU level | Non-legislative action / Commission Communication |
| Proposition de directive du Parlement européen et du Conseil relative aux mesures pénales visant à assurer le respect des droits de propriété intellectuelle | Legislative initiative aiming at ensuring that in Member State all serious infringements of an intellectual property right, as well as attempts at, participation in and instigation of such infringements, are treated as a criminal offence. | Legislative Proposal / Directive |
| Proposition d'une Décision-cadre sur la lute contre la contrefaçon | L'objectif poursuivi est de rapprocher les législations pénales des Etats membres et d'améliorer la coopération judiciaire pour lutter plus efficacement contre la contrefaçon, en particulier lorsque celle-ci est liée à la criminalité organisée. La décision cadre a notamment pour objet d'harmoniser les seuils minimaux des sanctions pénales | Legislative Proposal / Framework decision (JHA) |

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| Communication sur un nouveau programme sur la santé et politique des consommateurs et proposition pour une décision du Parlement européen et du Conseil | 1. Financial Perspectives 2007-2013 (Commission Communication 2004 – 487, heading 3 "citizenship"): health and consumer policy programme to replace the existing instruments in this area.<br>2. Current consumer policy strategy runs out at the end of 2006, financial instrument expires 2007, combined instrument is to be launched by then.<br>3. Current Public Health Programme expires at the end of 2008.<br><br>New political approach for consumer policy and health, streamlining of instruments. This is consistent with the new Commission Health strategy, which will take the form of a Commission Communication.<br>If not done, this will leave consumer and public health policies without political and financial programme in the medium term. | Legislative Proposal / Decision |
| Proposition de directive du Conseil relative à des mesures communautaires de lutte contre la grippe aviaire | To update Community measures for the control of avian influenza to the current scientific knowledge. To improve the control of this very important disease in the Community. Current legislation (Council Directive 92/40/EC) is obsolete and must be replaced by a new Directive, which takes into account the most updated scientific knowledge on disease control. | Legislative Proposal / Directive |
| Communication et proposition de directive concernant la protection des poulets d'élevage | Establishing minimum standards for the protection on farm of all chickens kept for the production of meat in the EU | Legislative Proposal / Directive |
| Directive du Conseil sur les conditions de santé animale pour la mise sur le marché, l'importation et le transit des animaux d'aquaculture et de leurs produits, ainsi que sur les mesures minimales pour la prévention et le contrôle de certaines maladies | The EU rules for placing on the market of aquaculture animals and minimum Community measures for control of certain fish and mollusc diseases are laid down in Council Directives 91/67/EEC, 93/53/EEC and 95/70/EC respectively. These were drafted mainly to take into account the European aquaculture industry for salmonids and oysters. Since adoption, the aquaculture industry has developed significantly. New fish species, especially marine, are used, and enlargement has brought new farming practices and more new fish species. The importance of farming mussels, clams and abalones is continuously increasing.<br><br>Commission Communication (2002)511 final on a strategy for the sustainable development of European Aquaculture: "There is a continuous need for the Commission to regularly review, | Legislative Proposal / Directive |

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| | update and simplify the animal health Community legislation for aquatic animals and products with regard to ever changing developments, particularly in the diversity of aquaculture production and in international practical experience and scientific knowledge”. | |
| Communication de la Commission concernant un Programme européen sur la Nutrition et la Santé (Livre vert) | Tackling the rise of obesity particularly among young people. | Non-legislative action / Green Paper |
| Livre blanc sur "Une meilleure formation pour des denrées alimentaires plus sures" | The heart of the problem is a lack of a harmonised approach to the design and developments of national control systems. The WP on Food Safety placed particular emphasis on this and clearly indicates the need to address the issues with appropriate actions to achieve a high standard of consumer protection across the EU. The EP and the Council, on 29 April 2004, adopted Regulation No 882/2004 on official control which identifies training as a key issue. Article 51 of the Regulation empowers the Commission to develop training programmes for staff of competent authorities of the Member States, which may be open to participants of third countries, in particular developing countries. This action will develop a White Paper on a Community training strategy in the area covered by Regulation 882/2004. | Non-legislative action / White Paper |
| Proposition d'amendement de la Directive 91/414/CEE relative au classement sur le marché des produits de protection des plantes | Adaptation to technical progress and re-organisation of regulatory provisions concerning the placing of plant protection products on the market. Commitment of the Commission in its progress report to Council and European Parliament (COM 444(2001)final. | Legislative Proposal / Directive |
| Proposition de la Commission pour un règlement établissant un paquet de mesures sur les agents alimentaires "améliorants" | •To recast and simplify the existing food additives legislation and update the evaluation and authorisation procedures (EFSA, comitology)<br><br>• To harmonise the area of food enzymes through the new proposed Community rules<br><br>• To modernise and adapt the existing legislation on flavourings to technological and scientific developments and to establish clear evaluation and authorisation procedures (EFSA, comitology). | Legislative Proposal / Regulation |

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| Règlement du Conseil modifiant et mettant à jour le règlement CE N° 1334/2000 instituant un régime communautaire de contrôles des exportations de biens et technologies à double usage. | Council Regulation (EC) No 1334/2000 should be amended in order to take account of the review of the operation of the Regulation and of its implementation by Member States, and to take account of UN Security Council Resolution 1540 of 2005. | Legislative Proposal / Regulation |
| 3ième paquet pour la sécurité maritime (8 propositions législatives) | Les éléments du paquet sont les suivants : (1) - une proposition de règlement sur la responsabilité des Etats du pavillon, (2) - une proposition législative sur le contrôle par l'Etat du port, (3) - la modification de la directive sur le suivi du trafic, (4) - une proposition législative sur les enquêtes après accidents, (5) - la responsabilité et l'indemnisation des dommages aux passagers (6) la responsabilité et l'indemnisation des dommages de pollution et (7) réforme des sociétés de classification (8) l'extension des compétences de l'Agence européenne de sécurité maritime (4ième trimestre) | Legislative Proposal / Regulation |
| Communication au Parlement européen et au Conseil et proposition de règlement relatif à l'extension des compétences de l'Agence européenne de la sécurité aérienne | Ce paquet comprend une Communication et une proposition de règlement. La Communication présentera les étapes d'extension des tâches de l'Agence de sécurité aérienne d'ici 2010 pour couvrir l'ensemble du champ de la sécurité aérienne (opérations aériennes et licences des équipages de conduite, gestion du trafic aérien, aéroports). La Communication sera accompagnée par une proposition de règlement qui concerne la première étape de cette extension (opérations aériennes et licences des équipages de conduite). Voir aussi 2004/TREN/010 pour la proposition législative | Non-legislative action / Commission Communication |
| Communication au Parlement européen et au Conseil sur la transparence et le fonctionnement du marché européen des hydrocarbures | Déterminer les moyens par lesquels l'UE peut viser à assurer une plus grande stabilité des prix pétroliers. Evaluer les éventuelles réformes nécessaires du système européen de stocks de sécurité. | Non-legislative action / Commission Communication |

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| Communication sur la mise en oeuvre du Livre Vert en matière de sécurité d'approvisionnement énergétique | Dans les quatre années qui ont suivi l'adoption du Livre Vert "Vers une stratégie européenne de sécurité d'approvisionnement énergétique"(COM(2000)769 final du 29.11.2000) la Commission a fait la proposition de la presque totalité des initiatives qui y étaient identifiées. L'élargissement, l'entrée en vigueur du protocole de Kyoto, le renforcement des relations avec les pays producteurs, notamment avec la Russie, la conjoncture du marché internationale et la situation économique mondiale rendent nécessaire une réévaluation de la sécurité d'approvisionnement énergétique de l'Union européenne. | Non-legislative action / Commission Communication |
| Communication concernant la sûreté dans les différents modes de transport, y compris la question du financement. | Les transports constituent une cible potentielle pour des attentats terroristes. Les attentats de New York et Washington en 2001, contre le pétrolier Limbourg en 2002, de Madrid en 2004 ont mis en évidence la nécessité de renforcer les mesures de protection de tous les modes de transport. Une gamme de mesures est nécessaire, au niveau européen, national et des entreprises de transport. L'objet de la Communication sera de présenter ces mesures en mettant en évidence l'articulation nécessaire entre les différents modes, aires géographiques et acteurs et de donner des orientations sur la question du financement des mesures de sûreté. | Non-legislative action / Commission Communication |
| Communication et proposition de directive pour une meilleure sécurité de transport et une plus grande sûreté par la création d'un espace de coopération policière et judiciaire dans les réseaux transeuropéens de transport | This is a package including a Communication and a proposal for a directive aiming at improved transport safety and increased security over Transeuropean Transport Networks through the application of best practice prevention and enforcement methods through inter-modal and international cooperation between police forces, inspectorates and judicial authorities responsible for different transport modes (namely road, water and rail). See also item 2005/TREN+/041. | Non-legislative action / Commission Communication |
| Proposition d'établissement d'une entreprise commune sur la base du traité EURATOM pour organiser la recherche dans le domaine de la gestion des déchets radioactifs | Proposal to set up a Joint Undertaking (i.e. company with special status) under the provisions laid down in the Euratom Treaty in order to co-ordinate and carry out RD&D on specific topics of importance for the advancement of radioactive waste management in the EU. | Legislative Proposal / Decision |

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## IV EXTERNAL RESPONSIBILITY

| Title | Description of scope and objectives | Type of proposal or act |
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| Accelerating progress towards achieving the Millennium Development Goals - Proposals for EU contribution to the UN 2005 MDG High Level Event | To generate debate, commitments, agenda building in the area of finance for development, coherence for development and specific actions for Africa. | Non-legislative action / Commission Communication |
| Communication to the Council and the European Parliament "Towards Monterrey II - Reinforced commitments as the contribution of the enlarged EU to sustainable financing for development" | Define EU contribution into the international processes on Financing for Development leading into the stocktaking event on the Millennium Development Goals (UN Major Event September 2005):<br><br>Proposals for new political commitments by the EU that will impact on the global process, as EU collectively is the largest provider of development assistance worldwide; most prominent themes:<br>(1) further increased ODA levels towards achieving the internationally agreed 0.7% ODA/ GNI target over time,<br>(2) improved aid effectiveness,<br>(3) Innovative Sources on Financing,<br>(4) debt relief within/ beyond the HIPC initiative for Heavily Indebt Poor Countries | Non-legislative action / Commission Communication |
| Communication sur une stratégie UE pour l'Afrique. | -Importance stratégique des relations UE-Afrique<br>-Développement accru des relations institutionnelles entre l'UE et l'UA et notamment entre les deux Commissions<br>-Engagement déliberé de l'UE à aider l'Afrique et soutenir les structures continentales (UE, NEPAD)<br>-Engagement de l'UE à faire un effort particulier pour que l'Afrique puisse atteindre les MDGs, car les indicateurs et prévisions sont actuellement alarmants<br>-Engagement de l'UE pour aider l'Afrique dans sa nouvelle politique de prévention et résolution des conflits (Facilité de Paix,…<br>-Référence aux EPAs, EBA, et appui à l'intégration régionale africaine (9ème FED) et rôle entre | Non-legislative action / Commission Communication |

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| | commerce et Développement | |
| Proposition pour une nouvelle déclaration sur la politique de développement de la CE | Revised policy statement on the EC Development Policy setting objectives and key principles underlying the Community approach to development co-operation. The development policy statement is by definition an overarching document setting the general direction and objectives of EC development policy. It provides political guidance and defines some key principles underlying the Community's approach to development co-operation. Development cooperation contributes to different degrees to the various objectives of EU's external action: from human rights and democracy, to security and world peace, to sustainable development, to a sound system of global governance. In this framework development cooperation has a specific mission: eradicating poverty. It is by focusing on its specific mission that it can maximise its contribution to the overall external action of the Union. | Non-legislative action / Commission Communication |
| Communication from the Commission to Council and Parliament on a Framework for accompanying measures for Sugar Protocol Countries affected by the reform of the EU sugar CMO | The reform of the sugar CMO will substantially reduce internal EU sugar prices. This will in turn affect ACP countries benefiting from preferential access to the EU market through the Sugar Protocol. The Communication on the reform of the sugar CMO states that the Commission will support the adaptation process of affected ACP countries and India. The proposal for accompanying measures aims at defining EC objectives, orientations and priorities for trade and development support for affected countries. | Non-legislative action / Commission Communication |
| Mandate for negotiations with Croatia - Commission communication for the opening of negotiations with Croatia | Mandate for negotiations with Croatia: Commission communication for the opening of negotiations with Croatia | Non-legislative action / Commission Communication |
| Strengthen political and cultural dialogue with Civil Society between EU Member States and Turkey | Strengthen political and cultural dialogue with Civil Society between EU Member States and Turkey<br>The third pillar of the strategy on Turkey entails a substantial strengthening of political and cultural dialogue. The Commission will present proposals on how to support the political and cultural dialogue bringing people together from EU Member States and Turkey. Civil Society | Non-legislative action / Commission Communication |

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| | should play the most important role in this dialogue, which should be facilitated by the EU. | |
| Mandate for negotiations with Turkey | This corresponds to the second pillar of the strategy on Turkey. Commission communication for the opening of negotiations with Turkey and the specific way of approaching accession negotiations with Turkey | Non-legislative action / Commission Communication |
| Opinion on the Former Yugoslav Republic of Macedonia | Opinion on the Former Yugoslav Republic of Macedonia. Assessment by the Commission whether to recommend that negotiations for accession to the European Union be opened with the Former Yugoslav Republic of Macedonia | Non-legislative action / Opinion |
| Revised Accession Partnership for Turkey | The Revised Accession Partnership is representing the first pillar of the strategy drawn up by the recommendation on Turkey. In order to guarantee the sustainability and irreversibility of Turkey's progress to the continued fulfilment of the Copenhagen political criteria the EU should continue to monitor progress of the political reforms closely. This will be done on the basis of a Revised Accession Partnership setting priorities for further reforms. | Legislative Proposal / Decision |
| Draft Council decision for a European Partnership for Croatia | European Partnership for Croatia in order to support effort to move closer to the European Union. Draft Council decision on principles, priorities for action and conditions contained in the European Partnership. To set the framework for assistance programming taking stock of the new status of Croatia as a candidate country. | Legislative Proposal / Decision |
| 2005 Enlargement package:<br><br>Strategy paper on progress in the enlargement process<br><br>Comprehensive monitoring reports for Bulgaria and Romania | 2005 Enlargement package:<br><br>Strategy paper on progress in the enlargement process<br>Comprehensive monitoring reports for Bulgaria and Romania<br>Regular report on Croatia's progress towards accession<br>Regular report on Turkey's progress towards accession / A general review of progress of the political reforms. | Non-legislative action / Other |

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| Regular report on Croatia's progress towards accession<br><br>Regular report on Turkey's progress towards accession / A general review of progress of the political reforms. | | |
| Report for Western Balkans - SAP<br><br>Annual reports on the Stabilisation and Association process (Albania, Bosnia and Herzegovina, FYROM, Serbia and Montenegro) | Report for Western Balkans - SAP report : Report on the state of advancement of the Stabilisation and Association Process for Western Balkans. It aims to take stock of the progress made by the individual countries and by the region as a whole with respect to a certain number of political and economic criteria.<br><br>Annual reports on the stabilisation and association process (Albania, Bosnia and Herzegovina, FYROM, Serbia and Montenegro). These annual reports concern the state of implementation of the stabilisation and association process and will be presented together with the enlargement package. They aim to take stock of the progress made by the individual countries and by the region as a whole with respect to a certain number of political and economic criteria within the framework of the SAP. | Non-legislative action / Other |
| Communication regarding the opening of consultations on joint ENP Action Plans with Armenia, Azerbaijan and Georgia, accompanied by 3 Country Reports | On the basis of Country Reports drawn up by the services, and its appraisal of the overall situation, the Commission may issue a recommendation to the Council to decide on the opening of bilateral consultations with Armenia, Azerbaijan or Georgia on the establishment of joint ENP Action Plans. | Non-legislative action / Commission Communication |
| Communication on EU-US relations | Communication will focus on deepening of economic partnership and on ways to upgrade the framework of EU-US relations. | Non-legislative action / Commission Communication |

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| Communication de la Commission sur le dixième anniversaire du Processus de Barcelone | To review the ten years of the Barcelona Process and make proposals for refocusing to be discussed at the Euro-Mediterranean Foreign Affairs Ministers' meeting in Luxembourg (29-30 May) and at the Ministerial meeting in Barcelona (29/30 November) | Non-legislative action / Commission Communication |
| Five European Neighbourhood Action Plans with Egypt and Lebanon; Armenia, Azerbaijan and Georgia, on the basis of Country Reports presented earlier | Action Plans are the key instruments in the process of bringing our neighbours closer to the Union. Action Plans contain a set of jointly defined key priorities in the following selected areas: Political dialogue and reform; trade and measures preparing partners for gradually obtaining a stake in the EU's Internal Market; justice and home affairs; energy, transport, information society, environment and research and innovation; and social policy and people-to-people contacts. Action Plans are tailored to reflect the specific state of relations with each country, its needs and capacities, as well as the interests of the EU and the partner country concerned. Their implementation will be monitored on a regular basis, and the Action Plans adapted accordingly. | Agreement with third countries / Council Decision for the conclusionsof an agreement. |
| A new approach to the relations between the European Union and Latin-America | It is necessary to update and to revisit our strategy towards Latin America. This should include new approaches to our relations in order to build an alliance on global governance, to promote and defend the EU economic interest in the region, to strengthen the economic growth and sustainable development including social cohesion and to enable the EU to have a strong partner in particular for reasons of global peace and security. The last strategic EC Communication regarding our relations with Latin America dates ten years ago. | Non-legislative action / Commission Communication |
| Proposition de décision du Conseil sur les directives de négociation pour des accords bilatéraux d'intégration économique sur les services et l'investissement entre la Communauté et ses Etats Membres d'une part et les partenaires méditerranéens d'autre part | The proposed Decision will allow the Commission to open negotiations with the countries of the Euromed process (except Turkey) on investment and trade in services and will give the Commission negotiating guidelines for these negotiations. | Legislative Proposal / Decision |

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## ANNEX II

## Legislative proposals awaiting action by the Legislator

### Economic and Financial Affairs

- Proposal for renewal of the Interinstitutional Agreement on budgetary discipline and improvement of the budgetary procedure. COM(2004)498
- Proposal for a Council Decision on the systems of the European Communities' own resources and Proposal for a Council Regulation on the implementing measures for the correction of budgetary imbalances in accordance with Articles 4 and 5 of the Council Decision of (..) on the system of the European Communities' own resources. (2004/0170/CNS)
- Proposal for a Regulation of the European Parliament and of the Council on mutual administrative assistance for the protection of the financial interests of the Community against fraud and any other illegal activities (2004/0172/COD)
- Proposal for a Directive of the European Parliament and of the Council on the criminal-law protection of the community's financial interests COM(2001)272 - 2001/0115 (COD)
- Proposal for a Council Regulation amending Regulation (Euratom) No 1074/1999 concerning investigations conducted by the European Anti-Fraud Office (OLAF). (2004/0038/COD)
- Proposal for a Regulation of the European Parliament and of the Council amending Regulation (EC) No 1073/1999 concerning investigations conducted by the European Anti-Fraud Office (OLAF) (2004/0035/COD)
- Commission proposal for a Council Regulation laying down provisions on the European Regional Development Fund, the European Social Fund and the Cohesion Fund to replace Council Regulation 1260/1999 (2004/0163/AVC)
- Commission proposal for a Regulation of the European Parliament and Council on the European Regional Development Fund to replace Regulation 1783/1999. (2004/0167/COD)
- Commission proposal for a Council Regulation on the Cohesion Fund to replace Council Regulation 1264/1999 amending Regulation 1164/1994 establishing the Cohesion Fund (2004/0166/CNS)
- Commission proposal for a Regulation of the European Parliament and Council establishing a European Grouping on Cross-border cooperation (2004/0168/COD)

**Taxation / Customs Union**

- Proposal for a Council Directive amending Directive 2003/49/EC on a common system of taxation applicable to interest and royalty payments made between associated companies of different Member States (2003/0331/CNS)

- Proposal for a Council Directive amending Directive 90/434/EEC of 23 July 1990 on the common system of taxation applicable to mergers, divisions, transfers of assets and exchanges of shares concerning companies of different Member States (2003/0239/CNS)

- Proposal for a Council Directive amending Directive 77/388/EEC as regards reduced rates of value added tax (2003/0169/CNS)

- Proposal for a Council Directive amending Directive 77/388/EEC as regards the place of supply of services (2003/0329/CNS)

- Proposal for a Council Directive on the common system of value added tax (Recast) (2004/0079/CNS)

- Travel agents (2002/0041/CNS & 2003/0057/COD)

- Postal services (2003/0091/CNS)

- Proposal for a Council Directive amending Regulation (EC) No 1798/2003 as regards the introduction of administrative cooperation arrangements in the context of the one-stop scheme and the refund procedure for value added tax. Simplification of VAT obligations (one stop shop) (2004/0261/CNS & 2004/0262 /CNS)

- Proposal for a Council Directive amending Directive 92/12/EEC (Articles 7 to 10) on the general arrangements for products subject to excise duty and on the holding, movement and monitoring of such products (2004/0072 /CNS)

- Proposal for a Regulation of the European Parliament and of the Council amending Council Regulation (EEC) No 2913/92 establishing the Community Customs Code (2003/167/COD)

**General Affairs and External Relations – Development**

- Mandat de négociations en vue d'accords-cadres individuels de partenariat et de coopération avec la Thaïlande, Singapour, Indonésie, Philippines, Malaisie, Brunei SEC(2004) 1022

- Proposal for a Regulation of the European Parliament and of the Council concerning Community cooperation with Asian and Latin American countries and amending Council Regulation (EC) No 2258/96 (2002/0139/COD)

- Communication from the Commission to the Council concerning the conclusion of an agreement for R&D co-operation in the peaceful uses of nuclear energy between the European Atomic Energy Community (Euratom) and the government of the People's Republic of China COM(2004)755

- Proposal for a Regulation of the European Parliament and of the Council concerning Community cooperation with Asian and Latin American countries and amending Council Regulation (EC) No 2258/96 (2002/0139/COD)

- Proposal for a Council Regulation establishing an Instrument for Pre-Accession Assistance (IPA) (2004/0222/CNS)

- Proposal for a Regulation of the European Parliament and of the Council laying down general provisions establishing a European Neighbourhood and Partnership Instrument (2004/0219/COD)

- Proposal for a Regulation of the European Parliament and of the Council establishing a financing instrument for development cooperation and economic cooperation (2004/0220/COD)

- Proposal for a Regulation of the Council establishing an Instrument for Stability (2004/0223/CNS)

- Amended proposal for a Council Regulation concerning trade in certain equipment and products which could be used for capital punishment, torture or other cruel, inhuman or degrading treatment or punishment COM(2004)731

- Negotiating Directives for MRA on professional qualifications SEC(2004)133

- Proposal for a Council Decision on the application of certain guidelines in the field of officially supported export credits (2004/0101/ACC)

- Proposal for a Council Regulation concerning the establishment of a voluntary FLEGT licensing scheme for imports of timber into the European Community (2004/0173/ACC)

- Proposal for a Regulation of the European Parliament and of the Council on the access to Community External Assistance (2004/0099/COD)

- Proposal for a Council Decision fixing the deadline for the commitment of the funds of the 9th European Development Fund (EDF) COM(2004)838-2

**Justice, Freedom and Security**

- Amended proposal for a Council Directive on minimum standards on procedures in Member States for granting and withdrawing refugee status (2000/0238/CNS)

- Communication from the Commission to the European Parliament and the Council on the presentation of a proposal for a directive and two proposals for recommendations on the admission of third-country nationals to carry out scientific research in the European Community (2004/0061/CNS, 2004/0062/CNS & 2004/0063/COD)

- Proposal for a Council Decision establishing a secure web-based Information and Co-ordination Network for Member States' Migration Management Services (2003/0284/CNS)

- Proposal for a Council Regulation amending Regulation (EC) No 539/2001 as regards the reciprocity mechanism (2004/0141/CNS)
- Proposal for a Council Directive relating to the conditions in which third-country nationals shall have the freedom to travel in the territory of the Member States for periods not exceeding three months, introducing a specific travel authorisation and determining the conditions of entry and movement for periods not exceeding six months (2001/0155/CNS)
- Proposal for a Council Regulation establishing a Community Code on the rules governing the movement of persons across borders (2004/0127/CNS)
- Proposal for a Regulation of the European Parliament and of the Council amending the Convention implementing the Schengen Agreement of 14 June 1985 on the gradual abolition of checks at common borders as regards access to the Schengen Information System by the services in the Member States responsible for issuing registration certificates for vehicles (2003/0198/COD)
- Proposal for a Regulation of the European Parliament and of the Council creating a European order for payment procedure (2004/0055/COD)
- Proposal for a Directive of the European Parliament and of the Council on certain aspects of mediation in civil and commercial matters (2004/0251/COD)
- Proposal for a Council Decision on the signing by the European Community of the Council of Europe Convention on contact concerning children COM(2002)520
- Proposal for a Council Framework Decision on the European Evidence Warrant for obtaining objects, documents and data for use in proceedings in criminal matters (2003/0270/CNS)
- Proposal for a Regulation of the European Parliament and the Council on the law applicable to Non-contractual obligations (2003/0168/COD)
- Proposal for a Council Decision on the exchange of information extracted from the criminal record (2004/0238/CNS)
- Proposal for a Council Decision on the signing, on behalf of the European Community, of the United Nations Convention against Corruption COM (2003) 751
- Proposal for a Council Framework Decision to strengthen the criminal law framework for the enforcement of the law against ship source pollution (2003/0088/CNS)
- Proposal for a Council Framework Decision on attacks against information systems (2002/0086/CNS)
- Report from the Commission to the Council Report from the Commission to the Council on controls on cross-border cash movements - Proposal for a Regulation of the European Parliament and of the Council on the prevention of money laundering by means of customs co-operation (2002/0132/COD)
- Proposal for a Council Decision On the information exchange, risk-assessment and the control on new narcotic drugs and new synthetic drugs (2003/0215/CNS)

– Proposal for a Council Decision establishing the European Police College (CEPOL) as a body of the European Union ( 2004/0215/CNS)

**Employment, Social Policy, Health and Consumers**

- Proposal for a Directive of the European Parliament and the Council on working conditions for temporary workers Amended proposal for a Directive of the European Parliament and the Council on working conditions for temporary workers (2002/0072/COD)

- Proposition de directive du PE et du Conseil concernant les prescriptions minimales de sécurité de santé relatives à l'exposition des travailleurs aux risques dus aux agents physiques (les rayonnements optiques) (1992/449/COD)

- Proposal for a Decision of the European Parliament and of the Council amending Council Decision 2001/51/EC establishing a Programme relating to the Community framework strategy on gender equality and Decision No 848/2004/EC of the European Parliament and of the Council establishing a Community action programme to promote organisations active at European level in the field of equality between men and women (2004/194/COD)

- Proposal for a Decision of the European Parliament and of the Council establishing a Community Programme for Employment and Social Solidarity – PROGRESS. (2004/0158/COD)

- Proposal for a Regulation of the European Parliament and of the Council on the European Social Fund (2004/0165/COD)

- Proposal for a Directive of the European Parliament and of the Council on the implementation of the principle of equal opportunities and equal treatment of men and women in matters of employment and occupation (recast version) (2004/0084/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Directive 2003/88/EC concerning certain aspects of the organisation of working time (2004/0209/COD)

- Proposal for a Directive of the European Parliament and of the Council concerning unfair business-to-consumer commercial practices in the Internal Market and amending directives 84/450/EEC, 97/7/EC and 98/27/EC (the Unfair Commercial Practices Directive (2003/0134/COD)

- Proposal for a Directive of the European Parliament and of the Council on the harmonisation of the laws, regulations and administrative provisions of the Member States concerning credit for consumers (2002/0222/COD)

- Proposal for a Regulation of the EP and Council on nutrition and health claims made on foods (2003/0165/COD)

- Proposal for a Regulation of the European Parliament and of the Council on the addition of vitamins and minerals and of certain other substances to foods (2003/0262/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Directive 95/2/EC on food additives other than colours and sweeteners and Directive 94/35/EC on sweeteners for use in foodstuffs (2004/0237/COD)

- Proposal for a Council Directive amending Directive 87/328/EEC as regards the storage of semen of bovine animals intended for intra-Community trade (2004/0188/CNS)

- Proposal for a Regulation of the European parliament and of the Council amending Regulation (EC) N° 999/2001 laying down rules for the prevention, control and eradication of certain transmissible spongiform encephalopathy's (2004/0270/COD)

- Proposal for a Council Decision approving the accession of the European Community to the International Convention for the Protection of New varieties of Plants, as revised at Geneva on 19 March 1991 (2004/0275/CNS)

**Competitiveness (Internal Market, Industry and Research)**

- Proposal for a Directive of the European Parliament and of the Council on the recognition of professional qualifications (2002/0061/COD)

- Proposal for a Directive of the European Parliament and of the Council on services in the internal market (2004/0001/COD)

- Proposal for a European Parliament and Council Regulation concerning sales promotions in the Internal Market (2001/0227/COD)

- Proposal for a Council Regulation on the Community Patent (2000/0177/CNS)

- Proposal for a Decision establishing the Community Patent Court (2003/0324/CNS)

- Proposal for a Directive of the European Parliament and of the Council on the patentability of computer-implemented inventions (2002/0047/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Directive 98/71/EC on the legal protection of designs (repairs clause) (2004/0203/COD)

- Proposal for a European Parliament and Council Regulation on compulsory licensing of patents relating to the manufacture of pharmaceutical products for export to countries with public health problems (004/0258/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Council Directives 72/166/EEC, 84/5/EEC, 88/357/EEC, 90/232/EEC and Directive 2000/26/EC on insurance against civil liability in respect of the use of motor vehicles Proposal (2002/0124/COD)

- Proposal for a Directive of the European Parliament and of the Council on reinsurance and amending Council Directives 73/239/EEC, 92/49/EEC and Directives 98/78/EC and 2002/83/EC (2004/0097/COD)

- Proposal for a Directive of the European Parliament and of the Council on the harmonisation of the laws, regulations and administrative provisions of the Member States concerning credit for consumers (2002/0222/COD)

- Proposal for a Directive of the European Parliament and of the Council on cross border mergers of companies with share capital (10th Company Law Directive) (2003/0277/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Council Directive 77/91/EEC, as regards the formation of public limited liability companies and the maintenance and alteration of their capital (2nd Company Law Directive) (2004/0256/COD)

- Proposal for a Directive of the European Parliament and of the Council relating to the taking up and pursuit of the business of credit institutions (recast) - Vol I 2004/0155/COD

- Proposal for a Directive of the European Parliament and of the Council on the prevention of the use of the financial system for the purpose of money laundering, including terrorist financing (2004/0137/COD)

- Proposal for a Directive of the European Parliament and of the Council on statutory audit of annual accounts and consolidated accounts and amending Council Directives 78/660/EEC and 83/349/EEC (8th Company Law Directive) (2004/0065/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Council Directives 78/660/EEC and 83/349/EEC concerning the annual accounts of certain types of companies and consolidated accounts (accounting directives - directors' responsibilities, disclosure of group structure and relations and corporate governance statement) (2004/0250/COD)

- Proposal for a Regulation of the European Parliament and of the Council concerning the Registration, Evaluation, Authorisation and Restriction of Chemicals (Reach), establishing a European Chemicals Agency and amending Directive 1999/45/EC and Regulation (EC) {on Persistent Organic Pollutants} (2003/256/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Council Directive 67/548/EEC in order to adapt it to Regulation (EC) of the European Parliament and of the Council concerning the registration, evaluation, authorisation and restriction of chemicals (2003/257/COD)

- Proposal for a Directive of the European Parliament and of the Council relating to restrictions on the marketing and use of certain polycyclic aromatic hydrocarbons in extender oils and tyres (twenty-seventh amendment of Council Directive 76/769/EEC)- (2004/36/COD)

- Proposal for a Directive of the European Parliament and of the Council relating to restrictions on the marketing and use of toluene and trichlorobenzene (twenty-eighth amendment of Council Directive 76/769/EEC (2004/111/COD)

- Proposal for a Directive of the European Parliament and of the Council amending, for the twenty-ninth time, Council Directive 76/769/EEC on the approximation of the laws, regulations and administrative provisions of the Member States relating to restrictions on the marketing and use of certain dangerous substances and preparations (substances classified as carcinogen, mutagen or toxic to reproduction – c/m/r) (2004/0225/COD)

- Proposal for a Directive of the European Parliament and of the Council relating to the use of frontal protection systems on motor vehicles and amending Council Directive 70/156/EEC (2003/226/COD)

- Proposal for a Directive of the European Parliament and of the Council on the type-approval of motor vehicles with regard to their re-usability, recyclability and recoverability and amending Council Directive 70/156/EEC (2004/53/COD)

- Paediatrics (Proposal for a Regulation of the European Parliament and of the Council on medicinal products for paediatric use and amending Council Regulation (EEC) n° 1786/92, Directive 2001/83/EC and Regulation (EC) n° 726/2004 (2004/217/COD)

- Draft Proposal for a Directive of the European Parliament and of the Council laying down rules on nominal quantities for pre-packed products, repealing Council Directives 75/106/EEC and 80/232/EEC, and amending Council Directive 76/211/EEC (2004/248/COD)

- Proposal for a Directive of the European Parliament and of the Council on the approval of motor vehicles and their trailers, and of systems, components and separate technical units intended for such vehicles (Recast version) (2003/153/COD)

- Proposal for a Directive of the European Parliament and of the Council On establishing a framework for the setting of Eco-design requirements for Energy-Using Products and amending Council Directive 92/42/EEC (2003/172/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Council Directive 77/541/EEC on the approximation of the laws of the Member States relating to safety belts and restraint systems of motor vehicles (2003/130/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Council Directive 76/115/EEC on the approximation of the laws of the Member States relating to anchorages for motor-vehicle safety belts (2003/136/COD)

- Proposal for a Directive of the European Parliament and of the Council amending Council Directive 74/408/EEC relating to motor vehicles with regards to the seats, their anchorages and head restraints (2003/128/COD)

- Proposal for a Directive of the European Parliament and of the Council on machinery and amending Directive 95/16/EC (2001/0004/COD)

- Proposal for a Directive of the European Parliament and of the Council amending for the 22nd time Directive 76/769/EEC on the approximation of the laws, regulations and administrative provisions of the Member States relating to restrictions on the marketing and use of certain dangerous substances and preparations (phthalates) and amending Council Directive 88/378/EEC on the approximation of the laws of the Member States concerning the safety of toys (1999/0238/COD)

- Proposal for a Directive of the European Parliament and of the Council on the approximation of the laws of the Member States relating to the measures to be taken against the emission of gaseous and particulate pollutants from compression ignition engines for use in vehicles, and the emission of gaseous pollutants from positive-ignition engines fuelled with natural gas or liquefied petroleum gas for use in vehicles (Recast version) (2003/205/COD)

- Proposal for a Decision of the European Parliament and of the Council amending Council Decision2000/819/EC on a multiannual programme for enterprise and entrepreneurship,

and in particular for small and medium-sized enterprises (SMEs) (2001-2005) (2004/0272/COD)

**Transport, telecommunications and energy**

- Proposition de directive du Parlement européen et du Conseil modifiant la directive 1999/62/CE relative à la taxation des poids lourds pour l'utilisation de certaines infrastructures («Eurovignette»): la Commission demande au Conseil d'arriver très prochainement à une position commune (2003/0175/COD)

- Proposition de règlement du Parlement européen et du Conseil modifiant le règlement CEE no 3922/91 du Conseil relatif à l'harmonisation de règles techniques et de procédures administratives dans le domaine de l'aviation civile: la Commission demande au Conseil d'arriver très prochainement à une position commune (2000/0069/COD)

- Proposal for a Regulation of the European Parliament and of the Council determining the general rules for the granting of community financial aid in the field of the trans-european transport networks and energy and amending council regulation (ec) n° 2236/95 (2004/0154/COD)

- Proposal for a Regulation of the European Parliament and the Council on the implementation of the deployment and commercial operating phases of the European programme of satellite radio navigation (Galileo) (2004/0156/COD)

- Proposal for a Regulation of the European Parliament and of the Council establishing the second "Marco Polo" programme for the granting of Community financial assistance to improve the environmental performance of the freight transport system ("Marco Polo II") (2004/0157/COD)

- Proposal for a Council Regulation on the implementation of Protocol No 9 on the Bohunice V1 nuclear power plant in Slovakia, as annexed to the Act concerning the conditions of accession to the European Union of the Czech Republic, Estonia, Cyprus, Latvia, Lithuania, Hungary, Malta, Poland, Slovenia and Slovakia (Fonds de démantèlement) (2004/0221/CNS)

**Nuclear safety:**

- Proposition modifiée de directive (Euratom) du Conseil définissant les obligations de base et les principes généraux dans le domaine de la sûreté des installations nucléaires (2003/0021/CNS)

- Proposition modifiée de directive (Euratom) du Conseil sur la gestion du combustible nucléaire irradié et des déchets radioactifs (2003/0022/CNS)

**3rd Railways package (4 items) :**

- Proposition de directive du Parlement européen et du Conseil modifiant la directive 91/440/CEE du Conseil relative au développement de chemins de fer communautaires (2004/0047/COD)

- Proposition de directive du Parlement européen et du Conseil relative à la certification du personnel de bord assurant la conduite de locomotives et de trains sur le réseau ferroviaire de la Communauté (2004/0048/COD)

- Proposition de règlement du Parlement européen et du Conseil sur les droits et obligations des voyageurs ferroviaires internationaux (2004/0049/COD)

- Proposition de règlement du Parlement européen et du Conseil concernant les compensations en cas de non-respect des exigences de qualité contractuelles applicables aux services de fret ferroviaire (2004/050/COD)

- Proposal for a Decision of the European Parliament and of the Council establishing a multiannual Community programme to make digital content in Europe more accessible, usable and exploitable. (2004/0025/COD)

- Proposal for a Decision of the European Parliament and of the Council on establishing a multiannual Community programme on promoting safer use of Internet and new online technologies. (2004/0023/COD)

- Proposal for a Regulation of the European Parliament and of the Council amending Council Regulation (EC) No 2236/95/EC laying down general rules for the granting of Community financial aid in the field of trans-European networks (2003/0086/COD)

- Proposition de décision du PE et du Conseil portant sur la mise en œuvre d'un programme de soutien au secteur audiovisuel européen (MEDIA 2007) (2004/0151/COD)

- Proposition de recommandation du PE et du Conseil sur le patrimoine cinématographique et la compétitivité des activités industrielles connexes (2004/0066/COD)

- Proposition de recommandation du PE et du Conseil sur la protection des mineurs et de la dignité humaine et le droit de réponse en lien avec la compétitivité de l'industrie européenne des services audiovisuels et d'information (2004/0117/COD)

**Agriculture and Fisheries**

- Proposal for a Council Regulation on support for rural development by the European Agricultural Fund for Rural Development (EAFRD. (2004/0161/CNS)

- Proposal for a Council Regulation on the financing of the common agricultural policy (2004/0164/CNS)

- Proposal for a Council Regulation amending Regulation (EC) No 850/98 as regards the protection of deep-water coral reefs from the effects of trawling in certain areas of the Atlantic Ocean (2004/0020/CNS)

- Proposal for a Council Regulation establishing measures for the recovery of the sole stocks in the Western Channel and the Bay of Biscay (2003/0327/CNS)

- Proposal for a Council Regulation establishing measures for the recovery of the Southern hake and Norway lobster stocks in the Cantabrian Sea and Western Iberian peninsula and amending Regulation (EC) No 850/98 (2003/0318/CNS)

- Proposal for a Council Regulation concerning management measures for the sustainable exploitation of fishery resources in the Mediterranean Sea and amending Regulations (EC) No 2847/93 and (EC) No 973/2001 (2003/0229/CNS)

- Proposal for a Council Regulation establishing a Community Fisheries Control Agency and amending Regulation (EC) No 2847/93 establishing a control system applicable to the Common Fisheries Policy (2004/0108/CNS)
- Proposal for a Council Regulation on the European Fisheries Fund (2004/0169/CNS)
- Proposal for a Council Regulation establishing a rebuilding plan for Greenland halibut in the framework of the Northwest Atlantic Fisheries Organisation (2004/0229/CNS)
- Proposal for a Council Regulation concerning the electronic transmission of information on fishing activities and the use of vessel detection systems. (2004/0252/CNS)

**Education, Youth and Culture**

- Proposition de décision du PE et du Conseil établissant le programme Culture 2007 (2007-2013) (2004/150/COD)
- Proposition de décision du PE et du Conseil établissant le programme « Jeunesse en action » pour la période 2007-2013 (2004/0152/COD)
- Proposition de décision du PE et du Conseil établissant un programme d'action intégré dans le domaine de l'éducation et de la formation tout au long de la vie (2004/0153/COD)
- Proposition de recommandation du PE et du Conseil concernant la poursuite de la coopération européenne visant la garantie de la qualité dans l'enseignement supérieur (2004/0239/COD)
- Proposition de décision du Parlement européen et du Conseil modifiant la décision 1419/1999/CE instituant une action communautaire en faveur de la manifestation "Capitale européenne de la culture" pour les années 2005 à 2019 (2003/0274/COD)

**Environment**

- Proposal for a Directive of the European Parliament and of the Council on the Protection of the Environment through Criminal Law (COD/2001/76)
- Proposal for a Directive of the European Parliament and of the Council concerning the quality of bathing water (COD/2002/254)
- Proposal for a Directive of the European Parliament and of the Council amending Directive 1999/32/EC as regards the sulphur content of marine fuels - volume ii (COD/2002/259)
- Proposal for a Directive of the European Parliament and of the Council on the management of waste from the extractive industries (COD/2003/107)
- Proposal for a Regulation of the European Parliament and of the Council on shipments of Waste (COD/2003/139)

- Proposal for a Regulation of the European Parliament and of the Council on certain fluorinated greenhouse gases (COD/2003/189)

- Proposal for a Directive of the European Parliament and of the Council relating to arsenic, cadmium, mercury, nickel and polycyclic aromatic hydrocarbons in ambient air (COD/2003/164)

- Proposal for a Directive of the European Parliament and of the Council amending the Directive establishing a scheme for greenhouse gas emission allowance trading within the Community, in respect of the Kyoto Protocol's project mechanisms (COD/2003/173)

- Proposal for a Directive of the European Parliament and of the Council on the protection of groundwater against pollution (COD/2003/210)

- Proposal for a Regulation of the European Parliament and of the Council on the application of the provisions of the Århus Convention on Access to Information, Public Participation in Decision-making and Access to Justice in Environmental Matters to EC institutions and bodies (COD/2003/242)

- Proposal for a Directive of the European Parliament and of the Council on access to justice in environmental matters (COD/2003/246 )

- Proposal for a Regulation of the European Parliament and of the Council concerning the Registration, Evaluation, Authorisation and Restriction of Chemicals (Reach), establishing a European Chemicals Agency and amending Directive 1999/45/EC and Regulation (EC) {on Persistent Organic Pollutants} (COD/2003/256)

- Proposal for a Directive of the European Parliament and of the Council amending Council Directive 67/548/EEC in order to adapt it to Regulation (EC) of the European Parliament and of the Council concerning the registration, evaluation, authorisation and restriction of chemicals (COD/2003/257)

- Proposal for a Regulation of the European Parliament and of the Council amending Regulation (EC) N° 1655/2000 concerning the Financial Instrument for the Environment (LIFE) (COD/2003/260)

- Proposal for a Directive of the European Parliament and of the Council on batteries and accumulators and spent batteries and accumulators (COD/2003/282)

- Proposal for a Directive of the European Parliament and of the Council introducing humane trapping standards for certain animal species (COD/2004/183)

- Proposal for a Directive of the European Parliament and of the Council establishing an infrastructure for spatial information in the Community (INSPIRE) (COD/2004/175)

- Proposal for a Regulation of the European Parliament and of the Council concerning the Financial Instrument for the Environment (LIFE +) (COD/2004/218)

- Proposal for a Regulation of the European Parliament and of the Council concerning the establishment of a European Pollutant Release and Transfer Register and amending Council Directives 91/689/EEC and 96/61/EC (COD/2004/231).

## ANNEX III

## SIMPLIFICATION[8]

The following items for adoption in the Work Programme would make a significant contribution to the programme of simplification:

Thematic Strategy on Air Pollution

Thematic Strategy on Prevention and Recycling of Waste

Proposal for a Council Regulation on Community financing for the implementation of the Common Fisheries Policy

Proposal for a directive on payments services in the Internal Market

Council regulation amending and updating the Community regime for the control of exports of dual-use items & technology

Plant protection product directive

Medical Devices directive

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8 In February 2003, the Commission presented an ambitious Simplification Programme (COM(2003) 71) designed to simplify and up-date the content of existing EU legislation, and reduce its volume. This initiative resulted in a rolling programme for simplification which has been updated by the Commission on regular basis. Some of the initiatives listed in the present annex implement this simplification programme. It should be recalled also that the Council endorsed in November 2004 a list of priorities for simplification based on suggestions from Member States and invited the Commission to take any appropriate action. The Council list of proposals include the following items: Plant protection products; Annual accounts; Twelfth company law directive; Waste oils; Waste directive; Hazardous waste; Incineration of waste; Food labelling; International vs. EU motor vehicles rules; Construction products; Medical devices; Pressure vessels; Health and safety at work; Structural business statistics. The present work programme for 2005 already contains the Commission's response on some of Council's priorities and it should be noted that the pursuit of Council's simplification priorities do not always require legislative initiatives from the Commission.